SOCIOECONOMIC MONITORING AND ASSESSMENT PROGRAM NYE COUNTY, NEVADA

PRESENTATION TO THE NUCLEAR WASTE TECHNICAL REVIEW BOARD THE ENVIRONMENT AND PUBLIC HEALTH PANEL

POLICY OVERVIEW

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TECHNICAL PROGRAM COMPONENTS

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- PURPOSE OF PRESENTATION
 - PROVIDE OVERVIEW OF NYE COUNTY NUCLEAR WASTE REPOSITORY PROGRAM
 - 1. **HISTORY**
 - 2. ORGANIZATION
 - 3. **PROGRAM OF WORK**
 - IDENTIFY KEY POLICY ISSUES RAISED WITH DOE ON SOCIOECONOMIC PROGRAM
 - ENCOURAGE PANEL TO INTEGRATE SOCIOECONOMICS INTO ITS OVERSIGHT FUNCTION
 - PRESENT NYE COUNTY SOCIOECONOMIC TECHNICAL PROGRAM COMPONENTS



NYE COUNTY NUCLEAR WASTE REPOSITORY PROGRAM

• **HISTORY**

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- COUNTY BEGAN ACTIVE INVOLVEMENT IN REPOSITORY ISSUES IN 1983 (NWPA)
- ORIGINAL FUNDING THROUGH STATE OF NEVADA
- SOUGHT AND RECEIVED STATUS AS "SITUS" LOCAL GOVERNMENT (NWPAA)
 - 1. MOST DIRECTLY IMPACTED
 - 2. INDEPENDENT FUNDING FOR MONITORING AND EVALUATING DOE PROGRAM AND FOR PURSUING APPROPRIATE MITIGATION OF IMPACTS
 - 3. ON-SITE REPRESENTATION
- TECHNICAL FOCUS HAS BEEN ON SOCIOECONOMICS; HAVE RELIED ON STATE'S GEOTECHNICAL OVERSIGHT

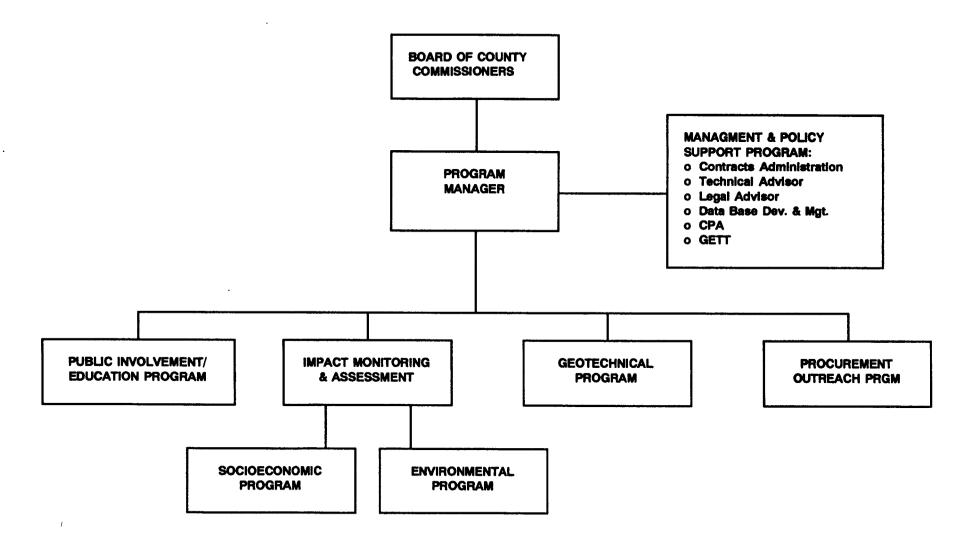


- NYE COUNTY PROGRAM TO ENSURE THAT:
 - PUBLIC HEALTH AND SAFETY ARE FULLY PROTECTED
 - VALUED NATURAL RESOURCES ARE NOT DEGRADED
 - ADVERSE IMPACTS ON COUNTY AND RESIDENTS ARE MINIMIZED
 - UNAVOIDABLE IMPACTS ARE MITIGATED
 - POSITIVE PROGRAM IMPACTS ARE MAXIMIZED
 - RESIDENTS ARE KEPT FULLY INFORMED AND INVOLVED
- ORGANIZATION

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- POLICY DIRECTION PROVIDED BY NYE COUNTY BOARD OF COUNTY COMMISSIONERS
- PROGRAM POLICY IMPLEMENTED BY PROGRAM MANAGER, STAFF AND CONTRACTOR SUPPORT

NUCLEAR WASTE REPOSITORY PROGRAM OFFICE NYE COUNTY, NEVADA



NYE COUNTY NUCLEAR WASTE REPOSITORY PROGRAM (con't)

- **PROGRAM OF WORK**
 - NYE COUNTY PERFORMS ITS OVERSIGHT ROLE THROUGH:
 - o DOCUMENT REVIEW AND COMMENT
 - o MEETING ATTENDANCE (e.g., NRC, ACNW AND NWTRB)
 - o DIRECT PARTICIPATION (e.g., LSS NEGOTIATED RULEMAKING)
 - INDEPENDENT DATA COLLECTION (e.g, SOCIOECONOMIC AND RADIOLOGICAL HEALTH MONITORING)
 - PROGRAM DEVELOPMENT PRIORITY HAS BEEN GIVEN TO SOCIOECONOMIC MONITORING AND ASSESSMENT
 - INCREASED EMPHASIS TO BE PLACED ON ENVIRONMENTAL MONITORING, TRANSPORTATION, GEOTECHNICAL ISSUES (SURFACE-BASED TESTING PRIORITIES AND ESF), RADIOLOGICAL HEALTH MONITORING AND PREPARATION FOR LICENSING
- WRITTEN NYE COUNTY TESTIMONY OFFERED TO SENATE ENERGY AND PUBLIC WORKS SUBCOMMITTEE IS PROVIDED FOR THE PANEL'S INFORMATION

KEY SOCIOECONOMIC POLICY LEVEL ISSUES RAISED WITH DOE

- NYE COUNTY SHOULD BE THE PRIMARY SOURCE FOR COUNTY LEVEL DATA COLLECTION; THE COUNTY'S MODELS SHOULD BE THE SOURCE FOR ASSESSING SUB-COUNTY IMPACTS
 - NYE COUNTY'S DATA FOR LOCAL FACILITY AND SERVICE SYSTEMS AND FOR LOCAL FINANCES, AS EXAMPLES, SHOULD BE THE DATA USED BY DOE FOR ITS PURPOSES
 - DOE'S REMI MODEL IS MOST ACCURATELY APPLIED AT THE STATE AND URBAN COUNTY LEVEL; IT IS LESS EFFECTIVE PROJECTING AT THE RURAL COUNTY LEVEL; IT DOES NOT ADDRESS SUB-COUNTY/COMMUNITY LEVEL
- PROCESSES FOR ADDRESSING KEY SOCIOECONOMIC ISSUES SHOULD BE DEFINED IN CONSULTATION WITH AFFECTED PARTIES; FOR EXAMPLE
 - CLARIFYING RESPONSIBILITIES FOR DATA COLLECTION, MONITORING AND ASSESSMENT
 - MINIMIZING NEGATIVE IMPACTS AND DEFINING APPROPRIATE MITIGATION OF INCURRED IMPACTS
 - MAXIMIZING ANY POSITIVE IMPACTS (e.g., LOCAL PROCUREMENT)



- GETT IS A DOE IN-LIEU-OF-TAX LIABILITY THAT SHOULD BE COMPUTED AND ADMINISTERED IN THE SAME MANNER AS IF DOE WERE A PRIVATE ENTERPRISE
- DOE HAS INTERPRETED THE PROVISION DIFFERENTLY BY
 - NARROWLY CONSTRUING THE INTENT OF CONGRESS TO APPLY TO ONLY THOSE DOE ACTIVITIES OCCURRING WITHIN THE GEOGRAPHICAL BOUNDARIES OF THE YUCCA MOUNTAIN SITE
 - SPECIFYING THAT IT WILL DETERMINE ITS OWN IN-LIEU-OF-TAX LIABILITY, INCLUDING VALUATION OF THE SITE
 - INDICATING THAT IT INTENDS TO "NET OUT" GETT REVENUES PAID TO THE COUNTY FROM ITS IMPACT MITIGATION LIABILITY



GRANT-EQUAL-TO-TAXES (con't)

- ALTERNATIVELY, NYE COUNTY TAKES LITERALLY THE NWPAA DIRECTIVE THAT THE SECRETARY SHALL GRANT AN AMOUNT EQUAL TO THAT THE COUNTY WOULD RECEIVE IF YUCCA MOUNTAIN PROJECT WERE A NON-FEDERAL REAL PROPERTY AND INDUSTRIAL ACTIVITY BEING TAXED.
 - IN OTHER WORDS, NYE COUNTY AS THE TAXING AUTHORITY IS TO DETERMINE DOE'S THEORETICAL TAX LIABILITY AND RECEIVE A GRANT EACH YEAR EQUAL TO 100 PERCENT OF THAT LIABILITY
 - GETT PAYMENTS AND IMPACT ASSISTANCE ARE DISTINCT AND INDEPENDENT FROM EACH OTHER
 - SUBSEQUENT TO RECEIPT, NYE COUNTY WILL ALLOCATE GETT REVENUES IN THE SAME MANNER AS IT ALLOCATES OTHER GENERAL REVENUE, i.e., THROUGH THE BUDGET PROCESS.

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• IMPACT ASSISTANCE REQUIRED BY THE COUNTY WILL BE APPLIED TO THOSE IMPACTED AREAS NEEDING MITIGATION



- BROADEN ENVIRONMENTAL FOCUS TO INCLUDE SOCIOECONOMICS
 - SOCIOECONOMICS IS, IN FACT, A TECHNICAL/SCIENTIFIC DISCIPLINE THAT MEETS STATUTORY DEFINITION OF ROLE FOR NWTRB
 - SOCIOECONOMIC MONITORING AND ASSESSMENT WILL ULTIMATELY LEAD TO MITIGATION REQUIREMENTS THAT COULD AFFECT SITE CHARACTERIZATION
 - THE RADIOLOGICAL MONITORING PROGRAM HAS SIGNIFICANT SOCIOECONOMIC ELEMENTS, AS WELL AS HEALTH AND SAFETY IMPLICATIONS.
 - THE ENVIRONMENTAL IMPACT STATEMENT, SHOULD ONE BE REQUIRED, WILL INCLUDE SUBSTANITIAL SOCIOECONOMIC ANALYSIS