

UNITED STATES
NUCLEAR WASTE TECHNICAL REVIEW BOARD
FULL BOARD MEETING

July 7, 1992

Stouffer Concourse Hotel
3801 Quebec Street
Denver, Colorado

BOARD MEMBERS PRESENT

Dr. John E. Cantlon, Chairman
Dr. Clarence R. Allen
Dr. Garry D. Brewer
Dr. Edward J. Cording
Dr. Patrick A Domenico
Dr. Donald Langmuir
Dr. John J. McKetta
Dr. D. Warner North
Dr. Dennis L. Price
Dr. Ellis D. Verink

ALSO PRESENT

Dr. William D. Barnard, Executive Director
Nuclear Waste Technical Review Board

Mr. Dennis G. Condie, Deputy Executive Director

Mr. Russell McFarland, Senior Professional Staff

Dr. Sidney J.S. Parry, Senior Professional Staff

Dr. Sherwood C. Chu, Senior Professional Staff

Ms. Karyn D. Severson, Congressional Liaison

Dr. Leon Reiter, Senior Professional Staff

Dr. Carl Di Bella, Senior Professional Staff

Dr. Bob Luce, Senior Professional Staff

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1 broad experience in civil and geotechnical engineering.

2 I don't see Dr. Brewer yet. Let me just say that
3 Dr. Brewer--oh, good morning, Garry. Dr. Brewer is a Profes-
4 sor of Resource, Policy, and Management and Dean of the
5 School of Natural Resources at the University of Michigan and
6 holds degrees in mathematical economics, public administra-
7 tion, and in political science. He will provide critical
8 insights on the public policy aspects of DOE's technical and
9 scientific program.

10 Let me also briefly introduce the other Board
11 members who are here today. Dr. Clarence Allen, a Professor
12 Emeritus of Geology and Geophysics at the California Insti-
13 tute of Technology; Patrick Domenico who is the David B.
14 Harris Professor of Geology at Texas A&M; Donald Langmuir,
15 Professor of Geochemistry, Colorado School of Mines; Warner
16 North, Consulting Professor in Engineering & Economic Sys-
17 tems, Stanford University, and a principle in Decision Focus,
18 a consulting firm; Dennis Price, Professor of Industrial &
19 Systems Engineering and Director of the Safety Projects
20 Office at Virginia Polytechnic Institute and State Univer-
21 sity; and Dr. Ellis Verink who is Distinguished Service
22 Professor of Metallurgical Engineering at the University of
23 Florida.

24 Also in attendance is Bill Barnard who is our
25 Executive Director, Bill over on the far corner; Russ McFar-

1 land, Leon Reiter, Jack Parry, Sherwood Chu, Bob Luce, and
2 Carl Di Bella, all of our technical staff.

3 As most of you know, the Nuclear Waste Technical
4 Review Board was created by Congress in the 1987 amendment of
5 the Nuclear Waste Policy Act of 1982. In that same legisla-
6 tion, Congress directed the Department of Energy to charac-
7 terize the site at Yucca Mountain, Nevada for the potential
8 development of a repository for the disposal of spent fuel
9 from civilian nuclear power plants and some defense high-
10 level waste from reprocessing.

11 The Board is charged with providing an unbiased
12 source of expert advice on technical and scientific validity
13 of the DOE's work in this area. An important part of the
14 Board's review involves hearing from individuals directly
15 involved in this important national challenge. Today's
16 meeting will provide us with valuable information regarding
17 the status of various elements of this program.

18 Following my remarks, we will be briefed by Dr.
19 John W. Bartlett, Director of the Office of Civilian Radioac-
20 tive Waste Management, after which we will hear a presenta-
21 tion by Carl Gertz, OCRWM Associate Director for Geologic
22 Disposal, on the progress being made in the surface-based
23 testing program at Yucca Mountain. Following this, Steve
24 Brocoum will discuss the repository site characterization/
25 program convergence and we're very interested in that dimen-

1 sion of the work going on there.

2 I'm sure you all know that last Monday a magnitude
3 5.6 earthquake occurred near the proposed Yucca Mountain
4 repository site and we're, of course, interested in this
5 event and any insight that it might provide on the local
6 tectonics and seismic risk in the area. Apparently, this is
7 the largest historically recorded earthquake to occur within
8 100 miles of the Yucca Mountain site. We've asked the DOE to
9 provide us with an update this morning on the earthquake and
10 the subsequent investigations and Carl Gertz has agreed to
11 add this to his update. So, if you'll put a little amendment
12 there, we'll have an extra 15 minutes in the program schedule
13 at that point. We look forward to both his update and the
14 initial assessment of the seismic event.

15 The program for this afternoon and tomorrow morning
16 will be dedicated to briefings by representatives of the
17 management and operations contractor. This will be the
18 Board's first opportunity to review system-wide studies and
19 other work being conducted by the M&O in it's role as systems
20 manager. We will meet the senior managers and hear an over-
21 view of their activities both in Washington and the Nevada
22 site. I'm especially pleased that we will be reviewing pro-
23 gress made on the study of a systems implication of thermal
24 loading which a major portion of the Board's fifth report
25 covered.

1 During the presentations, questions of the speakers
2 will be confined to the Board members and staff. However, at
3 the end of the briefings, we will accept questions and com-
4 ments from the audience. We ask that questioners identify
5 themselves at a microphone so that the formal transcript
6 which we make of our meetings will be accurate. It will
7 expedite progress if the questions are directed to a
8 specific-named individual.

9 We have a very full agenda. So, without further
10 delay, I'll introduce Dr. John Bartlett who will make some
11 introductory remarks and provide us a status report for the
12 program. Dr. Bartlett, on behalf of the Board, I'd like to
13 thank you for taking time of what must be a very hectic time
14 at this particular juncture to be with us today. Thank you.

15 DR. BARTLETT: Thank you, Mr. Chairman, and members of
16 he Board. It's very good to have an opportunity to be with
17 you again.

18 I would like to take this opportunity to briefly
19 update you on recent activities within the program, some of
20 the highlights, one of which, of course, is as Dr. Cantlon
21 mentioned the recent earthquake. You're hear more about that
22 in a technical sense from Carl in a few minutes. What I did
23 want to tell you is that although the occurrence of that
24 earthquake in terms of the location and magnitude was well
25 within the range of expected conditions for the site, it, of

1 course, aroused significant public concern and seismic haz-
2 ards are, of course, one of the major issues with regard to
3 site evaluation at Yucca Mountain. As a result of that, I
4 have asked Carl to prepare for the program an integrated,
5 focused, and accelerated plan of action for evaluation of
6 seismic hazards at Yucca Mountain. So that we will address
7 this specific issue just as rapidly and as effectively as we
8 can in order to resolve the questions concerning the poten-
9 tial for seismic hazards and their effect on whether or not
10 the Yucca Mountain site is a suitable location for a reposi-
11 tory. So, you will be seeing in the not too distant future,
12 a plan specifically directed at that aspect of site charac-
13 terization.

14 The second item I'd like to just mention briefly,
15 pending legislation. The Congress has still before it legis-
16 lation in terms of the energy bill and appropriation bills,
17 both of which can have significant effect on the program.
18 All I can say at this point is that they are, in fact, both
19 pending. It is very unwise to make any prognostications
20 about what Congress will do and so I won't. We'll simply
21 have to see what happens in terms of any action that Congress
22 might choose to take or what actions they do choose to take.

23 With regard to the monitored retrievable storage
24 facility siting, I think you're probably all aware of the
25 fact that we received through the efforts of the nuclear

1 waste negotiator who has the lead responsibility in terms of
2 identifying a potential host for an MRS facility, we received
3 as a result of his efforts, a total of 21 applications for
4 feasibility evaluation studies from potentially interested
5 tribes and counties around the nation. Activities with
6 regard to those 21 are still underway. Most recently, there
7 has been activity very strongly in Fremont County in Wyoming
8 and just recently a citizens' advisory board in Fremont
9 County recommended to the County Commissioners that they
10 proceed with an application for what we call a Phase II grant
11 which would then move them into the second and more intense
12 phase of evaluation of the possibility of Fremont County
13 becoming the location of an MRS and potentially then having
14 them move toward a negotiated agreement with the Department
15 or with the Federal Government. So, that's very promising.

16 As part of the efforts out there, we did send an
17 actual transport cask out so that the people could see what a
18 cask really is and we've been trundling it around Wyoming so
19 that the folks could see it and I think that was very helpful
20 as an effort available. In addition, if Fremont County does
21 apply for a Phase II grant application, they will become the
22 second party in that phase of activity. The Mescalero Apache
23 Indians in New Mexico are already working on a Phase II grant
24 and the window of opportunity for application for such grants
25 is open until September 30. There are activities and other

1 interested parties. We'll just have to see which choose to
2 go forward with their interests.

3 Back around the turn of the year, we completed a
4 study called the Early Site Suitability Evaluation. We had
5 our contractors take a look at all the data we have to date
6 and make an assessment of those data in terms of opinions
7 with regard to suitability or unsuitability of the site based
8 on what we know, so far. The contractors and an independent
9 peer review panel made an assessment, presented a report to
10 us, and we have issued that report for public comment and
11 review. And, we are now in the final stages of receiving
12 comments on that report. After we do, we will respond and
13 then that report will become part of the basis for our plans
14 of activities at Yucca Mountain in the future. So, you can
15 look forward to ultimately our use of that report as a basis
16 for program action.

17 In addition to that, we recently have had completed
18 by a contractor our first comprehensive Total System Perfor-
19 mance Assessment of a potential repository at the Yucca Moun-
20 tain site. That report is awaiting printing and will be
21 available for distribution later this month. So, we will
22 have then a combination of two things available as a basis
23 for future action; one is that early site suitability evalua-
24 tion report and the other is this baseline or preliminary,
25 based on what know to date, performance assessment, radiolog-

1 ical performance assessment, of the potential repository at
2 Yucca Mountain. Those again, I emphasize, will be a basis
3 for future action in the program.

4 With regard to interactions with the Nuclear Regu-
5 latory Commission, just a couple of weeks ago, I briefed the
6 Commission with considerable staff help on our efforts with
7 regard to preparation of our annotated outline and our issue
8 resolutions initiative. The annotated outline is basically
9 the road map for defining the allocation and utilization of
10 information that would be presented to the NRC for pre-
11 licensing reviews and for a license application should the
12 site be found suitable. So, what we are doing is establish-
13 ing the protocols and the inventories and distributions of
14 information and modes of interaction with the NRC in the
15 future.

16 Issue resolution initiatives refers to the fact
17 that we are about to move into making some findings with
18 regard to some of the technical issues associated with the
19 suitability or unsuitability of the Yucca Mountain site. The
20 early site suitability evaluation report found that in a
21 couple of areas in their opinion we are well enough informed
22 in terms of data to make some findings and seek to resolve
23 some of the issues associated with the site. And, so what we
24 are describing to the NRC is how we expect to proceed with
25 regard to issue resolution. Basically, what this will in-

1 volve is that the Department will prepare topical reports on
2 the subjects, submit them to the NRC for review. I would
3 emphasize that issues cannot be closed prior to the licensing
4 action. In this pre-licensing phase, we can interact with
5 the NRC and come to an agreement on interpretation of data,
6 but we cannot officially close the issues. Issue closure can
7 only occur after the licensing is underway and that, of
8 course, will not occur unless the site is found suitable.
9 But, we are marching our way with respect to the specific
10 technical issues associated with site evaluation down the
11 path toward eventually closing all the issues that are re-
12 lated to site evaluation.

13 Let me now just briefly give you some background
14 for your meeting today and tomorrow. This meeting addresses
15 principally program management, how we are expecting to
16 proceed in the management of the program in the future.
17 There's a very key word in your agenda and it's the first
18 thing you're going to hear about from Steve Brocoum and
19 that's convergence. What we are trying to do basically is to
20 converge the site evaluation activities, the data interpreta-
21 tion activities, the regulatory compliance activities, man-
22 agement decisions, management decisions based on performance
23 assessment as a tool of interpreting and using the data. All
24 of these activities pointing toward production of defensible,
25 solid, technical, topical reports on the site evaluation

1 issues and then using those as a basis for the Department's
2 judgment concerning whether the site is suitable or not and
3 then, if it is found suitable, to move into a license ap-
4 plication. None of this has ever been done before. What we
5 have underway with site evaluation is a range of activities
6 that are being put together in a way that is absolutely
7 unique and that's why we have started these major initiatives
8 toward what we call convergence. To converge this range of
9 activities rather than having things go on and on and on.
10 But, to converge them to decisions, to findings, to actions
11 that will focus the program, and make the essential judgments
12 regarding whether or not the site is suitable.

13 A major point of assistance or means of assistance
14 in that process is, of course, the management and operating
15 contractor. The M&O contractor under TRW leadership came on
16 board in February of 1991 and they will be transitioning into
17 their full range of responsibilities over approximately a two
18 year period. So, we're about halfway there at this point and
19 you're going to hear essentially a progress report on some of
20 their activities, their contributions, and you'll hear essen-
21 tially also where they are going, how their responsibilities
22 are expected to evolve. They have two major responsibilities
23 to the program, for program integration and for program
24 technical management, and it is anticipated that their role
25 in the program will be a value added role in the sense that

1 they bring consolidation to the program activities and effec-
2 tive interaction of the many disciplines and activities that
3 are involved. So, it's expected that they will fulfill those
4 responsibilities and I might say that they have in my opinion
5 been doing very well at it, so far. And, the program that
6 you're about to hear is going to describe some of those
7 activities and how it is pointing toward our convergence in
8 the future.

9 With those brief comments, I thank you again for
10 the opportunity to be here. I'd like to turn it over to Carl
11 and he'll talk to you about our recent progress at Yucca
12 Mountain.

13 MR. GERTZ: Thanks, John. I guess the microphone is
14 working, it sounds fine.

15 As Dr. Cantlon pointed out, not only am I going to
16 talk about the update of our activities at Yucca Mountain,
17 but also talk about the recent events, the seismic activ-
18 ities. As the project manager, I try to keep things on
19 schedule. So, I'll try to live within the changed conditions
20 which is now 45 minutes for this presentation. I'm going to
21 provide some viewgraphs of the new work, I'm going to provide
22 at the end of that presentation, a videotape of some news
23 coverage that we've had on the new work. I'll then switch
24 subjects to recent earthquake activities and provide you a
25 videotape inside of Skull Mountain; X-Tunnel inside of Skull

1 Mountain to show you what effects relatively--no effects that
2 earthquake had on X-Tunnel in Skull Mountain.

3 Let's talk about new work. I'll provide you an
4 overview, talk about what we're doing at UZ-16, our first LM-
5 300 hole, talk about the 12 holes we've completed in Dr.
6 Flint's infiltration studies, talk about what we're doing in
7 Midway Valley, soil and rock properties investigations,
8 getting ready for the portal construction. I'll talk about
9 Borehole NRG-1 which is also getting ready for the portal.
10 I'll talk about a monitoring well that we completed called
11 JF-3 and update you briefly on our volcanic investigations.

12 I want to point out that major new work is under-
13 way. This is a view down from Exile Hill when we're in the
14 midst of doing soil pits and construction a road to the drill
15 pad. Lots of things are happening on Yucca Mountain. It's
16 kind of fun to be a project manager now that we can have two
17 or three drill rigs working and bulldozers and graders and
18 everything working. This represents some of our focus. The
19 last six months, it's been on the scientific drilling program
20 including some of the infiltration holes at the top of the
21 mountain and other holes on slopes, in valleys, and I'll talk
22 more about that later.

23 Just to put things in perspective, we've got a lot
24 of holes and trenches and geophysical surveys to do. There's
25 the totals, some of which were completed prior to 1986, prior

1 to our suspension of work. Once we got permits, we've now
2 restarted that work and we're starting to accomplish some of
3 the new plan activities. As I said, in summary, I'll tell
4 you about UZ-16, I'll tell you about the 12 neutron holes,
5 about our 18 soil pits and trenches, about 33 test pits in
6 our soil and rock properties in Midway Valley, about north
7 ramp geological hole-1--that's what NRG is--and that drilling
8 now is complete to update this slide, talk about our JF-3
9 hole, and talk about the excavations in our volcanism
10 studies.

11 Let's move to UZ-16, first. It's just off the
12 repository block. I'll show you a little bit later on a map
13 where it is. It's planned to be 1663 feet deep, about 40
14 feet below the water table. It's our first deep, new hole.
15 16 inch diameter surface casing has now been set at 52 feet.
16 We're proceeding to enlarge the hole and take core. We're
17 about 140 feet or so with our coring operations at this time.
18 Drilling was initiated on May 27. It's only a one shift
19 operation at this time. We would hope next year as funds are
20 available, we would make it around the clock. That's proba-
21 bly a more efficient way to run this drill rig. Our estimat-
22 ed completion date is in November. We're using the LM-300,
23 the new drill rig.

24 Certainly, the use of data is going to provide--
25 it's going to be used by many principal investigators.

1 Whether it's structural, stratigraphic, hydrologic, mechan-
2 ical, and geochemical information, lots of investigators want
3 use of the core, want use of instrumentation in the hole. It
4 will provide more information on infiltration rate at depth,
5 in-situ tests of bulk rock mass, borehole-to-borehole corre-
6 lation data as we get other boreholes in the area, provides
7 certainly an improved understanding of the subsurface struc-
8 tural features.

9 As we got ready for it, this is our drill rig that
10 some of you may or may not have seen working its way up to
11 the mountain up to this drill pad. We had constructed this
12 drill pad starting, I believe, it was, in February. That's
13 the LM-300 on the pad. As I said, it's working fine. Our
14 articulating arm is working. We don't have to manhandle the
15 pipe around. We have, in effect, state-of-the-art robotics
16 to handle the heavy pipe right now. Here's another view of
17 that pad. Here's a view of how it's set up. Very recently,
18 you might notice there's several trailers set up just on
19 cinderblocks. This will become important a little bit later
20 because in the earthquake nothing happened to those trailers.
21 Another view with the air cleaning equipment. In this per-
22 spective, this is one of Dr. Flint's holes, rigs working back
23 here. Just to let you know, lots of things were going on
24 close up at the drill rig site. As I said, we're going to
25 provide some video, but once again, Dr. Cantlon, I'd like to

1 invite you when you come out in October to spend a full day
2 at the site and take a look at the suite of activities
3 because lots of things are going on right now. Another view,
4 closeup view of some of the equipment. It is a lot bigger
5 than you think when you get up on a rig putting in our core
6 string.

7 Let me move on to the next element of work that we
8 talk about. This is what we call the neutron access bore-
9 holes. Dr. Flint is the chief investigator. As another
10 opportunity for you all maybe in the fall, you might want to
11 hear from him and what he's learned from these holes and
12 about his understanding of the mountain. I'll try to fill in
13 some of that for you this morning, but certainly everything
14 I'm providing you is very preliminary. But, the purpose of
15 these holes was to investigate the precipitation infiltration
16 process, the near surface infiltration processes. Measure
17 the rates within the surficial material at the site.

18 These were the 12 holes that have been completed.
19 There, the depths vary from 270 feet and some as shallow as
20 about 60 feet. We tried to core the entire length. Some-
21 times, we didn't get the entire length, but overall we aver-
22 aged about 90% of core for the hole. There's the dates that
23 they were completed. And, by the way, UZ-16, we intend to
24 core the entire length to all 1600 feet. That was dry
25 drilling. These neutron access holes were dry drilling, but

1 because we weren't going deep, we didn't have to use the big
2 drill rig. We were able to use a smaller rig.

3 Future activities with these holes, our Phase I, as
4 we call it, is completed. We are now planning to do addi-
5 tional 12 this year, this calendar year, maybe even this
6 fiscal year if we can get it fitted in, but certainly this
7 calendar year we intend to do an additional 12. And, Dr.
8 Flint believes that should provide him enough data to com-
9 plete his modeling effort and to complete his understanding
10 of this aspect of the mountain. Our Phase II drilling is
11 expected to total about 1200 feet, average 100 feet per hole.
12 It will begin later this month.

13 This is another drill rig looking another way at
14 the UZ-16 hole and this was one of the later holes that was
15 completed. People working with the core and doing their
16 recording. Yeah, that's mine. Yeah, we got that one
17 already.

18 The question is what did we learn out there? And,
19 I'd like to once again emphasize this is just very prelimi-
20 nary. I'm just trying to give you a feel of real time. In
21 fact, I talked to Dr. Flint last night about some of these
22 things. Certainly, the purpose was to provide access to a
23 variety of active hydrologic settings; washes, hill slopes,
24 ridge tops because we want to understand what we believe is
25 the most dynamic part of Yucca Mountain in the way of hydrol-

1 ogy is what happens to the rain water? What happens to the
2 near-surface infiltration? We were able to obtain profiles
3 of saturations. We had much like we think the earthquakes
4 providing us opportunity to gather information, we had prob-
5 ably one of the wettest springs on recent record. While we
6 average only five inches of rain or six inches at Yucca
7 Mountain throughout the year, this spring we had seven inches
8 in the first quarter of rain. So, that provided us an excel-
9 lent opportunity to look at saturation profiles. And, we
10 also, of course, have taken core out of that to understand
11 the processes.

12 But, some observations, the top of our nonwelded
13 base of the Tiva Canyon flow is nearly saturated. It sup-
14 ports the expectation from the conceptual model of capillary
15 barriers. In effect, the water comes down and it's kind of
16 sucked up in this barrier. This nearly saturated zone is a
17 zone where fracture flow, in effect, probably terminates
18 below which we think matrix flow dominates and, certainly,
19 there's a qualifier in there. Matrix flow probably domi-
20 nates. We're going to have to do some more studies. That's
21 what the next hold is about. It also could be a likely
22 barrier to gas flow between Tiva Canyon and Topopah Springs
23 units. So, we think this may provide a barrier to infiltra-
24 tion and maybe there isn't much infiltration in the near-
25 surface units.

1 DR. CANTLON: Carl?

2 MR. GERTZ: Yes, John?

3 DR. CANTLON: I don't think our books have that.

4 MR. GERTZ: We'll provide you that. I'm sorry, we just
5 put this in and we'll provide you a copy of that. Thanks,
6 John.

7 This new data set is being used in the inter-
8 national community for modeling unsaturated zone transport in
9 a model validation program. Dr. Flint has been able to get
10 the data out to the international community and they are
11 working with that. Our principle modeling or preliminary
12 modeling indicates that Yucca Mountain has been a long-term
13 drying trend. While it may rain the average of two or three
14 inches the last 10 years or so in what we call the drought,
15 it's been drying out at two and a half to three inches. In
16 effect, Yucca Mountain has been drying out. Maybe, according
17 to these modelings, over the last 1,000 years or so, it's
18 been drying out. We believe in order to produce the current
19 profiles of saturation in the deeper holes, there's been a
20 net water loss at Yucca Mountain. The system is not steady
21 state. It's either going to be drying or getting wetter.
22 So, that's an important understanding, observation that we're
23 coming to. And, future information will help in many ways to
24 characterize Yucca Mountain. Geochemical analysis will help
25 to identify fast pathways. Is there fast pathways for even

1 small amounts of water? And, these holes, of course, are
2 available to continue, be it probably monthly, metering of
3 the whole neutron logging equipment. And, that will be able
4 to help characterize the changes in water content with depth.

5 As I said, I suggest, if you'd all like, in October
6 we'd be glad to have Dr. Flint provide a more detailed anal-
7 ysis of what he's doing and we have some people with the USGS
8 here to answer any in-depth questions about this also.

9 Another area that we started work in and we call it
10 the north ramp geologic borehole. We are eager to design the
11 exploratory studies facility. In fact, we're designing roads
12 and pads right now, and later this month, we'll be conducting
13 our 90% review on that. This is a geotechnical borehole.
14 It's kind of an engineering borehole. It's targeted to be
15 below the tunnel invert. I'll show you that. There's the
16 diameters. There's the drill rig we're using. It is dry
17 drilled, of course. Use of the data help us design the
18 portal high wall, help us understand how we're going to get
19 into the mountain, and design a launch chamber for the TBM.

20 This is the initial construction of that pad on the
21 side of Exile Hill. That's early construction out in Midway
22 Valley. That's our road to the drill pad. You might comment
23 about the barrier. That's part of our safety aspects. It's
24 not a super highway to the drill pad, but we had to do a
25 tradeoff. Do you make the road twice as wide for safety

1 purposes or do you put a barrier up. It appeared more cost-
2 effective to put the barrier up for us. Here's the pad
3 completed and I'll talk about it later, but you get a good
4 view of an 1100 foot long trench in this area for the surface
5 facilities. And, soil pits, you can see underway.

6 There's the drill rig in work on that pad. I
7 think, it took us about a week to complete that hole. Once
8 again, as we talked in January, there's lots of preparation
9 to do work on this program and we had to build a road, make
10 it all safe for maybe a week's drilling, and everything.
11 But, that's what it takes to do business. That's a closeup
12 of that rig on the pad.

13 Let me just give you a little perspective. If you
14 were looking in cross-section on Exile Hill, here is the pad
15 that you saw and there is the drill hole. There is the
16 proposed invert tunnel elevation. This is what the area
17 looks like right now. Eventually, we will take this rock out
18 and we will build what we call the north pad through here,
19 665 foot in this direction. This is, in effect, an east/west
20 elevation. But, that's where we drilled and we drilled down
21 150 feet below the invert to gather information. Our
22 engineers now are analyzing that information. This is the
23 same view in plan looking right into Exile Hill with the
24 drill pad existing here. Eventually, it will look like this.
25 And, there is the drill hole right through the center of the

1 tunnel right at the portal face. Our engineers were eager to
2 gather that information because that information leads us to
3 preparing the ramp and the launching chamber for the TBM. I
4 think some of you have seen this before, but once again, I
5 want to point out that that's where we're heading is trying
6 to get ready to start this excavation with TBMs as soon as
7 possible and certainly this excavation will provide oppor-
8 tunities for the scientists to understand some of the faults
9 in the area, Bow Ridge Fault and some of the other potential
10 faults, and understand the stratigraphy a little better.
11 Right now, it's about, I think, a 6% grade on the north ramp.
12 Eventually, to be done by a TBM type machine, just to remind
13 you of that. The south ramp we're working on now is still at
14 the 1% or so grade.

15 Let's talk about some of the other work going on in
16 Midway Valley. I showed you the drill hole, but we're doing
17 what we call test pits, 33 excavations of that site. We want
18 to understand the bedrock in-situ conditions so we can design
19 a pad and so we can understand the potential engineering
20 properties for future repository construction should Yucca
21 Mountain be suitable. Design of ESF facility pad, engineered
22 fill requirements, and design of the portal high wall, all to
23 provide the engineers information. Normal type engineering
24 soil pits with a trench and a square area for some testing
25 including moisture testing, another view of one of these 33

1 trenches.

2 Actually, when you go out and look at Midway Val-
3 ley, it almost looks like a war zone because there's bunkers
4 and holes and barriers all over the place right now including
5 activity going on to understand the geologic or seismic
6 hazards in Midway Valley. Our progress to date is we started
7 mapping in '91. In July of '91, when we started new work on
8 Trench 14, I think you'll recall, in July we thought it
9 essential to get out there once we received the permits and
10 we started deepening Trench 14 to address the calcite silica
11 issue, we started working with Bruce Crowe's volcanic issues,
12 and we started work in seismic issues in Midway Valley. That
13 trench was completed, mapped, and backfilled. In effect,
14 that's checked off and out of the way, We found no evidence
15 of faulting and this is what we were looking for was an
16 extension of the Bow Ridge Fault and we could find no evi-
17 dence in that area.

18 In March then, we went into Midway Valley, exca-
19 vated some more soil pits looking for faults and looking for
20 information on the ages of the geologic deposits which will
21 help us identify any faulting and age of faulting if it
22 occurred. That's, in effect, the soil pits once again in
23 Midway Valley. And, we did our 1100 foot long trench. It
24 was just completed and that trench is another thing we'll
25 show you later, but right after the 5.6 earthquake we went

1 out and looked at that trench. It was not shored yet. The
2 mappers haven't got in there. And, it withstood the earth-
3 quake ground motion in Midway Valley without any sloughing,
4 no caving, no appreciable damage, or no appreciable deterior-
5 ation of the trench that we saw. The mapping of the trench
6 is in progress. Other trenches in both the Bow Ridge Fault
7 and the Paintbrush Fault are currently being excavated.
8 They're not 1100 feet long. They're smaller trenches across
9 these faults. But, that activity is underway by John Whit-
10 ney's group with the USGS right now. In effect, there's one
11 view of the trench when it just got started and the longer
12 view of the trench and that's how it looked before last
13 Monday's earthquake and that's how it looked after the earth-
14 quake.

15 Another activity that we completed was our respon-
16 sibility to put a monitoring well in place in order to meet
17 the state engineer's requirements of a water permit and to
18 meet the Park Service's requirement to withdraw their pro-
19 test. This well, we call JF-3. It's a south, down-gradient,
20 water-wise from where we're withdrawing water at J-13. This
21 hole was almost 1300 feet deep. It started in November,
22 completed in April. It was not dry drilled because it was a
23 water table hole. It was wet drilled. Diameter of it is 8-
24 5/8 inches and it's part of our monitoring program. This was
25 a new well. We monitor the water level in 22 existing wells,

1 both private and Government wells in the area, but this was a
2 new well that is strategically located to provide an early
3 warning should we be affecting water table level. It's just
4 part of our overall program. You saw that before. For those
5 of you who hadn't saw it, that was the drill rig used there
6 and we did do some double shift operation there.

7 Another activity that certainly receives lots of
8 public interest--you know, I'll classify public interest as
9 being concerned about earthquakes and volcanos primarily, a
10 little bit about groundwater, but most of the questions we
11 get from the public are what are you going to do about earth-
12 quakes, what are you going to do about volcanos? Certainly,
13 Bruce Crowe has been working very aggressively at the Lathrop
14 Wells Volcanic Center, 32 new trenches out there; five
15 trenches also in the Cima Volcanic Field in California. Our
16 conclusions is Lathrop Wells is a polycyclic volcanic center
17 providing important input to performance assessment. As John
18 talked about the performance assessment that we've just
19 finished with Sandia, that will--as I said, at the printers
20 right now--some of this information was input to that and
21 other studies indicate that volcanism is waning in the area
22 of Yucca Mountain. But, once again, these are somewhat
23 preliminary. We plan to do some more trenching later this
24 year and next year. We want to finish up at Lathrop Wells
25 and continue some work in the Cima Field and begin some

1 Sleeping Butte work north of the site. That's the kind of
2 activity that Dr. Crowe works with, a backhoe and soil
3 trenches. We don't leave them open very long for safety
4 reasons. We excavate them, map them, make them available to
5 whoever wants to see them, and then we close them up.

6 In Dr. Crowe's studies, we've involved several
7 people from across the country--in fact, I guess it is just
8 in this country--trying to understand the geochronology
9 issues and lots of people are looking at it and those soil
10 pits. That's the Lathrop Wells Volcanic Center and the
11 blocks are showing you where some of the soil pits are.

12 With that, John, before I take questions, I'd like
13 to show you a video of the work so you can see it in motion
14 as opposed to just stills and then I can take any questions
15 on this part of it and I can go to the earthquake part, if
16 that's all right.

17 We're ready for the video.

18 (Whereupon, a videotape was shown and the following
19 is the audio portion of that video.)

20 "UNIDENTIFIED SPEAKER: While the Federal Govern-
21 ment is still working hard to try and make the nuclear waste
22 issue a friendly one, today the Department of Energy invited
23 the media to the latest tour of the Yucca Mountain site.
24 Environmental reporter, David Rugelman (phonetic) took the
25 offer and says the Feds want to lay their cards on the table.

1 MR. RUGELMAN: The DOE put on the ultimate media
2 show. News crews were shown work sites with plenty of
3 activity, maps and graphs, displays, and slides. And, of
4 course, scientific types were there to answer the battery of
5 questions. All this to show Yucca Mountain is being studied
6 as a possible nuclear waste repository. The key word there
7 to the DOE is "possible". A bit part of the presentation
8 today is that the site is just being studied.

9 UNIDENTIFIED SPEAKER: If it's not safe we want to
10 get out of here and go study somewhere else. But, if it is
11 safe, let's get on with solving a national need.

12 MR. RUGELMAN: I'm standing in front of what could
13 be the main entrance to the nuclear waste repository if Yucca
14 Mountain is selected. Now, this is also the place where the
15 DOE plans to drill a large test tunnel. Imagine an opening
16 here about 28 feet across. Many people wonder since the
17 tunnel will already be here, will the repository have to
18 follow. Scientists say that won't happen, even those who
19 don't work directly for the DOE. Bruce Crowe is billed as
20 one of the top geologists in the world. The Los Alamos
21 laboratory expert assures me if Yucca Mountain isn't suited
22 for a waste site, it won't be selected.

23 MR. CROWE: Because our reputations depend on this,
24 there's just no way we could conceal information.

25 MR. RUGELMAN: Would it surprise you, Bruce, if a

1 lot of people in Las Vegas don't believe that?

2 MR. CROWE: Oh, absolutely. I mean, for some of
3 the past backgrounds, DOE's reputation is not the best, but
4 we're here as scientists to say that this is a different
5 project, that we're basing our careers on that this will be
6 done right.

7 MR. RUGELMAN: But, scientists won't make the final
8 decision. Politicians in Congress will. Since the DOE will
9 spend a whopping \$6.3 billion just studying Yucca Mountain,
10 critics worry cost may influence the decision more than
11 safety.

12 At Yucca Mountain, David Rugelman, News 3.

13 UNIDENTIFIED SPEAKER: And, even if Yucca Mountain
14 is proven to be a safe site, there's the issue of transporta-
15 tion. Nuclear waste will have to travel here from all over
16 the nation. Some opponents worry more about that than Yucca
17 Mountain itself."

18 (End of first videotape.)

19 (Whereupon, a videotape was shown and the following
20 is the audio portion of that video.)

21 "UNIDENTIFIED SPEAKER: A new round of advertising
22 to promote a nuclear waste dump at Yucca Mountain is hitting
23 the airwaves. Over the past few weeks, ads have been run in
24 newspapers and on the radio. Today, they began airing on
25 television stations. The commercials are financed by the

1 American Nuclear Energy Council which has said it will spend
2 at least \$10 million on advertising over the next three
3 years. The new commercial features a geologist and focuses
4 on the question of why the waste cannot stay stored where it
5 is, above ground.

6 UNIDENTIFIED SPEAKER: Well, as we've discussed
7 before, dry cask storage is a safe interim storage method and
8 many utilities will probably be interested in doing that for
9 the short-term. But, again, leaving it on the surface where
10 it has to be managed by people and monitored fairly carefully
11 is not what we consider a good, long-term solution. We
12 prefer getting it underground where we can--

13 UNIDENTIFIED SPEAKER: The ad campaign is airing
14 statewide. Different commercial spots will be aired over the
15 course of the next two years. They will focus on the trans-
16 portation and the storage of nuclear waste.

17 UNIDENTIFIED SPEAKER: Scientists may know within a
18 year whether water movement poses a big enough threat to
19 disqualify Yucca Mountain as a nuclear waste repository.
20 Scientists plan to study the mountain for the next nine
21 years. But, as Sheila Walker reports, new drilling work
22 underway could shorten the process.

23 MS. WALKER: Yucca Mountain Project workers are
24 using the LM-300. It's a huge drill capable of digging deep
25 holes and removing samples of the underground rock in Yucca

1 Mountain. Scientists say these underground core samples
2 provide information about problems that might arise involving
3 what would be nuclear waste canisters buried inside the
4 mountain. If the canisters were to leak, these core samples
5 let scientists know how quickly water might carry the radio-
6 active material into the outside environment.

7 UNIDENTIFIED SPEAKER: We're not really concerned
8 about what we've seen, so far. What we're looking at is the
9 movement of water in the unsaturated rock. Water movement is
10 the most likely way in which radionuclides would be released
11 to the accessible environment.

12 MS. WALKER: But, scientists admit they haven't yet
13 studied the most important parts of the underground rock.
14 They say, once they do, they will know whether the threat of
15 groundwater contamination is great enough to scrap the idea
16 of a nuke dump. Yucca Mountain Project managers say the new
17 drilling technology will provide the samples and the answers
18 possibly within a year.

19 The LM-300 drill rig costs \$3.5 million to build.
20 It costs a quarter million dollars a month to operate. Yucca
21 Mountain Project managers hope to eventually have four of
22 these drills operating around the clock.

23 All of the plans, though, depend on funding and
24 whether anti-dump critics win any more rounds in the war
25 against Yucca Mountain studies.

1 Sheila Walker, Eyewitness News 8.

2 UNIDENTIFIED SPEAKER: Scientists conducting tests
3 out at Yucca Mountain called the news media out there today
4 to see their progress. The scientists are trying to deter-
5 mine if the site is suitable for a nuclear waste repository.
6 A big new drill is expected to provide some answers. One of
7 the big questions is whether the site is susceptible to water
8 getting into the canisters of nuclear waste. The scientists
9 told reporters today that they're looking at core samples
10 brought up by the big drill. The samples should help scien-
11 tists test the likelihood of a waterborne contamination.

12 (End of videotape.)

13 MR. GERTZ: That's some excerpts of the media day that
14 we had. It also addressed some of the nuclear industry
15 commercials that were going on and I thought I'd provide you
16 with that opportunity to let you know what's going on at
17 Yucca Mountain and how certain members of the public view it.

18 DR. CANTLON: Thank you, Carl.

19 Questions from the Board?

20 DR. CORDING: Carl, they're talking about--is the dis-
21 cussion about four drill rigs? Is that correct? Is that
22 what you're planning to have?

23 MR. GERTZ: Yeah, if we're to keep on the 2001 schedule,
24 eventually we have a plan laid out where it will take four
25 drill rigs to complete the drilling in time.

1 DR. CORDING: And, you would be adding drill rigs at
2 what times?

3 MR. GERTZ: Depending on the funding, but with good
4 funding in '93 and '94, we'd pick up at least two and maybe
5 the three additional ones.

6 DR. CORDING: You're figuring about a six month schedule
7 per hole. Is that about right?

8 MR. GERTZ: Maybe three months when we work around the
9 clock. We're still trying to figure out what the drilling
10 rates are and we'll figure that out at UZ-16. We've been
11 very successful with some of our new bits being tested at the
12 Colorado School of Mines and that we're now using.

13 DR. CORDING: Thank you.

14 DR. DOMENICO: Carl, did I detect that it seems to me
15 you sound like you're getting very close to resolution of the
16 volcanic and the seismic issues. Is that a fair statement?

17 MR. GERTZ: Well, let me talk a little bit about the
18 volcanic issue. As John pointed out, one of our initiatives
19 is what we call issue resolution and Dr. Crowe and his team
20 are scheduled to produce some papers and to interact with the
21 NRC later in this year on the volcanic issue and at least try
22 to narrow the understanding of that issue, particularly on a
23 direct hit, not on the coupled effects. But, more on direct
24 effects of volcanism.

25 And, on the seismic issue, as John just pointed

1 out, we're going to try to accelerate that activity. We
2 don't have that scheduled right now for issue resolution.
3 So, that's a little further away.

4 DR. CORDING: On other question, Carl. Will any of this
5 testing or any of this issue resolution result in change in
6 the SCP tests or ability to reduce the testing that is
7 presently in the SCP?

8 MR. GERTZ: Certainly, some of it will. The erosion
9 issue that we started to discuss with the NRC right now
10 eliminates, I think, four study plans or parts of four study
11 plans. So, that's our goal. Based on our current under-
12 standing, if we can reduce the program, we can focus on
13 things that are less certain. So, that's part of our goal.
14 Once again, we're always battling the question how much is
15 enough? But, there is a mechanism in place to change the
16 SCP. It's baselined, it's under change control, and should
17 we agree some testing to be deleted, we'll take them out.
18 Should we agree, on the other hand, tests need to be added,
19 we'll add those in a controlled process.

20 DR. CANTLON: Just confirming your comment earlier. The
21 series of overheads that weren't in our books, you'll give
22 us--

23 MR. GERTZ: Yes, sir.

24 DR. CANTLON: Okay.

25 MR. GERTZ: I think we only missed two.

1 DR. CANTLON: No, there were more than that.

2 MR. GERTZ: Is there some more?

3 DR. CANTLON: In my book, yeah.

4 MR. GERTZ: Okay. We'll get you--

5 DR. CANTLON: There was a whole set of them missing
6 that--

7 MR. GERTZ: Pictures and the cross-sections of the--

8 DR. CANTLON: Right.

9 MR. GERTZ: You bet.

10 DR. CANTLON: How would the work in prepping for drill
11 pads and the portal and so on compare with a typical, compar-
12 able operation for mining exploration?

13 MR. GERTZ: Certainly, for a mining exploration, you
14 could do it a lot faster and a lot cheaper.

15 DR. CANTLON: Cheaper.

16 MR. GERTZ: That's right. Although, across the world--
17 excuse me, across this country, all industrial activities are
18 having to go through a lot more hoops if that's what you want
19 to call it. The nation has instituted very comprehensive
20 environmental programs both under RCRA, under CIRCLA.
21 They've instituted very comprehensive protection programs for
22 endangered species. So, other people I've talked to in the
23 business--and I think there's a report out by the petroleum
24 industry about maybe half their drilling--not cost-effective
25 based on meeting today's current standards. But, on the

1 other hand, we still even live in more of a fishbowl. We're
2 in a regulated environment. We're in a very controversial
3 project and I want to assure that we are dotting every I and
4 crossing every T. We can't afford not to meet an OSHA
5 requirement, a RCRA requirement, or anything along those
6 lines. And then, we're in the detailed record keeping that
7 goes with the license, too.

8 DR. CANTLON: It's the problem of tradeoff of escalating
9 costs and concerns on paying and the question is if you have
10 to cut, are there perhaps ways that some of that operation
11 could be thought more in keeping with what normal Nevada
12 operations would be?

13 MR. GERTZ: But, once again, normal Nevada is not
14 licensed by an NRC.

15 DR. CANTLON: I understand.

16 MR. GERTZ: My colleagues doing the Bond Bullfrog Gold
17 Mine do things a lot different than we do at Yucca Mountain.

18 DR. CANTLON: Okay.

19 MR. GERTZ: Including, as a simple thing, John, when we
20 put water on it to keep the dust down, we had to have a
21 documented analysis that that water wasn't going to affect
22 waste isolation and a performance assessment that it wasn't
23 going to affect testing either in the future.

24 DR. CANTLON: Yeah. And, that part of it, I would
25 understand. I think that's quite straightforward.

1 What kind of work is underway--you were commenting
2 about refilling the holes over at the crater analyses and
3 eventually you're obligated to do site mitigation and so on.
4 Is there a research program on mitigation underway there?

5 MR. GERTZ: Oh, yes, sir. If you come out in October,
6 we'll show you our plots right along the road we call H-3
7 where some of Dr. Flint's holes have already been
8 revegetated. He's just completed 12 and I think some of them
9 have already been replanted by our environmental program and
10 we're testing different flora and fauna species to see what
11 works best in the desert.

12 DR. CANTLON: Other Board questions?

13 DR. DOMENICO: I have one more. I'm looking at the
14 surface-based testing summary status and it seems that you
15 have 267 shallow boreholes drilled and you've completed 164
16 and you've planned for 64 deep holes and you've completed 44.
17 For that remaining part of the program, do you really need
18 four rigs operating 24 hours a day?

19 MR. GERTZ: We believe we do to get the holes done by
20 1997/1998. It depends how much--when you need the data, but
21 we need them in that time frame to assemble a license appli-
22 cation. So, that's what our current chart looks like and
23 we've laid it all out with the time frames and we have each
24 hole and each depth laid out and we can provide you certainly
25 that schedule.

1 DR. DOMENICO: It seems like you're a third of the way
2 there, now. Something approximating a third.

3 MR. GERTZ: Yes. Yeah, certainly, many of those--

4 DR. DOMENICO: With one rig, is that--or is there
5 another one?

6 MR. GERTZ: No.

7 DR. DOMENICO: No.

8 MR. GERTZ: Many of those holes--put that chart back up.

9 DR. DOMENICO: Those are old days?

10 MR. GERTZ: Old days' holes done wet, done differently
11 than today's way of doing business.

12 DR. DOMENICO: Okay. Okay.

13 MR. GERTZ: Completely different way of doing business.

14 DR. DOMENICO: Okay.

15 MR. GERTZ: Some of it may be very good corroborating
16 data, though.

17 DR. CANTLON: Ed?

18 DR. CORDING: With 64 deep holes, that's where your time
19 problem is?

20 MR. GERTZ: Yes, sir.

21 DR. CORDING: 64 deep holes?

22 MR. GERTZ: The deep holes are the problem. That's
23 exactly right.

24 DR. CORDING: And, they're at least three to six months
25 apiece.

1 MR. GERTZ: In that range, that's correct.

2 DR. CORDING: Or, at least, right now they're six
3 months, but you're estimating perhaps you'll get up to around
4 three?

5 MR. GERTZ: I think our schedule shows about three.

6 DR. CORDING: Could I ask one other question, Carl? In
7 regard to the schedule on the tunneling, FY-93 has some funds
8 for purchase of or start of a contract and then, as I under-
9 stood it--these are questions, really. As I understood it,
10 October '95 was the start of tunneling. Is that the current
11 schedule?

12 MR. GERTZ: That's the current schedule based upon a
13 funding profile of 240 million or so for the project next
14 year and we can accelerate that by a year with an additional
15 75 million that we had for in a hoped for budget amendment,
16 but that budget amendment did not go forward. So, it depends
17 upon how Congress treats us in the appropriation process. On
18 the other hand, the House only has a total of 275 for John's
19 entire program in the latest markup which would mean Yucca
20 Mountain would be, you know, a little bit more than half of
21 that which doesn't get us much done, at all, next year.

22 DR. CORDING: With 240 million, does that--what does
23 that involve in terms of startup of tunneling, say, in fiscal
24 '93?

25 MR. GERTZ: Just starting the portal. In essence,

1 starting the portal. Your schedule for the TBM that you gave
2 me matches that 240 million. TBM operations in '95.

3 DR. CORDING: So, the contract for the TBM and contrac-
4 tor purchasing TBM or whatever would not be in fiscal '93, is
5 that right?

6 MR. GERTZ: No, the contract will be in '93 to bring
7 them on board. We'd start writing the specs. About mid-
8 year, we'd say go get the equipment and he'd start the equip-
9 ment about mid-year and deliver it in mid-'94 to operate in
10 '95. Sixty to 90 days to set it up. We expect July '94, if
11 I recall our current schedule.

12 DR. CORDING: For equipment setup?

13 MR. GERTZ: One or two TBM--yeah, July '94 to receive
14 one or two TBMs and set them up.

15 DR. CORDING: But then, you'd have the TBM a year and
16 three months prior to the time the TBM moves into the ground?

17 MR. GERTZ: In fall of '95, we'd put it in. FY-95, I
18 believe.

19 DR. CORDING: FY-95?

20 MR. GERTZ: Early '95, fall of '94.

21 DR. CORDING: Okay, I see. So, that would be four
22 months later, five months later?

23 MR. GERTZ: Yeah.

24 DR. CORDING: The one concern I have is that even with
25 an October '95 date, you're six years away from time of

1 submitting the licensing application and there seems to be a
2 tremendous amount of work to be done--for example, heater
3 tests and things like that, time to do those things, time to
4 evaluate results. It would seem to me that it's a very tight
5 schedule even, you know, with the present schedule of October
6 '95 for startup of actual tunneling.

7 MR. GERTZ: Yes, sir. We agree with you. You'll hear
8 more about it later today in what we call the Mission 2001
9 and how we're trying to validate that schedule, but prelimi-
10 nary, your observation is absolutely correct. It's a tight
11 schedule. And, that's based upon successful funding in '93.
12 If that does not materialize, that schedule becomes impos-
13 sible to meet.

14 DR. CANTLON: Question, Dennis?

15 DR. PRICE: The costs on the ESF have risen from an
16 early estimate of 64 million to \$900 million and I think your
17 response at one point indicated it was due to the NRC--part
18 of these costs and this escalation due to adjustments in the
19 program related to requirements by NRC and some comments made
20 by the NWTRB. Could you give us some kind of an idea about
21 how that \$900 million figure breaks out and maybe enlighten
22 us a little bit about that?

23 MR. GERTZ: Yeah, I need to give you just a little
24 history. If you're talking about \$64 million, it might have
25 been just one shaft and a couple hundred feet of excavation

1 below ground and then we went to one shaft in 12 foot
2 diameter and a six foot diameter and then we went to two
3 shafts and then we went to five miles below ground. So, the
4 64 began to grow as we went forward and our SCP configuration
5 was maybe in the \$300 million to \$400 million range. At that
6 time, based on conversations with you all, based upon reading
7 the NRC, it appeared to us after extensive studies that a
8 ramp configuration would be better suited for the scientific
9 investigation and the overall project approach. So, now, we
10 went to what we call 14 miles of underground tunnels. So, we
11 went from less than a mile of tunnels to 14 miles of drifting
12 and ramps to provide access. So, we've significantly
13 expanded the scope of that particular facility and I think
14 it's appropriate, the scientists think it's appropriate, and
15 provides us a great opportunity to intersect faults at vari-
16 ous levels. So, we just changed the scope a little bit of
17 our ESF.

18 If you want to break it down, you know, it's mostly
19 in the tunneling, mostly in getting 14 miles of tunnels in.
20 The surface facilities, in effect, are about the same.
21 They've increased some, but they're now supporting 14 miles
22 of tunnels, as opposed to four miles.

23 DR. PRICE: To what extent is that figure sensitive to
24 the size of the tunnels?

25 MR. GERTZ: Not very sensitive, at all, to the size of

1 the tunnels. People we've been discussing it with indicate
2 that once you get a TBM in place and going, whether it's a 18
3 or a 25 foot, is not that much different. Some difference,
4 but we can provide you some more data on that. We're doing
5 some studies on that right now.

6 DR. CANTLON: Ed?

7 DR. CORDING: At the time that this 900 million was
8 estimated, that was part of the 32 different options study?
9 Was that the one we're referring to now?

10 MR. GERTZ: Yeah, that's correct. In fact, now, we have
11 a Title I design of that, a much more detailed design, that
12 was independently reviewed by a Department of Energy team
13 called the Independent Cost Estimating Team led by Gilbert
14 Commonwealth and they, in effect, validated that cost esti-
15 mate based upon their knowledge of the industry, work, and
16 practices, including nuclear history.

17 DR. CORDING: At that time, all of the 32 options were
18 ranging between 600 and 900 million. So, even the--

19 MR. GERTZ: Yeah, except the base case, yes.

20 DR. CORDING: Wasn't the base case around 590 or some-
21 thing?

22 MR. GERTZ: Ed, I don't recall. It was a modified base
23 case, I think, but you're right, yeah, including the Calico
24 Hills which wasn't in our original base case.

25 DR. CORDING: I see.

1 DR. CANTLON: Staff, questions? Leon? Leon Reiter?

2 DR. REITER: Carl, a year or so ago, we had a meeting on
3 volcanism. The Board had a meeting and there was a lot of
4 controversy associated with positions that were taken, people
5 like Gene Smith from the University of Nevada-Las Vegas and
6 some people in the USGS. You said you're doing these
7 volcanism, these investigations, but you're closing up the
8 holes. Before you close up the holes, are you asking the
9 people who have expressed differences of opinion if they're
10 interested in looking at it?

11 MR. GERTZ: Yes, sir, we sure are.

12 DR. REITER: Including people from the USGS who--

13 MR. GERTZ: Turrin & Champion haven't been specifically
14 asked if that's who you're talking about.

15 MR. JOHNSON: Excuse me, let me respond to what you just
16 asked, Leon. The State of Nevada has never been asked to
17 take a look at those excavations that Bruce Crowe has been
18 doing out at Lathrop Wells. Gene Smith has gone out there
19 once, but only on his initiative to see what was going on.
20 He's never been asked back again. We have never been asked
21 formally to participate in review of those particular excava-
22 tions.

23 MR. GERTZ: Carl, I'll sure take an action to make sure
24 both you and Gene are notified specifically in the future.
25 Certainly, we provide your office a weekly report of what's

1 going on and perhaps it's not specific enough for you. So,
2 we'll do that more specifically.

3 MR. JOHNSON: Carl, let me remind you what you provide
4 to us on a weekly basis and what you don't provide to us on a
5 weekly basis. What you provide to us on a weekly basis is a
6 report of your drilling activities and your drilling activ-
7 ities, alone. That's the same report that I understand your
8 contractors provide to us. You provide us no information on
9 the progress of any of your trenching activities.

10 MR. GERTZ: I won't debate it with you right now, but we
11 provide you two reports, the drilling activity and the weekly
12 highlights report which generically talks about some of the
13 other things. But, we'll be specific with you. That's a
14 good point. I appreciate it.

15 DR. CANTLON: Okay. Other questions from the staff?

16 (No response.)

17 DR. CANTLON: All right. Thank you, Carl. Let's hear
18 about seismic.

19 MR. GERTZ: Seismic, okay. By the way, before I start
20 the seismic, I need to tell you I have Dr. Jim Brune from the
21 University of Nevada here who may provide some added informa-
22 tion at your request. We can decide on your time frame after
23 I go through this.

24 Let's talk about what we call the Little Skull
25 Earthquake and, first of all, in my haste to put this

1 together, the earthquake happened on June 29, not 19. It
2 happened at 3:14 a.m., and to let you know how media interest
3 is in things like that, I got a call at 4:00 o'clock in the
4 morning from the tv stations wondering what happened and
5 could I come down and talk to them about it. There is the
6 location. It's depth was approximately five and a half
7 miles, magnitude of 5.6, approximately 12-1/2 miles from the
8 proposed repository perimeter drift.

9 To put it in perspective, those of you who have
10 been to the mountain through Lathrop Wells up to our field
11 operations center, here is Little Skull Mountain. Our epi-
12 center right now, we think, was about right there, and from
13 there, to there is about 12-1/2 miles, about four miles from
14 the field operations center. And, an item of note, during a
15 Department of Defense activity, there is a couple of tunnels
16 right in Little Skull Mountain called X & Y Tunnel and that
17 was of interest to us because we wondered how the 5.6 earth-
18 quake would affect underground structures. Intuitively, of
19 course, people have studied underground structures and under-
20 stand they withstand pretty well including the major--experi-
21 ence. But, we wanted--that was an item of interest. By the
22 way, you'll see Wells H-5 and H-6 up there and that's where
23 we have some continuous reading water level depth and we'll
24 provide you some preliminary information on that. Once
25 again, what I'm providing you is very preliminary.

1 DR. CANTLON: Carl, before you take that off, could you
2 --roughly, what's the distance between X & Y Tunnel and the
3 epicenter, about two miles?

4 MR. GERTZ: Well, I don't have the scale on that, but we
5 think it's about two miles, a mile and a half to two miles.
6 They go in here about 600 feet. It's hard to show that at
7 that--

8 DR. CANTLON: Um-hum. And, how are they oriented rela-
9 tive to the fault that you think is under there?

10 MR. GERTZ: I don't know. I don't have an answer for
11 that. I don't--maybe Jim knows.

12 DR. CANTLON: Okay. Thank you.

13 DR. ALLEN: Are you going to tell us what did happen in
14 the tunnels?

15 MR. GERTZ: Yeah, I'm going to show you a video of the
16 tunnels, as a matter of fact, later on in the presentation.
17 This is the overall view of Las Vegas and where we think the
18 epicenter was right here in Little Skull Mountain, approxi-
19 mate location right there. That's in the book for you.

20 We have a Southern Great Basin Seismic Network that
21 was initially instituted to provide small motion detectors.
22 And, all these, in effect, went off scale on the 5.6 earth-
23 quake. But, that shows you where they are located. I think
24 there is 52 of them. They're currently being run by the
25 USGS. They will eventually be run by the University of

1 Nevada system, Jim Brune's activities. We're in the process
2 of transition. Not on one of the small motion detectors on
3 the Southern Great Basin Network, but on one of the regional
4 networks, on Shoshone Peak, this station had just been put in
5 there about a week beforehand and it was operating. It's not
6 been calibrated yet, but we believe at Shoshone Peak which is
7 about the same distance from the epicenter as Yucca Mountain,
8 it was less than 1/10g ground acceleration caused by this
9 Little Skull Mountain Earthquake. That happens to be the
10 reading for those of you who wanted to see the raw data.

11 Let's put this in historical perspective. Quakes
12 of 5.6 or greater are infrequent in southern Nevada, very
13 infrequent. Only two others are documented in historical
14 record; Tonopah of 6.3 and Caliente of 6 in 1966. Tonopah, I
15 don't know how far that is from Yucca Mountain, maybe 100
16 miles. Caliente may be 70 miles. I'm not sure. I didn't
17 chart that out. While this is the first significant earth-
18 quake recorded near Little Skull, our Southern Great Basin
19 Seismic Network which looks at micro-earthquakes has seen
20 lots of movement in this area in the past.

21 We had several aftershocks. If you want to talk
22 about aftershocks, there's been over 1,000 recorded, so far.
23 The largest magnitude has to even be updated right now.
24 Last Sunday, Jim Brune told me that we had up to a 4.4
25 aftershock. We've located 15 of them using our Great Basin

1 Network and some temporary equipment. On Monday, the
2 earthquake--on Monday afternoon, we started moving in
3 temporary equipment and moving scientists from the USGS and
4 University of Nevada system out to look at portable
5 instruments and now are deployed in the area. We're trying
6 to get some in X & Y Tunnel, as a matter of fact, to compare
7 the underground motion with the aboveground motion. The main
8 shock, as I said, was about 5.6. Here was a Little Skull
9 Mountain detector. There's some other information.

10 Type of faulting, we think it was normal faulting
11 of northeasterly striking plane. Aftershocks, some normal on
12 a north to northeast plane; some show some strike-slip.
13 That's some of our early information for you.

14 Geologic effects, well, we've looked both on the
15 ground and from helicopters, both ourselves and Jim Brune's
16 people and they revealed no evidence of any surface rupture.
17 We couldn't find any surface rupture. Some boulders about
18 two feet in diameter on Little Skull Mountain were dislodged
19 with the ground motion. We couldn't find any evidence of
20 boulders moving at the Yucca Mountain crest, but some
21 boulders on the west side of Yucca Mountain on the Solotario
22 Canyon side south of the proposed repository block had moved.
23 Jim even has some slides of that if you'd like further dis-
24 cussion.

25 Here's our damage perspective. At the field opera-

1 tions center, we think we may have had .1 to .15g based on
2 the size and the distance, but that's just kind of guessing.
3 To put things in perspective, in our conceptual design of
4 repository facilities that went along with the SCP, we had
5 designed our facilities in that design for .4g. Our poten-
6 tial repository design in the SCP, depending on where you
7 look, varies from .5 to .6 and even in some areas we're
8 looking at .7g. So, what we saw, of course, was well below
9 what we intend to design ground acceleration for. Further
10 perspective, Las Vegas code is .2g right now. Such accelera-
11 tions, we expect in this part of the country. Where the
12 damage occurred in our office building was the building that
13 was designed in 1962. It was designed to the 1961 Uniform
14 Building Code. No one was able to find what kind of ground
15 acceleration that required, but at the time it was Seismic
16 Zone 2 and wind at 25. Modern design would use an updated
17 building code which has updated that area to Seismic Zone 3
18 which is about .3g and 80 miles per hour. Some of the facil-
19 ities in the building were upgraded to that and we put a fire
20 sprinkler system in and other things as we upgraded this 1962
21 building. And, the utilities in the building, it didn't lose
22 power, it didn't lose water, they all withstood it. But, we
23 did have quite a bit of surficial damage.

24 I'm going to switch a little bit to the water
25 levels because that's always a concern in earthquakes, par-

1 ticularly at Yucca Mountain, and for the Little Skull Moun-
2 tain, I'm going to compare that with the Landers, California
3 mainshock. But, in Well H-5--you saw that on the map--in the
4 upper interval of this well which is water level, we also
5 measured fore-pressure below that with the--but in the upper
6 interval, we had peak to valley of a little over a foot and
7 they returned to near background--in other words, to where
8 the water level was before--in about a half hour. And, for
9 Landers, California mainshock, the upper level, in effect,
10 went off scale, above 1.73 feet. Oscillations returned to
11 background within about two hours. Even though this was much
12 further away, almost 200 miles away, it created much more
13 water level activity than the one that was close. No perma-
14 nent change in the water level. This happens to be the H-5
15 well for the Skull Mountain Earthquake and you can--this is
16 the upper level and that, in effect, is peak-to-peak and this
17 is the fore-pressure and, of course, the fore-pressure was
18 much greater below that at 3:15 a.m. on 6-29, and you saw it
19 start to come back down.

20 This is the Landers, California one and keep that
21 in mind. This was the first quake off scale in the fore-
22 pressure, off scale in the water level. This was the first
23 aftershock. I think it was about four hours later. You can
24 see the activity in this well due to Landers compared to the
25 activity on the closeby earthquake. Certainly, magnitude

1 appears to have a greater influence on water level than
2 distance in that empirical observation.

3 Here's some of the data from both H-5 and H-6,
4 another well that we had instrumented and you can pull that
5 off and look at it. But, we have the double amplitude and
6 maximum rise/maximum fall and apparent offset after 120
7 minutes, after two hours. That's, once again, preliminary
8 information. I'd like to caution you on that, but we thought
9 it's important to provide that to you.

10 Let's talk about the effects on site structure. We
11 had minor architectural damage to several buildings. For
12 example, management facility and the hydrologic research lab
13 were metal buildings. They seemed to withstand it pretty
14 well. One overhead door went off the track and that was
15 about all in those buildings. Some beakers were tipped over.
16 Some file cabinets opened, things like that. One of the
17 substations had an insulator broken in the area and the field
18 operations center, we did have lots of architectural damage,
19 many broken windows and ceiling tiles that have been dropped.
20 No loss of structural capacity. We were back in the
21 building working, but certainly some cosmetic damage
22 including the caulking cracked all around the building and so
23 we have a preliminary estimate of about \$900,000 to \$1
24 million to repair this building.

25 At the drill sites, we went and looked at the UZ-25

1 and UZ-16 drill sites. No apparent damage. The drill rig
2 was still sitting, the trailers were still on their cinder-
3 blocks. So, the drill sites were not affected. And, the
4 trenches in Midway Valley, as I talked about, had no damage
5 in the trenches or soil pits.

6 That's the field operations center, the building
7 where the damage did occur. We'll show you some of those
8 damaged things. Just to point out, I showed you that before.
9 Those trailers, everything stood that pretty well. The high
10 racks in our sample management facility with the samples on
11 it had no problem. No samples fell off the shelves. This
12 trench had no problem that we could identify. Everything was
13 stable in Midway Valley both before and after the earthquake.
14 It looked the same to us. This is the field office center.
15 You can see broken glass. The windows certainly just, in
16 effect, failed. Another view of those windows. The cracks
17 in the wall, the cinderblock wall, as you can see. Ceiling
18 tiles damaged. Upper story windows. As you would suspect,
19 there was more damage on the third floor. It's a two and a
20 half story building. More damage on the third floor than
21 there was on the second, less damage on the first floor.

22 In summary, the earthquake and its aftershocks is
23 going to provide us some valuable information. We had crews
24 in the fields almost instantaneously. The ground motion
25 provides us, once again, an opportunity to understand and

1 assess the seismic hazard. As John pointed out, he's
2 directed me to concentrate and focus on this activity in the
3 near-term. Facilities and equipment are being studied to
4 determine what actions--we want to insure our workers are
5 safe in the buildings. So, we've had them inspected by
6 earthquake qualified people. Earthquakes of this magnitude
7 are infrequent, but not unexpected. Our SCP, if you recall,
8 looked at a design condition of a 6.5 earthquake on the
9 Paintbrush Canyon Fault which was about a quarter of a mile
10 from the portal or surface facilities. So, while this was a
11 significant event, it was well within the envelope that we're
12 studying and certainly the ground accelerations were about
13 .1g and it's significantly below accelerations that were
14 being considered for preliminary design. And, as I pointed
15 out, the major observation for us was in X & Y Tunnel and
16 I'll show you the video on that because, here, we had tunnels
17 inside a mountain that had an earthquake and the tunnels
18 seemed--were not lined. A few rockbolts seemed to withstand
19 those forces without any significant damage.

20 Okay. Are we ready to show the video?

21 DR. CANTLON: Sure, um-hum.

22 MR. GERTZ: Do you want to try the second one? I think
23 it's about four minutes and it's not much--

24 (Whereupon, a videotape was shown and the following
25 is the audio portion of that video.)

1 "UNIDENTIFIED SPEAKER: We are standing in the entrance,
2 X tunnel on Little Skull Mountain, looking up the back,
3 panning down to the invert, looking to the work point.

4 (Pause.)

5 UNIDENTIFIED SPEAKER: From this camera angle, it's 350
6 feet in from the work point--in from the portal, excuse me.
7 In from the portal looking to the work point. Now, looking
8 at the back and panning down to the invert.

9 (Pause.)

10 UNIDENTIFIED SPEAKER: Looking from the portal to the
11 face of the work point, just looking at the entrance of the
12 cavity at the work point.

13 (Pause.)

14 UNIDENTIFIED SPEAKER: We're at approximately 600 foot
15 in from the portal looking up at the back at the work point,
16 panning down to the invert."

17 (End of videotape.)

18 DR. CANTLON: Is that a shotcreted surface--

19 MR. GERTZ: I don't know. I wasn't in there and I don't
20 have the answer to that myself. It looked like it was shot-
21 creted, but other people said it was painted. Maybe a little
22 of each. Maybe someone in the audience knows, but I don't
23 know.

24 Yeah, would you like to hear from Jim if you have
25 time?

1 DR. CANTLON: Carl Johnson wanted five minutes to com-
2 ment on what they had seen there and I think that's appro-
3 priate.

4 MR. GERTZ: Sure.

5 DR. ALLEN: Can I ask one question?

6 DR. CANTLON: Sure.

7 DR. ALLEN: A geologic question and maybe Jim or someone
8 else knows the answer to it. Of course, on both sides immed-
9 iately adjacent to the repository block and perhaps even
10 through it, we've identified faults that have displacement
11 for the past 10,000 years, presumably associated with earth-
12 quakes significantly larger than this 5.6. In Little Skull
13 Mountain itself, there are also northeast trending faults.
14 Do any of those also show evidence of quaternary or holes
15 being displayed?

16 DR. BRUNE: I don't know the answer to that question.
17 John Whitney was out there looking at them. My understanding
18 is that they're probably Pleistocene motion, but I wouldn't
19 say. I don't know about any more recent than that.

20 MR. GERTZ: And, certainly, even Ghost Dance, I don't
21 know if we've identified as quaternary or not.

22 DR. ALLEN: No, no, that's true. There's not much
23 evidence. So, possibly it does have that kind of--

24 MR. GERTZ: Yeah, true.

25 DR. BROCOUM: I think the Rock--Fault has shown either

1 quaternary--but not necessarily or, as you said, going
2 through Little Skull Mountain.

3 DR. BRUNE: What turns out to be a very unusual feature
4 of Yucca Mountain is that there's a lot of precariously
5 balanced rocks there and I'll show you some slides showing
6 what precariously balanced rocks are. For the sake of cali-
7 bration, I've had fun in the last nine months going around
8 the U.S., everywhere I could find earthquakes, and looking
9 for precarious rocks in earthquake areas. And, I've looked
10 in the aftershock regions of all these earthquakes and you do
11 not find these precarious rocks in any of these aftershock
12 zones. The only other place I found them a lot is down in
13 southern California, crossing the peninsula range--in an area
14 that is predicted to have very low accelerations with very
15 long return times and so it's a very low area as far as
16 acceptability to ground shaking is concerned. So, I think
17 the method, although it's developing, is showing a lot of
18 promise in certain areas for indicating ground motion
19 expected over long periods of time.

20 This is what I define as a precarious rock. So,
21 here, we have the defining example of precarious rock. This
22 is a broken rock and there's actually three pieces of it
23 here. This broken piece sitting on top, it's ready to fall
24 down a steep cliff here. This is John Whitney, my colleague,
25 who provides the other part of the story; namely, that this

1 rock varnish that covers all these faces is very old, 5,000
2 to 10,000 years old. And, if that's true that it's been
3 sitting exposed to the air that long, it certainly gives a
4 control of some sort on the peak ground accelerations that
5 have been occurring there.

6 So, I'll go through and show you a lot of these
7 quickly so you'll get an idea of what we're talking about.
8 This is another one. You see it has a broken piece on the
9 bottom and it's ready to fall down that cliff on that side.
10 This is one looking downhill that's perched precariously on
11 the edge of a slide here and it's ready to fall down into
12 this--I feel like I could go over there and kick it and knock
13 it off. But, we don't want to destroy any evidence because
14 this is a developing technique and we need to have a good
15 study of these rocks before we dislodge them and see how much
16 acceleration. Here's another one that's perched, ready to go
17 down. Another example of perched rocks and they occur all
18 along the face of Yucca Mountain.

19 This is at the crest of Yucca Mountain. So, it's
20 quite interesting because we know that the crest of the moun-
21 tain will accelerate more than halfway down the slope. This,
22 in fact, is near one of the strong motion sites that went in
23 right after the earthquake. So, we'll get a good calibration
24 to calculate how much ground shaking occurred during the
25 earthquake at the site. And, this is downhill here. So, if

1 that shakes loose, it will fall down the hill.

2 And, here's a precarious rock up on the crest of
3 Yucca Mountain to the north edge of the site and this is
4 probably the most spectacular set of rocks there. As you can
5 see, a number of rocks balanced there at the cliff face, all
6 covered with dark rock varnish and the faces on the inside of
7 the rock are covered with dark rock varnish, too, indicating
8 thousands of years this has been sitting here like this.
9 This is looking down at that same rock column from the top
10 and you see the topmost block is bigger than the other ones.
11 So, it's balanced up here on top and it's a very precarious
12 situation. It looks to me like easily 1/10g would knock that
13 off.

14 So, I have two more slides. And, this is a new one
15 that I just put in. The reason for that is I got my slides
16 that I had taken earlier of these things just last night and
17 I was looking at that and I realized that there's a chance
18 that on the side of Yucca Mountain that rock was knocked off.
19 I did not actually walk up to look at this site, but I
20 looked with binoculars--not with binoculars, but the best I
21 could without binoculars from a distance and I don't remember
22 seeing that, but I have to go back and check whether that
23 rock is still there. But, the last one, which is probably
24 the most important--this may be a \$10,000 or a \$100,000 rock
25 because this one was knocked off by the earthquake. I went

1 back afterwards and found it had been knocked down the hill.
2 It's at the south-most end of rocks I looked at, about a
3 mile south of the mouth of the Solotario Canyon and John
4 Whitney is going to go out there and look at it, but based on
5 the darkness of the rock varnish and what he's told me
6 before, it looks like this has been sitting there like this
7 for thousands of years and this earthquake knocked it off, it
8 split. You can see obvious evidence where it bounced against
9 other rocks and scratched and so forth. So, for somebody who
10 is trying to develop a technique, this is almost unbelievable
11 luck to have an earthquake where we have a pretty good idea
12 of what the ground acceleration was to calibrate the method.
13 If the rock was sitting there several thousand years, to
14 finally get one that calibrates your methods in such a short
15 time, less than a year of looking at these rocks is pretty
16 incredible.

17 So, I believe that these rocks indicate that as
18 long as they've been standing there, and that's going to
19 depend on the rock varnish dating people to determine how
20 long these faces have been exposed to the atmosphere, there
21 have not been large accelerations. Large accelerations, I
22 guess, in this case means about 1/10g and there's two lines
23 of evidence which I cite to calibrate this method. One is a
24 study by David Keefer of the USGS who has looked at something
25 like 50 earthquakes and looked at the distance out to which

1 you get rockfalls from these earthquakes and his conclusion
2 is that on steep slopes like we have here at Yucca Mountain,
3 rockfalls occur between intensity 5 and 6 which translates to
4 a peak ground acceleration of about .07g; near 1/10g, but
5 something like .07g. So, intensity 6 would have knocked down
6 a lot of these rocks on Yucca Mountain. So, I think we have
7 a control on the acceleration there, if his study is right
8 and I have no reason to doubt it. The other thing that's
9 interesting is what we got just now and that is this earth-
10 quake, if you use standard regression curves, predicts that
11 the acceleration of the ground at the site that knocked over
12 that lowermost rock was about 1/10g. So, there's a calibra-
13 tion of the method, two independent things that seem to indi-
14 cate that rocks that are this precarious will be knocked over
15 by 1/10g.

16 And, the last couple of things I'll just mention
17 here just to show you the perspective on what I'm talking
18 about, this is where the earthquake faulting occurred. We
19 went up afterwards and Chris Menges of the USGS took a series
20 of pictures with me of knocked down rocks along the base of
21 Little Skull Mountain. There are literally hundreds of large
22 boulders that have been dislodged. But, I think more
23 exciting from a scientific point of view is it seems pretty
24 clear to me that we can see previous generations of rockfalls
25 because of the gradation in the rock varnish. The ones that

1 have just been knocked down have faces on them which have
2 absolutely no rock varnish on them. Obviously, they split
3 off the cliff. But, looking back, it looks like a few thous-
4 and years ago there was another earthquake there that knocked
5 off a series of rocks which have intermediate stages of rock
6 varnish on it. This is the site over here on Yucca Mountain
7 which the rock was knocked down. This is the general area of
8 Yucca Mountain where there were no rockfalls where the pre-
9 carious rocks I showed you were knocked down. So, the
10 closest site to the earthquake just by serendipity happened
11 to be knocked down to calibrate my method.

12 Let me just make one brief statement about the
13 aftershock activity. There's a high continuing rate of
14 micro-earthquakes which is a little bit abnormal. We're
15 still getting on our micro-earthquake network there--we're
16 still getting like 40 to 50 micro-earthquakes per hour
17 recording and, of course, we had a magnitude 4 on Sunday.
18 The second point is there's going to be a bonanza of data
19 here from an engineering, side effects, geologic response
20 point of view. We've put strong motion sensors out in Midway
21 Valley. We've captured some of the larger aftershocks. We
22 have sites on rock in the Valley. We have one out in the
23 middle of Jackass Flats to get the response of the deep
24 sedimentary valley. We have sites up on Little Skull Moun-
25 tain and, as Carl said, we're going to get sites in the

1 mountain which will provide--it's going to be--it's great
2 luck from understanding a ground motion point of view to have
3 a bonanza of data like this available to do these engineering
4 type side effects.

5 I checked roughly to see if our micro-earthquake
6 gear which is very sensitive to the repository site--we have
7 a series of kilometer micro-earthquake instruments right
8 around this site. So, I asked one of our technicians--I was
9 out in the field all this week so I did not have a chance to
10 look at records myself--to see if there was any triggered
11 micro-earthquake activity down to magnitude 0 or less and the
12 answer is no, as far as this person could tell. But, I want
13 to go back and look at the records myself.

14 MR. GERTZ: Jim, I just want to clarify, all those
15 precariously balanced rocks that you showed pictures of, only
16 the one had evidence of any movement?

17 DR. BRUNE: Yeah, that's the only one that moved except
18 there's that question about that one that I want to go back
19 and look at. I just saw that in the slides last night for
20 the first time and I realize I don't remember seeing it up
21 there, but I'll have to go take a look.

22 DR. CANTLON: Jim, I seem to recall, oh, gosh, 15 or 20
23 years ago going up into the Nevada Test Site and seeing
24 precariously balanced rocks that had fallen off following a
25 couple of the big shocks.

1 DR. BRUNE: Yeah, I've looked at the ones very close to
2 the Ranier Mesa and, of course, they're all knocked off
3 there.

4 DR. CANTLON: Right.

5 DR. BRUNE: The faces of all the cliffs are knocked out.
6 We need to do a study to see how far--as you go away from
7 the shocks toward Yucca Mountain, we start getting precarious
8 rocks and John Whitney and I are planning to do that.

9 DR. CANTLON: Questions from the Board?

10 MR. GERTZ: John, I have just one other observation. We
11 also during the earthquake had people working underground in
12 other Nevada Test Site tunnels, actually underground at the
13 time of the earthquake. They have been interviewed. Most of
14 them felt nothing. Some said, well, maybe they were on a
15 platform and they felt the platform--certainly, a much
16 greater distance from Little Skull Mountain, but once again,
17 they were in tunnels in the vicinity and working.

18 DR. CANTLON: All right. Questions?

19 DR. PRICE: Just a quick one. On these pictures of
20 these precariously perched piles of--what was the range of
21 the vertical piles? You couldn't tell from the picture. In
22 the one case, it was a person. How high?

23 MR. BRUNE: The one that had all the columns on was
24 about 12 feet high total, the one that had the stacked up--

25 DR. CANTLON: All right. Well, let's bring Carl Johnson

1 up. Carl?

2 MR. JOHNSON: Thank you, Mr. Chairman, for the oppor-
3 tunity here to inject into the meeting and to present some
4 additional information.

5 I might respond to Jim Brune's remark. I don't
6 think it was blind luck or good luck that we had the fore-
7 sight to identify and document prior to the earthquake the
8 location of some of these precariously balanced rocks. It's
9 been part of something that the state has been discussing
10 with Dr. Brune for a long time and participated in document-
11 ing some of those original locations.

12 I'm going to take just a few minutes to add just a
13 little bit more to what you've heard this morning to hope-
14 fully round out the information base for the Board relative
15 to this particular event. We have had individuals in the
16 field since Monday afternoon and a full team by Tuesday
17 morning from Nevada Bureau of Mines & Geology and also from
18 the UNR Seismological Laboratory. Many of those people are
19 still in the field today. As you probably know, but just to
20 refresh a little bit for the Board, the last week in June,
21 that last weekend, it was quite eventful. We had started out
22 on Sunday with the two large earthquakes in southern Cali-
23 fornia which Dr. Clarence Allen is probably extremely
24 familiar with; the Yucca Valley event and then the Big Bear
25 event. Yucca Valley event was 7.4, the Big Bear event was a

1 6.6 magnitude event. But, some other events occurred in the
2 general region which is I think interesting to note and
3 certainly is food for future thinking on plate tectonics and
4 how movement on one particular fault relates to movement on
5 other faults.

6 On that same Sunday as the two southern California
7 events, we had a 4 magnitude event at Mina. Then, on Monday
8 at 3:00 a.m., we had the 5.6 magnitude event at Yucca Moun-
9 tain and that was followed on Tuesday by a 4.6 magnitude
10 event in Death Valley. So, we don't know yet, I think it's
11 still out as to whether there's any relationship between all
12 of these, but it certainly is fortuitous that they all were
13 occurring about the same weekend.

14 This particular one, it's--we've talked that over
15 already with Carl's remarks and with Jim Brune's remarks.
16 The epicenter of the earthquake was Little Skull Mountain.
17 It was originally identified as being Rock Valley, but now
18 it's been moved northward a little bit to Little Skull Moun-
19 tain. The epicenter could be on either those north/south
20 normal faults that are in Little Skull Mountain or the
21 strike-slip faults in an east/westerly direction that are in
22 Rock Valley. I don't think we know enough yet to determine
23 which.

24 This generally is a listing up to this last Sunday
25 of the earthquakes that were recorded at Yucca Mountain by

1 the UNR Seismological Laboratory. The UNR Seismological
2 Laboratory has three seismograph stations in and around the
3 general Yucca Mountain area. As you can see from the initial
4 event at 3:00 o'clock in the morning on the 29th, you had a
5 steady decrease in activity through the 30th of June which
6 was a Tuesday. Then, after that, the events dropped below
7 magnitude 3 and there was a series of magnitude 2 events on
8 through. Then, all of a sudden, on the 4th of July which was
9 Saturday at approximately midnight, we picked up a 4.4 magni-
10 tude earthquake. This event here on July 5 was a followup to
11 that one, a 3.1. This was the end of the analysis of the
12 data as of yesterday at noon. And, so we may--the analysis
13 that's taken place yesterday afternoon and last night and
14 today may yield some additional magnitude 3s beyond this one
15 on Sunday. We don't know at this point. But, that is as
16 current as we have at this point.

17 This here is a plot that UNR people put together up
18 through this last Sunday morning of the locations of the
19 earthquakes and you just barely can't see on the bottom of
20 the scale, but this is magnitude 2s and above. The locations
21 are slightly off of what has been presented in other maps and
22 what was given in the other maps. That's partly due to the
23 fact that the seismological laboratory only has three record-
24 ing stations down there. So, I think the denser network of
25 the U.S. Geological Survey will provide us additional more

1 refined locations than what is on this plot. But, the
2 important thing is to look at kind of the pattern of the
3 events, although I would caution that I think this north-
4 westerly trend, so to speak, of the epicenter is an artifi-
5 cial remnant of the location of our recording stations.

6 Another point here, just to bring this into per-
7 spective as to the size of this particular earthquake is we
8 look at the larger historic earthquakes in southern Nevada
9 and our database is very limited here. Essentially, prior to
10 1910, there just wasn't much of a population in southern
11 Nevada. So, we just don't have a whole lot of information.
12 But, as you can see from the listing of these five earth-
13 quakes, that the event that occurred at Yucca Mountain just a
14 week ago is the third largest event recorded in southern
15 Nevada in historic times.

16 At this point, I don't have much else to present,
17 just to add some additional information for your use. What
18 the earthquake and the effects of that earthquake have to do
19 with the repository, I think I want to reserve that discus-
20 sion until tomorrow when we make a presentation about some
21 comments we have on the Board's fifth report.

22 DR. CANTLON: Thank you. Questions, comments?

23 (No response.)

24 DR. CANTLON: All right. We're well behind schedule as
25 the result of putting the earthquake in there. Let's take a

1 short break. Let's take about 10 minutes and then we'll hope
2 we get back on track.

3 (Whereupon, a brief recess was taken.)

4 DR. CANTLON: As we indicated earlier, we're going to
5 now begin to look at repository program convergence. So,
6 Steve Brocoum, would you take the rostrum?

7 DR. BROCOUM: Okay. We've heard a lot this morning
8 about all kinds of new data coming into the program. So, the
9 question is how do we pull it all together to be able to meet
10 the program goals? And, so this activity is trying to start
11 to think of how we pull it all together.

12 For the last several years, John Bartlett has been
13 talking about the term "engine of evolution" in which, you
14 know, he thinks of data cycles and using PA to analyze the
15 data and then using these analyses to guide the program.
16 John asked us to have a workshop and this activity sort of
17 started last February when we had a workshop at Yucca Moun-
18 tain with the senior managers from headquarters and the
19 senior managers from the Yucca Mountain Project Office. And,
20 at that meeting, we defined engine of evolution as overall
21 process of integrating, focusing, prioritizing data col-
22 lection and analysis and design activities, using iterative
23 performance assessments and appropriate management and over-
24 sight, all leading to resolution of issues that we had--we
25 have lots of issues--and decision making related to site

1 suitability and licensing.

2 In other words, this process should provide an
3 appropriate and clear basis for management decisions related
4 to program direction, schedule development, allocation of
5 resources, compliance with regulatory requirements, and so
6 on.

7 The term "engine of evolution" is a metaphor for a
8 process that we are now calling convergence. The conver-
9 gences is all the things that have to happen to reach the
10 program goals. After this meeting in February, nothing much
11 happened until May 1 when, under John's direction, Frank
12 Peters issued a letter establishing the repository program
13 convergence task force and we have two major goals; to pro-
14 duce a defensible site evaluation document and, if the site
15 is suitable, to produce a defensible license application.
16 And, in a sense, convergence will bring together all the
17 major components of the repository program under an integrat-
18 ed management approach in order to minimize constraints and
19 barriers to progress and to achieve the stated objectives.

20 In the letter that Frank issued which was issued on
21 May 1, he asked us to develop strategy and action plans to
22 focus the work on meeting those goals keeping in mind the
23 following and this first bullet is really incorrect. It
24 should be two bullets, protection of public and worker health
25 and safety and maintaining scientific and engineering integ-

1 rity. Originally, it was two bullets. Someone took the
2 liberty to combine them. The implementation of appropriate
3 QA, prioritization and integration of all the relevant pro-
4 gram activities, the ability to accommodate change and uncer-
5 tainty. This program has a lot of uncertainty. We don't
6 even know what our fiscal year '93 budget is going to be and
7 it's kind of hard to plan fiscal year '93 which is just
8 around the corner without knowing your budget. And, finally,
9 to be able to present this in a logical and clear approach so
10 that the stakeholders will have increased trust and confi-
11 dence.

12 For those of you who were at the Director's Forum,
13 several people made comments. I'd just like to paraphrase
14 them. John Linehan from the NRC said has it all fit
15 together? How do progress reports, study plans, annotated
16 outlines, SCPs all fit together? Now, if John Linehan
17 doesn't understand it, how can we expect the stakeholders
18 because he's been following it for over three years. Steve
19 Kraft said something along the lines of you cannot understand
20 this program unless you've been following it for many years.
21 It's our goal to try to present how this program is moving
22 in a logical, clear, and concise approach. All of this was
23 to be done within the context of meeting the goals as early
24 as possible at the lowest cost.

1 So, this is kind of a summation of Frank Peters'
2 letter. Now, I've added one viewgraph here that was supposed
3 to be in the package, but was inadvertently left out. I
4 think this diagram has been shown before. This is the con-
5 cept of convergence where we take site characterization,
6 information data, we use performance assessment, we iterate
7 everything, we use the regulatory process and a design to
8 reach a decision on suitability, and if a site is suitable,
9 have a successful license application.

10 The organization that we set up looks like this.
11 This is not a long-term task. This task started May 1 and
12 will end August--is scheduled to end August 31. The task is
13 led by Frank Peters and I'm his executive director worrying
14 about it day-to-day. For this particular task, I report to
15 Frank. Normally, I report to Carl for all of the activities.
16 The actual convergence plan will be written by this group
17 led by Mike Cline of the M&O. The M&O is uniquely suited to
18 pull us all together, being that they're located both at
19 Yucca Mountain and at headquarters and all the other parts of
20 the program.

21 We have represented here also external relations;
22 Alan Benson representing Jerry Saltzman. We have QA repre-
23 sented; Bob Clark from DOE. And, we also have program
24 strategy, the strategic vision of the program, represented by
25 Tom Isaacs and his people.

1 At the February meeting, several issues came up:
2 PA, the role of PA; data cycles is something that John Bart-
3 lett has talked on for several years; evolution of regula-
4 tions--you know, 191, rulemaking, changes in 10 CFR 60--
5 what's our overall licensing strategy; and how do we close or
6 resolve issues with the NRC? So, in Frank Peters' letter, he
7 mentioned most of these groups and we decided to group them
8 into three logical, topical areas. The first being site
9 characterization which consists of PA and data. We're using
10 data cycles here in the broader sense, not in the sense of
11 just data management, but everything from collection and
12 prioritization of data to analysis. Design evolution which
13 we include the interface between the repository program, MRS,
14 and transportation and repository and EFS design. And then,
15 under regulatory compliance which we include regulatory
16 evolution, license strategy, and task issue resolution. Each
17 of these three topical tasks was asked given guidance to
18 write a topical proposal which was due yesterday and which I
19 understand we have in. And then, this group was going to
20 take these three proposals and merge them into one overall
21 repository program convergence plan.

22 The repository program convergence plan will be an
23 overall implementation plan telling you how we intend to do
24 business. The SCP, for example, is a plan. That tells you
25 what we're going to do, not how we're going to do it. And,

1 the goal, as I said, is to present it in a logical and clear
2 way for convergence. We will integrate the three topical
3 group proposals and they will be consistent with the overall
4 program strategy.

5 Specific things that we're going to attempt to
6 identify are the critical actions needed to achieve conver-
7 gence. We may not be able to resolve all of these things,
8 but we're going to bring them to management's attention,
9 things that management has to decide. If they don't decide,
10 they are in a sense delaying the program. We need to have a
11 process for evaluating alternative actions. There are many
12 suggestions in our program of how to do something differently
13 or better and they tend to be ad hoc and, to some degree,
14 random. We need to have a systematic way of looking at all
15 of these things.

16 We need to identify all the necessary documents
17 that our program will use to communicate with, if you like,
18 all the stakeholders or the interested parties. We're not
19 talking here about the lower level documents way down in the
20 organization. We're talking about the documents used among
21 the DOE officers with OCRWM and between OCRWM and the rest of
22 DOE and between DOE and the outside world. For example, in
23 issue resolution, we have annotated outlines, we have issue
24 resolution reports, we have topical reports, we have scien-
25 tific papers. We want to screen through all of this and try

1 to lay out in some logical way which other types of reports
2 we need to kind of reach our goals.

3 We want to make sure that line managers are identi-
4 fied for each major decision or a process put in place to do
5 so. In a sense, we want to provide integrated management
6 overlay at the program level. This is really a high level
7 activity.

8 We want to clarify the role of systems integration
9 in achieving convergence. You know, we've been debating
10 systems as long as I've been on the program. I think we have
11 made a lot of progress and you'll hear a lot more about that
12 today. And, it's in my mind not a big issue as it would have
13 been a year ago. At least, today, we have agreed on a docu-
14 ment hierarchy that all parties have signed off on.

15 We need to make sure at the management level of all
16 the proper interfaces that are present. We had an internal
17 meeting where we discussed draft--proposed and it became
18 pretty clear at that meeting that not all interfaces were
19 present. We had detailed discussions on data and we had
20 detailed discussions on PA, but they were not--at least, for
21 that draft adequately integrated.

22 We need to develop a plan for external pre-decision
23 involvement. DOE has made a commitment to pre-decisional
24 involvement. How do we implement that commitment in a mean-
25 ingful way? That's what we're struggling with. And, Alan

1 Benson representing Jerry Saltzman is on a convergence work
2 group and is working on that.

3 We need to have a way of identifying realistic
4 schedules for critical-path milestones. Usually, our
5 schedules are in a sense out of date or are baselined. Many
6 times or by the time they're baselined, they're almost out of
7 date.

8 And, finally, when resources are scarce, we need to
9 have a systematic way of allocating our resources. It's not
10 every office within OCRWM trying to get the largest slice of
11 the pie.

12 These are the major milestones for this activity.
13 We had the meeting in February, but this activity really was
14 kicked off on May 1 with Frank Peters' letter. The task
15 groups were formulated on May 15. A presentation was made to
16 the TPOs and to the stakeholders on June 12. The topical
17 proposals were due yesterday. I understand they're here.
18 We're having our meeting today. And, the last major thing I
19 want to talk about are the workshops that occur August 11 and
20 12, and finally, a final draft plan on August 31.

21 On August 11, we're going to have a workshop with
22 the task force that writes the overall plan, with the topical
23 task group members, and with the management review team.
24 This will be the first time that this review team which
25 consists of all the ADs and ODs, the senior managers from the

1 M&O, and a senior manager from Weston will hear the plan. At
2 that meeting, which we are going to run like a normal
3 internal DOE meeting, we are inviting all the stakeholders,
4 so that the stakeholders or affected parties will hear this
5 plan at the same time that the management review team hears
6 it for the first time. That will happen on August 11.

7 On August 12, we will have an executive session to
8 take all the comments that were generated on August 11 to
9 decide how we're going to finalize this plan. So, in a
10 sense, it's our attempt to implement the pre-decisional
11 involvement of the stakeholders. We'll have them in the
12 meeting and then we'll make our final decisions after that
13 meeting.

14 The last two viewgraphs I just had here were a
15 backup just to tell you the kind of information we ask for in
16 the detailed task plan. So, I wasn't going to talk about
17 those.

18 DR. CANTLON: Okay.

19 DR. BROCOUM: Thank you.

20 DR. CANTLON: Questions from the Board?

21 (No response.)

22 DR. CANTLON: Let me ask this kind of a question. As
23 you get this process of convergence underway and you have
24 this myriad of study plans, many of which are now fairly old,
25 many of which are being updated, but as we view some of the

1 updated ones, they're not truly updated; for instance,
2 there's one of the updated ones that's still talking about a
3 drill and blast shaft. What process do you have to make sure
4 that the process of convergence doesn't freeze you on what is
5 an obsolete based plan? There are many changes that have
6 already--you've already accepted in the original base plan
7 that was--

8 DR. BROCOUM: Oh, yeah.

9 DR. CANTLON: And, that process, hopefully, is going to
10 continue to mature. What about what you're doing will pre-
11 vent freezing on that?

12 DR. BROCOUM: We're not trying to freeze the program in
13 some past mode. I mean, the program is always evolving.
14 What we're trying to do is clarify for ourselves and for the
15 outside world the kind of steps we're going to go through,
16 for example, to decide if the site is suitable. How do we
17 make that decision, who makes the decision, what are the
18 documents we're going to produce to make that decision? I
19 don't think that is clear in our minds at this moment. Okay?
20 So, that's the kind of thing we're talking about, the how,
21 not the why. Okay? It's the process. We're trying to make
22 that distinction here. The SCP says the studies we're going
23 to do. That could change. We're trying to tell you the
24 process for implementing this change.

25 DR. CANTLON: Warner?

1 DR. NORTH: Could you be a little bit more specific as
2 to how you are going to unfreeze the situation from the
3 present? Now, Dr. Cantlon described the situation. There's
4 a study plan that was signed off in April of this year with
5 some revisions in it, but left completely untouched was a
6 long discussion about mapping in the tunnels and how one
7 would distinguish fractures that were caused by the blasting
8 from fractures naturally present. Now, it strikes me that
9 that's an oversight that you have a study plan revised and
10 nobody notices that the experimental shaft facility has
11 become the experimental studies facility and makes the appro-
12 priate changes.

13 DR. BROCOUM: That is an issue of accountability and we
14 have to make sure people are accountable. I mean, I can't
15 speak for that specific example, but I think it tells you
16 that you need to have a DOE manager or surrogate accountable
17 and you will hold that person accountable. That's what we
18 were trying to say politely in some of these viewgraphs.

19 MR. GERTZ: Steve, let me address that process and I
20 don't know the details of that particular study plan. But,
21 the theory is we revise study plans continually. I know
22 there's about 10 after the original revision that have been
23 revised in a controlled manner. Many are revised for a
24 specific purpose in that time frame. I don't know, I'm sure
25 that revision was not meant to up update shafts to ramps. It

1 might have been meant to update another part of the study
2 plan and rather delay that study plan while we updated shafts
3 to ramps. We revised what we needed to get on with our near-
4 term activities. There will be another revision, I'm sure,
5 that will revise mapping, fractures, and address that discus-
6 sion. Perhaps, maybe we should have took it out and said
7 TBD. You know, I don't know the details. But, the process
8 is in place. It's a control process that we know what this
9 revision is. It still is probably not the current revision
10 for the way we're going to do business and that will follow
11 as we figure out what we're going to do. But, we're respons-
12 ible for updated study plans before we implement them in
13 those areas.

14 DR. BROCOUM: But, you're hearing a more fundamental
15 issue. Our baselines are usually out of date. That's the
16 issue you're really addressing--

17 DR. NORTH: Yeah, I think that's the issue and how do
18 you get back in control?

19 DR. BROCOUM: --at this level here.

20 MR. GERTZ: We are in a change control process where a
21 study plan has change control and, as it gets changed, we
22 change the SCP. We have costs, schedule, and technical
23 impact analysis done, and then we determine whether to imple-
24 ment the change or not.

25 DR. NORTH: But, see, the cost schedule impacts would be

1 critical because, in fact, your costs and your schedule are
2 based on material that's several years out of date. That
3 gives you some rather misleading information as the basis for
4 planning your program.

5 MR. GERTZ: Yeah, certainly.

6 DR. BROCOUM: Well, the other major issue is, you know,
7 as long as I've been on the program, we've always assumed two
8 years hence or one year hence, we'll get our big budgets.
9 And, so we've always planned on those assumptions. Okay? Is
10 that realistic planning? Okay? That's one of the issues.

11 DR. CANTLON: The initial list of study plans were
12 actually designed to get information based on early agree-
13 ments between NRC and DOE. And, it may well be that as you
14 go into a highly prioritized approach to coming to closure,
15 many of those pieces could be set aside, possibly permanent-
16 ly, but at least to a much later date. How do you visualize
17 that process working, of coming down to the absolute bare
18 boned set of what do you need, when? How is that process
19 moving?

20 MR. BROCOUM: That is one thing that we really have to
21 attack vigorously. I don't have a vision in my mind how that
22 should happen, but we have done four or five priorities since
23 I have done the program. But, it hasn't always affected the
24 field work because there's no much other procedural and long
25 lead times. We have to get that under control. But, it's

1 basically within DOE's power to do that. Okay? So, we are
2 going to make some suggestions to management. It will be up
3 to management to implement them. I want to make one more
4 thing. All this kind of work won't help much unless there's
5 strong management oversight. It's really--it's got to be
6 top-down for management to make this work. It's not a bot-
7 toms-up issue, it's a tops-down issue in my book.

8 MR. GERTZ: John, let me add one thing. The vehicle we
9 see to change the existing program is called our semi-annual
10 site characterization progress reports. And, when we deter-
11 mine that there's a change in the program, we document that
12 by reference or specifically in the semi-annual SCP progress
13 reports. Once we make that determination, that's our formal
14 way. There has to be a lot of things happen before we do
15 that including interactions with our regulator and things
16 like that.

17 DR. CANTLON: You know, this may be a perspective.
18 We're obviously on the outside looking in and so bear with
19 me. You have a process which has been emerging now for a
20 long time. You started with a base plan, as I say, many
21 elements of which you've already decided to change and, from
22 what I understand, you're contemplating still other major
23 changes in that. When you have a change in this semi-annual
24 meeting, you have a lot of inertia that you're packing along
25 because you've got a lot of people dedicated to process and

1 data process that's underway. What internal management tool
2 do you have to begin jettisoning pieces of this material
3 which clearly, if you're going into tougher fiscal con-
4 straints, you're going to have to jettison something. But,
5 is there an internal process that you're thinking about to
6 get that done?

7 DR. BARTLETT: Yes, there is. The core to that entire
8 issue of managing to resolution, which is really what we're
9 talking about--and, I might mention, if you'll notice,
10 there's a really interesting thing going on here. We have a
11 program that's evolving at the same time as pointing toward
12 convergence. The basis for the actions comes from estimates
13 or specific definition of requirements to close the issues.
14 And, this has to do fundamentally with requirements for
15 regulatory compliance, a good many of which are not defined
16 at this stage of the game. What we have are regulations in
17 the broadest sense which are in themselves still in a state
18 of transition, and operationally, those regulations get im-
19 plemented through rulemakings of "here's the means and re-
20 quirements for demonstration of compliance" with the regula-
21 tory requirements. Those are not in place. They are needed
22 for us to make these decisions. We have in my mind an obli-
23 gation and a responsibility to, in fact, take the initiative
24 to define what those are. So, in parallel with the pro- gram
25 activities having to do with site work and everything else,

1 we have on the regulatory side of the house initiatives going
2 toward what are the requirements for demonstrating compliance
3 or, in essence, closing the specific issues. It's a parallel
4 effort and it's an initiative which, I say, we have to take
5 because we can't sit around and ask the NRC to tell us what
6 to do. They won't. So, we're going to tell them what we
7 intend to do and here is our basis and that gives them then a
8 baseline from which to make their judgments and for us to
9 interact with them to come to closure on these things. So,
10 all of these things, the decisions what to shed, what to
11 retain, what to change as we evolve, really depend critically
12 on the criteria for closure which translates in, more or
13 less, reg speak as the rules for demonstrating compliance.
14 Some of that will be formalized. We will be asking for
15 specific rulemakings on some of the major issues and some of
16 it will be essentially through agreement in this implementa-
17 tion of the dialogue of the annotated outline and the issue
18 resolutions issue. That's where it comes from. So, we have
19 to develop those criteria at the same time we're making the
20 decisions. They are the basis for the decisions and that's
21 the parallel part of the program.

22 DR. CANTLON: To pursue that, some of the internal DOE
23 language really evolved at a time when you were trying to
24 choose among site candidates. And, you've now--Congress made
25 that decision for you on kind of a temporary basis. Yet, the

1 language from which you're departing still is tied to that
2 old site selection language. Is anything going to happen to
3 sharpen it up, to get it to site assessment, as opposed to
4 site selection?

5 DR. BARTLETT: This is part of that process. The siting
6 guidelines, 10 CFR, Part 960, where DOE rules basically for
7 selecting preferred sites. They contain a range of factors
8 to be considered. Within that range--and, there's 40 some
9 depending on how you count--there is about half of them which
10 are virtually identical to the NRC's requirements and the
11 safety standards for disposal which they list as favorable
12 and unfavorable conditions with regard to licensing and
13 safety performance assessment. So, they form the common core
14 of the two and what it amounts to is that the siting guide-
15 lines expanded beyond that so you could have a basis for
16 differentiating between candidate sites. What needs to be
17 done in all those cases is to translate what is really pretty
18 qualitative language into some kind of a metric for a deci-
19 sion and our effort basically comes down to that; to trans-
20 lating that into some of the specifics. For example, in
21 other areas where the NRC promulgates rulemakings or rules
22 for compliance, something simple like doing a chemical anal-
23 ysis, they'll specify specific techniques that then become
24 the basis of you use those techniques and use them under a
25 quality assured program, then you are in compliance. Well,

1 we have to invent those. This program has none of those yet.
2 We will be taking the initiative to invent those metrics to
3 translate those requirements and focus on the specific issues
4 that we deal with.

5 MR. BROCOUM: Just to give an example, remember when the
6 ESSE presentation, I think the Board--Jean Younker, I think
7 --that the contractor said that it was enough information to
8 make findings on half the qualifying conditions and almost
9 all of the--conditions. Okay? At a recent ACNW meeting,
10 maybe two or three weeks ago, the NRC staff said in our
11 opinion DOE should--there's not enough information to make
12 any findings at this time. So, we have like a gap that we
13 have to resolve. But, basically, that's a DOE decision.
14 Those findings are a DOE decision. I think John is right.
15 We have to be able to have a basis--

16 DR. BARTLETT: So, we can go ahead and make findings,
17 take them to the NRC, and then it becomes the baseline for
18 interaction.

19 DR. CANTLON: Board questions?

20 (No response.)

21 DR. CANTLON: Staff? Dr. Chu?

22 DR. CHU: Yeah, I have one, another one from the outside
23 looking in, Steve. How is this related to the management
24 systems improvement strategy--

25 DR. BROCOUM: The management systems improvement

1 strategy is being--the results of that are being used in
2 improving our systems documents, right now. The output of
3 that, if you like, is going into development of our systems
4 requirements right now which I believe will be talked about
5 by Bill and the M&O a little later. Okay? We are talking
6 here high level management interactions, not requirements.
7 Okay? We're talking about managing the program from my
8 perspective, not specific requirements. Okay? How the ADs
9 relate to each other, how the offices relate, and how DOE
10 relates internally and externally. Okay?

11 DR. CANTLON: All right. Let's proceed since we're
12 running behind schedule.

13 Robby Robertson on TRW for the M&O?

14 MR. ROBERTSON: Thank you, John.

15 We gave you a fairly substantial briefing some time
16 ago about the role of the M&O on this program and the kind of
17 activities that were assigned to it and kind of how we were
18 gearing ourselves and organizing ourselves to take on those
19 and a little bit of a snapshot of what was going on with the
20 transition. I'm going to talk to you today in kind of a
21 summary fashion about what's--just to reacquaint some of the
22 new Board members what the M&O organization looks like, where
23 some of the players are distributed, and give you a little
24 bit of the highlights of the activities to date and our focus
25 for the future and kind of a little bit of a summary picture

1 of where I think we are on the program for the M&O.

2 Our organization is set up, I'm the general manager
3 and we have two assistant general managers. Art Greenberg,
4 over here, his deputy John Cowles in the back. Ray Godman is
5 here. Dale Foust is somewhere in the wilderness. We can't
6 find him and Jean Younker is standing in for him for today.
7 And, I have my typical set of staff functions. Many of you
8 recognize Tom Cotton who has been with the program a long
9 time. My finance and administration functions, contracts
10 with DOE. There's a lot of that activity. And, our human
11 relations and our training activities and Ed Taylor is doing
12 a lot of the strategic plans and international programs in
13 concert with Tom and Dale in managing the site activities out
14 here for Carl. You'll be hearing some about the organiza-
15 tions of all three of these organizations a little later, but
16 I just wanted to point that out as to the way we're
17 structured.

18 To remind some of the old members and perhaps
19 acquaint some of the new members with our team, the--oops, a
20 little bit out of skew here in terms of getting things on the
21 board here. TRW is the prime contractor. We hold the con-
22 tract with DOE and these other teammates of ours are sub-
23 contractors in a technical sense to us, but they are team-
24 mates. And, you will find these individuals from these
25 different companies who are integrated completely into a

1 badgeless organization. In some cases, they're seconded into
2 management roles as a part of the M&O construct. We, as the
3 prime contractor, are concentrating on integrating the whole
4 program and doing the system engineering and so forth. Fluor
5 Daniel is concentrating on surface facilities. Morrison
6 Knudsen, underground, the ESF as well as the repository.
7 Babcock-Wilcox Fuel Company with the engineered barrier
8 system. Woodward Clyde, site characterization, technical
9 direction and integration. Duke, licensing, outreach, MRS
10 design, and of course, lead for QA since they have a strong
11 nuclear industry background. INTERA, a smaller company who
12 concentrates on performance assessment, played a significant
13 role with Sandia on the WIPP program. E.R. Johnson in stor-
14 age and transportation. J.K. Associates, public policy and
15 socioeconomics. And, RDA Logicon in some system engineering
16 and modeling. That gives you a little bit of a feel for what
17 the focus of the individual partners are on this.

18 We'll talk a little bit about the manpower by
19 program area. A snapshot as it is today and how we see it at
20 the close of--now, let me caution you, these are figures as
21 of June numbers, head counts. These are figures as of the
22 end of fiscal '93, September '93 head count numbers coming
23 out of our proposal to DOE as to how the M&O would recommend
24 be staffed based on the administrative budget request
25 approval. This will clearly change as a function of whatever

1 the budget comes out.

2 So, I want to point out briefly to you what the
3 growth is that you're going to see during this period of time
4 as to where we are now. The area here is one area that will
5 grow significantly. The bulk of this growth in the system
6 engineering and integration activities are a buildup with the
7 MRS and the transportation arena. And, the Las Vegas transi-
8 tion of the change control, the site characterization tech-
9 nical direction, plans and procedures, and a configuration of
10 management. That's the big bulk of things. And, you might
11 ask, well, my goodness, you know, your management is growing
12 here. Well, proportionately, it's not growing that much.
13 It's going from 18% in this case to 14% over here, but the
14 bulk of the head count growth here is in program control. We
15 assumed control of the PAC system in September of this year
16 and we will also be doing the program control functions for
17 the MRS program as it evolves. We're adding some training
18 people in this category, as well. So, that gives you a
19 little bit of a picture as to where the M&O is focusing,
20 where by location, because this question keeps coming up.

21 Currently, 63% of the head count is in Washington
22 with 10% here in Charlotte doing MRS design and Carl's pro-
23 gram represents 27%. You might recall that this transition
24 activity here was delayed somewhat and won't be complete for
25 another year. We're about halfway through that process.

1 You'll notice that as we move into this, there is a concomi-
2 tant growth here in Charlotte as we move into the Title I--
3 design for the MRS. There's a modest growth at Washington
4 here which represents about 250 heads. About 37 to 40% of
5 that is growth of the MRS and the storage and transportation
6 activities. About 21% of it is records management and infor-
7 mation management and about 20% of it program control and
8 quality assurance. There's some modest growth also in the
9 areas of regulatory compliance, international and strategic
10 plans, studies, and modeling. But, the bulk of the growth is
11 occurring out in Las Vegas where we go from 27% here to 41%
12 out here, as you might expect with a sizeable number of heads
13 out there. The bulk of that growth being in the design--
14 advanced conceptual design work for the repository, the
15 engineered barrier system, and the Title II design work for
16 the exploratory studies facility.

17 One other question might be how is this distributed
18 among the various skill mixes of what we've got. One thing
19 to point out to you is in this TRW, now with the way we're
20 structured, all the secretarial support, all the records
21 management, all the information and ADP and support work is
22 carried in TRW's numbers. So, when you get over here, these
23 are all hard engineering numbers on this side. So, again,
24 you see considerable growth in the design functions out there
25 and in growth here with the design work building up on the

1 MRS design and your surface facility and a buildup also with
2 B&W to do the waste package work.

3 Let me just touch on the highlights. There are a
4 number of things in here and I'm not going to try to cover
5 them all. But, I think it's significant that we pass--the
6 M&O has passed three QA readiness reviews and we're in the
7 process of anticipating a letter this week from DOE saying
8 the M&O is ready to proceed with quality affecting work with
9 the exception of the hole points that have been established.
10 Most of those hole points are for work that it not yet
11 scheduled to be done. So, I think we've done a remarkable
12 job, been strongly supported by DOE in getting our QA program
13 in place.

14 Someone asked a question about the MSIS program.
15 The main product out of that is the document hierarchy set of
16 documents which gives you your program management documents
17 and your baseline technical documents. Those have all been
18 agreed to and drafts of most of those key documents are now
19 evolving in this process and we feel by the end of this year
20 we'll have most of those documents in place both at the
21 program level and at the project level.

22 We have established with Carl a new management and
23 integration system at Yucca Mountain along with his TPOs,
24 regular reviews of the ongoing participants' work, both cost
25 and schedule, as well as technical content.

1 You're going to hear more about these systems
2 studies. These drafts of these license annotated outlines
3 have been prepared and are being iterated and they are the
4 principal vehicle now that's been agreed to by DOE and the
5 NRC for assuring that we're getting closure of agreement and
6 the content that is needed for that long-term license appli-
7 cation should the site be suitable. We've begun a number of
8 these site suitability resolution issues with NRC. The first
9 one being erosion which we just started. We did complete the
10 MRS conceptual design. That document is now complete and is
11 awaiting final DOE signoff. It will go to the DOE head-
12 quarters ASAP in, I believe, it's October. Isn't it, John?
13 In October for approval to move into the Title I design. A
14 lot of support from our organization, the DOE, and the nego-
15 tiator in the siting and we have assumed the technical direc-
16 tion and integration of site characterization, albeit it at a
17 modest staffing level at the moment because of funding.

18 We have restructured the form of assessment
19 activities in conjunction with DOE and have assumed the
20 management and integration role for that. We will assume
21 this fall in October the ESF Title II work and we have
22 already assumed the construction management there on that
23 program. We've assumed responsibility of consolidation of
24 all the program records management and in that process saved
25 about 25% head count in that consolidation. We are develop-

1 ing the InfoSTREAMS which is the software system that will
2 acquire some 40 million pages of data that will eventually
3 interface with the license support system. So, we're
4 developing that. Some of you may know we had a significant
5 role in assisting DOE in developing their position in this
6 recent rulemaking. I guess this never did get changed
7 because this is supposed to be rulemaking on the 191.

8 Let's see, what are we going to do in '93? We're
9 clearly going to drive to make sure that we get fully audited
10 on all the rest of the hole points in our QA program that
11 allows us to do quality affecting procurement and all the
12 software V&V work that will be done.

13 You're going to hear a little bit later in the day
14 from Rickertsen who is standing in for Frank Ridolphi, who is
15 ill and couldn't make it, about this systems studies road
16 map, the thing that we've talked a lot with you about, Den-
17 nis, and Dr. Price, and we hope that this will show you we're
18 not finished with it, but we have a framework in which that's
19 going to come into being. I think we've got these documents
20 I've mentioned. I hope by the end of this year, we'll have
21 those finished and in place so that we have a program manage-
22 ment baseline and a technical baseline against which to
23 manage. Obviously, we've got the Title I and II designs to
24 focus on and a lot of siting selection and evaluation work to
25 do.

1 You perhaps are aware of the Phase I casks procure-
2 ment which are buying essentially current technology casks to
3 make sure that we can meet the '98 date. That procurement
4 acquisition is going on under the M&O and we will be getting
5 that underway. Full integration of the site characterization
6 is our goal early on in the beginning of this fall. I men-
7 tioned the Title II design, getting into the repository and
8 EBS conceptual designs, to give these areas the emphasis that
9 are needed so that we don't have problems with the interface
10 between the ESF and the repository, and that we look at some
11 options in terms of the engineered barrier system as defense
12 in depth. And, obviously, there's a significant transition
13 of work and a ramp-up of people with the M&O in Las Vegas
14 that we must manage properly.

15 But, see, in summary, I believe the transition of
16 the M&O into its management and integration role is going
17 well. That does not mean that there aren't some warts,
18 bumps, and a little bit of difficulties along the way and we
19 had some delays in getting that to where we want it, but I
20 believe it's going well. I also believe that our program,
21 that the M&O program and project, QA systems, design con-
22 trols, management systems, and technical baselines will be in
23 place to support a major program ramp-up in the near future.
24 In other words, we will be in place by the end of this year
25 with what's needed to assure that you can manage a program

1 effectively with this size. It's going to take time against
2 these baselines to pare out some of the redundancy or to find
3 those test plans that need to be eliminated or to find those
4 duplications and things where there are other ways to go
5 about doing it. But, I believe those systems are in place.
6 And, this may sound like a commercial, but as a senior pro-
7 gram manager, it is absolutely essential that one has some
8 adequate and predictable annual funding so that you can meet
9 these goals, but more importantly control the program costs
10 because any time you slip things, you're never going to--
11 you've got this big historesis loop that's associated with it
12 and this is really causing us a lot of grief. Replanning
13 exercises are time consuming.

14 That's all I had on the charts. If there are any
15 questions, I'd be happy to try to answer them.

16 DR. CANTLON: Okay. Questions from the group?

17 DR. DOMENICO: I have one. Your first slide, your first
18 pie diagram, could we take a look at that?

19 MR. ROBERTSON: Yes, sir.

20 DR. DOMENICO: No, the pie diagram.

21 MR. ROBERTSON: Oh, pie diagram, okay. Which one?

22 DR. DOMENICO: The first one, yeah.

23 MR. ROBERTSON: Do you want the program areas?

24 DR. DOMENICO: Manpower by program areas, sure.

25 MR. ROBERTSON: Okay, this one.

1 DR. DOMENICO: That will work.

2 MR. ROBERTSON: All right.

3 DR. DOMENICO: Does that also--that does not represent
4 the allocation of the total budget, does it?

5 MR. ROBERTSON: Oh, no, not by any means.

6 DR. DOMENICO: Okay. But, if we're dealing with a
7 budget of, let's say, \$275 million, what percentage would
8 that represent?

9 MR. ROBERTSON: This number right here represents an end
10 point of a buildup from about--I want to say on the order of
11 200 or 300 people to here and that represents approximately
12 \$70 million. Now, you're got to be careful about some of
13 that because a lot of that there was \$15 million that were
14 monies that had to be carried forward for lease terminations
15 and things that were kind of a one time startup in them. So,
16 if you take those numbers out, you're somewhere in the range
17 of \$50 million for this as an average number. This number
18 represents a ramp from there to here that would probably be
19 in the range of, oh, \$125 million or so.

20 DR. DOMENICO: I see. So, the first diagram, the cur-
21 rent diagram, represents less you say, by \$50 million out of
22 a total. That's the M&O--

23 MR. ROBERTSON: That's correct. And, what it represents
24 also in this case is a good bit of work having transitioned
25 over from other contractors that were previously on the

1 project.

2 DR. DOMENICO: Yeah. In your ramp-up, are there any--
3 does any of that include any field work of sorts?

4 MR. ROBERTSON: Field work?

5 DR. DOMENICO: Yes?

6 MR. ROBERTSON: Well, let's see, yes, there are people
7 in here who are doing technical direction of the site charac-
8 terization program. This means people out there understand-
9 ing what's going on and dealing with that on a day-to-day
10 basis. If you want to call it construction management of the
11 surface based testing is in here, construction management of
12 the ESF--I mean that may not necessarily be field work. And
13 then, over here, there's a lot of design work that is actu-
14 ally design work for people in Las Vegas that are doing the
15 design work for either the ESF Title II or the engineered
16 barrier system or the repository components. So, those are,
17 if you will, field--I guess you could call them field work.

18 DR. DOMENICO: And, the laboratories and the USGS and
19 all these other components of the--they're paid out of other
20 parts of the budget. Is the M&O managing their activities,
21 as well, or--

22 MR. ROBERTSON: Let's see, we will transition in fully
23 into that now. There are only a couple of places where we're
24 really fully managing that at the moment. The performance
25 assessment is one which we're doing that in conjunction with

1 Carl. But, that will move into full tilt this fall. In
2 here, yes, that has full management of those activities,
3 technical direction of those activities, under the guidance
4 of Carl and his people.

5 DR. DOMENICO: So, you will have considerable input into
6 the priorities, the allocation of the monies, that are going
7 to the field people and laboratories and the experimental
8 work and things of that sort?

9 MR. ROBERTSON: That's correct and, as you'll see from
10 our 2001 exercise, we're laying the ground work to try to get
11 that framework in place where we can examine those things,
12 you know, as a kind of a critical outside look at it. Obvi-
13 ously, we have to depend on them for the fundamentals of what
14 they think they have to accomplish, but in conjunction with
15 Carl's management and headquarters' management, I think it's
16 part of our role to challenge those and say, hey, look,
17 should these be done? I believe the one thing that Carl
18 perhaps didn't hit on as much is that there have been an
19 enormous number of cost reviews of this program and these by
20 outside people, including this last one which I thought was
21 pretty thorough by the guys from the ICE Committee, Gilbert
22 Commonwealth. And, for the program, as its defined, people
23 keep coming up with the same number and they're right within
24 the margin of error with where Carl's program is. The real
25 question is, is all of that needed or is there duplication?

1 And, I submit that we, in conjunction with DOE, are on a path
2 to try to understand that and make sure that we provide them
3 with the muscle to make those decisions.

4 DR. DOMENICO: This ramp-up from 50 to 125, do you
5 visualize that will be ramped up even further in '94 or '95?

6 MR. ROBERTSON: Let's see, it really depends on the rate
7 of things. I would see this flattening out a little bit
8 until you reach the point where you started into Title I/
9 Title II design for the repository itself and the waste
10 package itself. And, that would perhaps provide an overlay
11 on this thing. I'd see that coming, you know, some--it
12 depends on again the timing of a lot of these things. This
13 is about where you're going to ramp to though, however, on
14 the MRS and transportation program.

15 DR. DOMENICO: And, I gather, as manager, you are in
16 agreement with what Carl has told us about getting under-
17 ground, perhaps '95, '96, as opposed to more small allocation
18 to that activity in the near future?

19 MR. ROBERTSON: Those are being reviewed now in the 2001
20 exercise that we're going through now that you'll hear a
21 little bit about. You're not going to hear much result, but
22 you're going to hear a little bit about the methodology and
23 what's going on. That's being looked at. I'm sure that Carl
24 has mentioned to look at Busted Butte for some of the things
25 that perhaps you could do in parallel with it. All those

1 things have to be traded in terms of the overall costs in the
2 envelopes. Clearly, you could save some time if you could
3 get at ordering those tunnel boring machines early which is,
4 of course, hoped for.

5 DR. DOMENICO: Then, I guess if some of us want to get
6 underground a little earlier, you have no objection to us
7 lobbying you on that?

8 MR. ROBERTSON: Certainly not. I mean, you lobby Carl,
9 you might as well lobby me, too.

10 DR. DOMENICO: Oh, thank you. Thank you.

11 MR. GERTZ: I want to get underground earlier, too, Pat.
12 I don't think that's a debate. Pat, let me add one thing,
13 too. Maybe Robby didn't emphasize it, but, Robby, your
14 allocation is based on the President's budget of \$392 mil-
15 lion.

16 MR. ROBERTSON: Oh, absolutely. This is 392. This is
17 not at 275.

18 MR. GERTZ: Not on 275. You talked about 275 and I
19 wanted to eliminate that as an element of confusion. Robby's
20 presentation on the right hand side is based upon a program
21 allocation of 392 million.

22 DR. DOMENICO: But, if the allocation is 275, that
23 allocation does not change? The monies are the same?

24 MR. GERTZ: The whole program has to change, yes.

25 DR. DOMENICO: That is reduced accordingly?

1 MR. GERTZ: Yeah. Who knows how--

2 DR. DOMENICO: That's not fixed?

3 MR. ROBERTSON: This is not fixed, no. Absolutely not.

4 DR. DOMENICO: Okay.

5 MR. GERTZ: And, I need to respond a little bit, Robby,
6 to what John asked earlier. Is when we get our money for the
7 year, we then sit down with our top management team,
8 including the labs, and figure out what we're going to do,
9 allocate that work out, see what are our priorities based
10 upon our money, and that's when we establish next year's
11 priorities. It's not fixed now.

12 DR. DOMENICO: Then, if there's no change in budget, the
13 1993 pie will look like the '92, probably, right? If there's
14 no increase?

15 MR. ROBERTSON: No. No, it will not because there are a
16 significant number of activities that are currently being
17 performed by other contractors that are not in this wheel.
18 They are in this wheel, some very large ones. So, there will
19 be a substantial growth, you know, even if the budget is flat
20 for the program because of that transition--

21 DR. DOMENICO: So, it will exceed 50 million then. You
22 won't stay within the 50 million?

23 MR. ROBERTSON: That would be my guess.

24 DR. DOMENICO: Yeah. Okay.

25 MR. GERTZ: But, we have to do tradeoffs. That is, do

1 we do ESF design, do we even buy TBMs or do we continue
2 surface-based testing if we have reduced budgets. What's the
3 best thing for the program?

4 MR. ROBERTSON: Big swingers in this are ESF Title II
5 design and MRS Title I design and the transportation cask
6 acquisition.

7 DR. CORDING: On this--you're talking about the re-base-
8 lining on the SCP. Are you looking at a potential for a
9 significant change from surface-based experiments to under-
10 ground? I mean, we have an expanded underground platform
11 from which to perform tests and it seems to me that there's
12 an opportunity there to do more underground and to actually
13 reduce the surface-based program.

14 MR. ROBERTSON: I think that's a possibility. It's
15 being looked at as a part of the 2001 exercise where we're
16 trying to take a fresh look, bottoms-up at it, and then once
17 we've got those alternatives together, we'll look at them in
18 conjunction with Carl and see if there are some trades that
19 can be made on the assumption of what goes forward. I'm sure
20 that one of the reasons that we'll probably continue to drive
21 on the surface-based testing is the uncertainty about the
22 budget to really get down to depth again. But, that's being
23 looked at. I don't have an answer to you, yet, but you would
24 think it's a logical process. That might be.

25 DR. CORDING: I understand the uncertainty about getting

1 down underground, but it seems to me tunneling--the whole
2 program is somewhat like what a single tunnel project typic-
3 ally is. Typically, in a tunnel project, if you aren't
4 advancing the heading, you're spending money and not making
5 any results. You've got to have a certain amount underground
6 taken care of, opened up. You've got to perform tests under-
7 ground. And, if you don't do it for six more years, you're
8 going to have overhead going into things that is less produc-
9 tive than it would be if you are actually carrying out the
10 work.

11 MR. ROBERTSON: Right. Let me also point--

12 DR. CORDING: There's a typical approach to sort of a
13 linear system. You've got to advance the heading in order to
14 make progress.

15 MR. ROBERTSON: I agree, but let's all be honest with
16 ourselves. If this budget is 275 next year, there are some
17 tough programmatic decisions, not Yucca Mountain Project,
18 programmatic decisions because we've got a big thing going
19 with the MRS, MRS sitings, and all that sort of thing to make
20 the '98 date. You just can't ignore those off to one side.
21 They have to be played into this which--and, John will have
22 some tough calls to make which we hope to help him with some
23 completed staff work.

24 DR. CORDING: Well, my focus has been Yucca Mountain,
25 itself.

1 MR. ROBERTSON: I understand.

2 DR. CORDING: But, I understand your other concerns, as
3 well.

4 MR. ROBERTSON: Right.

5 DR. CANTLON: Robby, you mentioned the fact that in the
6 records area, you were able to get a 25% personnel reduction.
7 Are there other targets that you see within the operation as
8 you now go through the phasing that are reasonable oppor-
9 tunities so that you're not a total add-on of all that many
10 personnel, but there's going to be replacements?

11 MR. ROBERTSON: Let's see, hopefully, in those areas in
12 which there is transition, we're hoping that there's going to
13 be a 20 to 25% reduction, a lot of it from consolidation.
14 The records management is a good example. I mean, it's not
15 because we walk on water necessarily. It's the fact that the
16 records were consolidated. Unfortunately, this balloon is
17 moving all the time. So, it's very difficult to say, you
18 know, what's happening because there was very little work
19 being done, as an example, in the design areas which we were
20 involved in here with this very modest number, but a little
21 of that transition from the labs and so forth. And, so again
22 when you look over here, all of a sudden, you've got a growth
23 of almost 200 people in the design area over here. That's
24 new work that wasn't being done before, although some of it
25 was being transitioned from RSN, as an example. But, we are

1 attempting to do an analysis of the transition. And, in
2 those cases where we can isolate though and show with some
3 certainty, we're trying to do that to try to show whether or
4 not there's some saving. One of the things to remember, you
5 know, this right here and even this absorption, most of which
6 takes place in the early part of the year next year, again I
7 believe that there are lots of opportunities to question the
8 value added and the need for some of them. We've not
9 digested that well enough yet to get into that mode yet.
10 There's the efficiency of combining them, getting them in
11 place, but we haven't yet had an opportunity with DOE's
12 management to go in and say, look, do we really need this
13 much paper? These are fairly cheap people. Let's see,
14 inexpensive people--let me phrase that differently--here in
15 that sense.

16 DR. CANTLON: Yeah. Questions, Board, staff? Russ?

17 MR. MCFARLAND: Robby, the REECo solicitation that
18 closed last week had in Phase I, a major technical support
19 activity to the REECo organization. How did that technical
20 support activity relate to the Morrison-Knudsen technical
21 support activity that's a part of your team?

22 MR. ROBERTSON: I would have--let's see, I would assume
23 and again I'm not familiar with the details. Carl can prob-
24 ably amplify on it, but I would assume that most of that
25 technical support is associated with putting the specs

1 together for the tunnel boring machine, you know, and they're
2 assisting them in their portion of defining the requirements
3 for the details of the construction, you know, the physical
4 construction. Carl, do you want to--

5 MR. GERTZ: Yes. Russ, let me clarify that a little bit
6 with you because we just went through it at headquarters the
7 other day. But, under Bill Simecka, we're going to have an
8 office called construction management. In essence, that's
9 going to be responsible for carrying out the ESF construc-
10 tion. REECo will be the constructor, but the arms and legs,
11 the DOE person may just be one or two in that construction
12 management office. The MK team will be the construction
13 manager supporting that team. Doing the work will be REECo.
14 The current solicitation will have a world's best
15 subcontractor for TBMs or for underground excavation on the
16 REECo team and they'll provide expertise under the guidance
17 of the M&O team to carry off the entire program. So, the
18 hierarchy would be the DOE construction manager, the M&O
19 people assisting us in that day-to-day management and then
20 designers and constructors, one of the constructors being
21 REECo, with a subcontract being the world's best tunneling
22 people.

23 MR. MCFARLAND: All right. Thank you, Carl. I think if
24 you asked MK, they would challenge that title as the world's
25 best underground constructors.

1 MR. GERTZ: Oh, yeah, to put MK through a conflict of
2 interest couldn't be part of that competition in the--

3 MR. ROBERTSON: The fact that they hold 24 world records
4 in tunnel boring probably would support what he's saying.

5 MR. GERTZ: I think between the MK team and whoever
6 we'll choose out of the REECo competition that was eligible
7 due to non-conflict, we should have the world's best team put
8 together.

9 DR. DOMENICO: My last question, Robby. I didn't see
10 SAIC mentioned anywhere on your charts. Have they left the
11 program?

12 MR. ROBERTSON: No, no, they still will remain on the
13 program in some substantial roles. One, they'll run the
14 sample management facility, they'll continue the near-field
15 environmental monitoring and work that's going on out there.
16 They're continuing in some roles in training and in outreach
17 and the public outreach facilities and so forth and some
18 other support work that goes. But, a big block of their work
19 is transitioning over to us.

20 DR. DOMENICO: But, they are not included in your pies?
21 I mean, this is--

22 MR. ROBERTSON: No, no, they're just like a participant,
23 just like the USGS and the others. They're not in the pie
24 except for those pieces of work which have transitioned from
25 them to us.

1 MR. GERTZ: There are many other program participants.
2 REECo is not included, RSN work--one other thing, Pat, while
3 I have the microphone. When you ask about lobbying Robby for
4 underground or myself, we welcome you lobbying us for that
5 and I want to get that--but I think your lobbying has to be
6 done with the people who provide us the funds because it's
7 more funds than priority that's preventing us from getting
8 underground.

9 DR. CANTLON: All right. Well, let's proceed. William
10 Lemeshewsky will introduce this next area.

11 MR. LEMESHEWSKY: I just came up here for a minute to
12 not only show the introductions for the people that you'll
13 hear from today in response to your requested topics, but to
14 cover how some of RW-30's activities, i.e. Office of Systems
15 & Compliance, track in here. One thing I wanted to note on
16 the speakers here, the first two are Virginia based and the
17 last three are Nevada based. So, you'll hear some different
18 perspectives today.

19 You've seen this before. This is our organization
20 chart for the program. RW-30, Systems & Compliance is down
21 here on the bottom left. The other offices are across there.
22 There's nothing new. I wanted to show and just highlight
23 some of the activities that Systems & Compliance is involved
24 in.

1 Basically, it's comprised of two divisions and five
2 branches of about 40 individuals. I'm just going to sum-
3 marize or tie it in at least in the systems division with
4 requirements, documents, databases, change control boards,
5 procedures, control document distributions, configuration
6 management, computer modeling for systems work, as well as
7 the studies that you'll hear about tomorrow in a lot more
8 detail.

9 The other division, RW-33, is two branches and
10 basically I'm not going to repeat it. You've heard all their
11 activities today in terms of the licensing, the EPA, issues
12 resolution, regulatory compliance, both working for the
13 program, as well as with the DOE organization, for all the
14 other types of NEPA activities, EPA, et cetera, the recent
15 order on NEPA compliance activities for DOE that came out and
16 the Secretary's initiative on self-assessments. So, at some
17 point, you'll hear, if you have not already heard, from those
18 activities.

19 I'd like to go back--just as in your agenda, you'll
20 hear from Arthur Greenberg in terms of the systems role. I
21 believe that's all. Yeah.

22 DR. GREENBERG: Good morning. My task is to introduce
23 the members of the Board to the systems organization within
24 the M&O. I'll try to go as swiftly through this as possible.
25 A lot of the topics that I was going to discuss have already

1 been mentioned by Robby, by Dr. Bartlett, and by others.
2 But, what I do want to talk to you about is what the role of
3 the systems organization is, what the functions are that we
4 contemplated for it, how we organized to do the work, and
5 then at the end of that organizational material, give you an
6 overview of the activities of the past year. The overview
7 will be a top level overview, and tomorrow morning, you will
8 note from your agenda that we will be presenting in detail
9 the status of the systems studies program. And, that will
10 give you more insight into how the systems organization goes
11 about its business.

12 We wrote down the role of the systems organization
13 some years ago and it hasn't changed very much since then.
14 There isn't a single role for the organization, but rather a
15 series of specific roles depending on what phase of the
16 program we're in. For example, at the beginning of the
17 program, we are expected to establish the management system
18 improvements that have been referred to a couple of times.
19 Program management methods, engineering procedures and stan-
20 dards, and to define and maintain the program requirements
21 and the technical baselines and the interfaces. Then, as the
22 program is executed, we are supposed to identify the change
23 requirements within the program because of external events;
24 new regulatory actions by the NRC, statutory actions by the
25 Congress, and so on. And, we're supposed to import those

1 changes, interpret them, and communicate them to the per-
2 formers of the program. And, during the execution of the
3 program, we're also expected to stand at the side, partici-
4 pate in the necessary review activities to insure that the
5 program activities are in compliance with regulatory require-
6 ments. Then, towards the end of the program, assuming that
7 all the pre-requisite actions have been satisfied, the sys-
8 tems organization is postured to manage the development of
9 license applications.

10 Finally, throughout the program, there's a need to
11 maintain communications with other Government agencies and
12 with the public at large and support DOE's communication with
13 the outside world. We have an outreach function to perform.
14 To do that, we've established an organization with four arms
15 to it. I will talk about the functions on subsequent charts,
16 but there's requirements of the licensing organization,
17 systems engineering, performance assessment, and models which
18 is really models and technical databases and software control
19 and outreach support.

20 The numbers that you'll find in your charts that
21 are in parenthesis are the current head counts. There's 124
22 individuals in the systems organization at this time. Two-
23 thirds of the individuals are in systems engineering or
24 requirements and licensing which is appropriate as a front
25 end sort of loading of setting the stage with the systems

1 requirements and the management documents and the regulatory
2 requirements to put a good foundation under the system
3 engineering activities.

4 The next four charts talk about each one of these
5 organizations. It gives you a little more insight into them.
6 The requirements and licensing organization has three
7 thrusts to it: requirements analysis, that's really
8 regulatory and statutory analysis and translation of those
9 requirements in terms of engineering activities you can
10 understand; environmental and socioeconomic studies; and,
11 licensing and regulatory issues.

12 The functions of these three organizations are
13 described down here. Requirements analysis worries about
14 identifying and interpreting regulatory requirements and--
15 I'll go on. The licensing and regulatory organization is
16 concerned with ultimately getting ready for the preparation
17 of license applications and managing issue resolution
18 activities. And then, finally, the environment and socio-
19 economic staff is there to provide support when requested
20 from the projects on related issues.

21 Systems engineering organization is broken down
22 into two parts. System integration which worries about the
23 definition of a baseline, the definition of the reference
24 system, it's optimization, the integration of the component
25 parts of the overall system, and the tradeoffs that need to

1 be made to support program level decision making. The sys-
2 tems analysis organization does the system studies that
3 you'll hear about tomorrow.

4 Functions, this is a further decomposition of what
5 was on my first chart. The functions of the systems integra-
6 tion organization is to develop the management systems'
7 improvements and implement them and this consists primarily
8 of putting this supporting structure of management documents,
9 engineering documents, procedures and standards in place,
10 establishing systems engineering QA procedures, and defining
11 the system requirements, baseline interfaces, and supporting
12 DOE in the management of the baseline.

13 The systems analysis program is simply what the
14 title implies. It defines systems requirements, evaluates
15 alternative concepts, and supports trade studies and the
16 decision processes of DOE managers.

17 The organization that we originally called perfor-
18 mance assessment and models has three parts to it. The
19 primary thrust is in the model development area where its
20 functions are to acquire and develop models necessary to
21 support both the systems engineering and the design act-
22 ivities of the M&O. This includes the function of supporting
23 the development and maintenance of related data bases. The
24 necessity to apply controls to models and databases, however,
25 and that's the function of the technical database and soft-

1 ware control organization. And, finally, the performance
2 assessment organization was put in place to evaluate
3 and monitor and ultimately manage the development of
4 performance assessment models. That was done in Virginia at
5 the outset of the program. Those activities, of course, are
6 funded and managed from the Yucca Mountain Project Office
7 and, as a result of our early involvement in reviewing those
8 models, making recommendations for redirection and focusing
9 of performance assessment development activities, the M&O was
10 given the management support responsibility to stand at the
11 side of Yucca Mountain Project Office in managing those pro-
12 grams. And, we've transferred that function out to the M&O
13 staff out in Las Vegas for that purpose to be at the side of
14 DOE. Jean Younker will be talking more about that this
15 afternoon.

16 Finally, we have outreach support, two main thrusts
17 there. One is the creation of the informational materials.
18 The other one is to support the projects when requested. The
19 project has primarily been asking for support this year of
20 the storage and transportation and you'll see some of the
21 activities in later charts. Functions, as I said, identify
22 communication needs to support the projects, develop public
23 information programs, materials, and help DOE with the com-
24 munications with interested or affected parties.

25 Now, what I was trying to do is buy some time for

1 this more interesting stuff which is what were the accomp-
2 lishments of the past year? All I can do is give you a
3 snapshot and some representative examples of what has been
4 going on in each of these organizations and then you can
5 project and extrapolate from there and get an understanding
6 of the scope of work underway. I've chosen five topics that
7 the requirements and licensing shop has been involved with.
8 These are both significant activities and they're also repre-
9 sentative.

10 Both Robby and Dr. Bartlett have talked about these
11 first two bullets, the annotated outlines of license applica-
12 tions and the issue resolution initiatives which in coopera-
13 tion with Bill's office the initiatives of the M&O has formu-
14 lated and caused to be implemented. What's particularly
15 interesting is that we've reached the first cycle in each of
16 these activities which is intended to bring resolution to the
17 regulatory compliance and the regulatory requirements side of
18 the program. We have developed now an annotated outline of a
19 license application for a repository and another such docu-
20 ment for the MRS. These outlines reflect the outlines that
21 the NRC has proposed for such licensing documents. And, the
22 exercise then provides us with the opportunity of collecting
23 information that we have in hand, organizing and writing an
24 abbreviated license application to the NRC defined outlines,
25 and seeing how much we know that has to go into a license

1 application and finding out what we don't know and using that
2 as a basis for interaction with the NRC staff in order to
3 focus our ongoing activities with respect to site charac-
4 terization studies and ultimately the preparation of a
5 license, if appropriate. As I mentioned two documents have
6 been prepared. They've been reviewed by DOE. They've been
7 transmitted to NRC and that represents first of a kind docu-
8 ments, the first time those kinds of documents have gone to
9 NRC from DOE.

10 The issue resolution process has already gone
11 through one cycle of sponsoring a technical exchange with the
12 NRC on the subject of erosion for the purpose of determining
13 whether or not DOE has in hand adequate information to meet
14 the regulatory requirements reflected in 10 CFR 60 on that
15 subject.

16 Other representative activities, Robby has men-
17 tioned that we supported OCRWM in their interacting with EPA
18 on revisions to 40 CFR 191 which they wish to re-promulgate
19 this year. We've collected and assembled a huge quantity, as
20 the Board are all aware, of regulatory requirements for the
21 repository program. We've organized it in a form that can be
22 put into an information management system which is being
23 developed elsewhere in the M&O. You'll hear more about that
24 this afternoon. But, the Board has viewed how a program can
25 be organized that satisfies approximately 6,000 separate

1 requirements and our approach to it is collect those require-
2 ments and put them into an information management system to
3 assure ready traceability of program activities back to the
4 requirement.

5 And then, finally, because of the tight schedule on
6 MRS, we have done all the preparatory non-site specific work
7 necessary for us to write environmental assessment for the
8 MRS program when a site has been identified.

9 Looking ahead to next year in the requirements and
10 licensing area, it's important to note that the license
11 application annotated outline process is not considered to be
12 a one time shot, but rather an iterative process in which the
13 completeness of this annotated outline improves with time and
14 the understanding between NRC and DOE of what ultimately must
15 be in a license application also improves. We are planning
16 to do that on a semi-annual cycle and we've already started
17 the second cycle on both MRS and repository annotated out-
18 lines. We do intend to put a significant effort behind
19 maintaining the momentum on the issue resolution initiative.
20 There are some eight topics that we would like to put in a
21 queue to move towards NRC over the next couple of years.
22 Erosion is the first one. We intend to implement a safeguard
23 and security policy and guidance document which can introduce
24 these considerations into the project activities. We hope to
25 do an environmental assessment, at least one next year, for

1 the MRS. And, all the while, continue to insure that the
2 project activities are in compliance with regulatory require-
3 ments.

4 Moving to systems engineering, this has been a
5 particularly active part of the systems organization and
6 primarily because we've been trying to complete and implement
7 the management system improvement strategy. That action has
8 taken the form of putting into place a new document hier-
9 archy, new QA procedures, a new technical baseline, a new
10 systems engineering management plan, baseline management
11 plan, implementing a configuration system on hardware which
12 is now installed and operating, and prepare all the manage-
13 ment and regulatory documents that are needed in the document
14 hierarchy. That's a mouthful and it has kept a lot of people
15 busy all year long and the task is not yet done.

16 The last bullet, I should point out, is more of an
17 editorial observation than a significant accomplishment. I
18 have to tell you that the creation of this kind of structure
19 requires the coordination and integration of a lot of com-
20 peting views for how the program is to be executed at the
21 project level and screen the projects and to be satisfying
22 the interfaces established at the program level. What we
23 have found is because the M&O operates across all elements of
24 this program that we have been able to facilitate the crea-
25 tion of these documents that are mutually compatible and

1 coherent with each other by bringing together representatives
2 from the M&O that support each of the program elements within
3 the overall program. And, in this way, insure that this
4 coordination and this compatibility between documents is
5 created during the process of developing the documents rather
6 than after the fact of having to reconcile disconnects.

7 It will help you visualize this process by the next
8 chart which Robby showed when he talked to you, I believe,
9 back in January. I acknowledge that you can't read this
10 chart, but it is legible in the hard copy. This is the
11 document hierarchy which we have helped OCRWM define and put
12 into place. This represents an improved hierarchy because it
13 involves 45 documents for management of the program which is
14 a considerable number of documents, but just about half of
15 the 83 documents that the program was being managed to in the
16 past. Furthermore, all of these are being put in place at
17 one time. So, as I said before, they're mutually compatible
18 whereas these documents accumulated over a period of time
19 which made it difficult to insure traceability of require-
20 ments from the documents down to the architecture of the
21 program.

22 So, the document hierarchy shows the usual manage-
23 ment half of the hierarchy and the technical half with the
24 technical baseline reflected in all of these requirements
25 documents. It doesn't show well on the chart, but on your

1 hard copy you'll note that many of these documents now are
2 shaded in and they represent documents that have either been
3 completed or are well along in their draft process. We
4 expect that all of these documents will be shaded by the end
5 of the calendar year. That's a sizeable undertaking.

6 What I said before about being able to produce
7 these documents in a coordinated sort of way can also be
8 illustrated from this. We have M&O people who are supporting
9 the Office of Systems & Compliance who is responsible for
10 these documents working with M&O staff who are supporting
11 Carl in the repository project to write these documents and
12 these documents. And, consequently, interface between pro-
13 gram responsibilities and project responsibilities is
14 embedded in the documents as they are being created.

15 DR. CANTLON: You said it was going to be finished by
16 the end of the year. Fiscal or calendar?

17 DR. GREENBERG: Calendar.

18 DR. CANTLON: Calendar.

19 DR. GREENBERG: The other half of the systems engineer-
20 ing office has been doing the system level studies. And,
21 just briefly, because you are somewhat familiar with these
22 and you'll see more of it tomorrow, the system level studies
23 was started in FY-91 and continued to the present time. They
24 were started based on the existing studies list that was
25 extant at the time the M&O contract was put into place. The

1 study program scope has evolved over the past year to reflect
2 the changing set of management decisions and systems issues
3 which have emerged in that period of time. And, I believe
4 most of you are aware that we are now concentrating on system
5 implications and through-put and examination of alternative
6 casks and canisters, looking at waste handling as a function
7 of different operating strategies, and thermal management
8 scenarios. What we want to do is get ahead of this require-
9 ment for systems studies. Rather than be reactive, to antic-
10 ipate what the study program must be. And, consequently,
11 we've organized a task force, we've told them to go look at
12 program milestones and decision points, and lay out a studies
13 road map which defines what we have to accomplish in the way
14 of a studies program over the next few years. And, we also
15 said, by the way, while you're at it, give us a reference
16 system description so we have a baseline reference system
17 that we can be comparing against suggested alternatives and
18 also, by the way, do it in the next couple of months. So, we
19 expect to have that by October. That will all be discussed
20 in more detail by Larry Rickertson tomorrow.

21 In terms of the work of next year, the entire
22 systems engineering organization, we are expected to finish
23 up the system element requirements documents as we just
24 discussed, establish the interface control documents, and
25 implement a configuration management program consistent with

1 the new baseline management plan. We also intend to intro-
2 duce three supporting engineering elements to the program;
3 systems safety, human factors, risk management. I know the
4 Board has been interested in that in the past and it's time
5 for them to be incorporated into the requirements documents
6 and put into effect. We expect to complete the reference
7 system description and continue the studies program.

8 I apologize for the speed, but I'm trying to get us
9 back on a clock.

10 The performance assessment and models area has
11 devoted most of its attention this year to the survey and
12 evaluation of existing models and databases. I mentioned
13 before that we're looking for models and databases needed to
14 support systems engineering and design work, but we also are
15 looking at the models associated with performance assessment.
16 I talked about that a little earlier. To date, we've sur-
17 veyed 30 models and databases. We've imported 12 models to
18 the M&O and installed them on M&O machines and they are
19 running now and we're still evaluating the question of which
20 of these models are adaptable to the M&O requirements, which
21 can be adopted as is and serve M&O needs, and which ones may
22 need to be replaced. The one model that we did not find,
23 unfortunately, that would satisfy our requirements is a total
24 system model and we are in the process now of putting such a
25 model together from bits and pieces extracted from some of

1 these existing models and some pieces that we're creating by
2 ourselves. That model is supposed to be available in October
3 or November time period.

4 MR. GERTZ: Art, would you clarify total system as
5 transportation, repository--

6 DR. GREENBERG: Yes.

7 MR. GERTZ: --as opposed to total system performance--

8 DR. GREENBERG: We're looking for a model that can do
9 the top level tradeoffs between transportation, storage,
10 waste acceptance, repository, and so on, and it will essen-
11 tially subsume those kinds of studies that we're doing now.
12 Be able to evaluate the impacts of through-put, evaluate the
13 different canister and cask strategies, and so on, all in one
14 integrated model.

15 DR. CANTLON: It starts at the reactor fence and takes
16 it to the repository?

17 DR. GREENBERG: Yes. Starts with the waste analysis.

18 DR. NORTH: Could you clarify the redirections recom-
19 mended DOE on this slide?

20 DR. GREENBERG: I can't give you some of the details of
21 it, but what we were--

22 DR. NORTH: Is there a document we might have?

23 DR. GREENBERG: I know that there are briefings. I'm
24 not sure that it has been documented. There was a management
25 plan created.

1 MR. ROBERTSON: There is a management plan that's been
2 created. There is a management plan that was created we can
3 get you. It basically consists of consolidating some 38
4 contractors that were on the program. Many of them want to
5 become subcontractors to the M&O itself. Restructured to
6 define more clearly the scientific underpinning work, the V&V
7 work, and the performance assessment system level activities
8 among the participants. That's basically what it did.

9 DR. GREENBERG: The projected work for the performance
10 assessment and models organization is to support direction of
11 the performance assessment program, but as I said, that has
12 not been transferred out to the Las Vegas office and Jean
13 Younker will address that in her talk.

14 Complete development of the total system model,
15 develop a simulation tool to support the design team on MRS
16 as they move into SAR design and develop and implement an
17 architecture for integrated technical database.

18 Speaking of databases, I did mention earlier that
19 we've imported 12 computer models. We also have identified
20 with DOE one data base which should be transferred, transi-
21 tioned to the M&O. That's the characteristics database and
22 the transition has been planned and is now scheduled for the
23 1st of October.

24 DR. CANTLON: For those of us whose acronyms are obso-
25 lete, what's SAR, SAR design?

1 DR. GREENBERG: Safety Analysis Report.

2 DR. CANTLON: Thanks.

3 DR. GREENBERG: Or Safety Analysis Design.

4 The last organization I will talk about is out-
5 reach. You'll recall that I mentioned that they produce the
6 informational materials and support those projects that have
7 a need for their help. That has largely been associated with
8 MRS and transportation this past year, particularly as candi-
9 date hosts have come forward and their local populations have
10 become curious about what an MRS would mean to them.

11 The project office has come to our outreach organi-
12 zation. They've asked for a variety of public information
13 materials to support the public hearings--not hearings, but
14 public information meetings, but in addition the organization
15 has compiled information about the attributes of candidate
16 sites so that the outreach activity could be focused on a
17 material which is of interest to a particular site and not
18 extraneous material.

19 Outreach organization has also sponsored tours and
20 exhibits of materials that local populations might find
21 interesting. Dr. Bartlett mentioned the fact that the trans-
22 portation cask is being shipped around Wyoming as we speak.
23 That was arranged by the outreach organization. They are
24 also carrying with them a cold fuel assembly so that the
25 general public can see what a nuclear reactor fuel assembly

1 looks like.

2 They've also organized a whole series of tours for
3 interested and responsible individuals in the MRS siting
4 process, taken them to a Duke Nuclear Power station and their
5 spent fuel storage facility, in order to get the feeling for
6 what these facilities are like, what they look like, how
7 active or benign they are in their current forms.

8 One of the interesting innovations that the out-
9 reach organization did this past year was in response to the
10 emergence of a number of Indian tribes as potential candidate
11 hosts. Because there was a concern about the ability to
12 communicate with Indian tribes on a cultural level which is
13 consistent with their view of the world. And, to understand
14 what the laws and regulations are affecting Indian tribes, we
15 sponsored a Native American outreach program in which respon-
16 sible people in DOE and the M&O and other organizations who
17 were concerned about dealing with Indian tribes have had full
18 day lectures or more seminars on the history of the Indian
19 tribes and the laws and regulations as they pertain to them
20 in different parts of the country. And, the outreach organi-
21 zation has supported the transportation project with exhibits
22 and various publications.

23 To look ahead to next year, we expect the outreach
24 organization or we hope the outreach organization will be
25 actively involved in MRS public hearings or at least public

1 information programs at candidate sites. The outreach organ-
2 ization is also developing plans for EIS outreach activity
3 and for MRS licensing activities and we expect to continue to
4 develop communications materials for the MRS, as well as for
5 the transportation project.

And, that concludes the material I've prepared.
I'd be happy to take questions.

DR. CANTLON: What I would like to propose is that we
take the first 10 minutes after lunch for your discussion.
This is not to your advantage because they'll think up all of
the stinker questions between now--

DR. GREENBERG: That's occurred to me.

DR. CANTLON: But, if you're willing to accept that
little hiatus, we'll start with the discussion of your
presentation after lunch.

DR. GREENBERG: I'd rather have the Board comfortable--

DR. CANTLON: Happy and asleep.

DR. GREENBERG: --and content.

DR. CANTLON: Yeah. All right. We'll take a recess
then for lunch.

(Whereupon, at 12:05 p.m., luncheon recess was taken.)

1 date or problematic and get them fixed?

2 When I asked the earlier question you were saying
3 it is basically a management attention issue. And there is a
4 process that you go through and you revise these documents
5 and sooner or later hopefully these problems get caught.

6 But, I would like to find out how this works in
7 this document hierarchy, and whose responsibility it is and
8 how the system really works in practice in terms of giving
9 you an update where you find a situation where basically you
10 have an out of date document that is, ESF has changed
11 character, this particular set of testing requirements hasn't
12 changed, and it ought to have. I mean, how do you find it?
13 Who is responsible?

14 DR. GREENBERG: Well, each document in the hierarchy has
15 an owner. One of the things that was established in creating
16 the new document hierarchy was to identify who was
17 responsible for the creation of it and the maintenance of it,
18 which is essentially ownership.

19 Now, those individuals who own documents are
20 expected to deal with problems of the sort that you have
21 described when they materialize.

22 One of the difficulties I have observed over the
23 last year and a half is that the program itself can change
24 faster than you can make the changes to the documents. And
25 in fact, especially with the old document hierarchy, where

1 there were very intricate pointing mechanisms from one
2 document to another, so that if you were going to change one
3 document, you had to make sure you made the corresponding
4 changes in the other documents that either derived from it or
5 flowed into it. That was a very complex and cumbersome
6 process. And as a result, the document hierarchy that the
7 program has been working to has essentially been kept in
8 workable order, but not necessarily impeccable order.

9 Now the process of generating the new document
10 hierarchy includes--it is easy to say we are not going to do
11 it that way anymore. But, it does include the opportunity at
12 one time to make all these documents mutually compatible with
13 all the correct pointers to each other, and the configuration
14 management process that we have put in place, which as you
15 recall is related to the baseline management plan, provides a
16 mechanism whereby DOE controls all of the documents and
17 ensures that when a change is made to one document the
18 process is in place in this baseline management plan, the
19 process is in place to fix the other documents at the same
20 time.

21 So, I think what we are trying to do is to not
22 retrofit and pick up problems that we have inherited from the
23 past, but rather to put in place a clean new slate of docu-
24 ments and then maintain them from there.

25 Incidentally, along that line of maintaining them, I

1 went past it very quickly. But, when I talked about our
2 having written a baseline management plant, I also said we
3 defined a configuration management system; we acquired the
4 hardware and the software for it; we have installed it; we
5 have trained people for it; it is operational. That is part
6 of the baseline control process, or the baseline management
7 process. So, when I glibly say that the new document hierar-
8 chy is going to have all the necessary pointers, so when you
9 change one, you know what else you have to fix, or if some-
10 thing is discovered that is out of date, you know how to fix
11 all the other things as well as it to bring it all current.
12 That is going to be greatly facilitated by the fact that the
13 entire baseline is going to be computerized. All of the
14 pointers are going to be in place. All the traceability
15 paths will be in there, so that the process is facilitated.

16 DR. NORTH: What about the issue of ownership? Essen-
17 tially are you relying on the owner to do this, or is there
18 also a pointer at the owner's manager that it is clear an
19 assignment has been given, there is an action list and the
20 owner has to act in a certain period of time or alarms go
21 off?

22 DR. GREENBERG: Well, some people from DOE may want to
23 jump in on this one.

24 However, as we discussed ownership at the time that
25 the document hierarchy was being defined, we also put into

1 the documentation the process, whereby the owner of a subor-
2 dinate document has to reveal that document and show
3 that document to the owner of the higher level document,
4 who in turn will verify that the subordinate document meets
5 the requirements established in the higher document.

6 Now, I don't remember putting a time limit on this
7 sort of thing, but, typically what happens is, if some part
8 of a management document or a requirements document gets out
9 of date and gets picked up in the QA process, when you at-
10 tempt to do something that has to be pointed to that document
11 and you suddenly discover that the basis for taking that
12 action is no longer valid, at that point, you are faced with
13 two things. You either immediately fix or you stop this
14 work, because you don't have a basis for controlling it, and
15 then you immediately go back and fix that document so that
16 you can then continue doing the work that is required.

17 MR. GERTZ: Warner, let me even bring it down to a lower
18 level about doing work in the field. Before we start an
19 activity, be it a trench in Midway Valley, or a new drillhol-
20 e, we go through what we call a job package which includes
21 many prerequisites, environmental QA and everything, and a
22 test planning package, which says, do we have an updated SC
23 study plan? Does everybody agree this is current? And only
24 after we check off all that list in accordance with one of
25 our implementing procedures, do I then authorize that activi-

1 ty to start in the field, no matter who is doing it. Every-
2 body has to get that job authorization work package
3 through.

4 And then once we start, if we need to make changes
5 and some of PIs do, they need to widen a trench or narrow a
6 trench, we have an on-site field change control board that
7 acts on that change with certain thresholds, many thresholds,
8 or many activities. I think we have had 36 out there lately,
9 and are acted on right at the field level with the designer,
10 and the principal investigator. It is taken care of right
11 there and the change is made and we go on with the work. If
12 it impacts higher level requirements we have a hierarchy of
13 change control. But we have--our control of it is what we
14 call job package which includes a test planning package
15 before we start work.

16 DR. GREENBERG: Incidentally, even if a change does not
17 exceed a threshold that requires that it be referred to a
18 higher level board, the action of the lower level board is
19 communicated to the higher level board so that they can
20 review and make an independent determination as to whether or
21 not they have to call that action up and reopen it and close
22 it on their own basis.

23 Now that could be between the field change control
24 board and the project change control board in which case it
25 is all done and it is not known to the program level, because

1 it is all subordinate to the project office, and totally
2 within their authorized control and ownership.

3 But, it is possible at any time for something that
4 starts at the lowest level to bubble on up and reach the
5 highest level board of the program office, which is chaired
6 by John Bartlett. Or, his board can call up any action that
7 is taken at a lower level board.

8 So, there are checks and balances in the process to
9 trigger reviews and assure consistency in compliance, or
10 invoke some sort of whole process so that work doesn't go
11 past the point that it can be traced to requirements docu-
12 ments.

13 DR. NORTH: Well, I like the theory of it. And I like
14 the theory of it, and I like the theory of the convergence
15 process and the engine of evolution. What I am concerned
16 about though, is the practical implementation of it given the
17 great size and complexity of the program. And, I would love
18 to see, shall we say, some very positive examples. The study
19 plan I think is a rather negative one, that the process is
20 really working in terms of finding problems with the study
21 plans and cleaning them up well before, and shall we say the
22 threshold dirt moving and you go through one last check and
23 make sure everything is okay and if it isn't, well, then you
24 fix it. But then you are really in a emergency response
25 mode, as opposed to an opportunity to have very careful

1 interactions with everybody.

2 DR. GREENBERG: Let me give you an existence theorem
3 which might help you feel a little more comfortable.

4 This is a very complex program, but it is not the
5 only complex program that has been worked to these princi-
6 ples. The Apollo Program; very large and complex. Many of
7 the space programs that are extremely complex with many
8 interacting elements and different time phases.

9 DR. NORTH: Yes.

10 DR. GREENBERG: And, these principles have been used
11 repeatedly by organizations such as TRW and others and other
12 government agencies to manage and control these programs, I
13 think you have to say with success. How much actual discom-
14 fort occurred during the course of the program, while I tried
15 to make sure that everything still meshed, is something you
16 would have to talk to people who were involved in those
17 programs about. I can't speak for them.

18 DR. NORTH: Well, I was involved in the space program in
19 the '70s and I would certainly bear out the experience that
20 yes, some very complicated programs were managed very well
21 using these principles. The Board has advocated these prin-
22 ciples starting with its first report. I'll speak for my-
23 self. I am delighted to see the progress that is being made
24 implementing them, but I want to stress the importance of the
25 implementation as opposed to having just a good theoretical

1 framework.

2 Now, my experience with the space program is that
3 there was a very highly flexible management system, whereby
4 things could come up either from the bottom, or could come
5 down from the top. They were acted upon very quickly. There
6 was a relative minimum of bureaucracy and problems with the
7 paper work. If we found there was an issue having to do with
8 the change in priority, it got dealt with very quickly by a
9 series of meetings and then the paper work caught up with
10 them.

11 I am hoping that I will see evidence of a similar
12 system operating here. You have given me the theoretical
13 design, but I would like to see some examples.

14 DR. GREENBERG: Well, I am hopeful, also.

15 The theoretical design, incidently, took a lot from
16 the experience of TRW. And of course we have TRW managers in
17 this program, starting at the top with Robby Robertson, who
18 have been exposed to this process and have been workers of
19 this process in many of these large projects.

20 DR. NORTH: Well, let me go a little bit further and
21 here I am being speculative. But, I look at this issue of
22 the characterization of structural features and I look at the
23 plan to have photographs taken with every two meters, which
24 maybe makes sense if you are using drill and blast on a
25 shaft. But, it would seem that with a tunnel boring machine,

1 if you have to stop every two meters and take photographs in
2 front of the head, that is going to be awfully expensive and
3 slow the process down greatly.

4 Now is that going to be reflected in the schedule
5 and cost implications? Is that somehow in there? And then,
6 what about the priority of this information? How important
7 is it to have a map of all the fractures including the little
8 ones? Is that something that is really a second order of
9 importance now that we have 14 miles of drifts, instead of a
10 much smaller amount? Maybe we would decide that the perfor-
11 mance assessments suggests that information is less important
12 and we could come in and take photographs of the drift after
13 it has been excavated by the tunnel boring machine all at
14 once and do it very inexpensively and cheaply and get the
15 information that we need for the performance assessment.

16 I mean, what I am not reassured by is I didn't see
17 that when I read this particularly, supposedly, up-to-date
18 study plan. And I would like to find out how this issue is
19 being meshed into the needs for the performance assessment,
20 and how the priorities are being set and how that impacts on
21 the cost and schedule.

22 DR. GREENBERG: Let me see if I can separate this.

23 MR. GERTZ: They are all questions that we are dealing
24 with.

25 DR. NORTH: Yeah.

1 DR. GREENBERG: Some of the questions that you raised
2
3 with respect to the approach of the site characterization
4 process, I believe should be addressed in either a different
5 form or by a different group of people. That is, I can't
6 speak to the specific requirements of mapping the head of the
7 tunnel as the tunnel boring machine goes through it.

8 I can talk about how that process is going to be
9 subjected to the QA controls of the Yucca Mountain Project
10 Office to assure traceability of those photographs, and the
11 integrity of the face or the knowledge of the lack of integ-
12 rity of the mine phase at the time the pictures are taken.
13 That is a different matter than how does this theoretical
14 process of systems engineering work?

15 Somebody in the course of talking about the Mission
16 2001 or in describing some of the site characterization
17 activities that they want to address some of the points that
18 you have made in respect to the subsurface investigation
19 process--

20 MR. GERTZ: Art, just to take you off the hook a little
21 bit, that is the questions we are asking the Mission 2001
22 study of our scientists. Can we have continuous TBM opera-
23 tion? I believe the initial answer was, yes, we can. But, I
24 am speaking well out of turn, because I hear that just as a
25 result to meetings. We need to talk to the people who are

1 working that at the working level right now.

2 But, those questions I know are being asked,
3 because I hear about them all the time.

4 DR. NORTH: Well, it seems to me that you have got a
5 basic generic problem, in that you have to have very detailed
6 record keeping and tracking, which is what this system is
7 supposed to do. But, on the other hand, you need to be able
8 to set priorities and have flexibility in the program, so
9 that you can adjust as you learn what you really need in the
10 engine of evolution concept, that you can change the program
11 and you can save money where you have opportunities to do
12 this, especially in a major way.

13 MR. GERTZ: Even taking another example. Maybe if there
14 is a need, we take photographs the first 100 feet and all of
15 a sudden we say we don't need them every two feet, the next
16 14 miles minus 100 feet, we don't take them or something like
17 that. You have to have that flexibility.

18 DR. CANTLON: Perhaps one or two more questions.

19 DR. PRICE: I've got two or three I need to ask.

20 DR. CANTLON: All right.

21 DR. PRICE: First of all with respect to convergence,
22 which seems to be one of the keystone things in the engine of
23 evolution. In the diagrams that we have seen, that conver-
24 gence leads towards licensability--first suitability and then
25 licensability as I recognize the diagrams. It appears to me

1 that that notion lops off part of what you have been present-
2 ing. That is, it doesn't converge toward licensability
3 and operability of the total system. It is not a total
4 system convergence that I see in that diagram and picking
5 fault that way only for the purpose of getting your feedback,
6 because, I don't believe that is the intent of that. I think
7 though that when you get wrapped up into it, if you are going
8 to get the convergence, you need to get the convergence, you
9 need to get the convergence of the total system working
10 together into this operable repository thing. And, I don't
11 see that coming through strongly in that presentation.

12 DR. GREENBERG: I think maybe we'll see that and be
13 satisfied with that when you see the convergence report.

14 Let me explain why I say that. We have had one
15 internal review of the activities that are going on to date.
16 And I was pleased to note two things happening. First, the
17 individuals who were concerned with design convergence and
18 site characterization convergence and regulatory convergence,
19 are indeed focusing on what they must do and what they don't
20 have to do in order to bring their activity to some level of
21 maturation that is required for a site suitability and a
22 license ability.

23 I also observed, which pleased me a great deal, was
24 I saw people who were concerned with site characterization
25 convergence looking over the shoulders of the people dealing

1 with regulatory convergence and trying to match what they

2

3 were planning to do with what was going to be done with
4 regulatory convergence. The notion being, that people are
5 beginning to understand--as you said, all three must converge
6 simultaneously. Are these close enough to one another that
7 they represent a common set of convergence activities.

8 DR. PRICE: Well, when you are looking at the require-
9 ments and the documentation and everything, it should not be
10 limited, in my view anyway, to licensability and suitability,
11 or suitability and licensability to put them in the proper
12 order.

13 But you are talking about a whole system working
14 together and that gets into the complete system from the
15 beginning of the generation, to the ways forward. And, it
16 has a lot to do with the kinds of documentations that you
17 come up with. Due to the shortness of time, maybe we can
18 talk later.

19 And, also you mentioned a reference system descrip-
20 tion that is going to come up in October. I was hoping for
21 just a little clarification. When you say a reference system
22 description, how does that relate to the baseline system
23 configuration in the SCP? I think there is some confusion
24 about that.

25 DR. GREENBERG: Well, I deliberately didn't use the term

1 baseline. We have avoided using it in describing what we are
2 attempting to do in the next couple of months.

3 Right now, there is a SCP baseline and there are
4 component parts, or the system elements of storage, transpor-
5 tation, waste acceptance, repository.

6 We want to revisit those individual pieces and
7 satisfy ourselves that the descriptions that we are working
8 from for each of these elements are mutually compatible, even
9 if it may not be optimum. But, each one of them has been
10 going down its conceptual path now for some times and there
11 may be disconnects that we are unaware of.

12 When we take a look at different cask and canister
13 concepts, for example, different throughput rates, we are
14 developing some quantitative, semi-quantitative feeling for
15 how changing one of those independent variables affects the
16 various components of the system. We are not sure we are
17 evaluating the impacts against a complete system as opposed
18 to independent parts. We want to have that.

19 DR. PRICE: Okay.

20 Two more questions. One rather--both of them may
21 be a little more specific.

22 In the--you indicated that you are going to imple-
23 ment in the next year or so a human factors program. That
24 has been one that we have kind of used to try to see what
25 really is going on, because, a lot of the words may sound

1 right, but what specifically is happening? Could you tell me
2 specifically, for example in the area of documentation what
3 you were doing with respect to human
4 factors and that might help us to understand what you are
5 doing in other areas.

6 DR. GREENBERG: The Board asked us once before what we
7 were doing with respect to human factors and safety. And we
8 came back and said, well, we are organizing a plan to do that
9 work and to incorporate that in the overall program activi-
10 ties.

11 What we need to do, just as I talked about security
12 and safeguards, is that we need to incorporate in the docu-
13 ment hierarchy provisions for these additional specialty
14 engineering activities, for example. I am trying to remember
15 where we called for this.

16 DR. PRICE: But the question is, what specifically are
17 you doing in the area of documentation?

18 DR. GREENBERG: Well, at the moment we are not doing
19 anything specifically. What I was saying on the chart was,
20 we wanted to move in the direction of creating those elements
21 of the program plan and incorporate them in the appropriate
22 places in the document hierarchy, so that they become re-
23 quirements that flow down through the property engineering
24 process. They are not there now.

25 DR. PRICE: Okay. But it has been almost three years

1 since we first made this input, and as yet nothing specific
2 is happening. Let me ask you how you are interacting with
3 the existing human factors engineering documentation that is
4 going on inside DOE.

5 MR. GREENBERG: Perhaps somebody from the projects wants
6 to address that.

7 MR. ROBERTSON: We are complying with all of those
8 requirements for DOE as they are specified at the DOE, you
9 know, top level. Also, in each of these documents, the
10 design documents and the performance documents at both the
11 project level and at the program level, there are sections in
12 each one of those documents that deal with human factors,
13 safety and risk assessment. Those are built into those.
14 What doesn't exist is a single integrated plan that is the
15 policy level document that is going to be generated, that he
16 is talking about, for each of those three to fit into the
17 hierarchy. But each of those documents contain those sec-
18 tions and they are being fully developed.

19 DR. PRICE: But presently right now inside DOE, my
20 understanding is, that there are those that are working on
21 what DOE's position should be on a human factors engineering
22 plan and also specifically on design in their standards area.
23 I think it is NE 70 Area, that they are actually working on
24 such documents right now. And I was trying to see if you had
25 reached them or they have reached you, because, they are

1 going on with this effort.

2 MR. ROBERTSON: There has been dialogue among our people
3 at the working level on that. Do we have a specific plan of
4 how we are converging that yet in the top level document, the
5 answer is no.

6 DR. PRICE: Well, to be real specific, I did call their
7 office and ask them. They didn't know--hardly knew of the
8 existence of civilian radioactive waste management. They
9 didn't even know who was there or what it was or anything.
10 So, I would say there is a disconnect right now in DOE be-
11 tween their standards generation, which has directly to bear
12 on your documentation. Because, you are not going to get a
13 plan in without design requirements or a program planned kind
14 of a document. You have to have it. But there is some work
15 going on, but evidently there is a disconnect between what
16 you are doing and reaching to DOE.

17 MR. ROBERTSON: You are talking about at the policy
18 level at DOE?

19 DR. PRICE: Evidently through the system. Through the
20 system, there is a disconnect.

21 MR. ROBERTSON: Well, we will certainly take an action
22 to actively look at that to make sure that we are taking
23 advantage of that and participate with it.

24 DR. PRICE: Because, I think it might be easy for you to
25 come up with some of these documents if they are already

1 being developed.

2 DR. CANTLON: Other questions?

3 Don.

4 DR. LANGMUIR: This morning, we heard from Robby Robert-
5 son that whenever the M&O got involved and took up other
6 contracting organizations within their envelope, it looked as
7 if they were saving or cutting 20 to 25 percent of the staff-
8 ing and were able to do that by combining activities and
9 reducing redundance and so on.

10 The implication to me is they were saving 20 to 25
11 percent of the budget of DOE in that process. You are shak-
12 ing your head. Well, the implication to someone looking into
13 the program from the outside is that if this kind of an
14 approach that you are taking were applied to the whole pro-
15 gram, we could save that much of the baseline budget. Now
16 that is what someone from the outside might think. I guess I
17 would like some reaction to that.

18 MR. ROBERTSON: Let me respond to that, if I can.

19 Obviously, only some of the work will transition
20 over to M&O. Much of the work will remain with the partici-
21 pants that are doing it. There is very little work that is
22 being done by USGS that is going to transition over to the
23 M&O, as an example. But, there have been across the program,
24 a multiplicity of support contracts doing things such as
25 records management or information systems development or

1 things of that nature. And I think there is where at the
2 margin you can make some savings in some of those cases where
3 it is fairly clear.

4 I think it is a more difficult thing to do to say,
5 the fact that you are transitioning the design work of A&E
6 design work, from let's say RSN over to the M&O that there
7 has been an equivalent saving. I can't attest to that,
8 because, for one thing the thing is moving and so you are
9 measuring against something different. But, I don't think
10 you can expect that kind of a saving.

11 DR. CANTLON: All right.

12 Dr. Domenico.

13 DR. DOMENICO: I have a comment to make that will be
14 formulated into a question that maybe Carl or John can ad-
15 dress.

16 A year or a year and a half ago, we learned about a
17 certain change in the emphasis of the program where it was
18 going from ideas of licensability to suitability. The test
19 plans were prioritized in a fashion to go after these ideas.

20 Now I look at these 45 documents, many of which are
21 done, most of which address licensability issues. For exam-
22 ple: Engineered barrier design requirements; site design and
23 test requirements; repository design; MRS. These are, and
24 according to--if you assign priorities to these, you are
25 initially going after licensability issues. My question from

1 all of this is, has DOE decided that the site is basically
2 suitable and we are back on the track of a program that is
3 going to try to determine licensability?

4 John? I love you John, but I had to ask you that.

5 DR. BARTLETT: Of course we have not, Pat.

6 There is obviously a very, very close relationship
7 between suitability and licensability. And in fact, no where
8 does that come more into evidence than in the matter of the
9 design and implementation of the ESF. It is an excellent
10 example because ESF, although it is simply--I call it the
11 holster for testing at depth, it has potential if the site is
12 found suitable to become part of the repository. Therefore,
13 it has a key role in the safety and waste isolation
14 performance of the repository, therefore, just that site
15 characterization activity is intimately involved with
16 potential licensability issues. And that is why for
17 every day we spend doing work, we spend a day telling the NRC
18 what we are doing on that issue, because it so intimately
19 tied to it. We have to get through the site suitability gate
20 first. But, in the process, we are ever watchful and
21 ever mindful of our flanks and the concerns for, if we do get
22 through the gate and the site is suitable. Then, by virtue
23 of schedule and constructed documentation and records and
24 everything else, it is inherently and very closely related to
25 licensability. So, we are constantly looking ahead to the

1 implications for licensability. We can't separate them too
2 far.

3 DR. DOMENICO: You have not made a decision yet on
4 suitability?

5 MR. GERTZ: Oh, heavens no.

6 DR. DOMENICO: The follow up--

7 MR. GERTZ: Pat, excuse me, let me just follow up a
8 little bit. Certainly suitability also includes total sys-
9 tems performance which requires considering the elements of
10 the EBS and the repository.

11 DR. DOMENICO: You are throwing our words back at us,
12 Carl. That is very good.

13 Also the document on engineered barriers, which is
14 presumably done or in the state of completion, it is kind of
15 hard to understand how you can construct such a document when
16 it depends on thermal loading strategy which has not yet been
17 decided on, and also depends upon whether you are looking at
18 300 year canisters or a universal cask or something in be-
19 tween. So, maybe some of these studies are kind of--these
20 documents, maybe they are a little premature. That's a
21 question.

22 MR. GERTZ: There is a presentation later today about
23 EBS and maybe if you will hold it until then?

24 DR. DOMENICO: On the EBS, on the engineered barrier?

1 MR. GERTZ: There is a presentation later today on EBS,
2 and so--

3 DR. DOMENICO: That's your answer?

4 MR. GERTZ: Yeah. We'll answer it then, I hope. If we
5 don't then ask it again.

6 DR. DOMENICO: Sure.

7 DR. GREENBERG: Well, it is also clear that in develop-
8 ing the requirements documents there are some places where it
9 is not critical to leave the requirement blank. That is, you
10 don't have to know today in order to be able to make some
11 headway but you eventually have that requirement flushed out
12 in order to finish the task.

13 Now that depends on what the subject matter is.
14 But the requirements documents can be developed now, and you
15 can identify where they may be downstream decisions that
16 will--that could affect some of the requirements documents.
17 All of the more reason why it is important to have good
18 configuration management control, so that when you make a
19 change as a result of a decision, later in time, you can
20 propagate that change down to all the effective documents.

21 I did want to just respond to you a moment about
22 your opening statement, which got converted to a question.
23 And that is, an appearance that there is an orientation
24 towards licensability may be cosmetic. That is, the top
25 level requirements, it is true, reflect licensing require-

1 ments. They come out of 10 CFR 60. But, they also come out
2 of other sources like NWPAA which says what the repository is
3 supposed to be capable of doing and what its
4 limits of operation are. It also comes from DOT
5 regulations on transportation processes. They come from EPA
6 in the form of 40 CFR 191.

7 So, while the program is generally driven by a lot
8 of regulatory considerations, it also has a lot of engineer-
9 ing considerations, and it also--you could look at that and
10 you could say, gee it looks like licensing is the primary
11 thrust. And that is simply one set of requirements that are
12 being attended to in a course of the engineering activity.

13 DR. CANTLON: Let's bring this discussion to a close so
14 that we can stay somewhere within lines and we'll pick up at
15 the end if there are burning questions from the staff that
16 want to come in.

17 Dr. Godman, overview for storage and transporta-
18 tion.

19 DR. GODMAN: The title is slightly inaccurate. What I
20 am going to do on the assistant for operations which in our
21 lexicon means the guy that sort of looks over getting things
22 done. So, my title is operations and I am going to talk
23 overview, what I do which includes storage and transportation
24 and includes other things as well.

25 I'll go back--this is not in the packet, this is

1 one of Robby's charts, and talk just a little bit about the
2 two assistant general managers since it sort of reflects a
3 little more on my side of the chart.

4 In addition to the line responsibilities that I'll
5 talk to, both Art and I have executive oversight responsibil-
6 ity for activities that are not directly under our line
7 management in Nevada, and in particular I have oversight
8 responsibilities for the operations oriented things out
9 there, like design and the site characterization and integra-
10 tion and that kind of thing. So, I just wanted to clarify
11 that point.

12 Now the things that I do have direct line manage-
13 ment responsibility over are shown on this chart, and it is
14 the full scope of activities with respect to the storage and
15 transportation and I guess reflected with the greatest, at
16 least, level of effort in the MRS design area.

17 In addition, I have responsibility for tracking
18 program status for the M&O that is keeping track of cost and
19 schedules and our progress against our plans, and managing
20 the information. This is basically records management and
21 the computer aspects of records management information.

22 Using the same format that Art used or at least a
23 similar format showing this part of my organization, storage
24 and transportation, there are about--there are 96 people in

1 that part of the organization divided up here. And you can
2 see that the majority of the effort is in the MRS design area
3 where we have just completed the conceptual design report for
4 the MRS.

5 These indications down here show the mix of team-
6 mates and how the work is allocated among our various team-
7 mates. These don't add up--for example this adds up to 8, so
8 there are six TRW people, so where there is not a number
9 shown that is an indication that it is a TRW person. So,
10 that is how you can untangle that chart.

11 The responsibilities across here, of course, are
12 design. This is where we work with the portion of the pro-
13 gram that has to do with interfacing with the utilities and
14 the contracts with the utilities. We have been interacting
15 with the negotiator for some time. What I think is a reason-
16 ably important experiment in the U.S., and that is to find
17 out whether you can actually voluntarily site one of these
18 facilities which is perceived so negatively by the public.
19 That is going, as John mentioned earlier, quite well. There
20 are 21 Phase I applicants at this time.

21 Transportation is the job to acquire the transpor-
22 tation facilities necessary to move the waste to the places
23 where we are really going to store it or dispose it on a
24 schedule that is commiserate with our contracts with the
25 utilities. And then we have an integration function which

1 deals with the interface with the to level requirements that
2 flow down to be implemented by these design activities, and
3 also is responsible for creating and maintaining a specific
4 design requirements document that these organizations are
5 responsible for.

6 Some of the highlights of what has happened during
7 this year are these. I mentioned earlier that we completed
8 and delivered the conceptual design report for the MRS. That
9 lays out our current concept of what an MRS would be like,
10 including eight different storage technologies which we are
11 presently under contract with vendors to do fixed price bids
12 for providing that storage technology to the program at such
13 time as it might be needed giving us what we believe will be
14 a very good in depth understanding of the technologies, their
15 costs, their complexities and how you would compare them one
16 to the other.

17 We developed a probabilistic based fee adequacy
18 assessment methodology this year. In the past that calcula-
19 tion has been a deterministic calculation: either it's ade-
20 quate or inadequate. Generally, there is uncertainty associ-
21 ated with that kind of a calculation, so we try to reflect
22 that uncertainty in the estimates.

23 DR. CANTLON: You are talking about the attempt--

24 DR. GODMAN: Right. The ability of the fund to pay for
25 the program.

1 Earlier in the year, we began, in fact for some
2 time we have been concerned about the ability of our trans-
3 portation cask initiative to produce casks in time to
4 support our need to pick up fuel in 1998. As we have gone
5 through reviews of those in further detail, it is fairly
6 clear that there is a high risk of getting through the li-
7 censing process and having those things available. And so,
8 we have started a program to provide us with a hedge against
9 that using the existing--now, basically what we would like to
10 do is use existing casks. That is not quite possible. First
11 of all there aren't enough of them and secondly that is too
12 much of a compromise with efficiency, but we are going for-
13 ward with a plan--a program to procure new designs against
14 existing technology which is a much more lower risk program
15 and much more likely to be able to meet our 1998 schedule.

16 One of my responsibilities had been to get the M&O
17 ready to do work. That is mostly associated with quality
18 assurance, making sure we have a quality assurance program in
19 place that is acceptable to the NRC and to the--well, first
20 of all to the DOE and then to the NRC. During the course of
21 the year, I have conducted a number of reviews across the M&O
22 and we have completed all of that. This refers to the part
23 of that that has to do with transportation and an MRS design.

24 The Initiative 1 Cask here are those casks which
25 was the ongoing program, not the Phase 1. The Phase 1 Casks

1 are the ones that we are trying to use existing technology.
2 The Initiative 1 Cask is the name that has been applied to
3 the more advanced designs, the higher capacity of designs.

4 One of the things we have done early in the year is
5 we looked through the quality assurance requirements of that
6 program to make some assessment of the risk of licensing
7 those casks, and I think that among other things led to our
8 conclusion that we really needed to start a parallel activi-
9 ty.

10 Art talked about this, the longest pole in the tent
11 for us to get an MRS on line in '98 to support the receipt of
12 waste in '98 is the environmental assessment. So, we have
13 done as much advance planning of that as we can including a
14 fairly detailed description of how we go about doing environ-
15 mental assessment on a site and progressing through that
16 process, and that is what that is about. Of course, we have
17 to converge on what site to do the environmental assessment
18 on, but we are trying to do as much advance work as we can.

19 Looking ahead into the rest of the year and on into
20 next year, we need to complete the preparation of management-
21 -what I call management documents, those documents on that
22 document hierarchy that pertain to the storage and transpor-
23 tation area. As we continue through a process of working
24 with the utilities, we are trying to get as much of an under-
25 standing of what we are going to be getting in the way of

1 spent fuel as we can. The contracts don't--aren't specific
2 in that regard. They say, always fuel first, but
3 that only has to do with the rights, it doesn't have to do
4 with what we are going to receive. And so we continue try
5 and refine that.

6 I mentioned earlier that we had contracts with
7 eight vendors to do fix price bids on the storage technolo-
8 gies. We want to complete those contracts and integrate that
9 information into the MRS design process. This refers to the
10 Energy Secretary Acquisition Review Board process of review-
11 ing programs. And it is a major decision point that allows
12 you to go forward into the safety analysis report design and
13 the preparation for a license application. That review we
14 hope to have this fall. There is some uncertainty about
15 that, of course, since we don't have a site, but we would
16 like to go ahead with that review even in the absence of a
17 site to get validation of the costing methodology that we use
18 in our conceptual design process, and the estimates that we
19 have done there and get endorsement of that process so we
20 are--we will be prepared to go forward and do further design
21 work. And of course, continue to support the negotiator in
22 his search for an MRS site and place the contracts for the
23 Phase 1 Transportation Casks.

24 Next I'll talk about the records management. We

1 call it the secretariat function. That is one of those
2 fairly uninteresting but important functions that we have to
3 do. You notice the large share of that pie that Robby showed
4 that went in the records management, well this is where it
5 is, or this is where part of it. This is not counting those
6 people that are physically located in Nevada doing this same
7 function. We have oversight of all of that activity for the
8 M&O, however, there is another group--there is a group in
9 Nevada that is under the direct daily line supervision of the
10 people in Nevada. This may be out of order with what is in
11 your packages.

12 A couple of things that we have done that are worth
13 talking about. One is assuming responsibilities for the
14 records management function for the program both here and
15 both at headquarters and in Nevada and the consolidation of
16 that. Robby has already talked about some of the efficien-
17 cies of that process.

18 Secondly, we are developing a computer automated
19 process which we hope--we know, I guess, will ultimately
20 contain the records for the program in long line computer
21 based system as opposed to what is essentially paper today.
22 There has been a program called the licensing support system,
23 which I am sure most of you have heard of perhaps or familiar
24 with. That is a joint NRC/DOE program to provide the docu-
25 mentation associated with discovery in the licensing process.

1 This will provide the DOE portion of that set of records.
2 We are right now in the process of deploying Increment 1 of
3 that system, which is fairly, in fact I have
4 another chart that talks about the different
5 increments, so, I will wait until that time.

6 Art has already talked about the ARMS software. It
7 is my job to build the things and his job to use them. So,
8 it is on both of our charts.

9 We had at the high level waste conference in Las
10 Vegas, a prototype of the InfoSTREAMS Increment 1 on display
11 there. A lot of people came by and had a chance to sit down
12 with it and use it. We took advantage of that feedback. We
13 are very much proponents of the prototyping demonstration
14 feedback process in software development. So, we took a lot
15 of advantage of that feedback that we got from the people who
16 used the system and commented on it.

17 Just looking ahead at a few of the things that we
18 plan to do the rest of the year. We have a lot of paper, as
19 I mentioned. We want to store our documents in both ASCII
20 characters and images, pixel map images. This is will be an
21 early generation of something that will be part of InfoSTREA-
22 MS ultimately, to allow us to begin to capture some of that
23 paper now before the rest of the system comes on line. I
24 want to continue deploying the increments of InfoSTREAMS and
25 of course complete the ARMS software development.

1 I have a couple of charts that talk in a little
2 more detail about what InfoSTREAMS is and what is contained
3 in their four increments through its development that stretch
4 out over several years. The first increment is just basic
5 office automation package. The more interesting of that is
6 on-line document review and concurrence. And so that docu-
7 ments can be transmitted between reviewers and the comments
8 captured electronically and permanently made a part of that
9 document repository. And first deliveries are ongoing right
10 now. You notice June.

11 The second is to improve the operator interface
12 with what is basically COTS or Commercial Off The Shelf
13 Software in Increment 1. And then the third increment is to
14 begin the formal document registration and retrieval capabil-
15 ities. The initial systems we are building, will only have
16 rudimentary search and retrieval capabilities. And then
17 finally we will get into the ASCII text and image capture and
18 retrieval which will be in the last increment.

19 The third piece of my organization is called man-
20 agement systems, and has to do with cost and schedule moni-
21 toring and creating the--sort of the management side of the
22 document hierarchy. Those documents talk about our manage-
23 ment systems and who is responsible for what and those kinds
24 of things. We have 29 people in that organization at pres-

1 ent. They are all TRW.

2 Things that we have done; management plan which is
3 a document that describes how the M&O manages itself is now
4 signed and available to anybody that doesn't know how we
5 manage, it is a good place to read.

6 We have been putting together the Integrated Net-
7 work Schedules. There has always been a kind of a top level
8 schedule, but as you get further down into the details it is
9 less consistent across the program. Carl has had a lot of
10 detail scheduling in Nevada. Other places haven't been quite
11 the same level of detail. So, we have been putting those
12 schedules together and aiming towards more detail integrated
13 set of schedules across the program. And this is to do with
14 our own performance and not that of the program. How well is
15 the M&O doing against its goals and activities.

16 DR. PRICE: Are these numbers RW 40, are they your
17 document numbers?

18 DR. GODMAN: No. Those are organization's. This is the
19 OCRWM Systems and Compliance Organization, that is John
20 Roberts and this is Ron Milner. So, those are organizational
21 designators.

22 And then finally, looking on into next year, com-
23 pleting the integrated network schedules for the program and
24 moving towards the ability to do performance measurement
25 across the whole OCRWM program. So, that is my formal pre-

1 sentation. I will be happy to answer any questions.

2 DR. CANTON: Questions?

3 Dennis Price.

4 DR. PRICE: In your presentation of things that you were
5 about to do or going to do, I didn't see anything in there
6 about a minimizing handling workshop.

7 DR. GODMAN: A minimizing handling workshop. A minimiz-
8 ing fuel handling I assume you are referring to?

9 DR. PRICE: Yes. It's been one of the recommendations
10 of the board, to which I believe the DOE has indicated that
11 they will be working toward that, but I don't see anything in
12 what you have presented.

13 DR. GODMAN: Let's see--no, that's true. You don't.

14 There has been a number of system level studies
15 that have looked at handling the fuel handling operations
16 across the program for various concepts that you might have
17 for multi-purpose transportation casks, and so on.

18 We would be a participant in those kind of work-
19 shops as the designers, but we would look to the Systems
20 Organization to be the facilitator to put those kind of
21 things together.

22 Much of the things that Art has talked about, and I
23 didn't, our technical people are very much involved in par-
24 ticipating and supporting those things. But, I would look to
25 the guys--in fact tomorrow there will be some discussion of

1 some of those things.

2 DR. PRICE: But, obviously in your purview, that isn't
3 something that has a very strong neon flashing light to your
4 attention?

5 DR. GODMAN: How do I answer that? Yes, it does. We
6 are always, of course, concerned about radiation exposure,
7 and your designs are aimed at minimizing radiation exposure
8 within any facilities that we design. And to the extent that
9 fuel handling adds to the exposure, of course it is impor-
10 tant.

11 DR. PRICE: I would like to ask a somewhat leading
12 question. The ARMS that you spoke of, with respect to West-
13 ingshouse we have received quite a pile of documents with
14 requirements documents and other things, and I take it those
15 are being massaged and worked into your ARMS software.

16 DR. GODMAN: Right. We are quite acquainted with the
17 Westinghouse work and software that they built along with
18 doing that, looked at--there is a number of other software
19 packages that also exist around the program to go require-
20 ments tracing and I am taking advantage of that work.

21 DR. CANTLON: Other questions for the Board?

22 (No audible response.)

23 From the staff?

24 (No audible response.)

25 We thank you.

1 DR. GODMAN: Okay.

2 DR. CANTLON: We will proceed with an overview of the
3 Nevada Site activities. Jean Younker.

4 DR. YOUNKER: Thank you very much. Good afternoon.

5 I am standing in for Dale Foust, who, as Robby
6 explained earlier, is somewhere in the National Parks of the
7 West, we hope having a wonderful time.

8 I'll try to give you an understanding, I think of
9 what Dale would like you to understand about what we are
10 doing in the support of the Yucca Mountain Project Site
11 Characterization Project Office.

12 We do have a dual role that we will try to help you
13 understand this afternoon. And that is, in Carl's organiza-
14 tion chart that he shows that shows all of the project par-
15 ticipants, he shows us here in a direct line beneath him with
16 the description being Project Management and Integration. He
17 also shows us over here as one of the participants in the
18 project with design and other support service roles, which I
19 will go through following the same kind of an approach that
20 Ray and Art just followed, talking through each of the areas
21 of our organization for you.

22 Just to review for you, I think most of you are
23 familiar with the rest of the participants in the program,
24 but we have the three national laboratories down here at the
25 U. S. Geological Survey who have primary responsibilities in

1 the case of USGS and Los Alamos for the site characterization
2 testing programs that will be conducted in the exploratory
3 studies facility and also the surface testing program, and
4 laboratory studies to support that.

5 In Sandia we have for performance assessment,
6 continuing goal there. They also have some rock mechanics
7 testing responsibilities in the continuing program. Lawrence
8 Livermore, of course is in the waste package materials and
9 near-field environment characterization program. We have
10 Raytheon and REECO. REECO in the drilling and in the ESF
11 design area--not design, excuse me, but the development.
12 Raytheon also in the engineering the pads surface facilities.
13 And, Science Applications, I think, we already mentioned
14 they have a continuing role in the public outreach programs,
15 sample management facility and in environmental programs.

16 So, what is our role in all of that? Well, as I
17 said, it is a dual role. So, the M&O is kind of--we wear two
18 hats and sometimes even within the same functional area, you
19 will see me describing two different roles that we play. So,
20 it is a little bit complicated, I think, to walk through this
21 with me.

22 Basically, obviously our primary role is to support
23 the mission of the Yucca Mountain Project Office and activi-
24 ties to evaluate site suitability and if the suitability is
25 established, to help develop the license application for the

1 MGDS that would be placed at Yucca Mountain.

2 We do have this management's integration support
3 function that we will go into in a couple of viewgraphs. We
4 also have a number of critical areas of expertise that we
5 provided to the project office. I think the primary one you
6 have already hear discussed to a quite a large extent in the
7 systems engineering area which is an area that has really
8 been strengthened by the addition of the M&O contractor. We
9 have the specific responsibility now, beginning in October of
10 '92 for the Title II ESF design. And, the beginning of '92,
11 as well developing and starting the advance conceptual design
12 phases for repository and waste package.

13 We have a diagram that has been evolving to try to
14 help us think about and talk with Carl's managers and with
15 Carl about our role in the management and support areas for
16 the project office. This is a version of it that basically
17 says, as you well know, that the policy and project direc-
18 tion, program direction in the case of the entire program
19 comes from DOE. The M&O is kind of a slice in a pyramid the
20 way we are visualizing it in this case. And, we have a
21 project management support role and the word integration
22 which we all have a lot of fun talking about and trying to
23 explain exactly what it is. And I think all of us will
24 express to you some frustration in not being able to clearly

1 communicate exactly what it is and how to do it. I think.
2 You'll see in a couple of cases. I'll give you some examples
3 of what we think integration is. We think we are
4 doing it in some areas, so we are kind of going to describe
5 to you what it is by giving you some examples. And then of
6 course, we have all the participants that were on the previ-
7 ous organization chart that are responsible for the perfor-
8 mance of the activities during the site characterization
9 phase of the program.

10 Okay. Let's look at the middle slice and dissect
11 it a bit. What we have, the way we have come to think about
12 it is, in terms of the--the roles, the areas of responsibili-
13 ty being repository, EBS design, ESF design and construction,
14 site characterization, kind of captured in the front of the
15 pyramid, and all of the areas where there are controls and
16 support functions necessary that must cut across these prima-
17 ry areas or functional areas of responsibility. Now, in some
18 of these areas, the M&O has responsibilities long this side,
19 as well as along this side. So, as we talk about them, I
20 will point out some of those.

21 We look at, say for example, the regulatory licens-
22 ing area or the performance assessment areas as being areas
23 that do cut across all of this, because clearly they have to
24 capture information from the design, from the site program,
25 roll it together both in the regulatory framework and in

1 assessing total system performance for the MGDS. So, if you
2 can stay with this concept with me, I think--and, the idea is
3 that we have an integration function to make sure
4 that the interfaces at each of these contacts are working;
5 to make sure that the controls and support functions are in
6 place and working. In some cases we actually have the re-
7 sponsibility for the support function or the control area.
8 In other cases, we at least have to do it for our own work,
9 maybe not for the whole project set of participants.

10 Move to the bottom of the pyramid now, and here you
11 see laid out the participants that we had on the original
12 organization chart with, if you look at the small print here,
13 you can see that we tried to specifically state what their
14 primary roles are. I think most of these are fairly com-
15 plete. As I mentioned for example, Livermore and the waste
16 package, near-field, geochemistry and hydrology of the near-
17 field environment, Raytheon and the site support and the
18 designs for roads and pads. And here over here still these
19 support and control areas.

20 And as I said, in some areas such as outreach, for
21 example, the M&O doesn't have a program like responsibility
22 in that area, but we do have a small outreach program of our
23 own, wherein is something like NRC and NWTRB interaction
24 support, we do work that across the whole project for the
25 Yucca Mountain Project Office.

1 Now, I am going to move into a couple of areas
2 where I try to describe what we do, what we are attempting to
3 get in place to do to show you what we think integration is.
4 In the site characterization area, I think one of the things
5 that in the letter that Dr. Cantlon wrote to Dr. Bartlett,
6 about this meeting talking about some specific areas that he
7 would like to hear about, site characterization integration
8 was one of them.

9 So, we put together a chart that would kind of help
10 us talk with you about how we are viewing that right now. It
11 has some other interesting pieces of information on it that I
12 will mention to you before I describe the overall integration
13 and the way we view it.

14 What you see up here is simply a rack out of the
15 tunnel program cost in the 2001 type of planning that we have
16 done that shows the component, you know it is schematic,
17 don't hold me to these figures. But, surface base testing
18 and ESF testing coming in--surface base testing now and ESF
19 coming in as we get the facility in place under the current
20 schedule. And it shows the total cost in those numbers that
21 total to the \$6.3 billion. The number that has been through
22 a number of reviews that Robby mentioned earlier.

23 The \$764 million that you see here is tallied down
24 across here and that is the total cost of the testing portion
25 out of that \$6.3 billion. Now, this doesn't include building

1 the exploratory studies facility. It includes, once I have
2 one, how much do the actual tests cost in that facility? So,
3 it is not quite a legitimate way to look at it on one sense.
4 In the other sense, if you just looked at the testing cost
5 estimates that we have, this is how it totals out.

6 Now, conceptually, what we wanted to communicate
7 here is that we believe in the site integration part of our
8 role in supporting Carl's work, what we have to do is to
9 really have people who are on top of and understanding all
10 the various pieces that are going on, including performance
11 assessment, the design program where we have the actual
12 responsibility. In some of the areas the production of
13 interim data and I just showed a few schematic topics coming
14 in here where data reports and technical reports will be
15 developed as we go along and new data is captured. We need
16 to have people who are almost on a day-to-day basis becoming
17 familiar with the new information as it is being developed,
18 working to make sure that it gets fed into this ongoing
19 annotated outline process, topical report development process
20 that we feel is so critical for moving the program toward a
21 convergence on some answers to the questions of site suit-
22 ability and potential site license ability.

23 So, we have to have people who are constantly on
24 top of this information as it comes through. We showed just
25 some interim site suitability evaluations in here, assuming

1 that some sort of iterative repetition of the early site
2 suitability evaluation will be conducted.

3 Performance assessments, you know the program is
4 now permitted to let--I think based on the recommendations
5 from you all as well as the recognition of our own, that we
6 need to do interim performance assessments, total system
7 assessments as well as exercise the sub-system models to help
8 us get a handle on what specific site parameters are very
9 important and sensitive to drive it back into the site pro-
10 gram, make sure that the information coming out of here is
11 the right information.

12 So, the way we view our role, we have to have a
13 team of people who basically not only in the case of PA, we
14 have a role to actually conduct performance assessment and
15 designs, but who also understand how this whole picture is
16 fitting together.

17 Now, to have those kind of people, clearly, you are
18 going to have some discipline experts in many of the areas in
19 the site program which we are beginning to establish. You
20 also are going to have some people who are able to talk
21 across to the modelers, the people who are doing the actual
22 calculations and to the design people who are attempting to
23 fit an engineering system to this advancing understanding of
24 the site--the natural variance of the site. I hope that helps
25 conceptually. We have tried a lot of different ways to

1 explain where it is we think we are heading.

2 The other one you mentioned an interest in, and
3 this has already been covered quite a bit, so I will go
4 through it quickly, unless you have a question. We together
5 with Art Greenberg's people have a team that I think is
6 working very effectively to work this whole issue resolution,
7 annotative outline development process. And I have been told
8 by our people in the project office, Susan Jones who manages
9 this area, that whenever she talks about issue resolution,
10 she always starts out with this definition. If she doesn't
11 she somehow gets herself confused and in trouble.

12 This is the definition that our project office
13 people use. "Issue resolution which is the process of inter-
14 action or negotiation between DOE and NRC regarding technical
15 or programmatic concerns to allow the licensing process to
16 move forward..."

17 The next two charts are simply outlines of the way
18 we see that process working. As I mentioned this is a joint
19 effort. It is a joint effort shown between John Roberts'
20 organization in Washington and Carl Gertz's organization in
21 Nevada. We also have a joint team of M&O leads for the
22 various components of the annotated issue resolution process.
23 So, that in some cases depending on the specific discipline
24 area, we might have an M&O lead from our office or it might
25 be an M&O lead from the Washington office, the Virginia

1 office.

2 We always have, of course, in the case where we are
3 moving this ahead, we have teams that include the experts
4 from the participants. Say for example we have one team now
5 that is beginning to work on ground water travel time. So,
6 we would be bringing in the experts from Sandia, from USGS.
7 We will work those specific areas to be members of this team
8 that moves this particular area forward.

9 The way the process works is that John Roberts'
10 office is the contact with the Nuclear Regulatory Commission,
11 so although there is a joint responsibility for developing
12 the information, it does flow back through a one point,
13 single point contact to the NRC. And then hopefully we get
14 some feedback and comments and something that we can use to
15 help us refine the process, come back through and work this
16 until we get to some point where the department can feel
17 comfortable that they have something that is pretty well
18 resolved, as resolved as it can be in a pre-licensing phase.

19 This one really says about the same thing, but it
20 tries to put the issue resolution annotated outline process
21 into the overall picture and say that clearly between--if we
22 start down in the lower right-hand corner, the regulatory
23 requirements go to this funny acronym which I didn't get
24 written out, which is the format and content regulatory guide
25 the NRC issued to help us with the content of the license

1 application as they saw it.

2 One of our goals in preparing an annotated outline
3 is to test how this is working, to give the NRC a chance to
4 look at what their format and content guide looks like when
5 we start filling it in with a potential license application
6 type of structure. We hope--as I said, we get the comments
7 and feedback. It helps them to understand what it is they
8 are asking us for. It helps us to understand where we have
9 to go in order to eventually develop the basic information
10 that would go into a license application.

11 Clearly the input here--this is the important
12 input, we the M&O in Nevada have a very important role in
13 making sure that this information, the site design and PA
14 activity information is feeding into this process in a clear
15 and concise way. And I think our overall goal is to make
16 this work as well as we can.

17 One other point let me make on this. The issue
18 resolution process clearly is intimately tied to the annotat-
19 ed outline, in that as we work along if we have an issue we
20 are pretty confident that we have the technical information,
21 the DOE is ready to stand firm and say, we think this is
22 adequate information, then that is an area where in the
23 annotated outline we might begin to write the information in
24 the way that we believe it would take to convince the regula-
25 tor that this is a solid basis for a potential closure in

1 that area. So, there is a very important feedback group and
2 a linkage here.

3 Okay. Now, we have another kind of change--a shift
4 in the presentation. From on now, go back to the format we
5 had with Ray's and Art's where we will go through the organi-
6 zation with you and give you a feeling for how we are set up,
7 how we are attempting to do the basic job that I have just
8 laid out for you.

9 Dale Foust, of course, is the general manager for
10 the site office. And we have the QA off-line as it is sup-
11 posed to be. And we have a number of the support offices,
12 like training outreach and human resources that you would
13 expect to see. Our primary line management areas are shown
14 here. We are going to go through each one of these, talk a
15 little bit about the responsibilities and I will also tell
16 you what we have done this year and what are hopes are for
17 next year, in the same manner that you have heard from Art
18 and Ray.

19 You can skip the next one. All it did was just
20 take out a few pieces to make a simpler organization chart.

21 All right. In the systems area, I am the responsi-
22 ble manager in this area, so I obviously am very comfortable
23 talking about this area compared to the other ones. We had
24 the regulatory licensing on for the project office where we
25 coordinate interactions with the NRC with them as well as

1 with the groups that we are talking with today. We work on
2 the annotated outline as we have already talked about, sup-
3 port the issue resolution initiative, and we
4 have responsibility within this office to prepare the semi-
5 annual site characterization progress reports that go out on
6 a semi-annual basis. As Carl mentioned that is the way we
7 would communicate. When we make changes in the baseline
8 program, we would communicate through those semi-annual
9 progress reports that the changes are being made.

10 Performance assessment is also in the area of my
11 responsibility and here we have a responsibility for working
12 with the project office in supporting their management of the
13 performance assessment programs. So, we call that technical
14 direction and coordination.

15 We have some specific roles in waste package per-
16 formance assessment, model development and actual exercising
17 the codes as well as in total system performance. And of
18 course, we have to provide the support necessary to the
19 regulatory licensing function for it to be successful.

20 Let me mention the other area. I will in a moment
21 talk about the transition status, and you will see that this
22 is an area that is not transitioning in the near term. It is
23 in a status of review whether it will transition at a point
24 in the future. So, this area of environmental compliance and
25 socioeconomics is one that we haven't staffed up yet at this

1 point.

2 And my nomenclature is the same as what you saw
3 before, so if the numbers don't add up, that would mean that
4 there is a TRW person in there, if the numbers down here
5 don't quite add to what is in the box.

6 Moving over to MGDS development--

7 DR. ALLEN: Jean, remind me what MGDS is.

8 MS. YOUNKER: Mined Geologic Disposal System.

9 DR. ALLEN: Pardon me?

10 MS. YOUNKER: Mined Geologic Disposal System, which is
11 repository.

12 Bob Sandifer who will be talking to you next about
13 the 2001 exercise that we are conducting is the manager in
14 this area. And within his areas of responsibility he has the
15 exploratory studies facility design, repository waste package
16 design, the ESF construction management, systems engineering
17 and integration, and configuration management change control
18 board.

19 You will notice and I might have mentioned on the
20 earlier chart, you notice that in some ways we parallel the
21 organization that we saw presented by Robby and Ray and Art,
22 in that we do have the systems, the MGDS development and the
23 support which was called secretariat. But, we have broken
24 out a specific line function in the site characterization
25 area to recognition of the importance of that particular

1 function in supporting Carl's operation.

2 So, in that site characterization area, you will
3 notice that the primary responsibility here--you see all of
4 our Woodward-Clyde Federal Services staff. Tom Statton is
5 the manager in that area and he is also Woodward-Clyde.

6 To date, the principal areas that they are working
7 in is in evaluation of testing and interpretation of test
8 results as I mentioned earlier. Where we are heading in this
9 area is for these guys to be a close to the primary data as
10 it is being produced as they can be, so that they understand
11 and can help us interpret what that new information means to
12 the regulatory and performance assessment parts of the pro-
13 gram.

14 They are working in the areas of integration
15 through a number of responsibilities that they inherited this
16 years, one of them being test coordination. The important
17 one being test interference. For every job package, for
18 every activity that comes through and gets approval to be
19 initiated at the site, we do a set of analyses to make sure
20 that tests--that there will not be downstream test interfer-
21 ence that could cause a problem. If you start this test,
22 another test you wanted to do will have some kind of faulty
23 results and complications. So these guys are responsible for
24 making sure that that type of work is done properly and for
25 actually doing it and study plan coordination transition to

1 this group. So, the review development and making sure that
2 the study plans get through the process and get to the head-
3 quarters for approval is done
4 under Tom Statton's organization.

5 The support area with Jim Frank as our manager is
6 basically pretty much the same area that you saw with Ray's
7 discussion of the secretariat. However, we also have, we
8 have a large group that is working, just to go over the plans
9 and procedures development for the project office, so that
10 all of their kind of project level procedures for conducting
11 work in the office are developed and reviewed under the
12 auspices of this group. We also have a large number of
13 people now in the records management area, and I think you
14 have heard already that in taking over that responsibility,
15 we are looking at areas where we can consolidated a number of
16 separate facilities and perhaps be able to add a little
17 efficiency to the program. This also includes information
18 resource management and safety and health which is just for
19 our own facilities.

20 DR. CANTLON: Before you take that one off, Jean, these
21 the right-hand side, Zimmerman, are these the study plans?

22 DR. YUNKER: No. I'm sorry. These are the actual
23 programmatic, and quality assurance plans, and the adminis-
24 trative plans and procedures for the way we conduct our
25 business under the quality assurance program.

1 DR. CANTLON: Thank you.

2 DR. YOUNKER: No, the study plans are reviewed and
3 coordinated by Tom Statton's organization in the site area.
4 The site characterization group has that responsibility.

5 DR. CANTLON: Okay. Thank you.

6 DR. YOUNKER: The business management area is just about
7 what you would expect it is, or would be from the name.
8 Financial analysis, project control and administration and
9 this is where all of our support people for clerical and all
10 the people that make our life tough and full are in this box.

11 The functions project-wide planning and control
12 system is probably the most important one from the standpoint
13 of supporting the project office, because this is where the
14 analysis of cost and schedule is done for the whole partici-
15 pant structure under the Yucca Mountain Project office. We
16 do of course work with the project office to coordinate
17 budget submittals. We will be doing facilities planning for
18 them. We certainly analyze alternative funding scenarios and
19 do a lot of "what affects" exercises as the various questions
20 are asked about what would happen if different scenarios come
21 down from Congress for this program, and provide support for
22 audits. Just make sure that that whole area is healthy such
23 that we can account for our costs.

24 MR. GERTZ: Jean, I would just like to emphasize for the
25 board that particular analysis of funding scenarios. Last

1 year we did 53 different exercises in some depth. I think
2 already this year we have exceeded that because of the vari-
3 ous alternatives that are in the system, how much
4 funding, what emphasizes this emphasizes something else.
5 So, a lot of effort goes into that because we have to produce
6 for whoever, internal budget, there are some meaningful
7 documents to take forward.

8 DR. YOUNKER: I think if Dale was here, what Dale would
9 want to say to you is, you know, it is so hard to decide too,
10 how much staff effort to put into it. You never know which
11 one is going to be the really important one, so you can't let
12 one go by without making sure you've got your best people,
13 you know, your senior managers involved and that it has the
14 right information. So, I think Dale would express if he were
15 here, a real strong frustration about that one, recognizing
16 it is so important, but still just not having a feeling for
17 just how much effort you can stand to put into that because
18 your other responsibilities then suffer.

19 We have a pie chart to kind of give you an idea of
20 the way we are spread right now, which we are at about 168
21 and the number kept changing as I was getting ready for the
22 meeting. But we are spread--I tried to spread in about the
23 same kinds of categories that I think you saw in the pie
24 charts that Robby used. System engineering integration
25 clearly is one of the areas, because you will see on my

1 transition chart that is coming up that we picked that up in
2 October of '91, we already are built to a pretty good level
3 there and probably won't have to grow that much in the real
4 near future in that area. Some other areas we hope to grow
5 depending on budgets, of course, and performance assessment,
6 we have high hopes that if budgets are friendly to us next
7 year, we will be able to grow in that area. The regulatory
8 licensing, the same thing. And of course in the site charac-
9 terization area. And can't not mention the design area,
10 since of course those areas of responsibility are expanding
11 dramatically and assuming the right scenarios we should be
12 able to build to the full design teams that we need. We have
13 the plans in place, and are cautiously getting ready to
14 really ramp up for a full operation next year.

15 Okay. In terms of transition, as you know, our
16 transition did get delayed. And, so as a result we have over
17 about a two year period, we inherit a number of functions
18 from the participants in the program. Many of them from SAIC
19 or T&MSS. The management integration, as I mentioned, is one
20 that we did take on the first of this year, this fiscal year.
21 So, as a result we have moved into that area and spent a lot
22 of time attempting to get ourselves organized and trained and
23 up to speed and what to do to support DOE. Configuration
24 management also came over in April, reg licensing. We took
25 on pieces of it throughout the year, but as of April we have

1 all of the regulatory licensing responsibilities transitioned
2 over from SAIC.

3 The records facilities, some of them have already
4 transitioned. The central records facility will be transiti-
5 oning in August. The local record centers we have already
6 taken over, which is the one we mentioned earlier. The
7 project control, the full operation of the complete planning
8 and control system, is scheduled, I believe in the current
9 version for August. There is some chance that this may end
10 up a few months later than that just because of the major
11 effort we are working on 2001. I think when you hear from
12 Bob Sandifer next, you will see that it is very closely tied
13 to having this system functional. We don't want to transi-
14 tion it at a critical time when we are attempting to use it
15 to work the 2001 exercise.

16 ESF Title II design, we have already talked about.
17 Performance assessment, we have some function--some
18 responsibilities in that area already. The rest of those,
19 especially in total system and waste package are to
20 transition in October of this year. The same for technical
21 data base management and transportation.

22 The transitions that are subject to review depend-
23 ing on the performance of the incumbent contractors are shown
24 here for you. The environmental compliance area which is to
25 be reviewed in June of '93 to determine if there is a need

1 for that area to be transitioned. The same thing for the
2 whole training program, for the Yucca Mountain Project Office
3 is subject to a review to determine whether it should
4 be transferred or not.

5 Land access for site characterization is a rela-
6 tively small effort, but that one is also subject to review.
7 And then the outreach program that is provided from the SAIC
8 Technical Management Support Services contract is to be
9 reviewed in October of '93. And then the other ones that we
10 have mentioned, sample management facility, for example and
11 then the other participant responsibilities. We have men-
12 tioned, for example the USGS and the National Labs for the
13 most part are not affected by the ramp ups that we have
14 coming in for the next year.

15 Okay, in the system area now, what I am going to do
16 is just walk through and pick out a few highlights for you
17 like we did with the other presentations, just to walk
18 through each of the line management areas. Pick out a cou-
19 ple; I won't go through every one of them. But, if you see
20 one that perks your interest, please feel free to stop me and
21 ask me a question.

22 As we said, in the Systems area, the regulatory
23 licensing functions have come over completely as of April.
24 We have an effort ongoing that is kind of a follow on, very
25 low level follow on to the ESSE, the site suitability evalua-

1 tion that I managed. We dubbed it the integrated test evalu-
2 ation.

3 What we were asked to do by Carl's manager for the
4 site and the regulatory, Russ Dyer is to take the results of
5 the early site suitability evaluation and attempt to use it
6 in a practical way to see what kind of changes we would
7 recommend to him that he should make in his site character-
8 ization program for the next FY with any kind of discretion-
9 ary dollars that he has.

10 You know, if he is in a position where he could
11 make some changes and make some shifts, we from this would
12 try to give him some recommendations. If his primary driver
13 was to be to evaluate those areas where the early site suit-
14 ability evaluation says we have the largest potential for
15 finding some unsuitability features. Some features at the
16 site that would show the site was unsuitable. So, we are
17 attempting to work on that. We owe Russ some input by middle
18 of the summer. I guess the final report is sometime in
19 September, I think, but we owe him some feedback on that.
20 This is an internal effort. We are not going to put any-
21 thing--

22 DR. NORTH: Warner North. Is there an interim document
23 giving the scope of that exercise or some initial results of
24 that exercise that we could take?

25 DR. YOUNKER: We have a management plan. I think you

1 may have already seen a copy of that. It seems to me that we
2 sent that before. But, we have a management plan, we don't
3 have any interim results yet. We have piles of papers is
4 what we have right now, that we haven't analyzed thoroughly
5 yet.

6 DR. NORTH: To pick up Dr. Domenico's question earlier,
7 are you also looking at the needs of the licensing process in
8 this integrated test evaluation effort?

9 DR. YUNKER: Yes. As a matter of fact, we are. The
10 way it was set up, it has--it is kind of a spreadsheet ap-
11 proach that you have seen us use before, Warner, and it has
12 the first primary criterion that we used was site suitabili-
13 ty. And we tried to take what we learned in early site
14 suitability and bring that in and use it to basically rank
15 the study plans.

16 The second criterion that we used was regulatory
17 acceptance or regulatory assurance, and we are in the middle
18 of working that one.

19 DR. NORTH: Is this effort linked at all to some of the
20 budget exercises, the what if your budget gets reduced ques-
21 tions that have gone through 52 iterations?

22 DR. YUNKER: Well, I would certainly like to tell you
23 that it better be. Yeah. It would provide the basis for
24 Russ to make those kinds of decisions and recommend to his
25 bosses that certain types of tests should continue and other

1 tests should maybe be deferred or delayed.

2 The semi-annual site characterization progress
3 report, as I mentioned is one of our primary
4 responsibilities, so the sixth one is in the review process
5 and the concurrence process, I believe.

6 As we have told we have worked on the annotated
7 outline for a potential license application, worked issue
8 resolution activities. You heard Art Greenberg talk about
9 the EPA standard review and analysis efforts that we provided
10 for that.

11 And, in the performance assessment area, one of the
12 things our people are doing is attempting to kind of learn
13 the program in a sense by getting all of the key players
14 together so one of the big efforts that we had was to coordi-
15 nate a flow and transport modeling workshop where all of the
16 previous people who have been involved in flow and transport
17 modeling for this program were brought together. A total of
18 60 people for three day conference. A great learning exer-
19 cise, good technical exchange, giving our people a chance,
20 the new ones particularly on the program to come up to speed
21 and understand the work that has gone on who the key players
22 have been.

23 The plans for the FY '93 for the regulatory licens-
24 ing component of systems, we obviously will keep on with our
25 deliverables like the semi-annual progress reports; continue

1 to work the issue resolution process; continue to coordinate
2 meetings with you all if you continue to ask us back; and,
3 support the issue resolution process.

4 In performance assessment, a lot depends in this
5 area on how funding comes up for next year. If we are able
6 to ramp up and really get our team in place, we will begin to
7 do some actual development of codes, models and codes, and we
8 will conduct a total system performance assessment iteration
9 toward the end of FY '93.

10 If the funding is relatively flat, as you have
11 heard talked about, then we probably will pretty much stay in
12 the integration and support areas and not be able to build
13 too much into this area, but we may have a little bit of work
14 there.

15 We are doing a major review of performance assess-
16 ment tools, and now I am talking about performance assessment
17 tools at the MGDS level not a the total system level that Art
18 Greenberg talked about.

19 And in this area we have done a fairly thorough
20 review of the codes available for modeling unsaturated zone
21 flow. And we want to expand that into complete review of all
22 the codes that are available and will come up with some
23 recommendations to the department as to which codes should be
24 continued in the program and which ones should be left behind
25 to get it down to a few key codes that we really put our

1 effort into.

2 Leon, you had a question?

3 DR. REITER: Leon Reiter of the staff.

4 Jean, in Dallas we heard two performance assess-
5 ments presented. One integrated by Sandia, one by P&L. I
6 assume the M&O had a limited role. Now, what is going to be
7 in this new one? Are you going to be doing the integration?
8 We heard some questions about this in the past.

9 DR. YUNKER: Yeah. Our hope is to be in a position
10 where we can actually participate in that and we will cer-
11 tainly coordinate and help define the problem the way we
12 want--what assumptions should be made, you know, the way the
13 problems should be constructed in working with Russ Dyer and
14 his management team. But, we hope to be in a position to
15 actually conduct a total system performance assessment our-
16 selves.

17 DR. REITER: So, has it been decided that the M&O is now
18 going to be the integrator of performance assessment and they
19 are going to put all the pieces together and do the calcula-
20 tions also?

21 DR. YUNKER: For the total system, I think that the
22 answer is we intend to be in that position. We also will
23 have that kind of a role in waste package. I think the idea
24 is that through time we will evolve to a position where the
25 National Laboratories' role in performance assessment will be

1 more in the model development and the basic research which is
2 what they are really good at, we will go in more of the
3 production mode.

4 DR. REITER: So, the National Laboratories will now have
5 a diminished role in integrating and doing the total system
6 performance?

7 DR. YUNKER: I think over time we will probably move in
8 that direction. But, Sandia will certainly still have a role
9 in the near future in total system performance.

10 Moving into the MGDS, Mined Geological Disposal
11 System development area; the significant accomplishments.

12 This year we did put together the basic plan for
13 the 2001 exercise that you hear about. We have finalized our
14 transition plan for the Title II responsibilities, which was
15 a big effort. One of the things that we have had to do, in
16 order to keep the design efforts moving forward at the pro-
17 ject while the new document hierarchy is being constructed,
18 we have had to revise the existing ESF design requirements,
19 surfaced based facility requirements documents to make sure
20 that they are in place to allow us to move ahead with the ESF
21 portal, the north portal construction, in the beginning of FY
22 '93. So, we have revised the current documents while we are
23 actually working as part of the team that is building the new
24 documents.

25 We have prepared readiness plans for Title II ESF

1 for the ACD for repository and waste package, and for the ESF
2 construction management function. And we are working on
3 waste package implementation plan, and that one you will hear
4 more about from Hugh Benton, when he talks later this
5 afternoon.

6 The FY '93 plans in the MGDS area: We begin the
7 trade studies for the ACD phase of both the repository and
8 various system designs; prepare project-level requirements
9 documents to support ESF, Repository and EBS/Waste Package
10 Designs; revise interface controls on the basis of the trade
11 study results that we would be conducting; prepare supporting
12 materials. We have talked a lot today about how important it
13 is to have the appropriate information in the baseline and
14 then to make sure that when you change that baseline that you
15 have the same degree of information and detail to support the
16 change as what you had when you had established the baseline.
17 So, one of our important functions here is to make sure that
18 we get that information packaged, in place to support CCB
19 actions as the baseline does have to be change, and then
20 begin conducting the studies to work on the quality activity
21 list items.

22 By moving into the site area, we pick up a couple
23 of these. One of the big efforts that Tom Statton's people
24 has worked on is really learning the site program bottoms up,
25 reassessing the scope of all the planned site activities from

1 now until 2001 as part of the 2001 exercise. They work in
2 supporting interactions with the various oversight groups
3 that we talk with. And, let me mention in this area that we
4 have a number of integration groups that work in the project
5 such as a hydrology integration group and a technical data
6 base working group. And one of the key ways that our people
7 are beginning to get a feeling for how the project works and
8 learn the information they have to have in order to fulfill
9 the roles that we are moving into, is to basically partici-
10 pate in all of these.

11 Because there is this type of interaction going on
12 all the time in order to keep the flow of information, this
13 takes up a lot of staff time just staying on top of all the
14 different technical exchanges that are going on.

15 Okay. Plans for FY'93, we are expecting to move
16 into a surface based testing coordination role for the pro-
17 ject office. We are working on a technical assessment of the
18 ESF seismic design beginning in FY-93; supporting the resolu-
19 tion of erosion and preparation of the final documentation
20 for the technical resolution for calcite silica. We will be
21 working to establish a field support group to work with the
22 field test coordinators to make sure that the field program
23 is operating efficiently.

24 This is one I will mention, just because it is
25 really an important one that we are doing a lot of thinking

1 about. And that is, for the erosion topical report. One of
2 the questions you have to face when you start to say, I think
3 I have enough information to resolve this issues, is what is
4 the quality status of the data? Well, much of that data was,
5 not much, some of it was collected pre the approved quality
6 assurance program, so you ask yourself the question, well I
7 have to take it through the process of qualification to
8 establish if there was a comparable quality assurance program
9 in place such that your regulator will allow you to use that
10 information and to make your primary arguments in closing an
11 issue like the erosion issue. So, this is a good test case,
12 I think. We are working. We have a team together. We are
13 working to qualify the existing data for the erosion topical
14 report.

15 Quickly through support operations. Significant
16 accomplishments, we have already mentioned several of these
17 in consolidated record centers. This plans and procedures
18 report is a big effort which we did transition early. That
19 we have completed transition plans for some of the software
20 support. Microfilm center came with the records center, so
21 some of these are the--these are the parts of the organiza-
22 tion that has to function for us all to be healthy. Fortu-
23 nately, we have a good team putting this together for us.
24 Central records facility will transition in the next couple
25 of months.

1 And, what we want to do in this area is basically
2 continue to do what we are doing and do more of it. Strengt-
3 hen the software development. We have a plan to consolidate
4 all the records facilities. These are the areas
5 that I think where we have the potential to gain some effi-
6 ciency in the program as the M&O comes in. We are going to
7 combine some technical libraries. These are the things, I
8 think, where the overall attempt to put it together with a
9 little bit of a new structure will probably give us some new
10 benefit.f Also, the electronic document creation distribu-
11 tion system that you have heard mention will be implemented.

12 So, that was an attempt to give you in a snapshot
13 what we see our role to be in supporting Carl Gertz in the
14 project office.

15 DR. CANTLON: Thank you, Jean.

16 DR. LANGMUIR: Looking way back at page 20, you mention
17 that an accomplishment in '92 was coordinating a flow and
18 transport modeling workshop. Was it a document resulting
19 from that workshop which described what came about and what
20 was concluded?

21 DR. YOUNKER: There is a summary, whether it has actual-
22 ly been distributed or it is still in concurrence, I don't
23 recall--I think it is available. We can check the status on
24 that, but there is a summary. I just don't know whether it
25 has been formally released yet. Carl, you don't remember do

1 you?

2 MR. GERTZ: I don't remember.

3 DR. YOUNKER: I have a feeling that it is so we can--I
4 think we can probably--

5 DR. LANGMUIR: One other one for you. On page 23 you
6 mentioned prepared readiness plans for a variety of things
7 including waste package advance conceptual design. What does
8 that mean you prepared plans for? And what did you come up
9 with?

10 DR. YOUNKER: Well, readiness plans are basically--it is
11 a procedural requirement to go through and make sure that you
12 have all the prerequisites in place. So, a readiness plan is
13 essentially the way you put together, what is it I have to do
14 in order to take that function out or take on that responsi-
15 bility. Does that--

16 DR. LANGMUIR: So there is not much substance to this
17 thing, it is really a recipe for what you might do.

18 DR. YOUNKER: Well--go ahead Bob.

19 MR. SANDIFER: What we did is we simply cataloged every-
20 thing that needed to be in place before we started work this
21 fall, in each instance. So, we covered every detail that we
22 could think of; procedures, management plans, equipment,
23 personnel, all the pieces. And each one of these readiness
24 plans addresses those elements. Now that will get us ready

1 for the readiness reviews that we will be subjected to this
2 fall. All the readiness plans that she referred to do is
3 internally tell us what we need to do to get ready for the
4 readiness reviews, and in turn start the work.

5 DR. BREWER: This is Garry Brewer.

6 You are in charge of the socioeconomics component
7 of this. I am new. I wonder what you do?

8 DR. YOUNKER: Well, that is an area that has not transi-
9 tioned to us, so it is one of those that we don't really have
10 responsibility except for an integration function. SAIC
11 Technical Management Support Services contractor has that
12 responsibility. I can ask--Carl, do you want to mention what
13 they do for you in terms of--

14 MR. GERTZ: Yeah. Essentially part of the Waste Policy
15 Act requires socioeconomic monitoring to mitigation, so we
16 monitor the workers into the area. We keep track of a statu-
17 tory or a report called the 175 report that listed 14 specif-
18 ic areas and what impacts we may have on the surrounding the
19 communities by site characterization. So, it is those type
20 of socioeconomic studies. It is different site studies, what
21 would be the effects on local economies and local communi-
22 ties. It is not a very big program, but it is a mandated
23 program by the Act.

24 DR. BREWER: Thank you.

25 DR. CANTLON: Other questions from the Board?

1 DR. CORDING: Ed Cording.

2 Jean, could you take a look again at figure 6 that
3 you have there on the integration of the site characteriza-
4 tion with program elements? The \$764 million
5 represents testing, as you said, not actual construction.
6 And it looks there as if about \$400 to \$500 of that million
7 is surface based testing. Is that--so the relatively smaller
8 portion is in the ESF in terms of--

9 DR. YOUNKER: I think that proportion was supposed to be
10 about right.

11 DR. CORDING: The other is that--is that 195 to 296 on
12 the MTL? Is that when you--is that when the tunneling is
13 being conducted, or what does that represent?

14 DR. YOUNKER: I think that must be the tunneling of the
15 main testing level. Who knows? Somebody in the audience
16 probably knows the schedule a lot better than I do.

17 DR. CORDING: And the ESF is being shown as getting up
18 to real speed here by throughout fiscal '95, but I understand
19 that October '95, which is the end of fiscal '95, is the time
20 that the TBMs would actually start. So, it looks like that
21 is showing the ESF at least a year or a year and a half ahead
22 of the time that any construction, any excavation or tunnel-
23 ing would start. Is that right?

24 MR. GERTZ: Well, you have to tie each schedule to a
25 funding profile. This one happens to be tied to a funding

1 profile that includes \$75 additional funds in 1993. So, this
2 is a funding profile--this is a schedule that supports the
3 project receiving \$320,000 next year to carry out our pro-
4 gram. That is what it would look like.

5 DR. CORDING: So, if you get the \$320 million, then you
6 would actually start--

7 MR. GERTZ: Ramps on 10/94 with TBMs.

8 DR. YOUNKER: Yeah, the 2001 exercise has the assumption
9 that that ramp up that goes to \$700 million in FY '94. So
10 this includes a funding profile with it.

11 DR. CORDING: And the portals would be started--what
12 does that mean? Does that mean that excavating the cuts for
13 the portals?

14 MR. GERTZ: No, the cuts will be done next year. That
15 means concrete and rebar in the portal.

16 DR. CORDING: And I know there are a lot of projects
17 where concrete and rebar in the portals comes after you get
18 the tunneling done. All you need is a stable portal. That
19 is one question I would have, perhaps we could talk about
20 later.

21 MR. GERTZ: Yeah and that is some design details. But
22 that is meant to be the concrete and rebar within the portal
23 itself within the launching chamber. Whatever our current
24 design deems necessary.

25 DR. CORDING: Okay. And launching chambers are often

1 drill and blasted the first hundred or two feet of the tun-
2 nel.

3 MR. GERTZ: And we do intend to drill and blast the
4 first, I think, it's 170 feet is our current design, if I
5 recall right now.

6 DR. CORDING: So, you could launch right from that?

7 MR. GERTZ: I don't have the design details in front of
8 me, but the theory is the first 170 feet are drill and blast
9 into the chamber. But, once again, that is tied to a differ-
10 ent funding profile than we talked about earlier, because I
11 talked about \$240 million funding profile.

12 DR. CORDING: Okay.

13 The \$900 million which was in that ESF evaluation a
14 year or two ago, that \$900 million included testing and
15 excavation for the underground. Is that correct?

16 MR. GERTZ: That's correct.

17 DR. CORDING: So this is showing us something like \$300
18 million for the ESF testing. Are we saying that the tunnel-
19 ing cost is about \$600 million? Is that about how it is
20 breaking down?

21 MR. GERTZ: That's a fair assumption right now.

22 DR. CORDING: That's about how it is breaking down.

23 MR. GERTZ: That's a fair assumption, on this cross the
24 table analysis, that is fair.

25 DR. CORDING: All right. Thank you.

1 DR. CANTLON: Russ?

2 MR. MCFARLAND: Jean, in the review and reassessment
3 scope of planned site activities that this chart was based
4 on, did you do any prioritization? Was prioritization looked
5 at is there on any follow on the TPT to establish these
6 fundings and reassessment?

7 DR. YOUNKER: I would have to say that that certainly
8 was part of the scope. Now, how much we have had time to do
9 with the limited number of people we had to put on the site
10 part of this, there will be some recommendations coming out
11 of the 2001 exercise about potential scope changes or shifts
12 in emphasis. That is part of our job to recommend to the
13 department. But, I don't think the detail--I think our
14 people would say that the details that they would like to be
15 able to get their hands on to really do a good job, we didn't
16 have time to put that together in this effort. But, there
17 will be some.

18 MR. MCFARLAND: An additional question. As manager for
19 systems, what are your schedules for reviews in terms of
20 progress reviews on studies, progress reviews on assessments?
21 Within the program, how often do you have reviews of activi-
22 ties?

23 MS. YOUNKER: Do you mean internal to the site office in
24 Nevada?

25 We have basically monthly reviews of everything

1 that goes on within Carl Gertz's organization. So, we sup-
2 port those reviews. We helped put together the information
3 for his line managers to present to him the status of cross-
4 schedule and scope for every month period.

5 MR. MCFARLAND: Are there documents--is this documented
6 at all?

7 DR. YOUNKER: Well, you know--

8 MR. GERTZ: Well, documented in a set of briefing
9 charts.

10 DR. YOUNKER: Briefing charts. Yes.

11 MR. MCFARLAND: Thank you.

12 DR. CANTLON: Other questions? Board? Staff?

13 MR. ROBERTSON: Jean, could you put back up chart 17 a
14 minute. I want to make sure we are all back on a reality
15 check. That's the pie chart.

16 You know, we talked a lot about what the M&O has
17 done out there, and they have done a lot with a moderate
18 amount of people, but let's get a reality check.

19 Site characterization program is a big exercise
20 going on out there. We have nine people overseeing that at
21 this point. The design support that they have got are: five
22 in waste package; six in ESF and construction management;
23 and, eight in repository design; and five in performance
24 assessment. There are 1,000 people working on this site
25 characterization program out there. Until we ramp up in this

1 fall phase and get the staffing in there, you know, we are
2 just catching the surface of it. So, I would not like to
3 leave anybody with a conclusion that we have got all the
4 answers. We are a long way from there. We have got a good
5 framework, but this is just a very, very few good people, but
6 they have got to have some more help before we can get to the
7 bottom line answers.

8 DR. CANTLON: All right. Other questions?

9 (No audible response.).

10 DR. CANTLON: If not, Bob Sandifer Status of Mission
11 2001.

12 MR. SANDIFER: Good afternoon.

13 I would like to talk to you about the ongoing
14 Mission 2001 exercise. It has been referred to several times
15 during the day.

16 I'll do this by first talking about what Mission
17 2001 is, the approach we are taking, where we currently are,
18 and finally what the deliverables or final products--what we
19 expect to get out of this exercise.

20 First of all, what is Mission 2001?

21 Mission 2001 is a validation of the baseline,
22 technical budget and schedule baseline of the Yucca Mountain
23 Site Characterization project. It is being led by the M&O.
24 All the major participants are represented. We are going to
25 do the, or we have done the assessment of the feasibility, if

1 you will, of a licensed application in 2001, assuming the
2 site is suitable and approved. We have done that first by
3 looking at the work scope. What work is mandatory to get to
4 this point? The second point is what does the schedule show?
5 Is the schedule workable when we put all these pieces
6 together? And finally, what is the budget? What is a
7 reasonable budget to achieve this work? Not a fat budget,
8 but a reasonable budget to assure that we do complete this
9 work and reach the milestone. And finally, we want to leave
10 this exercise and the methodology to incorporate refinements
11 into the baseline as we move forward. Our baseline
12 management, if you will.

13 Our intent when we run across a problem, something
14 that is broke, something that needs correcting or this size-
15 able savings, whatever the item is, we then turn look and see
16 if there are solutions. Is there a solution that will fix
17 the problem for example? If both of those elements are in
18 place, then we are ready to go forward to DOE and get their
19 concurrence to change the baseline. We won't do that until
20 we have those elements in place.

21 The strategy that we followed first of all, make
22 sure that we develop an MGDS that meets all of the require-
23 ments. Second, focus our site characterization data needs on
24 first of all evaluation of the site suitability, performance
25 assessment, design and development and licensing. Again

1 licensing in the context if the site is suitable and ap-
2 proved. The other part of the strategy is to challenge the
3 scope of work and the budgets that are projected to it.
4 Challenge it at every opportunity and assure that our work
5 scope is only the mandatory portion and that the budgets are
6 what we have to have as opposed to what we would like to
7 have.

8 Mission 2001 assumptions. The fiscal '93 funding
9 corresponds to the administration request. That is, each
10 participant has his split and he is to comply with that
11 split. The project is not resource limited, however beyond
12 1993. The permits will not cause major delays. And finally,
13 from a baseline standpoint, we are assuming at least in this
14 exercise the 1988 SCP as modified by Option 30 of the ESF
15 Alternative Study.

16 Now, I would hasten to add that you have got to get
17 a snapshot somewhere. One can argue, well it is probably
18 things that ought to be different in there. Yes, there may
19 well be and they probably will be. But, you must find a spot
20 in time, take your snapshot and do all of this, validate your
21 baseline, and then from that point on, through good baseline
22 management, you can make the adjustments that are appropriate
23 to ultimately support your objectives.

24 DR. NORTH: Does this mean you are taking as given all
25 of the study plans?

1 MR. SANDIFER: I am not sure I follow. The answer to
2 that clearly from my perspective would be yes.

3 DR. NORTH: Okay.

4 So, in looking to see what is mandatory that has to
5 be done, you take as given that you have to execute all the
6 study plans?

7 MR. SANDIFER: That's correct.

8 Finally, as far as the assumptions are concerned,
9 the test program that we currently have in place was amended
10 from the SCP. There are several new elements in it and these
11 are contained in '92 Yucca Mountain Site Characterization
12 baseline document.

13 Now, to illustrate the point I was making a moment
14 ago, that is, when we come across something that appears to
15 be broken, appears to be a problem, or appears to be an
16 opportunity to save sizeable amounts of money or schedule,
17 whatever, then off line from the baseline, which is our
18 normal focus, we will look at solutions, potential solutions
19 that could solve these problems. And these are four exam-
20 ples.

21 The first is the heater test question. Basically,
22 what is the time duration that we are comfortable with prior
23 to license applications. Again, assuming that the site is
24 suitable. We must be sure of ourselves. We must understand
25 the problem and we must understand the solutions that are

1 available, and we must select the solution that fully solves
2 the problem. If we understand the problem, but the solution
3 doesn't full solve it, then we obviously hadn't been success-
4 ful.

5 This is an overhead of, if you will, of the
6 organization of the Mission 2001 Task Team. The project
7 office interfaces with the site manager. We have a task
8 manager designated within the M&O. He has these four func-
9 tions reporting to him in this exercise. And in this box, is
10 all the support personnel. M&O and participants that are
11 helping to integrate all of this data. Such, that when we
12 get to the end the data is consistent from participant to
13 participant. We have all assumed the same thing, and we
14 truly have a valid baseline.

15 Next I will show you generalize flow diagram of
16 what we have been doing and where we are. We have--on the
17 front end we define the task that we intend to complete. We
18 define the organization that prepared our schedule and our
19 key milestones. We have conducted workshops with the partic-
20 ipants, hopefully to assure consistency and the methodology
21 that we are using to input this data. Each participant
22 including the M&O is prepared to call schedule and scope
23 input. We in the M&O have coordinated this input into PACS,
24 into the data base. We have reviewed the PACS output and at
25 this point, we are in the revised refine mode with DOE. Once

1 we are satisfied and once DOE is satisfied, then we can move
2 on and submit final data and issue a final report. Again, we
3 are at this point today.

4 The current status, sometime ago we were successful
5 in installing PACS work stations at each of the offices of
6 the major participants. This was to facilitate data input.
7 They can simply input into PACS their remote locations.
8 Networks, budgets and scope of work have been inputted into
9 PACS in each participant's case. We are underway with the
10 effort to integrate the participant input. And finally, we
11 expect to be done with this sometime in August.

12 This is a current milestone schedule where we are.
13 This shows us being on schedule. But, I would caution you
14 that these are difficult times in here because the quality of
15 the effort is very much dependent on us getting all of the
16 participants input consistent, that the schedule is workable,
17 and that when we get out to August, that we truly do have a
18 baseline that we can move forward with.

19 The remaining activities of this exercise: com-
20 plete the integration of participant inputs; analyze critical
21 path items obviously resolving them where we can; integrate
22 budget with schedule; critically review. This is sort of the
23 last shot in making sure that we have an integrated scope,
24 budget and schedule package that is as reasonable as we can
25 possibly make it. And again it only contains the mandatory

1 activities in order to support the milestone we want in 2001.
2 Transmit the results to DOE for approval and with that issue
3 the final report.

4 What products do we expect to get out of this
5 exercise? First of all, we will have good, sound definitions
6 of the work that is necessary to reach the milestone of 2001.
7 We will have a baseline that reflects this scope of work and
8 also reflects the schedule and the budget to support that
9 work. We will have an improved data base to analyze alterna-
10 tives that may have to be considered because of problems that
11 will surely occur as we go along the way from here. And
12 finally, we will have a comprehensive plan that carries us
13 forward from here.

14 That is the end of the formal presentation.

15 DR. CANTLON: Questions?

16 Yes, Ellis. Dr. Verink.

17 DR. VERINK: I'll ask the obvious, on viewgraph number
18 5, you set up a question that I guess I better ask. What is
19 going to happen with Busted Butte and with the robust package
20 and the rest of these things that have been excluded.

21 MR. SANDIFER: Let me first address Busted Butte. We
22 characterize that within the project at this point as the
23 heater test duration as opposed to Busted Butte.

24 We are currently working off line as I indicated on
25 a decision--I didn't say on a decision paper, but I said

1 these were being worked off line. We are developing a deci-
2 sion paper that first of all addresses the problem. Do we
3 understand the problem? Do we appreciate what a reasonable
4 and prudent heater test is, duration? We are
5 looking at the drivers of that. Obviously, it could be
6 regulatory. It could be the validation that a model requires
7 a time beyond what is currently in the 2001 schedule, or it
8 could be the scientific community saying this is what we
9 need. This is what we would be comfortable with.

10 So, those are the drivers, if you will, that we are
11 looking at. We need to understand the problem first. Then,
12 we are going to look at solutions. What solutions are avail-
13 able for getting this? What are the risk with the solutions,
14 and with the risk we will end up making a recommendation,
15 obviously cost versus benefit is part of this exercise.

16 DR. VERINK: The same applies to the waste packages,
17 robust containers?

18 MR. SANDIFER: These are being reviewed, but it is my
19 judgment that when we enter ACD is when most of these issues
20 will be resolved. It may be necessary to resolve them soon-
21 er, but they are currently being looked at. If you and the
22 other folks here want to comment on it, it is more of an ACD
23 issue. As you actually go into that exercise these are the
24 things you want to make sure you have got on the table and

1 you have done the right thing.

2 MR. ROBERTSON: Let me make a comment to that and to
3 Warner North's question originally about the SCP, because I
4 think that is a valid question.

5 Everybody knows that there is bunch of debate going
6 on about what we ought to do about the thermal loading sce-
7 nario. Because of the compaction of the schedule that oc-
8 curred because of the budget crunch in '92 and the potential-
9 ity for '93, we have gotten to the point where the long pole
10 in the tent on the site characterization program is the
11 thermal experiment, you know the thermal experiment in the
12 mountain on the waste package. So we--that is one that has
13 got to be looked at.

14 So, we've got a lot of alternatives here that we
15 know are major swingers, but you can't overlay these on top
16 of what you are trying to do in the way of getting a new, at
17 least a new look at the current baseline. So, we drove a
18 stake in the ground and said here is the baseline. We know
19 these all exist. We are trying to look at the new baseline
20 as it is laid out to accommodate these things if they may be,
21 but we are not considering them at the moment, other than the
22 fact that they may happen.

23 To come back to your question about the SCP. The
24 same thing is true with regard to that. We would get into an

1 enormous nightmare if we were to essentially to go in at this
2 juncture of trying to rebaseline the cost schedule and every-
3 thing of the program and say, well, let's now decide what we
4 may throw out of the SCP. Even on the--that perhaps our
5 potentially is for erosion. So, we decided to drive the
6 stake in the ground.

7 This does not mean however, that we aren't chal-
8 lenging the scope and cost and schedule attendant with the
9 satisfaction of each of those plans, study plans. That's
10 being done. But, the assumption is that the plans are all in
11 there.

12 Now, another cycle that will occur once these basis
13 of estimates are in place and we are satisfied with that
14 baseline, the next cycle will be to decide what constitutes a
15 new baseline, that new baseline may in fact recommend the
16 removal of some site characterization plans where there is
17 reasonable probability that you may not have to do it.

18 MR. GERTZ: I think that is one of the big points is we
19 needed somewhere to start based on our most current informa-
20 tion. And should any of these things or a modified site
21 characterization program become our new program, then we have
22 a baseline to change, address impacts on the baseline cost
23 and schedule and then come up with a new baseline and disci-
24 pline manner. Which we have not had since probably three
25 years ago, was a comprehensive baseline based on current

1 information.

2 And even as we talk though, as you are aware his
3 first assumption for this one is that administration re-
4 quests--we thought it was going to be plus \$75 million, and
5 that may not be a viable assumption come August, the very
6 first part of our assumption.

7 DR. DOMENICO: Your second assumption is also very
8 interesting, unlimited funding beyond '93. And your third
9 and fourth are not without some problems.

10 MR. GERTZ: That is why we laid them out there, Pat,
11 yes, sir.

12 DR. DOMENICO: Are there options in the event that the
13 funding goes a long at the level that you have been getting
14 in the recent past?

15 DR. BARTLETT: Of course, Pat.

16 DR. DOMENICO: Of course.

17 DR. BARTLETT: We make those assumptions because those
18 are consistent with the Secretary's plan. And so far, we
19 have not had to deviate from that plan, because one of the
20 milestones to begin receipt in 1998 is a contract obligation
21 and to begin disposal in 2010 we have no reason at this
22 relatively distant point from that to change that yet. But,
23 should be get into constrained resources, yes, then we will
24 have to change it. But that is the basis for those rather
25 optimistic assumptions at this point. As Robby said, we

1 drive the stake.

2 Let me add a little more to the comments of both
3 Robby and Carl maybe, because it is very important. I want
4 to underline--it is a point I made before and I guess we are
5 all making. But I want you--I hope to really understand
6 what this is all about.

7 The scope of work and the cost rate of work and the
8 two of them multiplied together are different things. The
9 cost rates, the \$6.3 billion estimate is what has been veri-
10 fied for the extant scope. Now the key question is where did
11 that scope come from. And, what adjustments might be made
12 to it on what basis?

13 Where it came from is that it goes back into 1985
14 when there was a memorandum of understanding executed between
15 the Department and the NRC, essentially setting broadly the
16 scope of work estimated to be required to be demonstrate
17 compliance with the regulations. And this was essentially
18 the scientists involved in implementing the regulations for
19 both the NRC and the DOE sitting down and thinking about what
20 the work might be.

21 And then there was an evolution of workshops on
22 that issue spanning a couple of years or more resulting in
23 the site characterization plan consultation draft. First
24 compilation of these estimates of scope of work required to
25 demonstrate compliance with the regs.

1 Meanwhile, then and now still there is no explicit
2 definition of methods and rules for demonstrating compliance,
3 but you have these estimates. So the first compilation
4 comes out as a consultation draft, get lots of comments and
5 the scope goes up. And so the Department puts out then the
6 final site characterization plan and the NRC comments on it
7 and produces their site characterization assessment and the
8 scope goes up.

9 That scope, the 106 study plans designed by that
10 history is the baseline scope right now. And what it does
11 represent is essentially the most comprehensive estimate of
12 the work required as a scientist's basis of estimating what
13 it would take to produce demonstration of compliance with the
14 regulations. The regs are still in transit. We don't have
15 the compliance rules and the scope was frankly very thorough-
16 ly gold plated to cover just about everything that everybody
17 involved could think of as potentially beneficial to the
18 forwarding of the scientific community.

19 What we are taking a look at now is what is the
20 essential scope to get the job done. And I expect this to be
21 a very penetrating analysis based on some estimate of poten-
22 tial risk approach to come up to the requirements rather than
23 embracing everything and finding it was really down here
24 somewhere. Because, frankly the costs associated with this
25 scope are intolerable to a good many people. We want to see

1 what we can do to safely, in a sense, with some management
2 risk, bring that scope of work down to something that we can
3 live with and the regulatory system can live with.

4 And at the same time, as I have said earlier today,
5 start to evolve what the requirements really all. So, we
6 have all of this in process and that is what this is all
7 about.

8 DR. NORTH: I really like the way you explained that,
9 but I am concerned that you have to go back to the study
10 plans and see what is gold plating you can live without and
11 what is really essential to get the job done. And I use this
12 one on the characterization of structural features early as
13 an example, because it seems absolutely obsolete. This was
14 written against drill and blast excavation of the shaft.

15 DR. BARTLETT: Uh-huh. The other factor there Warner,
16 is the SCP is a statutory document and it is our baseline.

17 DR. NORTH: I understand that.

18 DR. BARTLETT: From which we have to reference every-
19 thing at this point.

20 DR. NORTH: But, don't you need to go back and look at
21 those 106 study plans and decide this is essential, and that
22 is not and prioritize?

23 DR. BARTLETT: Uh-huh.

24 DR. NORTH: I missed where that was in this exercise. In
25 fact I think I heard the answer that we didn't look at it, we

1 took the 106 study plans as given. That is the baseline.

2 MR. ROBERTSON: Correct. You are correct. That is the
3 caution I wanted to put up here. You see him saying we are
4 going to get to this baseline on the 14th of August, that is
5 getting to the scrubbed baseline of the current program as it
6 is defined as John just articulated. The next step is to
7 begin to peel that onion. SCP by SCP. We have to do that.
8 But, I mean there are literally millions of scientific and
9 engineering hours that went into the make up of those study
10 plans. And I can't with a handful of people in a two month
11 or three month exercise here go back through that with the
12 kind of assurance that we need for a program like this. So,
13 we are going to have to systematically start back through
14 that process, recognizing the statutory nature of it and the
15 political sensitivity of taking pieces of that out if they
16 are not appropriate.

17 MR. GERTZ: Warner, let me just add one thing. I be-
18 lieve and I will check and verify later that things such as
19 the study plan you iterate, the estimate provided by the
20 participant for that particular study plan is based upon the
21 new thinking of ramps. It is not based upon shafts. It is
22 based upon the new thinking of ramps.

23 The study plan is there to do the test. The spe-
24 cifics is probably based upon the new way we are doing busi-
25 ness.

1 DR. NORTH: Well, I would hope, but I am not reassured
2 because I saw a date with signatures in the front of this of
3 April '92, so somebody presumably looked at it recently. And
4 I am concerned about the schedule and cost implications that
5 are built into the assumption that every two meters you are
6 going to stop and take a photograph. That would seem like it
7 is incredibly expensive.

8 MR. ROBERTSON: I will take an action to look into that.

9 MR. GERTZ: In fact, as I said, the reason I think that
10 has changed, because one of the conversations I heard was
11 that the M&O and the scientists agreed that you could move
12 TBMs forward without stopping and protesting. And that is
13 the basis of this 2001 estimate.

14 DR. NORTH: But it is not reflected in this document.

15 MR. GERTZ: No. It is not reflected in that study plan.
16 It should be reflected in this estimate. It will be
17 reflected when we change that study plan. Right now, we have
18 not taken the time to update all our study plans.

19 DR. NORTH: Well, I certainly haven't looked at very
20 many of the 106 and I wonder how many others have this kind
21 of problem?

22 DR. BARTLETT: Maybe quite a few. That is why we are
23 doing it.

24 DR. NORTH: Well, I hope there is agreement that the
25 next stage beyond this particular stake is to go back through

1 the 106 and find out how many serious problems there are
2 where there is an implication for cost and schedule which is
3 simply not valid and go fix them. I realize it is an enor-
4 mous job, but it seems to me it is incredibly important to
5 get on with that job and have a realistic baseline instead of
6 one that frankly suffers from a lot of, I'll call it
7 history.

8 DR. BARTLETT: That is why we are driving to this on
9 such a pinched schedule. Needless to say that the results
10 that come out by mid-August are not going to be budget quali-
11 ty kind of estimates, but it will give us a first cut of what
12 the real opportunities are. And, I might mention that a lot
13 of the study plans have not been implemented yet, not even
14 been written yet, because, they don't come until later. So,
15 we don't have the total inventory to work against and we can
16 bring the others up to speed with they can get into the
17 picture too.

18 But, eventually we will be complete; we will be
19 thorough; we will be incisive in this assessment of what can
20 be done to affect not only cost rates, but scope and still
21 produce a defensible result against the determination and
22 suitability and licensability issue. That is what we are all
23 about in this thing.

24 MR. GERTZ: Just to add some magnitude to it. I don't
25 know Bob if you have got the estimate, but I think it is

1 4,000 or 6,000 activities that are involved in this particu-
2 lar analysis, both scheduled and resource loaded. So, it is
3 fairly comprehensive. And once again, the SCP does represent
4 our initial agreement between the EPA, the NRC, outside
5 reviewers as the plan as we saw it in '87 or '88 whenever we
6 issued it.

7 MR. SANDIFER: The 6,000 is much closer to the truth,
8 Carl.

9 MR. GERTZ: Okay.

10 MR. SANDIFER: Again, I wanted to say that from the
11 very beginning it was understood by the participants and the
12 M&O this was an exercise, a snapshot to get a starting point.
13 And that is what we'll end up having when we conclude this
14 exercise, a starting point. Refinements beyond that certain-
15 ly we recognize will be necessary.

16 DR. CORDING: Just another aspect of our concern as to
17 what is the baseline and how the baseline is changing has to
18 do with the ESF excavation plan itself. And it is somewhat
19 the same sort of concerns that we know that you are in the
20 process of going through some of these things, but you are
21 still having to work with certain baselines. The baseline,
22 what was it Alternate Option #33, I think it was, that was
23 selected. It looked like a much improved scheme for evaluat-
24 ing the site, things we have been talking about over the last
25 few years, a much improved baseline. But, that occurred, and

1 since that time, some of the refinements and the engineering
2 going into that has been somewhat delayed and--so there
3 hasn't been a chance to update that either.

4 So, some of our comments are in that direction. We
5 are commenting on things that we are concerned that these get
6 changed at some point and you are not locked into to the
7 point that you can't adjust, because you are now moving into
8 a portal development and things like that. The last plan
9 that served as a baseline, was I think basically the 4 TBM
10 approach.

11 MR. GERTZ: It is part of our Title I. We evolved from
12 ESF alternatives to a Title I design, but it wasn't for TBM
13 approach with Calico Hills and everything else.

14 DR. CORDING: Sure. And we saw some real desirable
15 features of course, and we are very pleased to see some of
16 the changes made, but at the same point it hasn't been engi-
17 neered and refined to the point that I think it is the most
18 efficient way of doing that project.

19 DR. DOMENICO: To add to what Warner said, especially
20 the study plans associated with surface based testing. Those
21 plans were written before we realized we had tritium and
22 chlorine in the system. Those plans were written before we
23 realized that there are some radionuclides presumably moving
24 out of the areas where they have had the underground detona-
25 tions because of the presence of colloids. So those test

1 plans are maybe a little bit old and I think if you look at
2 those test plans with regard to your surface based program
3 and activities, you may find that you may want to eliminate
4 some of those wells, or change some of the plans to focus on
5 the problems that have been more recently discovered.

6 MR. GERTZ: And we have the flexibility to do that as
7 our principal investigators come up with better ideas. In
8 fact Flint has changed some of his plans already in the near-
9 field infiltration.

10 DR. CANTLON: Other Board questions? Staff?

11 Leon Reiter.

12 DR. REITER: Carl, you said that you have the flexibili-
13 ty to change the plans. I remember when we went around to
14 talk to various people about the QA problems, one of the
15 pleas we heard from the principal investigators was, for
16 God's sakes please lets keep the plan stable. It is such a
17 tremendous hassle to change these things that it is worth-
18 while living with a bad plan rather than going through having
19 to change it.

20 DR. BARTLETT: That is why they are not running the
21 program.

22 MR. GERTZ: I think the interactions between the scien-
23 tists and the QA professionals through what we call a quality
24 integration group has changed significantly over the last
25 year and a half. And it is cumbersome to change a plan.

1 Let's not kid ourselves. We are in a regulatory environment
2 where you document most everything you do. You provide an
3 analysis for it that can be reviewed in 10 years. In other
4 words, if you are going to change your plan, you had better
5 have it written down as to how you are going to change it.
6 But if it makes sense, it can be done. As I said, we made
7 36 changes in the last six months to the field work that was
8 going on out there just to efficiently carry out the scien-
9 tific investigations. So, I think we are figuring out how to
10 do it a little easier.

11 But, still, we are working in an environment that
12 is very cumbersome and detailed oriented, but that is the way
13 it goes. Whether it is our environmental program, our regu-
14 latory compliance program for NRC licensing, our project
15 control program, we have the GAO in my office almost everyday
16 reviewing how I spend money. And that is why I need a \$5
17 million system to keep track of how I spend money. You just
18 go on and on. It is an expensive program, but it is part of
19 the system that we have set up.

20 MR. ROBERTSON: Can I make one comment on baselines,
21 because we have talked an awful lot about technical baseline-
22 s.

23 From a philosophic viewpoint of someone who has
24 managed a lot of large complex programs, the more specific
25 and precise you have defined your current baseline, the

1 easier it is to change. It's a fact of life. The worse
2 problem you've got is when you have got a fuzzy baseline and
3 you get ready to start to change it and you start to debate
4 at the fig leaf.

5 DR. BARTLETT: The National Academy of Sciences, as you
6 may recall urges us to have flexibility. That does not mean
7 that we don't have a firm anchor point from which we evolve
8 through the configuration change control boards. Robby is
9 absolutely right. One of my concerns has been the rate at
10 which we can iteratively evolve and that is one of the rea-
11 sons for the convergence. How fast can you execute the cycle
12 of data acquisition. Data interpretation, management re-
13 sponse, change to the system and then this iterative process
14 all the time trying to converge. That is how all of these
15 things come together. We are trying to redefine the program
16 that has to be executed and to define the management system
17 to actually fulfill the execution.

18 DR. CANTLON: All right. Let's take a recess and come
19 back in ten minutes.

20 (A recess was had off the record.)

21 DR. CANTLON: The next speaker is Hugh Benton. He is
22 going to talk about the Waste Package Design Alternatives.

23 MR. BENTON: I am very pleased to have an opportunity to
24 talk about the Waste Package Development Program and the EBS
25 Development Program of which the waste package is a part.

1 As we approach the end of the day's agenda, we
2 approach the core of the problem, how are we going to contain
3 the waste. We all cover an overview of the EBS Development
4 program and then talk about some of the design options that
5 we are considering as we approach the advance conceptual
6 design phase which is scheduled to start on the first of
7 October this year. And then review and show you an example
8 of our technical approach that we will be using to guide the
9 testing program through advance conceptual design and into
10 the license application design phases. And then discuss the
11 current activities, the near-term activities that are going
12 on now and will be going on for the next year or two.

13 First, the EBS Development program. We are going
14 to be discussing the development program for the engineered
15 barrier system, not just the waste package which is a part of
16 it. The engineered barrier system consists of the waste
17 form, the spent fuel in its various configurations of burn up
18 and fuel age. And of course, the high level waste glass. It
19 also includes the canisters that the waste form may be con-
20 tained in when it arrives at the repository; the basket
21 within the container, the primary purpose of the basket being
22 criticality control; fillers which may be placed inside of
23 the containers and packing which may be used outside around
24 the containers to retard the release of any radionuclides;
25 air gaps both within the container and in the case of a

1 borehole emplacement configuration, the air gap between the
2 outside of the container and the surrounding rock; any other
3 material which might be surrounding the waste packages; the
4 backfill which will be placed in the emplacement drifts; and
5 we also include the near-field environment as part of the
6 engineered barrier system, since we will be engineering the
7 near-field environment through such things as control of the
8 thermal loading. So all of these are parts of the engi-
9 neered barrier system that we must consider.

10 Our goal and the goal for the development of the
11 engineered barrier system is to achieve a design which first
12 of all, obviously can be licensed, and has a very high proba-
13 bility of achieving a license can be shown to meet the regu-
14 latory requirements with sufficient margin to take care of
15 the natural uncertainties caused by the fact of our inability
16 to perfectly predict the performance of anything for the very
17 long periods of time that we are talking about.

18 These are our two primary goals that we obviously
19 must meet in order to be successful. In addition, we must
20 achieve a design which is compatible with the rest of the
21 waste management system including the repository, the MRS,
22 the transportation system and all the rest of the components
23 of the waste management system.

24 Finally, we must design a system which can be
25 developed, can be fabricated, the waste can be loaded at the

1 repository, the waste packages can be emplaced, we can then
2 monitor it and if necessary retrieve it. We could do all of
3 these activities at an acceptable cost.

4 We will be using and we are currently using a
5 systems engineering approach. We are currently in this
6 portion of the program prior to the start of advance
7 conceptual design. We are currently defining our EBS
8 design requirements and developing design options, which we
9 can then carry in to advance conceptual designs starting this
10 October.

11 During that phase, we will evaluate the options
12 that we have selected, which may be of the order of five or
13 six in number. And during that period of a little less than
14 four years, we will home in on the preferred designs. By
15 this portion of the program, the early part of the license
16 application design phase, we will have selected a preferred
17 design and one alternate design. Then during the license
18 application phase, we will in detail, engineer, develop and
19 test the selected design. This will include the manufacture
20 of prototype containers and the rigorous testing of them.

21 The research and scientific portion of the program
22 will continue, of course, from one end to the other and will
23 also continue past the license application in 2001. During
24 this portion of the scientific testing program, we will be
25 verifying the performance of our preferred design.

1 This flow diagram shows the waste package program.
2 It does not discuss other elements of the EBS. Some of
3 these block are shaded, which is a little difficult to see.
4 The shading denotes those blocks which are the primary
5 responsibility of the M&O and are being carried out by the
6 M&O team. The other blocks which are not shaded are also
7 within our purview from an oversight point of
8 view, but they are primarily will be done by others,
9 primarily by the National Laboratories and particularly
10 Lawrence Livermore.

11 The top row up here shows our design development
12 and also performance assessment in the second row. The
13 middle row is our materials development program, and the
14 bottom two rows takes care of the environmental portion, the
15 near-field environment of which we are also--for which we are
16 also responsible, and also the waste form characteristics.

17 Again we are in the pre-advance conceptual design
18 phase. We are carrying out these specific activities and we
19 will be moving in shortly into the advance conceptual design
20 phase and carrying out these activities.

21 This flow diagram describes how we will be proceed-
22 ing towards a successful license application, starting with
23 the DOE mission objectives and the regulatory requirements
24 which through an interpretation of the regulatory terms and
25 the designed goals abide with the data base for the materi-

1 als, waste forms and site characteristics, will be able to
2 develop scenarios which can then be used in the specific
3 development of the engineered barrier system. There is a
4 close interaction between the development of an engineered
5 barrier system and the repository design which will be going
6 on concurrently, and through the repository design, close
7 interaction with transportation and the MRS.

8 The engineered barrier system development is close-
9 ly tied to performance allocation and in this step we will be
10 setting the performance measures and the parameters and the
11 goals for the parameters that our design must meet.

12 This will allow us to develop models, component
13 models and sub-system models which when combined with the
14 test data will allow us to perform performance assessment
15 operations on the designs.

16 After we have done performance assessment and
17 uncertainly analysis, we should be able to answer the ques-
18 tion of whether the selected design does or does not meet the
19 regulatory requirements. If it does not, we must select
20 alternate actions, and repeat portions of the process in an
21 iterative fashion until we can answer this question yes, at
22 which point we can proceed toward a license application.

23 This is a schematic representation of a potential
24 repository at Yucca Mountain showing the potential repository
25 here with the engineered barrier system in it. It gives a

1 schematic of the flow of ground water down from the surface
2 through the unsaturated rock units and the saturated rock
3 units.

4 If the waste packages and the engineered barrier
5 system is breached, then potentially this flow of ground
6 water can result in absorbing radionuclides from the waste
7 package, which could be carried through the natural barriers,
8 to the water table and to the accessible environment. Our
9 objective, of course, is to delay that and prevent it as much
10 as possible.

11 I would to describe some of the design options that
12 are currently being considered and the reasons for them. As
13 we have heard, we are starting with the baseline, with an SCP
14 design which is a thin walled stainless steel container, 304-
15 L stainless steel. It comes in several configurations. In
16 the hybrid configurations for which there are three PWR
17 assemblies and four BWR assemblies. This would contain 3.4
18 tons of spent fuel. Another configuration contains the high
19 level waste glass in its own container. The SCP design is in
20 a vertical borehole and it would require 40,000 to 50,000
21 containers for both the spent nuclear fuel and the high level
22 waste glass.

23 We are proceeding from the SCP design toward the
24 evaluation of longer lived waste packages which would be
25 larger, significantly thicker walled, and would include both

1 corrosion-resistance and corrosion-allowance materials.
2 Being larger we can contain more of the spent fuel up to our
3 largest concept currently would contain about 15 tons. And
4 having more spent fuel per container, translates of course
5 into fewer containers which will translate into reduced
6 costs.

7 These larger and much heavier containers can really
8 only be emplaced in drifts. They are not applicable to
9 borehole emplacement. And, the larger containers may reduce
10 the number to as few as 11,000.

11 These are additional alternatives. On this view-
12 graph and the next one, we have alternatives that will be
13 considered doing advance conceptual design phase. We want to
14 ensure that our alternatives encompass all of the viable
15 possibilities, so that as we go into advance conceptual
16 design, we do not arbitrarily eliminate any alternative which
17 may be later proven to be a selected alternative. For in-
18 stance, we are not sure yet what the thermal loading of the
19 repository will be. Therefore, in our design of the engi-
20 neered barrier system, doing ACD, we want to accommodate all
21 thermal loadings from the cold repository at which waste
22 packages are kept below the boiling point to a repository
23 thermal loading which will be above boiling much, much longer
24 than 1,000 years.

25 We will include both the borehole and the drift

1 emplacement, although all of our emphasis currently is on a
2 drift emplacement. We will be providing radiation shielding
3 for each of the individual containers or for the transporter.
4 So, these will be two additional options.

5 We will be including sizes and weights of waste
6 packages up to an operational limit. And we will decide by
7 the end of this calendar year, what that operation limit
8 should be of the order of 50 to 80 tons, probably.

9 We also want our range of alternatives to include
10 the capability to load spent fuel assemblies for all like
11 burn up and age without blending. In other words, we would
12 like our designs to be able to accommodate a complete con-
13 tainer of five year fuel with very large burn up rather than
14 having to depend on the rest of the system to provide us
15 specifically tailored blended fuel.

16 We want to allow for long term monitoring in the
17 repository, including monitoring for perhaps a longer term
18 than the current retrievable period; provide for selective
19 retrieval so by which we mean that any individual waste
20 package could be retrieved from the repository without dis-
21 turbing other waste packages and for relocation so that
22 before final closure of the repository and backfill, we could
23 relocate waste packages to provide for the optimum thermal
24 loading, whatever that turns out to be for the next 10,000
25 years.

1 Continuing with the alternatives, we need to accom-
2 modate future system wide decisions. For instance, as we
3 proceed into ACD, we will be developing concepts which will
4 accommodate universal or dual purpose casks or multiple
5 element sealed canisters.

6 We have to accommodate both consolidated and uncon-
7 solidated fuel since both already exist. However we are
8 not anticipating the consolidation of any fuel at the
9 repository.

10 We need to accommodate the high level waste glass
11 canisters. We will be using proven, reliable technology, and
12 we are considering designs that could last substantially
13 beyond a thousand years.

14 In our evaluation of materials, we have reviewed
15 the alloys that have already been studied. These were fairly
16 extensively studied in the 1980s, including the Austenitic
17 stainless steel 304-L and 316-L. The 304-L is the current
18 SCP design, although it is considered that it probably will
19 be screened from future consideration because of its stress
20 corrosion cracking problems.

21 The Austenitic nickel-based alloys, high-purity
22 copper, copper-nickel alloy, aluminum bronze, nickel-based
23 alloy and a titanium alloy. These have been studied and then
24 last year Lawrence Livermore conducted an extensive evalua-
25 tion starting with a large number of criteria that it was

1 important for the materials to meet, and with a large number
2 of candidate materials and then ranking them in a mathemati-
3 cal effort in order to come up with the corrosion resistant
4 materials which would have the highest grades--the highest
5 scores.

6 These three materials, titanium grade 12, know as
7 tico-qw and the nickel-based alloy C-4, now as Hastaloy and
8 the Austenitic Incoloy 825, came up with the highest scores
9 in that order. These three are also in order of cost by
10 coincidence. Although the cost difference is probably not
11 all that significant when it is manufactured in a waste
12 package and all the additional costs of that operation are
13 included.

14 DR. CANTLON: They are ranked in order of decreasing
15 cost.

16 MR. BENTON: This is the most expensive, sir.

17 DR. CANTLON: Yeah. Okay.

18 MR. BENTON: The results of this effort are contained in
19 the proceedings of FOCUS '91 and a formal report is currently
20 in review.

21 As we start to look at specific designs we should
22 review what the SCP waste package looks like. About 15 1/2
23 feet tall in the hybrid configuration with 3 PWR assemblies
24 and 4 BWR assemblies. It is about 28 inches in diameter. In
25 the configuration for high level waste glass canisters, this

1 is about ten feet tall, two feet in diameter. These are
2 adaptable to emplacement in a vertical borehole.

3 For these we would need about 35,000 and here about
4 14,000 in the SCP configuration.

5 We are looking at the longer lived waste packaged
6 which might look like this. This is one concept. This would
7 have the same configuration of PWR assemblies and BWR
8 assemblies that are in the hybrid SCP design. Encasing
9 that would be an inner shell of corrosion resistant material.
10 In our initial concept this might be one inch of Incoloy.
11 And then an outer shell--the inner and outer shell could be
12 bonded together. This would be corrosion allowance material
13 and in this configuration could be three inches of mild steel
14 for instance.

15 This would create a waste package which is not
16 self-shielded, only partially shielded and would result in a
17 total weight of 18 tons. That would mean that there is about
18 five tons total weight for each ton of waste in place.

19 Another configuration would have more fuel assem-
20 blies contained. This one shows 21 PWR's in an inner barri-
21 er, an inner canister and an outer canister. This again
22 could be one inch of Incoloy or some similar material, one of
23 three selected. This probably mild steel, and if this were
24 one inch and this were three inch the total weight would be
25 45 tons and we would have something in the order of three

1 tons of total weight for each ton of spent fuel encased in
2 it.

3 We have considered the possibility that the proper
4 configuration would be to totally self-shield each of the
5 waste packages. In order to do that, we are estimating that
6 about 12 inches of steel would be required. That is a very
7 preliminary number. We do not yet know exactly how much this
8 would be. This is an estimate. We would also need a neutron
9 shield which could be something like borated aluminum which
10 would not add too much to the weight.

11 If we had a limit of 80 tons which we are currently
12 estimating will be our operational limit in a self-shielded
13 package of this configuration, we could put only seven TWR
14 assemblies or 16 BWR assemblies. That would mean about 16
15 tons for each ton of waste emplaced.

16 Any of these larger waste packages are adaptable to
17 being placed in a drift. These could be spaced variably to
18 take care of thermal load if the heat output of each of the
19 packages is different from the others. We expect that they
20 would be on supports such as this so that they would be off
21 the floor of the drift, and we have some configurations of
22 placement. These could be in the center of the drift as
23 shown here or over to the side.

24 These are some of the attributes of drift emplace-
25 ment that we think would be important to our design. Drift

1 emplacement will improve the heat dissipation compared to the
2 borehole emplacement, since through convection, heat can be
3 transmitted from the waste package to the entire surface of
4 the drift will permit us to manage the thermal loading, not
5 only at the time of initial emplacement but later. And, if
6 the decision is that the thermal loading will be such as to
7 keep the waste packages above boiling, then
8 that thermal loading could be managed so that they could
9 stay above boiling for a very long period of time.

10 As I mentioned it will accommodate the larger and
11 heavier waste packages holding more assemblies than the SCP
12 design which will reduce overall costs. Will make retrieval
13 either of individual waste packages or the entire repository
14 easier than if we had to go into boreholes.

15 We feel that it certainly should reduce any possi-
16 ble damage from a seismic event, since the waste packages
17 will be unconstrained in a drift rather than being con-
18 strained in a borehole. And unless the waste packages are
19 self-shielded we will need to do the repository operations
20 through robotics.

21 This is a representation of a potential site at
22 Yucca Mountain. The middle line is approximately the SCP
23 design with about 48 metric tons of uranium per acre, requir-
24 ing about 35,000 waste packages. If instead of that we
25 increase the thermal loading, to something of the order of

1 130 metric tons per acre, which would mean depending on
2 whether it is 20 year fuel or 60 year old fuel, something on
3 the order of 65 to 175 kilowatts per acre, if we could in-
4 crease it to that then we could reduce the number of waste
5 packages to 7500 and we could reduce the size of the reposi-
6 tory to about one-third of the SCP design. In the final
7 slide, these two digits were reversed.

8 If on the other hand, the decision were made that
9 the repository should be maintained below boiling, then we
10 would need approximately twice the area of the SCP design and
11 a little over twice the number of waste packages.

12 Now in looking at the drift emplacement it is
13 important to have some concept of how we would move the waste
14 packages in and out. This is just one concept which with the
15 help of Morrison-Knudsen and Caterpillar we feel is a practi-
16 cal design, showing a waste package in the emplaced position
17 and then a transporter that can carry a waste package in a
18 transport position above the emplaced position which will
19 allow the transporter to move over the waste packages which
20 are already in the drift.

21 Another concept might be to have the waste packages
22 over to the side of the drift and the transporter would go
23 down the other side and the waste packages would be moved
24 from the transporter into the emplaced position.

25 These I emphasize are only concepts at this stage.

1 We haven't even started advance conceptual design yet, so a
2 great deal of work remains to be done.

3 Let me discuss for a minute our technical approach
4 which will govern our testing program and our performance
5 assessment program. This is an example of tables that we
6 have constructed for each component in the engineered barrier
7 system. This particular one will apply to the metallic
8 container. We have similar tables for the spent fuel or
9 canisters for non-metallic canisters and for backfill and for
10 all of the components of the engineered barrier system.

11 For each component we described the function and
12 the performance measure that must be used to describe the
13 performance of that particular component. In this case, the
14 function of the metallic container is to contain the radionu-
15 clides. The performance measure is the fraction of the
16 containers breached. For each one of the performance mea-
17 sures we would have a range at least one, maybe more, in this
18 case several, degradation modes by which the fraction of
19 containers could be breached, either metallurgical instabili-
20 ty, a range of oxidation and corrosion methods, or environ-
21 mentally assisted cracking.

22 For each of these we determine what performance
23 parameter needs to be measured, test it in order to determine
24 what the performance measure will be. And our testing pro-
25 grams will then be designed to test these performance parame-

1 ters under a wide range of environmental conditions.

2 I just wanted to show that this is an example of
3 the approach we are using to guide the testing program for
4 materials and for the rest of the engineered barrier system.

5 And we discussed the current activities, the activi-
6 ties that we are conducting through the rest of this fiscal
7 year and the next couple of fiscal years.

8 In design, we need to evaluate and select the
9 concepts. This is currently going on based on a preliminary
10 analysis of these eight primary criteria. There will be
11 other criteria that we will also considered, but we believe
12 these are the primary ones. Then as we start into advance
13 conceptual design this fall, we will start a detailed evalua-
14 tion of the selected concepts.

15 In the materials area, we need to perform degrada-
16 tion mode surveys of the iron-based corrosion allowance
17 material. We know that there are gaps in our information of
18 the iron- based materials. We need to identify those primar-
19 ily through literature searches and then perform scoping
20 tasks to determine the amount of information needed to close
21 the gap and to lay the base for the tests that are going to
22 be needed.

23 Some degradation model development has been done in
24 the past, but has not been done in about the last three
25 years. That needs to be restarted.

1 We will identify the parametric testing program we
2 need to support model development. And we will be initiating
3 that testing. Under our current hope for funding program,
4 we would be initiating that testing early in fiscal year,
5 1994.

6 We are developing a test matrix of all of the
7 parameters that need to be tested against the materials, the
8 candidate materials that need to be tested. And, that plan
9 will be completed this year and we will initiate the testing
10 of those parameters and those materials as funding becomes
11 available.

12 We also do not currently have a program to investi-
13 gate non-metallic materials and we are anxious to start that
14 and assuming funding is available that will be started next
15 year.

16 For planning activities, we are revising the waste
17 package plan in order to incorporate some of the design
18 concepts that we have discussed this afternoon. And also
19 there are some portions of the waste package plan which do
20 need updating to bring it in line with the current program.
21 We are also preparing a fairly detailed waste package imple-
22 mentation plan, which will guide our testing and our perfor-
23 mance assessment and our design throughout ACD and also the
24 license application phase.

25 And finally, we plan to start mass conceptual

1 design the first of October, this year.

2 Subject to your questions, Mr. Chairman.

3 DR. CANTLON: Thank you. Questions from the Board?

4 DR. LANGMUIR: We heard from John Bartlett last year
5 that DOE had the right and the opportunity to mix and blend
6 its fuel, the fuel from the power plants in order to maintain
7 whatever thermal load they chose in any repository. You
8 suggested on figure ten that you would avoid blending. And I
9 wondered why you made that decision and what it was based
10 upon? It seems to take some flexibility out of your disposal
11 options.

12 MR. BENTON: Sir, I did not mean to imply that we were
13 going to avoid blending. I only meant to imply that we were
14 not going to start into advance conceptual design under the
15 assumption that blending would be required, that we would be
16 unable to make our designs work unless the fuel were blended.
17 We will be flexible enough to be able to accommodate blended
18 fuel, but we also believe that with drift emplacement and
19 larger waste packages and the ability to move waste packages
20 in the repository, that we can be flexible enough to accept
21 fuel that is not blended. I did not mean to imply that we
22 had made any decision that the fuel could only be accepted if
23 it were not blended.

24 DR. CANTLON: Dr. Verink.

25 DR. VERINK: Hugh, I want to say how much I have enjoyed

1 your presentation. We all than you for what I think is a
2 very important contribution.

3 MR. BENTON: Thank you for the opportunity.

4 DR. VERINK: The test program that you were talking
5 about which I understood you are going to start in 1994, was
6 it, the corrosion testing program?

7 MR. BENTON: We hope to start that program early in
8 1994. We feel that if we are not able to start long term
9 material testing by about January of 1994, it will be diffi-
10 cult to provide enough data in order to complete all of the
11 steps that are necessary prior to a license application in
12 2001. So, we need to start it by then.

13 DR. VERINK: You need probably five years or so testing
14 it.

15 MR. BENTON: We wanted it to go as long as possible.
16 Five years is one data point. We could do with a little less
17 by increasing the risk, but something of the order of five
18 years is what we feel is reasonable.

19 DR. VERINK: I enjoyed your talk.

20 DR. DOMENICO: You mentioned that if you wished to keep
21 the repository below boiling you would require twice the area
22 needed in the original SCP. Do I have that correct?

23 MR. BENTON: Yes, sir.

24 DR. DOMENICO: My question is, do you have enough space
25 in that mountain and if you have to extend it out, does

1 anybody know anything about the geology of the added space it
2 is going to require? That is probably something you can't
3 answer, but there must be somebody here.

4 MR. BENTON: If I can refer that question to a geolo-
5 gist.

6 MR. GERTZ: I am not a geologist, but certainly in the
7 SCP we have added expansion areas fairly well identified,
8 many people believe with current spacing we could get to
9 100,000 metric tons. We won't really know until we get
10 underground. That is part of it. Other people believe there
11 is more than even--I think we are 1,200 acres now and they
12 had 1,900 identified. Maybe Jean can help you a little bit.

13 DR. YOUNKER: That's right. In the SCP I think we had a
14 number of expansion areas, mostly to the north and the north-
15 east.

16 DR. DOMENICO: Toward the large gradient perhaps.

17 DR. YOUNKER: Right.

18 DR. DOMENICO: Right. Okay.

19 DR. YOUNKER: But we have enough data to know what the
20 rock type is like there, so that if you get a handle on what
21 causes that gradient, the rock type might be perfectly rea-
22 sonable as a host rock.

23 DR. DOMENICO: I just asked that because, you know I
24 would hate anybody to get the idea that the available space
25 would be driving the decision on thermal loading. That is

1 the whole key. That decision should be made independent of
2 space.

3 MR. GERTZ: I think we agree with you.

4 DR. LANGMUIR: What is going to be the average age of
5 fuel at the time of disposal? It is not five years. Isn't
6 the average age of fuel going to be more like 20?

7 MR. GERTZ: 28. I don't think that is the issue, Don,
8 because in our hot repository we want to use even colder fuel
9 to start with and pack it tighter. So, the age of fuel is
10 not an issue on thermal loading.

11 DR. LANGMUIR: I just wonder what the size you have
12 chosen for the SCP, what age fuel that assumed?

13 MR. BENTON: For the SCP ten years.

14 MR. GERTZ: Ten year old fuel, yeah.

15 MR. BENTON: The current age, the age by 2010 will be
16 about 28 years.

17 DR. DOMENICO: But the SCP considered hot to cold,
18 right, the thermal pulse dropping off at the end of five or
19 six hundred years. Is that correct.

20 MR. GERTZ: Keeping it up above boiling for 1,000 years.

21 DR. DOMENICO: Oh, about a 1,000 years.

22 MR. BENTON: The SCP has it above boiling actually for
23 about 1,400 years.

24 DR. CANTLON: Some of the other countries in looking at
25 the engineered barrier have used various kinds of fillers

1 inside the canister. I noticed none of the models that you
2 had up there had any thing they have used lead, shot, glass,
3 beads, a whole array of different concepts that they have
4 looked at.

5 MR. BENTON: We are considering fillers. We do have
6 that on our list of engineered barrier system components to
7 be considered. We just haven't progressed far enough yet to
8 get to that level of sophistication. We may well want to use
9 fillers either for both--perhaps both for criticality control
10 and for thermal conduction. Frankly, we have currently done
11 very little work on fillers.

12 DR. CANTLON: And a follow-up question, you also haven't
13 looked or I didn't see in any of the options any kind of lead
14 lining to improve the radiation shielding. Again, some of
15 the other countries have looked at lead lining as a way of
16 improving shielding.

17 MR. BENTON: You are right, sir, we have not looked at
18 that. Our near-term effort is to determine at what weight we
19 are going to be limited. And then we--after that we could
20 decide what is the proper division between mild steel which
21 has some corrosion advantages, at least the corrosion is
22 quite predictable and in the environment of the potential
23 repository would probably be reasonably low. So, we have to
24 have a trade off between the mild steel and lead which might
25 not do as much for us in corrosion and would sure add to the

1 weight.

2 DR. ALLEN: I didn't quite understand your observation
3 that you thought the seismic stability would be better in the
4 drift. You certainly do in terms of displacement, yeah, the
5 more area you have around it, then presumably the better off
6 you are, at least until such time as you backfill. But in
7 terms of seismic shaking, which is certainly the much more
8 severe problem, certainly it is going to be shaken seismical-
9 ly over the next 10,000 years, many times. Don't you have
10 more problems with a very heavy canister getting that thing
11 anchored down in some reasonable way to prevent it from
12 rolling around in there, particularly if you want to maintain
13 the ability for transporters to go over it and this sort of
14 thing. It seems to me to some degree although that problem
15 is not insolvable it is a little more difficult in the case
16 of the drift emplacement.

17 MR. BENTON: Well, I certainly agree that in the drift
18 emplacement we may have displacement--could have a displace-
19 ment of a canister out of its original location by some small
20 amount. By whatever amount.

21 In addition to it being in the drift, we are con-
22 sidering the heavier, more robust thicker walled canister.
23 So, we believe that that in itself gives us more protection
24 for a release of radionuclides due to a seismic event, due to
25 a fracture of the container. If there were a severe seismic

1 event, then presumably we would have to go back into the
2 repository realigning the waste packages and maybe dig out
3 rock falls, or whatever else was necessary in order to re-
4 store the repository to its original condition.

5 But, we believe the more robust waste packages
6 would be less susceptible to any potential release of radionu-
7 clides, from a seismic event.

8 We are estimating and these are all of course very
9 preliminary estimates that waste package could roll from side
10 to side in an open drift without significant damage. In
11 fact, we are assuming that our test program of the prototypes
12 will include severe drop tests similar perhaps to what is
13 currently done for transportation.

14 DR. PRICE: But it may not be necessary to leave the
15 drift completely open as you are describing.

16 MR. BENTON: Yes, sir. Right.

17 DR. MCKETTA: McKetta, Board.

18 Hugh you tell me how thick thick wall is. You have
19 never said anything about how thin thin wall is?

20 MR. BENTON: The SCP design is 3/8 of an inch.

21 DR. MCKETTA: Why would you even think of that or even
22 consider?

23 MR. BENTON: Sir, to be honest, I didn't.

24 DR. MCKETTA: I have one more question. And I think
25 I'll have to ask it of Carl. I am new, Carl. I read two

1 figures and one is that this repository would cost about \$6.3
2 billion. The other figure I read or heard from Jean in her
3 very nice presentation was \$748 million for testing. What is
4 the other \$5.5 billion, roughly.

5 MR. GERTZ: I can even roll it off the top of my head.

6 DR. MCKETTA: That is what I want.

7 MR. GERTZ: We spent about a billion dollars already, a
8 little bit over a billion. We are going to provide in our
9 \$6.3 billion estimate a billion dollars to the state and
10 counties for oversight and benefits.

11 DR. MCKETTA: To state and county.

12 MR. GERTZ: That's right.

13 Construction of ESF and other facilities, not the
14 testing in it, but the construction of it and other facili-
15 ties is about a billion dollars. That is three.

16 Waste package and repository design itself, the
17 design of the waste package and the repository is about .8.

18 Project management, meaning the QA program, the
19 infrastructure project control, all the project management
20 things is about .7 I think. I am giving you all inflated
21 numbers.

22 DR. MCKETTA: That is \$4.7 out of \$5.5. That's all
23 right.

24 MR. GERTZ: And then there is some other miscellaneous
25 that don't come to my mind right now.

1 DR. MCKETTA: Project management--is that M&O that we
2 have been talking about today?

3 MR. GERTZ: No. It is all project management at the
4 labs and everywhere else. We have to maintain a project
5 control system, a sound QA program and those kinds of ele-
6 ments. Rent. Phones. Copy machines.

7 DR. MCKETTA: Thank you.

8 MR. GERTZ: Records management.

9 DR. LANGMUIR: The original SCP talked about borehole
10 emplacement of the waste and you folks have made some calcu-
11 lations which suggests that it costs less per ton of waste to
12 go to a drift emplacement. When you do that of course you
13 are--depending on what thermal regime you ultimately decide
14 to use, this then influences what kind of backfill consider-
15 ations come into it. It is pretty tough to backfill some-
16 thing in a horizontal hole. But you can certainly backfill
17 around it more readily like the rest of the world is doing if
18 it is in a vertical hole. So, that has to be part of what
19 you are thinking about when you decide why you might pick a
20 vertical position or a horizontal position. It isn't just a
21 matter of the cost of the package itself, it is what you can
22 do with it once it is in there. Whether you can put an
23 engineered barrier around that or not is involved in that
24 decision, too.

25 MR. BENTON: Yes sir, Dr. Langmuir, I certainly agree.

1 In the SCP design there was a fairly small air gap
2 between the container and the rock. So there was not a whole
3 lot of room for backfilling around the container. We have
4 not progressed to the point of being able to analyze what
5 type of backfill would be best, either in the borehole em-
6 placement configuration or in a drift emplacement configura-
7 tion. That will come during our advance conceptual
8 design and license application design activities.

9 The main reason that we feel at this preliminary
10 stage that we could save some money by going to a larger
11 package is that the cost of the fabrication of the container
12 and loading the fuel in it and closing it and then verifying
13 that that closure meets all of the requirements, is relative-
14 ly insensitive to the size of the package. And the cost of
15 doing that is very sensitive to the number of times you have
16 to do it. So, if we can reduce the number of packages, then
17 we believe that there will be some significant cost savings.

18 DR. CANTLON: Staff questions?

19 DR. DI BELLA: Carl Di Bella of the Board staff. You
20 mentioned your revising the waste package plan. I assume
21 that you mean the waste package plan of July '90?

22 MR. BENTON: Yes.

23 DR. DI BELLA: And if so, when do you plan to have a
24 draft available and will that draft be made available to the
25 Board at that time?

1 MR. BENTON: We intend to submit that draft to the Yucca
2 Mountain Site Characterization Project Office for their
3 review, next month.

4 DR. CANTLON: Any others?

5 MR. MCFARLAND: Russ McFarland.

6 You mentioned an operational limit of about 80
7 tons. Was there a basis for that?

8 MR. BENTON: I am sir, say that again?

9 MR. MCFARLAND: You mentioned a limit on the package
10 size operationally of 80 tons.

11 MR. BENTON: This is an estimate and it may turn out to
12 be a lower number than that. An estimate of what weight is
13 practical to carry into the underground repository. There
14 are several factors that need to be decided, what the ramp
15 pitch is going to be and then there will perhaps will be a
16 limit on the length of the package in order to make the turns
17 in the repositories. These things have not yet been decided.

18 The primary limit is probably going to be what is a
19 practical weight? We have said that we want to use current
20 technology. We would prefer not to get into having to design
21 transporters and lifting mechanisms for an underground envi-
22 ronment which are considerably outside the envelope of what
23 is currently used in the mining industry.

24 MR. MCFARLAND: Thank you.

1 DR. DOMENICO: To follow upon that, would 80 tons rule
2 out the universal cask?

3 MR. BENTON: No, sir, I do not believe it would.

4 DR. DOMENICO: And the other point I think--

5 MR. GERTZ: Just as long as you have an 80 ton universal
6 cask.

7 DR. DOMENICO: I should have thought of that, Carl.

8 The other point I think is I don't see any contin-
9 gency loops in your diagrams because I get the feeling that a
10 lot of this is probably premature because the canister you
11 pick is going to depend upon what kind of geology, and hy-
12 drology and geochemistry you find. And, I could--and how
13 predictable you think it is going to be over a long time
14 period like 10,000 years. And I can think of at least a few
15 conditions that will force you into a long-lived 10,000 year
16 canister. And those maybe things such as that that are
17 possible to be found in Yucca Mountain.

18 So, I get the feeling that your ultimate choice is
19 going to be controlled by geology, hydrology, geochemistry
20 and how well you think it could predict the behavior of that
21 natural system and the canister may be a long-lived canister.

22 MR. BENTON: Yes, sir. We agree completely. As we
23 proceed from this point on into our design phases we are
24 making the conservative assumption that we need to have
25 designs which are very long lived. And if it then turns out

1 that because of either reasons of excessive cost or whatever
2 else, we scale back from that, hopefully by that time we will
3 have sufficient data from the site so that we can achieve the
4 proper balance.

5 MR. CANTLON: Bill.

6 DR. BARNARD: Bill Barnard, Board Staff.

7 Hugh, on your 27th slide, you list 8 criteria that
8 you are going to use to evaluate and select candidate design
9 concepts for your ACD. You don't list cost as one criteria.
10 How important is cost in this evaluation?

11 MR. BENTON: We feel cost will be quite important. We
12 do not list cost because we don't really know enough about
13 it. We need to develop the concepts more so that we can then
14 determine what the costs of the concepts are going to be.
15 These are the 8 things that we are using to develop what the
16 original concepts should be. And then during ACD we will get
17 those concepts to the point where we can go out in to the
18 industry and determine what the fabricated costs of those
19 are. We are just not to that point yet. So, although we
20 have some guesses about costs, our information is not com-
21 plete enough.

22 DR. PRICE: Dennis Price.

23 I would like to suggest that the fabricated cost is
24 only part of the cost figure and you have got a total system
25 cost that really has to ring into this decision.

1 MR. BENTON: Yes, sir. I would agree. Definitely.

2 DR. CANTLON: Other questions from the staff? Board?
3 Audience?

4 MR. GERTZ: John, I am sorry, while the audience is
5 coming up I just wanted to finish out--I found my other--the
6 rest of that money.

7 Systems engineering technical data base,
8 performance assessment and the environmental and
9 institutional support. So, those kind of things are in
10 there.

11 DR. CANTLON: Makes the other \$400 million.

12 MR. GERTZ: And John, let me provide you with something
13 else that I don't have a view-graph of. This is a history
14 graph of a different cost of high waste package and in some
15 instances down here -- it is by year how we see the program.

16 DR. CANTLON: Very nice.

17 MR. GERTZ: The ESF you can see that is part of the--it
18 will be a small part of the program.

19 DR. CANTLON: All right. Thank you.

20 MR. GERTZ; I need to respond to one other question some
21 of your staff had. I have kind of a black eye here and it
22 was not from being beat up by the Board or other people. My
23 daughter is a fast pitch pitcher, and she is very fast but
24 not very accurate some times. She threw one in the dirt and
25 I didn't have the reflex to get my glove up in time.

1 DR. CANTLON: Papa is a little slow.

2 MR. GERTZ: I think so. I think so.

3 There was a comment I think that it was one of my
4 bad calls, that perhaps--for those of you who don't know I do
5 officiate football and basketball college and high school
6 level.

7 DR. CANTLON: All right then, I think we are able to
8 take a recess at this point. We have had our discussion
9 period and we will reconvene tomorrow morning, 8:30 I believe
10 it is. Yes, 8:30 here in this room. So, we are recessed.

11 (Whereupon, the meeting was adjourned at 4:40 p.m.,
12 on July 7, 1992, to reconvene at 8:30 a.m. on July 8, 1992.)

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