

United States
Nuclear Waste Technical Review Board (NWTRB)

Transcript

Winter 2022 Board Meeting

Wednesday

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VIRTUAL PUBLIC MEETING - DAY TWO

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1 BAHR: Hello, and welcome back to the U.S. Nuclear
2 Waste Technical Review Board's Winter Meeting. I'm Jean
3 Bahr, Chair of the Board. Yesterday, I described the
4 Board's mission and introduced the other Board members.
5 So, to save time today, I will just direct you to our
6 website, www.nwtrb.gov, where you can find information on
7 our mission, our members, as well as our Board
8 correspondence, reports, testimony, meeting materials
9 including webcasts of the public meetings. We
10 experienced some technical difficulties at the start of
11 yesterday's meeting, but the meeting was recorded, and I
12 understand that the recording has already been posted to
13 the website. So, if you missed some of the introduction
14 yesterday and some of the first presentation and want to
15 go back and refer to that, I encourage you to go to our
16 website. If we could go to the next slide.

17 Yes, this show's yesterday agenda. We heard an
18 update on DOE's dual-purpose canister disposal research and
19 development activities. Then we heard from national
20 laboratory researchers who were conducting research and
21 development efforts for DOE's repository-scale performance
22 assessment that includes nuclear criticality after repository
23 closure and spent nuclear fuel cladding degradation modeling
24 development efforts. Ned Larson from the DOE Office of

1 Nuclear Energy summarized DOE's storage and transportation
2 research and development activities and provided a status
3 update. We heard from national laboratory researchers about
4 spent nuclear fuel interim storage canister corrosion and
5 surface environment investigations.

6 Today, we'll start with a presentation on DOE's
7 storage and transportation research and development effort and
8 hear from a national laboratory researcher on investigations
9 of aerosol transmission through simulated cracks in dry
10 storage canisters. Then we'll hear about the Hanford Lead
11 Canister Project that is supporting efforts at the Hanford,
12 Washington site and DOE's integrated waste management program.

13 After a 15-minute break starting at 1:45 p.m.
14 Eastern Time, we'll hear about two software tools developed as
15 part of DOE's integrated waste management research and
16 development efforts. A presentation from a national
17 laboratory researcher will describe updated requirements for,
18 and enhancements to, the Next Generation Systems Analysis
19 Model. Then Erica Bickford from the DOE Office of Nuclear
20 Energy will update us on DOE's stakeholder tools for assessing
21 radioactive waste management transportation. The last
22 presentation of the meeting by Alisa Trunzo from the DOE
23 Office of Nuclear Energy will update the Board on DOE's
24 consent-based siting efforts.

1 We'll have a public comment period at the end of the
2 day, and we'll be including in that comment period the
3 comments from yesterday as well since we experienced some
4 technical difficulties at the very end of the meeting. As a
5 reminder, we can only accommodate written comments because of
6 the virtual format of the meeting. When you joined this
7 meeting, you will have seen a link for submitting a comment
8 for the record. Comments we receive during the meeting will
9 be read online in the order received by Board staff member
10 Bret Leslie. Time for each comment may be limited depending
11 on the number of comments we receive, but the entirety of the
12 submitted comments will be included as part of the meeting
13 record. I'll just note that we appreciate and welcome these
14 comments. We are happy to include them as part of the meeting
15 record, but we'll not be attempting to respond to them during
16 the meeting. The meeting will end at approximately 5:00 p.m.
17 Eastern Time.

18 So, without further ado, let's start today's first
19 presentation with Sam Durbin and we'll bring Sam up and then I
20 will go away. So, I will see if we see Sam spotlighted. I see
21 his slides. Is Sam in the spotlight? Yes. Now he is in the
22 spotlight, so I can go away. Thank you. Okay, take it away
23 Sam.

24 DURBIN: Thank you, Dr. Bahr. Today I will be presenting,

1 as mentioned, the Aerosol Transmission through Stress
2 Corrosion Crack-Like Geometries. I just wanted to pause and
3 acknowledge my young researchers, coauthors, Phil Jones, Jesse
4 Phillips, Ramon Pulido and Hector Mendoza here at Sandia and
5 over at Pacific Northwest National Laboratory, we have Andy
6 Casella and Mark Lanza.

7 Okay. Standard disclaimer. Again, I won't go
8 through this if you want to read the legal text to this,
9 basically it says that anything I say is superseded by the
10 standard contract with DOE.

11 The objective of this research is to mimic the
12 aerosol transport through a stress corrosion crack in a
13 simulated spent nuclear fuel canister. To do this, we have
14 pressure-driven flow at prototypic pressures and near
15 prototypic canister volume. We're measuring the flow rate and
16 aerosol retention directly of an engineered microchannel which
17 is a stand in for a stress corrosion crack. I'll describe
18 that in more detail later in the presentation. The
19 characteristic dimensions that we've chosen for this
20 microchannel are similar to stress corrosion cracks observed.
21 The big difference being this is a slot orifice with
22 rectangular cross section. The crack that we're looking at
23 for this particular study is a divergent nozzle and it has a
24 linear transition from inner to outer characteristic crack

1 dimensions which I'll show in more detail later. And, again,
2 we're directly measuring the mass flow rate through this
3 simulated crack as well as the aerosol concentration both
4 upstream and downstream of the crack. So, we have a
5 simplified geometry which is ideal for validation of modeling
6 with well controlled boundary conditions as well.

7 Here's Andy Casella, also Mark Lanza over at Pacific
8 Northwest National Laboratory. You can see here on this
9 figure; we have two regions of interest that are highlighted.
10 The dashed blue line shows interior of the canister. And for
11 those efforts we're using GOTHIC and MELCOR to model the
12 aerosol depletion in the canister. So those are the bullets
13 that are highlighted here in blue to match the blue boundary.
14 We also have some efforts to look at the transmission through
15 the stress corrosion crack. That is the zoomed in area here
16 showing pictographically high concentration of aerosol on the
17 inside, transmitting through a stress corrosion crack, and
18 then exiting to the environment. Those efforts as shown by
19 the red boundary are highlighted here by the red bullets. So,
20 we do have some flow work going on at PNNL. The main thrust
21 is here at Sandia, and we're looking at this experimentally.
22 It's the focus of this presentation. I will show a few
23 results from the GOTHIC and MELCOR modeling which are coupled
24 with this effort. And then I also wanted to highlight the

1 work of Yadu Sasikumar at Oak Ridge National Laboratory where
2 they're using first principles to look at this region of
3 interest.

4 Okay, so, just a quick primer on some aerosol
5 science. We have aerodynamic equivalent diameter, that's
6 referenced throughout this presentation and commonly
7 abbreviated as AED. So, aerosols, they tend not to be
8 spherical in the real world. And so, if we have an irregular
9 particle, we equate to a spherical particle using a shape
10 factor, and basically, it gives us the same terminal settling
11 velocity by using this. And then we further simplify that by
12 equating it aerodynamically to a particle of water and so
13 there's a density correction for things heavier or lighter
14 than water and it basically works out to square root of the
15 density. The reference density being ρ_0 for water, 1 gram per
16 cc. So, commonly for spent fuel, if you just round and
17 assumed 10 grams per cc, the conversion factor for geometric
18 to aerodynamic equivalent diameter is a factor of 3.2 for
19 spent fuel.

20 One other definition I wanted to go over is
21 respirable particles. So, these are the fraction - this is
22 the fraction of particles as a function of size given by
23 aerodynamic equivalent diameter that can penetrate into the
24 human airway. And so, we have three different cuts of the

1 particles. One is called inhalable and basically, that's the
2 particles that can make it into your head but basically stop
3 before they reach your throat. Then you have the thoracic
4 which is the blue, those can make it down into the trachea and
5 down into the lung but, generally stop about there. And the
6 body has mechanisms for expelling particles that make it this
7 far down into the lung. They're coated by mucus and over time
8 the body rejects that mucus back up into the mouth and they're
9 swallowed. They tend to be expelled relatively quick. The
10 third fraction is respirable. These are the relatively small
11 particles, and they can penetrate all the way down into the
12 lung into the alveoli and can then deposit into the air sacks
13 where the gas transmission into the bloodstream and out of the
14 bloodstream occurs. These tend to have a relatively long
15 residence time and they dominate the dose for particles that
16 are released. You can see here that the respirable particles
17 tend to be relatively small, and the cut is generally defined
18 at 15 microns AED, so this is the line at which we're really
19 concerned about particles entering into the environment.

20 So, I wanted to get right to the bottom line. These
21 are the aerosol transmission results we have from last year.
22 Now, let me start by going back to the geometry that we're
23 measuring. So, this is a microchannel and we're presenting
24 aerosols on the upstream side. On the upstream side, we have

1 a 13-micron opening and on the downstream side, it opens up
2 linearly to 25 microns and this occurs over a length of 8.9
3 millimeters or just under $3/8^{\text{th}}$ of an inch. This wall
4 thickness is a little bit thinner than what you would
5 experience for a standard dry storage canister.

6 On the plot here, we have aerosol transmission
7 fraction that is unitless. This is a mass aerosol
8 transmission fraction. And that is a function here as of
9 initial mass median diameter. This is a measure of the size
10 of the aerosol that's being presented to the crack. We have
11 results for both air and helium. Air in the blue squares and
12 helium in the red diamonds. You can see that we have a strong
13 dependence on the initial size of the aerosols that are being
14 presented to the crack where we're varying from about .61 all
15 the way down to just over a 10 percent transmission. Oh, so
16 the crack is effectively acting as a filter. The aerosol is
17 being knocked down, restricted and accumulating on the crack
18 itself. So, it's restricting the mass flow of aerosol or the
19 particulate in the aerosol into the downstream.

20 So, what initial aerosol densities are we
21 considering? Well, we have taken from the literature the
22 respirable release fraction that can be derived from the work
23 by Brady Hanson at Pacific Northwest National Laboratory from
24 the Fuel-in-Air FY07 report. If we limit ourselves to

1 respirable particles, which again are AED less than 10
2 microns, we can derive this respirable release fraction which
3 is about 9×10^{-6} . If we assume this respirable release
4 fraction, a dry storage canister that's holding 37PWRs with
5 520 kilograms of UO_2 per assembly, make some further
6 assumptions, 1 percent fuel rod failure, no deposition and
7 initial pressure of 800 kPa which is the high side for
8 industry. Average gas temperature of about 187 degrees
9 Celsius and 6 cubic meters of free gas inside the canister.
10 And reference conditions of 101 kPa and 298 Kelvin. So, you
11 put all of that into the pot, stir it and you end up with a
12 reference density of about 54 mg of aerosol particular per
13 cubic meter at standard temperature and pressure conditions.

14 So, just recall this number when I'm showing some of
15 the results later. We use this as kind of our benchmark for
16 the tests we're conducting and try to stay in this ballpark to
17 represent a 1 percent fuel rod failure.

18 So, for our testing, management doesn't like for us
19 to use radioactive spent fuel. So, we have conceded and we're
20 using cerium oxide as a surrogate. The density of cerium
21 oxide is 7.2 g/cm^3 as compared to 10 g/cm^3 for spent fuel and
22 so this works out to be a pretty good surrogate based on
23 aerodynamic diameter and some other considerations like the
24 shape factor of the geometric particles. But we're also

1 focusing, again, on respirable particles, so the surrogate
2 material that we have has a mass median diameter of 2.4
3 microns with a geometric standard deviation of 1.9. So, most
4 of our particles are respirable. In fact, 75% by mass are
5 respirable so this is stock material that we're using for our
6 experiments.

7 Here's some more detail on the engineered
8 microchannel which is, again, the stand in right now for the
9 stress corrosion crack. We have a crack width of half an
10 inch, 12.7 millimeters. We have an initial crack opening of
11 13 microns and an exit of 25 microns. So, again, that's the
12 linearly diverging opening for the crack. These are made by
13 taking two different gauge blocks. One has been EDMed to have
14 the 13x25 micron opening and then those get mated together and
15 assembled into a test section and that is how we introduce the
16 crack into the flow system. Here's a picture of the flow
17 system. We have 240-gallon storage tank on the right here.
18 This is where we pressurize and introduce the cerium oxide
19 surrogate. We have an upstream test section and a downstream
20 test section. Both of them have an aerosol spectrometer
21 that's measuring both mass and size information of the
22 aerosol. We have that on the upstream side and the downstream
23 side. The microchannel is mounted right here in the middle of
24 the test section. These spectrometers then go up to a photo

1 multiplier and digitization equipment that is recording all of
2 the aerosol measurements.

3 I apologize for my slides. Apparently, it's on some
4 automatic timer and so it's advancing faster than I would
5 like. On the downstream side of the test section, we do have
6 a mass flow meter that is measuring the total flow rate
7 exiting the test section and we also have mass flow
8 controllers on the spectrometers, so we have good mass flow
9 balance into the crack and out of the test sections.

10 This is a flow visualization that we were able to
11 capture. We took the downstream test section out and flipped
12 the cracks. This is actually exhausting through the crack,
13 and there was a laser or a green light sheet here that was
14 intersecting the flow and we were able to visualize some of
15 this flow coming off of the microchannel. And so, we did
16 witness an upward vector jet at the mid-plane and the
17 microchannel was mounted on the bottom half for this
18 visualization. We think that possibly there was sensitivity
19 to the mounting orientation but when the downstream section is
20 mounted in here, there's a confinement and so this is probably
21 much more mixed for the test set up.

22 Here we have a table that summarizes the air
23 testing, and I don't want to go through the entire table. I
24 just want to summarize by saying we had 17 tests with air.

1 Most of these were in a blow down configuration. The blow
2 down configuration is when the tank was pressurized and seeded
3 with aerosol open to the test section and then allowed to
4 naturally come to ambient pressure. We have another mode of
5 tests which is a constant pressure test where we're actively
6 controlling the tank pressure to keep it constant. And so, we
7 also have three different starting initial pressures for delta
8 pressures across the crack of about 120 kPa, about 416 and
9 then just over 700 kPa. So, these represent the fleet at
10 various lives and different designs of spent fuel canisters.
11 I mentioned earlier that the mass concentration we were
12 referencing was about 54 milligrams per cubic meter. You can
13 see we have tests that exceed that as well as go below that.
14 But that was our reference mark and what we were aiming for.
15 We feel like we captured a one percent fuel rod failure based
16 on the fuel release fraction that was available in the fuel
17 air report.

18 The plot I showed earlier was shown as a function of
19 mass median diameter and here you can see that recorded and
20 geometric standard deviation. And then, these are the
21 integrated transmissions that you saw on the dependent axis.
22 For air, we had an average mass transmission of about .41 and
23 it ranged from 0.26 to 0.61.

24 We also had testing at helium. Last year we were

1 conducting mostly blow down tests and we did have some
2 constant pressure tests. We did not do any 2-bar tests with
3 helium, but we had 5-bar tests which is a delta pressure of
4 420ish kPa and then for the 8-bar test, the delta and the
5 pressure across the crack is about 720 kPa.

6 Mass median diameter ranged from 1.7 to 3.5 microns
7 with an average aerosol mass transmission of 0.26. Now,
8 moving forward, we do feel like we'll probably be conducting
9 more testing using the constant pressure mode. We feel that
10 the blow down is probably creating too much of a transient for
11 the instrumentation to handle and so, we feel that by
12 minimizing or eliminating this variable and turning it into a
13 constant that we will have more confidence in the transmission
14 results that we will record.

15 Here are some pictures of the blocks when they're
16 disassembled. Recall that these are two different gauge
17 blocks. One has been etched and the other is unmodified. This
18 is an older set of blocks but it's typical of the results that
19 we see. And so, when these blocks are assembled, the plus
20 sign mates up to the plus sign and the minus sign to the minus
21 sign. And so, you can see an accumulation on the leading edge
22 of the crack here, and also on the topside, and the flow
23 direction is shown by the white arrows, so this is the leading
24 edge. Over on the right-hand side, you see the same crack.

1 Again, with flow coming via the arrows and then we have these
2 aerosol deposits that are better defined in these images and
3 when we zoom in quite a bit, you can see that these
4 accumulations are actually made up of individual particles
5 that have glommed on to each other.

6 So, the next steps in the testing, we want to
7 introduce more and more features that are prototypic of stress
8 corrosion cracks. One idea we have is to introduce controlled
9 tortuosity, kind of a step in the crack. We've also received
10 examples from Jon Tatman at EPRI where he has provided us lab
11 grown cracks. And we look forward to testing these with clean
12 air and then, ultimately to present aerosol laden flow to
13 these cracks and measure the transmission efficiency through
14 these cracks.

15 I mentioned earlier in the presentation the modeling
16 efforts that are synchronized with this testing effort. So,
17 these models are being conducted with GOTHIC and MELCOR.
18 These were codes that were created originally for severe
19 accident analyses of nuclear power plants. They've been
20 modified in order to simulate dry storage conditions. So they
21 have been independently developed. GOTHIC is more of an
22 industry code and MELCOR is maintained here at Sandia, and
23 it's owned by the Nuclear Regulatory Commission.

24 So, one of the important things that I'm asking the

1 modeling team to develop is aerosol depletion models for spent
2 nuclear fuel canisters. So, what you see here is normalized
3 depletion. And so, we have for each model, MELCOR is shown by
4 the solid lines and solid symbols. It's this curve here. And
5 for GOTHIC we have the open symbols and dashed lines. So,
6 it's these curves here. So, this is the aerosol mass
7 concentration normalized by the initial mass concentration
8 taken at just a little bit in time. So, we have a starting
9 value of 1. And then these are unit values of those mass
10 concentrations, so 200 mg/m^3 , but this is at storage
11 conditions. So, at standard temperature and pressure it works
12 out to be about 50 mg/m^3 and so then we're stepping down the
13 aerosol mass concentration in the models. But, over a range
14 of 50 - a factor of 50, we don't see much change in the
15 models. This is for a log normal particle size distribution.
16 So, we have a mass median diameter and geometric standard
17 deviation that are based - again, on the Fuel-in-Air Report at
18 PNNL. And so, taking these as the baseline for the particle
19 sizes, putting them into the codes and then changing the
20 aerosol mass concentrations, these are the normalized
21 depletions that we get.

22 And so, a couple of features, the GOTHIC code has
23 plateauing because of an imposition of minimum count density
24 so these plateaus that you see are kind of artificial. We

1 would expect in the physical world that these would continue
2 to drop. Both codes show nearly six orders of magnitude of
3 depletion in less than two hours. The source term inside of
4 the canister available for release is dropping down very
5 quickly according to the codes.

6 So, in summary, we have explored flow rates and
7 aerosol retention in a diverging microchannel. These are
8 characterized by using hypothetical aerosol laden flow through
9 a simplified stress corrosion crack and we're directly
10 measuring that aerosol concentration and characterizing the
11 size distributions of the particulate. The dimensions of the
12 microchannel that are the stand ins are characteristic of
13 stress corrosion cracks but do not represent the tortuosity
14 and other features that are endemic to a stress corrosion
15 crack. We have a large parameter space we're exploring and
16 we're using prototypic pressures. We can conduct tests with
17 air and helium. The preliminary results that we have right
18 now show that aerosol mass transmission is ranging from about
19 12 to 61 percent. This is a reduction factor that has to be
20 accounted for when doing a consequence analysis. We show a
21 strong dependence on initial particle size distribution as
22 characterized by the mass median diameter. Preliminary
23 modeling shows significant depletion in less than two hours.
24 We have identified differences in the codes. We're working

1 right now, this FY, to get those codes in better agreement on
2 the initial conditions and get the treatment of the different
3 physical parameters in line.

4 For future work we're continuing to test on the
5 diverging microchannel and we're isolating the effects of the
6 carrier gas and particle size. We are preparing for the
7 testing of lab grown cracks, clean testing first, no aerosols,
8 and then finally with aerosols to measure the transmission.
9 Modeling will focus on unification of the two codes so we can
10 have more meaningful comparisons and then we intend to
11 identify parameters of highest impact and rank the mechanisms
12 of depletion. With that, I'll stop and accept any questions.
13 Thank you.

14 BAHR: Thank you, Sam. I can, yes, I'm in the spotlight.
15 I have a couple of questions and I see Paul Turinsky's hand
16 up. Your initial particle size distribution was relatively
17 narrow and all within the respirable range, is that correct?

18 DURBIN: 75 percent respirable.

19 BAHR: Do you think there might have been differences in
20 the percentage of those respirable particles that are
21 transmitted if you had started with a larger range of
22 particles? Are there some particle-particle interactions that
23 might occur if you have a larger range of particle sizes?

24 DURBIN: That is possible, and it is one of the

1 parameters that we would like to explore. Thus far we've only
2 been using one batch of cerium oxide, so we have been locked
3 into this distribution. Running thing that is are bigger is
4 very much of interest and having those types of interactions
5 would probably change some of these results. I would say most
6 of those interactions are probably going to occur in the tank
7 and not in the test section. So, we need to look at that a
8 little bit further. That's a good question.

9 BAHR: Did you measure the particle size distribution of
10 what was transmitted and compare that to the initial
11 particles, the zero before transmission?

12 DURBIN: So, we tend to roll things up into mass that is
13 the most or that's the best measure for the consequence
14 analysis that would occur after we define the source term. We
15 do have that information and we have looked at it in the past,
16 but we tend to roll it up into mass.

17 BAHR: I was just wondering if there was some difference
18 between what actually got transmitted versus what you started
19 with which also might inform some of those.

20 DURBIN: Right, we do see that smaller particles are the
21 ones that tend to make it into the downstream. So, we do see
22 a selective filtration by size.

23 BAHR: Then, your simulated cracks, they're relatively
24 smooth, is that correct?

1 DURBIN: They are. They are electro-discharged machined.
2 So, if you blow them up far enough on a scanning electron
3 microscope, you can see the pits that are caused from the
4 electro-discharge machining process, but comparatively, that
5 is a relatively smooth surface. So, yes, they do have very
6 smooth surfaces.

7 BAHR: And I guess the laboratory grown cracks will be
8 rougher. Do you anticipate differences in transmission as a
9 function of crack roughness?

10 DURBIN: Yes, both the crack roughness and the tortuosity
11 are likely to increase deposition in the crack.

12 BAHR: Okay, thanks. I will turn it over to Paul Turinsky
13 now.

14 TURINSKY: Thanks Jean. Sam, I have several questions.
15 First, can you make clear what you mean by depletion, are we
16 just talking about settling of the aerosol?

17 DURBIN: Not settling. Basically, when I referenced
18 depletion, it could be any of a number of mechanisms.
19 Settling is one. Impaction would be another. Browning
20 diffusion, another. I'm rolling depletion into saying that
21 the aerosol has no longer, or the particulate in the aerosol
22 has gone away out of the gas.

23 TURINSKY: Okay, so it's not available to leak through
24 the crack anymore.

1 DURBIN: Right.

2 TURINSKY: Have you looked for sort of an expected crack
3 size? How long depressurization would take place for a real
4 canister?

5 DURBIN: Right, so the - the characteristic dimensions
6 that we chose seem to be represented by literature review as
7 well as stress corrosion cracks that have been witnessed in
8 industry. So, this dimension, I would say is pretty well
9 defined and that was the reason for us choosing it. The crack
10 width, you might argue is in play. We could do something
11 smaller or larger. The flow rates that we're seeing would
12 probably lead to depressurization pretty quickly. So, the
13 flow rates we're measuring are pretty high compared to what
14 I've seen in the literature.

15 TURINSKY: Okay. So is this a one-time event when you
16 depressurize or is just breathing through the temperature
17 changes of weather and all.

18 DURBIN: The flow system would be a depressurization. If
19 you're at, even at two bar, it's going to be venting from the
20 inside of the canister to the outside. Once you've hit an
21 initial equilibrium, you will have breathing and it will pull
22 gas into the canister and then sweep via the diurnal heating
23 patterns.

24 TURINSKY: But it seems a key thing that you need, and I

1 couldn't get from our data because so many variables were
2 changing is basically the fractional release that is a
3 function of pressure, or you can translate that to really
4 velocity is what we're talking about here.

5 DURBIN: Yeah, we - yeah, it's a good question. The study
6 that we're doing is very much dominated by the initial
7 pressure release. So, it's when the canister still has a
8 significant amount of gas inside and it's venting to the
9 outside. We're not covering the diurnal or the breathing
10 patterns that might occur afterward. But we do feel that that
11 initial depressurization is when you would have the maximum
12 potential for pushing contents from the inside to the outside.

13 TURINSKY: Okay. And it seems like, because the depletion
14 occurs in a very short period of time, it's pretty unlikely
15 you would have fuel failing at the point of the crack opening
16 up and depressurization unless there was a cause/effect there
17 and that it is not clear in my mind what the cause/effect
18 would be.

19 DURBIN: That's right. And so, you have to make some
20 suppositions to kind of create it in engineering worst case
21 where the crack is just about to fail through wall and then,
22 say there's a seismic event that simultaneously causes fuel to
23 fail as well as opening the crack up all the way. And so now
24 you have synchronization between fuel to canister release and

1 then pathway to environment.

2 TURINSKY: Okay. Did you see any clogging at all through
3 the crack? I guess this is, I guess you said, a pretty smooth
4 surface.

5 DURBIN: We do see accumulation in our images, and we
6 have measured some blockage, decrease in flow rate. But it
7 hasn't been enough to completely stop it. And again, the
8 point is well taken that our crack is very smooth. Based on
9 these streaks and some of the downstream measurements that
10 we've encountered, we do think we have some breakthrough.
11 These accumulations can push through and that may just be a
12 function of us having a very smooth crack.

13 TURINSKY: Okay. Thank you.

14 BAHR: I see Tissa's hand up next.

15 ILLANGASEKARE: Yes, actually, you sort of answered some
16 of the questions I had in mind. This is really interesting
17 modeling work. I'm trying to understand - I have experience
18 with the fractures, tortuosity fractures and surface roughness
19 of different applications. I just want to understand the
20 similarities and differences to understand the complexity of
21 what you're trying to do. The first question is related to
22 what Paul asked. We need to look at the fractures, the
23 asperities we call asperity, the hills and valleys in the
24 fracture has an effect on we call transmissivity on the way

1 things move. In your case, let's assume that you factor those
2 in, when you factored those in, then you get that
3 accumulation, and you may create a heterogeneity of the
4 surface basically because the way the buildup produces
5 heterogeneity. So, then what happens is when the buildup
6 happens, and the flow goes through it's going to take
7 different, sort of preferential pathways. So, is that correct
8 conceptualization is correct as you see many go from the
9 smooth fracture to a rough fracture?

10 DURBIN: I don't have a good answer for you right now.
11 We're hoping that when we move to the more prototypic cracks,
12 we'll be able to explore some of those things independently.
13 But right now, because we - our geometry is so simple, I can't
14 speculate.

15 ILLANGASEKARE: Yeah, I understand what you're doing. I'm
16 just trying to ask questions for me to see the similarities.
17 The next question is that I assume that you're modeling the
18 flow. You're solving an area equation for the flow, is that
19 correct.

20 DURBIN: I'd have to defer to some of my coauthors on
21 these results. I can offer up these descriptions and I can
22 speak more to MELCOR which I'm more familiar with, but it uses
23 the control volume approach and solving both mass and energy.

24 ILLANGASEKARE: So, my question is, again, for the detail

1 you may find useful for future work. When you go to that
2 scale, then if you model the asperities, the roughness, we use
3 what I call effective parameters. We basically assume - we
4 cannot measure everything, but we say on a small grid size we
5 can get effective roughness type of concept. So, my question
6 is, in these models you must be going to very, very high-
7 resolution grid simulations. Is that correct?

8 DURBIN: For these models, they actually go the other
9 way.

10 ILLANGASEKARE: Oh, I see.

11 DURBIN: They use - grid is not the right term for these
12 codes because they're control volumes. Everything is handled
13 by a sub model. So, it's kind of - if you want to think of it
14 as having sub grid resolution, that's probably more
15 appropriate.

16 ILLANGASEKARE: The next question is when you, one of the
17 figures on your slide, I don't know which slide, but the slide
18 which shows the flow coming and basically creating this
19 pattern when it gets out, it's a cloud. That green slide. So,
20 when you're modeling your boundary conditions are not defined
21 for the fracture. Your boundary conditions are also defined
22 for the container. Because I'll tell you what happens is
23 that, because you're not modeling - to model that cloud, then
24 you need to have some sort of other domain which is a crack

1 domain and the container that exit domain. So, you're
2 defining boundary condition for that whatever container at the
3 end. Is that correct?

4 DURBIN: It's a very good point. But right now, we intend
5 to treat the problem in this fashion. So, the modeling is
6 doing the internal of the storage canister and then
7 empirically, through the testing is what we're looking at the
8 crack as well as the work by Yadu at Oak Ridge. So, this, we
9 have the first principles modeling through-wall and then the
10 experimental results. We're relying on the MELCOR and GOTHIC
11 code to give us the internal source term.

12 ILLANGASEKARE: I see. I see. I see. So, how about that
13 little cloud which is coming out? So, that's not modelled
14 because that's the --.

15 DURBIN: We do have the ongoing work at Oak Ridge which
16 is looking at that. And we have the empirical results that I
17 presented today.

18 ILLANGASEKARE: Okay. Thank you very much. Very
19 interesting.

20 BAHR: Next up is Lee Peddicord.

21 PEDDICORD: Yes, thank you. I just wanted to understand a
22 bit more of your discussion with Paul Turinsky in terms of,
23 you mentioned about the clogging and so on. If I remember
24 correctly, the size of the crack on the inside is 13 microns

1 and then expands to 25. Do I have that correct?

2 DURBIN: Yes, sir, you do.

3 PEDDICORD: And, but then you showed the modeling of the
4 particles, of course you were noting you were using a
5 spherical model, but the particles are irregularly shaped and
6 so on, you know, and some dimensions, some fraction of them
7 could be bigger in one-dimension than 13, uh, yeah, 13
8 microns. You had mentioned about the clogging, a question
9 comes to mind is to what extent would be the clogging due to
10 this, the actual irregular shape of the particles? But then,
11 secondly, you're also talking about the crack itself is going
12 to be, I guess the inside wall is fairly jagged and so on.
13 Any chance to sort out what might be two different effects
14 here? And what fraction of clogging is due to piling up at
15 the entrance as opposed to some getting hung up as they're
16 passing through in the crack. Maybe that's a pretty torturous
17 thing to try to understand. But it's really interesting when
18 you get to these real aerosols.

19 DURBIN: It very much is and the biological pathway for
20 the human airways is also incredibly complicated. But the
21 accumulation that we see, if I were to be able to show you a
22 closer in picture of these. At least with the cerium we're
23 measuring, the shape factor doesn't seem to be all that
24 distorted. It's actually pretty close to 1. If I go back to

1 the aerodynamic equivalent diameter slide here, you can see
2 this particle is kind of exaggerated with a shape factor of
3 about 1.4. What we see is, you know, they're granular.
4 They're ceramic but for they, for the most part they have a
5 shape factor of about 1. I have seen some SEMs of spent fuel
6 and one could argue that they have shape factors that is vary
7 from 1. The codes tend to ignore this all together and assume
8 a shape factor of 1 for most analyses and modeling.

9 PEDDICORD: Well, looking at your numbers there, your
10 shape factor, 1.4×10 so it's 1.4 -- well, no that's the
11 density, I'm sorry, but 10 microns, you get to 14 which is
12 bigger than the opening size of the crack. So, yeah.

13 DURBIN: Right.

14 PEDDICORD: Thank you. Nice stuff. Good work here.
15 Interesting stuff.

16 DURBIN: And to your point about the measuring on the
17 leading edge versus internal to the crack with a more
18 torturous path, these are things that we're looking to
19 potentially characterize but they're probably going to have to
20 be destructive and so we need to put more thought into how to
21 look at the crack after the testing.

22 PEDDICORD: Also, you made the point, you know, the
23 biological pathways. What are in - what are the commonalities
24 and the distinctions between, say the crack pathways and the

1 biological pathways?

2 DURBIN: For the crack, you have to get down into the
3 alveoli to get dimensions similar to what the crack has. So
4 that's where your flow rates, your settling velocities, you
5 know, things like that, the browning motion that you would
6 have relative to the link scales. That's where it would be
7 most similar to the crack.

8 PEDDICORD: But you're still going to have a big
9 biological impact even before you get down to those levels
10 too.

11 DURBIN: With the exception that if the particles settle
12 in the upper part of the air way the body has evolved defenses
13 to expel those types of particles.

14 PEDDICORD: Okay. Thank you.

15 BAHR: Okay, do we have other questions? I see a couple
16 of staff members Andy Jung, first.

17 JUNG: Hello, thank you so much for your very informative
18 presentation. I have two questions. On slide 16 for next
19 steps in testing. I think it's a good idea to have some
20 tortuosity with the stepped channel. And the lab grown
21 cracks, as you may know, the most case - many of the cases we
22 dealt the stress corrosion cracks could be a branch or
23 multiple cracks. It's a mixed type. So, when you prepare the
24 lab grown cracks, you may consider how can you make a mixed

1 type with a branched one, if possible. And the second one -
2 also, when you are modeling for transmission, and depletion
3 also, it may be possible to go more than one crack? Maybe
4 more than one crack could be possible considering large
5 surface area of the weld. And maybe in the case, you may have
6 a different - gas depressurization rate and can also affect
7 the deposition and transmission too. The second question is
8 related to on slide 18 your depletion modeling result. I can
9 see the significant depletion. So, you already clarified what
10 is a mechanism for the areas of depletion so, in the future,
11 maybe you have clarified what portion of this percentage could
12 be related to the gravitational settling or the, as you've
13 said, the browning motion of impaction, whatever you have the
14 mechanism and, also maybe you may consider resuspension in
15 case, if needed. And maybe that will be very helpful for
16 others. Or so if you have the validation verification plan
17 for these models, it would be very helpful.

18 DURBIN: So, I will attempt to go back and answer some of
19 these. Your point on the snowflake nature of these cracks is
20 very well taken. We feel that we'll have to probably
21 investigate a statistically significant number of cracks in
22 order to get an understanding of what they're actually
23 providing as far as the data because they are so unique. So,
24 that is our plan to characterize them as extensively as we can

1 with nondestructive examination up front and also flow rate
2 versus pressure without any aerosol before we actually conduct
3 an irreversible test with aerosol and foul the crack. That is
4 a good point. On the depletion, we do have ongoing efforts
5 right now to independently characterize the different
6 depletion mechanisms, so settling, impaction, diffusion. We
7 think that is readily available in MELCOR and it's being
8 explored by the GOTHIC team as well. So that's also a very
9 good point. And then finally, the resuspension. That is
10 something that is of interest to us and we're looking to
11 include that in future modeling.

12 JUNG: Thank you.

13 BAHR: I see Dave Sassani has his hand up. He maybe
14 wanted to clarify something as well.

15 SASSANI: Thank you, Jean. I was just going to add to,
16 Sam covered it very well. Andy, there's also a recent nuclear
17 energy university program call for universities to submit
18 proposals regarding all of those mechanisms and do testing
19 specifically to separate those different mechanisms for use in
20 validating the modeling work at PNNL. As Sam presented,
21 there's a lot of variables involved here. So, there's always
22 places where more testing is going to help. And so that will
23 address some of that as well.

24 JUNG: Thank you.

1 SASSANI: Thanks.

2 BAHR: I see Bret Leslie with his hand up.

3 LESLIE: Yeah, thank you Jean. Sam, could you provide a
4 little bit more input or insights in terms of how much
5 information is actually known about the particle size
6 distribution from failed fuel and is any of the ongoing
7 testing at Oak Ridge with the high burn up going to help you
8 better constrain or better understand?

9 DURBIN: That's a great question, Bret. The answer is,
10 yes, there are ongoing efforts at both PNNL and Oak Ridge with
11 the sister pins to provide more information, more data on
12 particle size from failed fuel and so, we look forward taking
13 that into account with available information from the
14 literature such as the Fuel-in-Air Report from 2008. There's
15 also work going on over in Europe where they're impacting fuel
16 and then looking at the size distribution. So, there's a host
17 of information, a lot of it's what I might characterize as
18 outside of the energy spectrum that we might expect for
19 storage conditions, just a fuel rod failing because of a
20 seismic event or some light energy input. But we do try to
21 keep our eye out and we're very much clued into the Oak Ridge
22 and PNNL efforts.

23 LESLIE: Thank you.

24 BAHR: Okay. I think that brings us about the right time

1 to end this. Thanks again Sam for an interesting
2 presentation.

3 And we're now going to go to Nick Klymyshyn and Gary
4 Cannell who are going to be talking about a project that's
5 called the Hanford Lead Canister project. If we can get, I
6 believe Nick is the first presenter if you can get him in the
7 spotlight, we can get started.

8 KLYMYSHYN: Let's see.

9 BAHR: I hear you, but don't see you. Let's get you in
10 the spotlight. Okay. Very good. And we need to get your
11 slides into presentation mode, I think.

12 KLYMYSHYN: Okay. Is that showing the right way? Or do I
13 need to reverse the video?

14 SPEAKER: You need to swap the video.

15 KLYMYSHYN: I do? Okay. Great. Thank you. So, I'm Nick
16 Klymyshyn from Pacific Northwest National Laboratory. I am
17 here to talk about the Hanford Lead Canister Project. I also
18 have Gary Cannell with me. He'll speak to a few slides. He's
19 from the Fluor or the Central Plateau Cleanup Company or
20 CPCco. That's the Hanford contractor that is working on
21 cesium and strontium dry storage project.

22 This is the standard disclaimer. I don't have
23 anything to add about it.

24 In a nutshell, the Hanford site is putting cesium

1 and strontium capsules in dry storage using dry storage
2 systems that are very similar and that evolve from spent
3 nuclear fuel storage systems. The lead canister will be an
4 extra canister off on one corner of the pad that is observed
5 very carefully over the years, and it has electric heaters
6 inside instead of nuclear material to provide the
7 representative decay heat and temperatures within the system
8 to represent the most limiting canister load out on the pad.
9 The canister system is shown in the right with a cut out view.
10 The red are the heaters stacked in where the cesium/strontium
11 capsules would go.

12 A key feature of this project is the collaboration.
13 There are a lot of people involved, a lot of organizations.
14 This work is funded from NE-82 and we're carefully watching
15 what is happening in NE-81. In industry, NAC International
16 are the vendors of the casks and canister systems. They're in
17 close contact with us. EPRI is in close contact and has a
18 specific project I'll mention later in the presentation. A
19 lot of us are involved in ASME Boiler and Pressure Vessel Code
20 code case for mitigation repair of steel canisters. What we
21 talk about and learn in the code case, we bring into the Lead
22 Canister project. On the EM side, Gary, Gary Cannell will
23 talk more about this. But we're talking about putting a -
24 developing a Lead Canister for real site for a real

1 application.

2 So, the timeline is interesting because it's very
3 long. So, we're in 2022 where we are doing testing and
4 confirmation of the Lead Canister system. And between 2022
5 and 2026 when the canister will be deployed there's an
6 opportunity for R&D to be done pre-deployment as the Hanford
7 canister is just being used for training purposes and is
8 otherwise sitting idle. Now, we mention at least one project
9 we're doing there. Once this is deployed on the site the plan
10 is to do long term data collection and conduct R&D after the
11 fact. Because it doesn't have nuclear material inside it the
12 Lead Canister will be very accessible to come in and do some
13 research or development activities. One late breaking piece
14 of news is that the deployment year is now 2027. There's been
15 a delay and now 2027 is the best estimate of when the Lead
16 Canister will go live.

17 Here is an outline of the presentation. Next up
18 Gary will talk about the background of the lead canister and
19 then I will come back and talk about connections to important
20 technical topics and then give an update of project status and
21 tell you where we're currently and then have some closing
22 remarks. So, Gary, you're up.

23 CANNELL: Great. Can you hear me?

24 KLYMYSHYN: Yes.

1 CANNELL: Okay. Thank you. Sorry for the optics, I'm in
2 a hotel room. Apologize for that. I do appreciate the
3 opportunity to take just a few minutes to describe what we're
4 doing at the Hanford site with regard to the Hanford Lead
5 Canister. As Nick mentioned, we are preparing to transfer our
6 cesium/strontium capsules these from wet pool to dry storage.
7 And, as noted, they'll be packaged into pretty standard dry
8 cask storage systems, very similar to those used by spent fuel
9 with differences with regard to internal basket configuration
10 and maybe shielding from some radiation and thermal
11 differences between capsules and spent fuel materials.

12 However, from an aging management standpoint, the
13 canister associated with these is very similar in terms of
14 exposure to the environment, exposure to the environmental
15 degradation mechanisms, effects and so on. So, it's very
16 representative then of the spent fuel systems. Probably the
17 biggest difference between our systems and those of spent fuel
18 is that ours are designed for a storage term of up to 300
19 years. Next slide, please.

20 So, with regard to that storage term, there are some
21 things that are somewhat unique with our systems. First off,
22 our systems were designed and fabricated specifically with
23 aging management in mind. Some of the design features include
24 an expanded annulus which will provide or facilitate in-

1 service inspection and mitigation and repair activities. From
2 a fabrication standpoint, probably that which is most notable
3 is that we'll be isolating the vulnerable weldments from the
4 environment by depositing a metallic coating via cold spray.
5 Then maybe a key to our overall program management, we'll have
6 a lead canister that will be used to lead the inventory. Next
7 slide, please.

8 So, with regard to the Hanford Lead Canister, it's a
9 full production, quality system and we've identified multiple
10 functions associated with the lead canister and the primary
11 function obviously is that to performing leading indicator
12 function for corrosion performance ahead of the cask
13 inventory. Secondary functions include and maybe just as
14 important, it will be a non-radioactive mockup that will be
15 used for training, procedure development, practice, associated
16 with in-service inspection and mitigation repair activities.
17 Another function will be available and used as a mockup to
18 develop the mitigation repair technologies needed for those
19 activities. There are a lot of potential technologies that
20 have been identified within the dry storage community and I'm
21 sure you're familiar with those. None of which yet have been
22 demonstrated in actual field condition. That is one of the
23 primary advantages of the lead canister. It provides that
24 real life laboratory and field research mockup for those types

1 of activities. And then as Nick mentioned, another function
2 is collecting field service data over the long term. Next
3 slide, please.

4 I'm sure you're all aware there's significant
5 interest within the dry storage community surrounding
6 mitigation and repair. We're going to start looking for and
7 inspecting these systems and we want to be prepared to address
8 things associated with the need to mitigate and repair. And
9 certainly, as you know, there are multiple programs within the
10 DOE, EPRI and industry that are looking at these technologies.
11 And as Nick mentioned, the ASME is currently developing the
12 code case to establish rules for mitigation and repair. DOE,
13 at the Hanford site is making the lead canister available to
14 the community for these activities and primarily for
15 technology development and demonstration. So, with regard to
16 leadership for the lead canister, basically we have three
17 entities, Hanford obviously will be responsible for facility
18 operations, maintenance, infrastructure, service and taking
19 care of the lead canister. PNNL has been identified as a
20 technical interface between the dry storage community and the
21 Hanford site operations to help coordinate the activities from
22 or within the community and how the lead canister will be used
23 to help with those activities. PNNL also is very involved in
24 preparing the lead canister and Nick will discuss more on this

1 but preparing it so it can perform these functions identified.
2 As well as overall strategy on how best to manage the lead
3 canister. And finally, EPRI, our third leadership partner,
4 very involved in technology, mitigation and repair technology
5 development and demonstration. In fact, I've already prepared
6 some panels that will slip down into the annulus so that these
7 activities research and development can be for mitigation and
8 development technology can be performed.

9 So, in conclusion, I would just like to say that we
10 as a project, are very pleased with the response, you know,
11 the interest, and the collaboration with dry storage community
12 regarding the Hanford Lead Canister especially Jon Tatman and
13 his team at EPRI and then certainly Nick and his team at PNNL.
14 And we're very hopeful, and grateful that we think we have the
15 opportunity to use an otherwise excess DOE asset to add
16 additional value to the dry storage community to help develop
17 and demonstrate some of these technologies. With that, I will
18 turn the time back over to Nick.

19 KLYMYSHYN: Great. Thanks Gary. So now I will talk about
20 connections to important technical topics. This first one,
21 the stress corrosion cracking in the canisters, this was
22 talked about a lot yesterday. You know, the issue is that we
23 know we have a tensile stress state in the canister. We know
24 we have susceptible materials, but how corrosive is the

1 environment within the overpacks? On the right, this points
2 to the SFWST program R&D priorities, and the welded canister's
3 atmospheric corrosion is a level one priority right now.

4 So, the Hanford site is an inland site. I like this
5 map because it shows the Cascade mountains are kind of
6 separating the Hanford area from the coast. The canister will
7 offer easy access to do canister surface, for dust sampling.
8 We're hoping that it can be used for validating deposition
9 models. PNNL has some - a bunch of particle deposition
10 modeling efforts going on. This should offer insight into
11 what an inland dry storage environment would look like.

12 Another big connection is the mitigation and repair
13 of stainless-steel canisters. Gary mentioned that these are
14 the first canisters that at production will have cold spray
15 applied and we'll observe how those behave over time. And
16 then there's a couple other specific projects related to
17 mitigation and repair that I will talk about.

18 First one is the EPRI Coupon Panel Project, and the
19 point of contact is Jon Tatman. The idea is to put the
20 coupons. Let's see. I have a laser pointer here. The coupons
21 are up here. They're steel plates basically that are bent to
22 fit against the side of the canister flush. And, during the
23 pre-deployment phase, the lead canister will be sitting in
24 this mockup truck port that they have at the Hanford site.

1 This is for training the personnel that will be doing the
2 loading operations. But there will be periods of time where
3 this is sitting empty and unused and available. And that's
4 when EPRI will come in and do this, put their coupon panels in
5 and demonstrate in-situ mitigation and repair. The heaters
6 will be turned on so they have an accurate heated environment,
7 and they will remotely apply these repair and mitigation
8 technologies to the panels to demonstrate they can be done in-
9 situ.

10 The PNNL coupon concept is different. This is a
11 long-term coupon panel that will stay with the lead canister
12 throughout its lifespan. The idea is to cut out a window of
13 material on say the back side of the canister and weld in a
14 specially prepared coupon panel material that will have the
15 same shape but will have mitigation and repair technologies
16 applied to it. The challenges here are, we have to make sure
17 nothing that we do to the lead canister is going to harm its
18 ability to predict corrosion in the weld areas. That early
19 warning detection is the purpose of the canister, and we can
20 come in and do basically anything we want to from an R&D
21 standpoint as long as it doesn't compromise that function.
22 Right now, we're doing analysis to determine how big of a
23 coupon panel we can put in there without effecting the
24 residual stress state throughout the canister. If it turns

1 out we can't do this as a cut out, we have a couple other
2 alternatives in mind. I can talk about those if you're
3 interested.

4 Here's a look at the -- what the coupon panel would
5 look like. There's kind of a lot to talk about here but Ken
6 Ross is the task lead. He's come up with a priority list of
7 the technologies to put onto the coupon panel. If you would
8 like, I can come back to this slide and talk to more of the
9 details.

10 Thermal modeling is always a big deal with spent
11 nuclear fuel canister systems. In this case, we have another
12 scenario for direct validation with thermal models. On the
13 left side of the screen, this temperature plot shows the
14 temperature predictions for the loaded Hanford system and in
15 here, these are the cesium and strontium capsules rendered in
16 detail in the model. For the Hanford heated system, this has
17 the heaters put in, attempting to match the heat load and
18 contours it shows a pretty good agreement in temperature
19 distribution is achieved with these heaters.

20 On the right over here, this plot is a comparison in
21 thermal results between the MAGNASTOR spent nuclear fuel
22 system compared to the Hanford canisters and the interesting
23 point about this analysis is that the exact same heat load is
24 assumed in both cases. So, you can see these numbers. They

1 don't -- these trends, these lines don't line up on each
2 other. That's because the Hanford canister is smaller so it's
3 naturally going to have higher temperature for the same heat
4 load. What we like about this slide, or this graph, is it
5 shows the trend lines are the same. And if you could reduce
6 the decay heat in the Hanford canister, you could get them to
7 line up right on top of each other. Sarah Suffield with PNNL
8 is the lead for the thermal model.

9 Another interesting connection is the concept of the
10 consolidated interim storage site. The Hanford sketch is on
11 the left and that has approximately 20 units on it. And on
12 the right, this hypothetical interim storage pad, that has 200
13 units. But a real facility you'd need to add another factor
14 of 10 on there so we're talking about a lot of canisters.
15 What we learn from the Lead Canister project might inform us
16 to implement a lead canister at a consolidated interim storage
17 site. One reason that might be very desirable is if new
18 canister systems have to be developed for the consolidated
19 interim storage site.

20 Now, I'll talk about the project accomplishments and
21 status, sort of where we're today. The heater design is a big
22 accomplishment. Getting them fabricated this year has been a
23 bit of a challenge with supply chain delays and issues. But
24 we have the heaters designed. They are -- each heater

1 assembly has the same kind of geometry as the universal
2 capsule sleeve which holds up to six cesium and strontium
3 capsules. It's designed to be directly replaced in the
4 canister. The heaters can swap in for the UCSs. The heaters,
5 they're - they have an inner carrier tube with heater wires
6 wrapped around them, heater wraps with an outer sleeve to
7 complete the outer geometry.

8 Down here, here's a sketch showing the two separate
9 heater wraps, the green and blue. There's two of them for
10 redundancy. If one of them burns out, we want to heater
11 control system to kick in and make sure the right amount of
12 power is being sent to the heaters.

13 We're preparing now to do a fairly large bench test
14 of all the heaters when they arrive at the Hanford site.
15 They're arranged in a grid situation that kind of mimics how
16 they would be in the canister. In the canister, there's a
17 circle of holes where these heaters would go into. The point
18 of this testing is really to plug all the heaters in, make
19 sure the control system is working, make sure all the
20 temperature cut offs are working and that we understand how
21 the system is going to work when we put it into the canister.
22 We're planning about two weeks of data collection before we
23 move on to the next thing.

24 Some analysis was made to -- going into the bench

1 test using the thermal models and the Dakota software from
2 Sandia National Laboratories which is used for parametric
3 variation, uncertainty quantification, and it implemented
4 statistical methods, Latin hypercube sampling method to
5 estimate what kind of uncertainty bands do we have when we run
6 this test? For example, emissivity is an unknown that we were
7 wondering how it would affect the test.

8 Here's the results of the test or of the analysis,
9 of the uncertainty analysis. On the left is the bench test
10 run at 3.5 kilowatts. This is the heat load that we're
11 expecting the Lead Canister to be run at when it's put into
12 surface. It's relatively low in heat and the temperature is
13 relatively low, below 150 C on the heaters.

14 This higher heat load case creates higher
15 temperatures. We need it to go this high to support the next
16 test which is putting them all into the Lead Canister when
17 it's in a truck port and confirming that the heated canister
18 has enough tolerances where the insertion of the UCSs is not
19 hampered by thermal expansion. So, this higher heat load
20 case, we do get heater temperatures getting up above 1000 F
21 which is where the heater manufacture is recommending, we keep
22 the heaters below. During the test, we'll need to make sure
23 the temperature cut offs are working and the control system is
24 working as intended.

1 Another thing we're working on this year is the
2 long-term test plan. This is defining what we want to collect
3 over time when the canister is deployed. We're sure it's
4 going to include temperature collection at the inlet and
5 outlet and each of the heaters has a RTD inside. So, we'll
6 have temperature data at several locations. We're also
7 expecting periodic visual inspections of the canister to look
8 for signs of stress corrosion cracking or corrosion or
9 discoloration, kind of warning signs. We don't know what that
10 period is going to be yet. And then, we're expecting to have
11 a long-term observation and mitigation and repair
12 technologies. That's the PNNL coupon panel or whatever else
13 we do that is slightly different from that. We're hoping to
14 include inlet and outlet air velocity data for the lead
15 canister and do periodic dust sampling and just work with
16 people on the community to figure out what information they
17 would like collected.

18 And so, I want to give a shout out to my team at
19 PNNL. There's a lot of good people and support. One thing I
20 want to point out is that we -- we're hosting interns under
21 the DOE Office of Science SULI program. Alec Bovee is
22 currently on the team in the spring semester and then in the
23 summer, we have another SULI student lined up. So, this
24 is -- it's fun to bring in undergraduate interns in the SULI

1 program and have them help out.

2 I would also like to thank Jay Wellwood of NAC for
3 his review and assistance with this presentation. And I'd
4 also thank you the support of the DOE sponsors.

5 So, with that, I'm happy to take some questions.
6 Thank you.

7 BAHR: Thank you very much, Nick. Do we have questions
8 from Board members? I see Lee Peddicord's hand up.

9 PEDDICORD: Yes, thank you very much. Nice presentation.
10 Good project. It's good to see the investment over the length
11 of time to really yield some good results, multi years and so
12 on. I just wanted to drop back to your most recent point and
13 the involvement of a SULI student. Is that something new for
14 you all to have a student through SULI coming to be part of
15 your effort?

16 KLYMYSHYN: Not for me. I've been a SULI mentor for at
17 least five years, bringing them in and I wanted to highlight
18 in this venue that we're actively doing that.

19 PEDDICORD: So, of course, SULI is, as I recall, funded
20 out of the Office of Science and not NE or EM or anything like
21 that so it's excellent that you're able to connect with SULI
22 and have students coming in. Do you see that as being an
23 ongoing opportunity? I mean, we on the Board really highlight
24 the idea of getting the next generation involved in this

1 mission of addressing waste and so on. And I've got to say,
2 I'm very pleased to see the steps you're making to do that. I
3 hope that is something you can sustain and continue. Is Alec
4 with you on site or is he doing something virtual? Or how's
5 this all working out?

6 KLYMYSHYN: It's remote. We're still at PNNL in a mostly
7 remote posture. Even the summer interns, currently we have to
8 assume they will be remote. But that's - I mean I've had
9 great results with the SULI students. I love the SULI
10 program. I'm going to -- I was doing it every summer for a
11 while and now, I've -- also getting into the -- during the
12 normal school year.

13 PEDDICORD: Yeah, okay.

14 KLYMYSHYN: So, it's good.

15 PEDDICORD: So, finally, I tend to write quite a few
16 letters of support and recommendations for students applying
17 to SULI. So, I think I 'm going to encourage them to think
18 about you all as maybe their SULI opportunity. Thank you very
19 much, appreciate it.

20 KLYMYSHYN: Appreciate it, thanks.

21 BAHR: I see Rob Howard's hand up. Maybe he wanted to add
22 to that discussion.

23 HOWARD: Yeah, Lee, I wanted to emphasize that, you know,
24 we're constantly looking for interns and students through SULI

1 and through the NEUP program. In fact, Kim Petry and I have
2 emphasized to all of our Federal and lab staff during our
3 annual planning processes that we need to be looking for
4 projects for students to bring them on. We fully support it,
5 and I would also encourage you to talk to Dr. Sassani on his
6 side of the program that they've set up a special work scope
7 between Sandia and Berkley to develop a pilot program to
8 encourage students to join.

9 PEDDICORD: Thank you, Rob. This is off task from the
10 Board, but, yeah, we have a number of students interested back
11 end of the fuel cycle opportunities and career direction. So,
12 that's great to hear, Rob. Thank you.

13 BAHR: Yes, I endorse all of that. I see Dan Ogg's hand
14 up. Dan.

15 OGG: Thank you. Thanks Nick and Gary for the
16 presentation. I see as far as the coupon panels and the
17 testing work goes; you don't have a lot of -- whoops.

18 BAHR: Get your ...

19 OGG: I was on and then it went away. Sorry. I see you
20 have the - the ideas about the coupon panels but my question
21 is do you have any more specifics especially with the DOE NE-8
22 program for investigating CISCC? Do you have a point of
23 contact for the research effort, and do you have at least some
24 concepts of what exactly you want to test in support of NE-8?

1 KLYMYSHYN: Well, I've talked with Charles Bryan and
2 Rebecca Schaller about what they would like to see.
3 Currently, we're really focused on the heater bench testing
4 and things. And so, the long-term test plan that's kind of
5 the next thing. It's on my radar for this year. And I want to
6 really pick their brains on how much dust sampling they would
7 want and how they would do it.

8 We talked once about having -- putting on some kind
9 of like small scab panels or something that could be removed
10 with a robot, like a small, thin sheet of something on the
11 side of the canister to make it -- just pull out a credit card
12 sized coupon or something that has all the material on it.
13 But now, they're doing, I'm seeing they're looking at robots,
14 crawlers going in and doing the dust sampling. So, I think
15 what they've learned over there can help guide us for the
16 canister and come up with something that effective that gets
17 the information they need.

18 OGG: Remind us again when you think the Lead Canister
19 will be up and running and ready for testing.

20 KLYMYSHYN: 2027.

21 OGG: Okay. So, you have time to plan the details still.

22 KLYMYSHYN: Yep, yep.

23 OGG: Okay. Okay. Thank you.

24 KLYMYSHYN: Yep.

1 BAHR: Just a follow up on that, what kind of plans do
2 you have for background, environmental monitoring of dust or
3 what do you know about potential aerosol composition in the
4 Hanford area. You mentioned it's an inland site and your
5 chart of necessary conditions for corrosion only had
6 potentially in terms of the environmental conditions.

7 KLYMYSHYN: Yeah, I know there's a lot of work that has
8 been done to characterize the environment of the Hanford site.
9 But we're not there yet in terms of the project. So, I'm
10 expecting that we'll have a piece that monitors like a small
11 weather station or something locally to -- yeah, to understand
12 what is floating around and compare it to what actually
13 attaches to the canister side. So, there's a piece there that
14 needs to be ironed out still.

15 BAHR: Okay, thank you. Are there other questions from
16 Board members or staff at this point? I see Paul Turinsky's
17 hand up. Paul.

18 TURINSKY: Nick, Nick has gone away but I hope he can
19 hear me still. What do you see the major challenges
20 technically of this project? Is it the heater reliability, is
21 that what we're talking about?

22 KLYMYSHYN: Uh, no. I think the challenges are more about
23 - so the heaters are designed. I have good faith in the
24 heaters. We haven't tested them yet. We don't have them in

1 hand yet. They're arriving soon, within the next couple of
2 months, maybe in May. But whenever they arrive, we'll test
3 them and make sure they're working as intended. And, if we
4 spot any problems in their function there's time to fix them
5 before we need them.

6 I think the biggest technical challenge is going to
7 be getting -- being sure we get the right information for the
8 researchers in the field. What do they want? What can help?
9 You know, what, what can we get out of here that is bigger
10 than just the early warning system for Hanford? How do we get
11 good information that is useful to people? One of them, one
12 thing, for example, the EPRI coupon panel where they're going
13 to come in and do a demonstration, I mean, that's good.
14 There's not really a, you know, that helps. Even before the
15 lead canister is deployed, it's going to help the industry.
16 And then, thinking about what will happen? What can we get
17 information wise out of the lead canister when it's long-term
18 operation? I think that's where the challenges are.

19 TURINSKY: Okay. And you have some nuclear plants out
20 there. Do they have dry storage out there at any of those and
21 if so has EPRI done sampling of that plant?

22 KLYMYSHYN: That I don't know. I don't know.

23 TURINSKY: It's something you might want to think about.

24 KLYMYSHYN: Yeah, I appreciate that, thank you.

1 BAHR: I see Dan Ogg has, maybe you have something.

2 OGG: I have a quick answer to one of those questions and
3 that is the Columbia Nuclear Generating Station does have an
4 ISFSI site with canisters and casks on the pad. I do not know
5 if they have done EPRI type inspections yet. They may have
6 done it under the NRC aging management program, but I don't
7 know for sure.

8 TURINSKY: Okay. It may give you some insight on what to
9 expect from their environmental conditions.

10 KLYMYSHYN: Thank you.

11 BAHR: Thank you. Other questions or comments from the
12 Board or staff? Okay. Well, seeing none, we're next scheduled
13 for a break that will last until noon Eastern -- sorry 2:00
14 p.m. Eastern Time, noon my time in the Mountain Time Zone.
15 So, I suggest we go ahead and take our break and we'll resume
16 at 2:00 p.m. Eastern Time. Thank you.

17 BAHR: Okay, welcome back from the break. And our next
18 speaker is going to be Robby Joseph from Idaho National
19 Laboratory who's going to give us an update the Waste
20 Management System Analysis Tool Requirements and Enhancements.
21 And I see Robby there and I see his slides so I will turn it
22 over to him.

23 JOSEPH: Okay, thank you Dr. Bahr. As Dr. Bahr said, I'm
24 - my name is Robby Joseph, and I am the Control Account

1 Manager for System Integration Analysis and Support. And
2 today I'll talk about Updated Waste Management System Analysis
3 Tool Requirements and Enhancements.

4 So, the standard contract disclaimer has been
5 covered before, but I'll leave it up a few seconds and main
6 thing to note is everything I'll talk about is, are potential
7 options and the standard contract still prevails.

8 So, kind of a preview of my presentation today.
9 NGSAM provides for flexible analysis of an integrated waste
10 management system. So NGSAM is the Next Generation System
11 Analysis Model and it's an agent-based discrete event
12 simulation tool that was developed at Argonne National
13 Laboratory. It was designed from the beginning to model spent
14 nuclear fuel from origin site, when it comes out of the
15 reactor, to when it's disposed.

16 NGSAM allows analysts to add, remove or modify the
17 model logic. We can generate custom reports and we can
18 analyze a wide range of integrated waste management system
19 configurations, approaches, scenarios and different
20 assumptions and different options. NGSAM uses reference data
21 from UNF-ST&DARDS and the DOE's spent fuel database, and UNF-
22 ST&DARDS is the Used Nuclear Fuel - Storage, Transport and
23 Disposal Analysis Resource and Data System. And within UNF-
24 ST&DARDS, there's a unified data base that we use data from.

1 NGSAM has been discussed in prior NWTRB meetings and today's
2 presentation provides an update to where we are now.

3 On the right is the splash screen when an analyst
4 uses the NGSAM model and below that just kind of shows the
5 detail of steps that you might see in an agent-based tool. It
6 can go very detailed in our modeling of the waste management
7 system. And I'll just mentioned that sometimes the terms
8 spent nuclear fuel and used nuclear fuel are used
9 synonymously.

10 So, an outline of what I'll cover today. I'll look
11 at the NGSAM background, then development, execution, and
12 capabilities. We'll look at outputs for system analysis that
13 are produced by NGSAM. We'll look at some future plan
14 capabilities and go over the conclusions. Before I started, I
15 want to mention I'm the Control Account Manager that manages
16 this work, but we have multiple national laboratories, both
17 NGSAM developers and system analysis contributors to this
18 work. At Argonne National Laboratory there are developers,
19 Brian Craig, Chuck Olsen, Lucas Vander Wal, and Evan
20 VanderZee. And at the rest of the national labs, there are
21 system analysts, myself and Gordon Petersen at Idaho National
22 Lab. And, at Oak Ridge National Laboratory, Abi Adeniyi and
23 Riley Cumberland. And then at Pacific Northwest National
24 Laboratory, Mark Nutt. Mark Nutt used to run the Calvin Model

1 which you may be familiar with, but that was the model before
2 NGSAM and was developed. And he still helps us as a senior
3 adviser on NGSAM.

4 So how does NGSAM help analysts? Well, it helps us
5 model potential waste management system strategies. As I
6 previously mentioned, it models the backend of the fuel cycle
7 for both spent nuclear fuel and high-level radioactive waste.
8 It allows multiple detailed customization options including,
9 you can look at dry and wet storage facilities, different
10 packaging options, you can look at -- you can estimate rough
11 order of magnitude costs. You can look at various
12 throughputs. And you can estimate the number of
13 transportation assets needed. And along with that, it can
14 help answer questions related to, what are the implications of
15 having scenarios involving multiple facilities, what are the
16 shared resources required, like transportation assets? You
17 can estimate site inventories, both reactor sites or an ISF or
18 a repository as a function of time. And you can look at
19 different potential options for consolidated interim storage
20 facilities.

21 This figure on the top right just kind of shows from
22 reactor sites to storage and disposal and transportation in
23 between it. NGSAM can model all of that.

24 This figure on the bottom right looks at packages

1 and dry storage on the Y axis over time at an example reactor
2 site for an example scenario. And you can see in this
3 scenario the storage at the reactor site increases over time.
4 There's a little bit of pickups of fuel while the reactor is
5 operating. Then the reactor empties its pool, and this is all
6 the fuel being picked up in the hypothetical simulation.

7 So, this figure kind of looks at, from a high level,
8 how NGSAM can be used to compare numerous alternatives to
9 answer what/if questions. Starting at the left on this
10 figure, it looks at a reactor, interim storage, packaging and
11 repackaging and the repository. These are different phases
12 that NGSAM looks at. From top to bottom here, there's
13 different ways that spent nuclear fuel can be stored. At the
14 top, there's storage in existing dry storage systems in this
15 brown here and there's storage in a wet storage pool in the
16 blue. And the gray is storage in a waste package compatible-
17 sized container that could go into a repository. This is just
18 a high-level illustration of the potential alternatives in a
19 future waste management system. And all these arrows mostly
20 represent potential transportation between these different
21 phases. So that was kind of a high-level look at the waste
22 management system.

23 The next slide presents two different ways NGSAM can
24 be executed. It can be executed standalone where all setup

1 and simulations are performed on the analyst's machine. But
2 this is mostly useful for testing small changes to the logic
3 before you run larger simulations. Because NGSAM runs require
4 a lot of data and computing resources. But if you don't have
5 internet connection for some reason, you can run it
6 standalone. Most analysts use NGSAM in the client server mode
7 where you can setup the scenario on your machine, but the
8 simulation is actually executed on the NGSAM cluster at
9 Argonne National Laboratory. The scenarios usually take about
10 35 to 45 minutes to run and after that's over, the analyst can
11 retrieve the results from the server after it's executed and
12 there's a website to help us retrieve the results. So, as I
13 mentioned, there's a lot of data and computing resources to
14 run these scenarios so this is useful for that to have a
15 cluster. The cluster can currently run 12 simulations
16 simultaneously which is more than adequate for the number of
17 scenarios that we run.

18 I wanted to go into how NGSAM has been developed and
19 how it continues to be developed. And that is with a spiral
20 methodology. NGSAM is typically released two to three times
21 per year. In this requirements phase, analysts are typically
22 involved. We give requirements to the NGSAM team of how we
23 want NGSAM to behave to simulate a certain part of the waste
24 management system. Then the NGSAM team develops that into the

1 tool. They test it and then they do a release that includes,
2 usually, multiple changes. So, even in this development and
3 test phases, the analysts still have a close relationship with
4 the NGSAM developers. They often ask us questions while
5 they're developing it to make sure they're adequately
6 addressing the requirements that we requested. I think that's
7 resulted in a very good product to have the analysts and the
8 NGSAM developers collaborate so closely. And the Board asked
9 about the status of NGSAM, and it can now model the whole
10 system from generation to disposal. So, it's ready for use.
11 But we still add enhancements as needed when we realize there
12 might be some specific question and we can't necessarily
13 answer. Those are the, what I would term as minor
14 enhancements that we are still adding. I would say that NGSAM
15 is definitely ready to use.

16 Since this is somewhat of an update, I want to go
17 through some of the recent NGSAM enhancements that have either
18 expanded capabilities or improved user experience. This isn't
19 all of them but is major ones we picked out. On the following
20 slides, I'll go into more detail about some of those changes.
21 But this is just kind of a list of a few things to give you a
22 flavor for some of the new things. We've added additional
23 output reports. We've modified existing ones.

24 This second bullet here, we've added a logic for a

1 hypothetical scenario that looks at allocation, kind of the
2 order that spent nuclear fuel is picked up from sites. And
3 instead of allocating to specific reactor sites, it'll just
4 allocate it to the utilities and custodians of those reactor
5 sites and then they would use that allocation for their
6 specific sites and we kind of assume in this hypothetical
7 logic that they would -- they might go one side of the time
8 once they get those allocations. But that's just a
9 hypothetical option we can study. We're not commenting on how
10 that might work.

11 Another thing we're looked at is hypothetical
12 allocation method that seeks to reduce the number of packages
13 loaded into the dry storage at reactor sites. It does this by
14 kind of looking ahead and projecting on when sites might load
15 from the pool and that's when the model will come and pick up
16 fuel from those sites and it be loaded from the pool directly
17 to transportation. That prevents some dry storage at reactor
18 sites.

19 We've also added support for multiple loading map
20 options as well as the ability to have packages with multiple
21 compatible transportation over packs so that our model is more
22 realistic.

23 We also have the ability to model hypothetical
24 scenarios where repackaging might need to occur at reactor

1 sites. We've added some capabilities for loading at the ISF
2 from, if the ISF had pool storage, to loading into dry storage
3 at the ISF.

4 One of the main improvements for analysts from a
5 usability prospective is, we can now generate and implement
6 user edits via the NGSAM website. This is one example here on
7 the right here in this figure of what you might see if you
8 were trying to either add a hypothetical canister or a new
9 canister that was developed or if you were trying to modify an
10 existing canister that's already in the system. As I
11 mentioned, this is just a flavor of some of the changes. Now,
12 I will go into more in depth about certain change that are new
13 to NGSAM.

14 So, this slide talks about recent transportation
15 related NGSAM enhancements. They have both expanded
16 capabilities and improved the user experience. We can now
17 track railroad escort car and buffer car acquisition. We've
18 added heavy haul truck and barge routes for some sites as well
19 as support for user-defined intermodal route. So, the user
20 can actually go in and generate their own routes and then they
21 can use those in their simulation. And the example
22 transportation routes are incorporated from START, that's the
23 Stakeholder Tool for Assessing Radioactive Transportation.
24 Dr. Erica Bickford will talk more about START in the

1 presentation after mine. On the right here, this is just some
2 examples of START routes and I'll note that the example routes
3 are for illustrative purposes only and do not reflect the
4 selected destination site. You can kind of see, START can
5 give a route from a starting point to a destination. You can
6 do minimum travel time, minimum population, or minimum travel
7 time with restrictions. Here, there's just a box here, so
8 this blue route is avoiding that area. You can kind of see,
9 START is a very flexible. We've also added updates to logic
10 that check the transportation cask thermal limit maps prior to
11 transport. And we now have the ability to model transloading
12 which is moving spent nuclear fuel casks from one
13 transportation mode to another, like from barge to rail or
14 heavy haul to rail.

15 So, like transportation, we also have a slide just
16 summarizing some of the updates we've done to the modeling
17 capabilities and database structures for DOE-managed SNF.
18 Some of the initial improvements include, we've changed the
19 level of the modeling from the canister to the individual fuel
20 element. Additionally, we've added additional packaging logic
21 for DOE-managed spent nuclear fuel because of the variety of
22 geometries that may be -- the DOE managed spent nuclear fuel
23 is in. They're in a variety of geometries. Now in the model,
24 multiple, different DOE-managed fuel types can be packaged in

1 the same type of canister.

2 On the right here, you'll see this 18-inch by 15-
3 foot DOE standard canister. It may contain 30 Advanced Test
4 Reactor elements or 5 Fort St. Vrain elements.

5 We also added additional disposal over pack paging
6 logic so packages containing DOE-managed spent nuclear fuel
7 could be co-loaded with high level waste in disposal over
8 packs. And on the bottom right here, you can see an example.
9 You have high level waste around this 18-inch by 15-foot DOE
10 standard canister and this is the over pack how it might be
11 stored, transported, or disposed of.

12 Improving this modeling capabilities for DOE-managed
13 spent nuclear fuel enables analysts to more accurately
14 estimate the number of canisters required to package DOE-
15 managed spent nuclear fuel and in turn the number of over
16 packs and transportation resources that may be required. When
17 we start estimating things for DOE-managed spent nuclear fuel,
18 these model improvements will help with that.

19 Now, switching gears back to commercial sites. Over
20 the past few years, there's been some research done about
21 reactor-site-family operational limits. Those are just
22 estimates to restrict the number of spent nuclear fuel loads
23 taken from the pool and from dry storage at a reactor each
24 year. So, what we did was, we categorized all the reactor

1 sites into 14 families based on the number of operating
2 reactors on site. Were they a PWR or BWR? The length of their
3 refueling cycle, the number of spent fuel pools they had and
4 how their spent pools were configured.

5 So, kind of an example of this, if you look on the
6 right, if a site had one unit and one pool with a conservative
7 estimate or more aggressive estimate, there still would be
8 plenty of time, we believe, to load from that pool. However,
9 the more units there are, say there are three units with three
10 dedicated pools, with a conservative estimate, it's looking
11 like it could be difficult to load from the pool because there
12 are lots of outages. So, with an aggressive estimate there
13 would be some windows. But this - we did this because this
14 information is useful for estimating in NGSAM how many casks
15 may be shipped or loaded per year from each site. It just
16 helps with our estimates.

17 So, kind of switching gears, so, why do we develop
18 NGSAM and why do we do system analysis? Well, as you know,
19 the existing light water reactor fleet has and continues to
20 generate spent nuclear fuel that must be managed. On this
21 figure at the right, the left axis that goes with this blue,
22 red, green and purple figure is metric tons of heavy metal
23 spent nuclear. So, this blue is the historical, generated
24 spent nuclear fuel and the red is our projection. And then

1 down here in green is spent nuclear fuel in dry storage and
2 the purple is our projection. So, using this particular
3 reference scenario there would be potential growth to about
4 138,000 metric tons. As you know, there's already around
5 3,000 dry storage canisters and about 200 added per year. So,
6 this fuel must be managed and that's why we developed NGSAM
7 and why we do system analysis.

8 So, I have three slides following this, and the
9 following examples are just hypothetical examples, but they
10 show how system analysis results can be used to both support
11 DOE's consolidated interim storage effort as well as inform
12 stakeholders and decision makers.

13 Switching to those illustrated system analysis, this
14 analysis showed that SNF receipt rate can affect how quickly
15 sites are cleared, as you might expect. Independent of
16 destination, if you're picking up approximately 500 casks per
17 year which is probably more than 6,000 metric tons a year.
18 You can see that this percentage of sites cleared. Sites are
19 cleared much faster than if you said had a 200-250 casks per
20 year which is approximately acceptance rate of around 3,000
21 metric tons of heavy metal. So, on this axis right here, the
22 percentage of sites cleared, you can see, we can kind of show,
23 given your choice of acceptance rate, these are the
24 implications on the system and how fast that you can clear

1 sites. Now, another thing we look at in system analysis is,
2 well there's a tradeoff there. If you have more acceptance
3 rate, additional infrastructure capabilities at both receiving
4 facilities and within the transportation system would be
5 required. So, there's tradeoffs there and that is the type of
6 thing we look at in system analysis using NGSAM.

7 Another illustrative system analysis that we looked
8 at is the higher the ISF capacity can enable more reactor
9 sites to be cleared of SNF before an NGR opens. So, we looked
10 at a few different scenarios, but just looking at these top
11 two, the difference between having an ISF capacity of
12 approximately 125,000 metric tons and 74,000 metric tons could
13 be the difference between if you only have an ISF and the
14 repository is still in progress. It could be the difference
15 between clearing 43 sites versus 13. Now this is just a
16 hypothetical scenario. We assumed oldest fuel first,
17 acceptance cue here. This just gives kind of a flavor of some
18 of the system analysis results that we've investigated.

19 And the final system analysis we have investigated.
20 This scenario was looking at what if you had two interim
21 storage facilities and one accepted dual-purpose canisters,
22 which may require repackaging prior to disposal, and one
23 accepted standardized canister which are designed to be
24 compatible with transportation, aging or storage, and

1 disposal. On this figure at the right, this is the fuel and
2 how much metric tons of fuel versus time. So blue is storage
3 in the spent fuel pools and then these green bars with
4 different shades are standardized canisters stored at
5 different locations. And these more orange and red shades are
6 storage in existing-sized canisters or DPCs. So, we can kind
7 of, with NGSAM, the results from NGSAM create figures that
8 kind of show, well, here's how the system would look over time
9 and it would show when fuel is stored in STAD canisters over
10 time and where it is stored as well as when fuel is stored in
11 DPC's over time and where it's stored as well. So that kind
12 of gives you a flavor for some of the system analysis results
13 we've generated. This is just three examples. We've done a
14 lot of system analysis over the last 10 years.

15 One of the questions that the Board asked was about
16 multi-objective optimization. So, kind of, the integrated
17 waste management program has actually done multi-objective
18 evaluation framework analysis in the past. MOEF considers
19 multiple objectives and stakeholder perspectives. So, we
20 plan, and we've done it before as well, but MOEF analysis is
21 planned to be performed outside of NGSAM using data produced
22 my NGSAM runs. But I did want to note some outputs in NGSAM
23 were originally selected to feed in the MOEF analysis. We did
24 that before and if there's data needed for the MOEF analysis,

1 we can configure NGSAM to produce those results in a way that
2 it's easy for the MOEF analysis to take those results in and
3 then perform their analysis. And MOEF research may be
4 restarted, depending on funding and future program direction.

5 So, I talked about kind of our current and future
6 work about adding minor enhancements to NGSAM but another area
7 we have been thinking about are preliminary requirements for
8 advanced reactor fuel cycles. We have some - we've worked on
9 some preliminary requirements for advanced reactor fuels
10 reprocessing and treatment and conditioning. Those are not
11 implemented in NGSAM yet. We just have the requirements.
12 There are other nuclear fuel cycles system analysis tools that
13 are sponsored by DOE-NE that might be better suited for
14 initial high-level analysis. But we believe that NGSAM can
15 add value by modeling in greater detail the transport,
16 storage, and disposal of spent fuel and waste from advanced
17 reactors at the fuel element and waste container levels. It
18 is also envisioned that NGSAM could be able to estimate
19 reprocessing and/or treatment conditioning facility capability
20 needs.

21 And why do we care? We think that integrated waste
22 management system analysis can help better understand possible
23 various options, approaches, and strategies to inform all
24 stakeholders and future decisions about advanced reactor fuel

1 cycle. We just want to make sure that waste is considered
2 from the beginning as advanced reactor fuel cycles are
3 considered. We think we can help with that in NGSAM.

4 So, kind of summing up. NGSAM provides for flexible
5 analysis using data from UNF-ST&DARDS or the spent fuel data
6 base. It's been designed from the beginning for origin site
7 to disposition site modeling of spent nuclear fuel. It is now
8 fully functional and additional enhancements are implemented
9 as necessary. NGSAM allows analysts to flexibly analyze a
10 wide range of scenarios, configurations, approaches, and
11 potential waste management systems. We've developed
12 preliminary requirements for advanced reactor fuel cycles and
13 hope to implement some of that soon. And I showed some of the
14 system analysis results generated by NGSAM. And we believe
15 they can be used to inform decision makers and stakeholders on
16 DOE's consolidated interim storage program. And that
17 concludes my presentation and I'll be happy to answer any
18 questions.

19 BAHR: Thank you very much, Robby. I see a hand up from
20 Steve Becker of the Board.

21 BECKER: Thanks Robby for a very interesting
22 presentation. You gave us a good sense of what NGSAM, the
23 system, can do in terms of transport, storage, and disposal
24 analyses. What would you say are NGSAM's main limitations?

1 And then a little bit of a follow up to that, in the example
2 you gave in slide 10 you had routing information from START,
3 the Stakeholder Tool for Assessing Radioactive Transportation,
4 to what extent are NGSAM and START packages compatible and
5 able to be used together.

6 JOSEPH: So, your first question is kind of the main
7 limitations for NGSAM. I would say just to point out, it's
8 not necessarily an operational planning tool. It's a tool
9 developed to compare options. So, I guess its limitation is I
10 don't expect, and it wasn't developed to be an operational
11 planning tool. Other limitations are it's not -- it's not
12 capable of optimizing anything so the analyst has to think
13 about what options they want to compare because it's not
14 really an optimization tool. Those are two limitations, I
15 think.

16 And then, so START and NGSAM aren't necessarily
17 connected. However, START output can go directly into NGSAM.
18 We designed NGSAM such that the output START gives can easily
19 be put into, you just put it into a folder and NGSAM can use
20 it. And that's been useful because it allows users to change
21 their routes as they can generate additional START outputs.

22 BECKER: In a sense, you're saying you can use it
23 serially, that you would effectively do a run on START, get
24 some sort of output, and then incorporate that into what you

1 do with NGSAM.

2 JOSEPH: Yes.

3 BECKER: Okay. Thanks very much.

4 JOSEPH: Thank you.

5 BAHR: Next up is Paul Turinsky.

6 TURINSKY: Robby, I'm still trying to understand a little
7 bit more about how this works on it. A simple question first.
8 Have you put in basically the dual-purpose canisters yet, the
9 capability to analyze direct disposal?

10 JOSEPH: So, on the disposal part, the main thing we have
11 at NGSAM is it has the capability to check the heat limit.
12 The user or analyst would put in a heat limit. So as a
13 canister would arrive it would -- you also -- the analyst is
14 also able to declare which canisters are directly disposable.
15 But also, you -- it has to meet the heat limit. Yes, we can
16 analyze that on those two parameters.

17 TURINSKY: What I'm thinking is, in contrast to a DOE
18 provided disposal package, these all have different sizes and
19 number of assemblies inside each of the canisters. And that
20 adds a degree of complexity, somewhat degree of complexity to
21 the analysis.

22 JOSEPH: Oh, absolutely. And we haven't focused on that
23 type of analysis in NGSAM. But, if there are requirements in
24 the future or if there's a potential option someone would want

1 to model, with the agent-based model, we have the capability
2 to check the canisters in the model and provide an answer as
3 to how that might work.

4 TURINSKY: Okay. And then my more detailed question is
5 again trying to get a better understanding of this. What,
6 NGSAM actually -- can it tell you quantitative information?
7 I'll give you an example, let's say I input basically as a
8 function of time the capability of a geological repository to
9 receive packages. Okay? And let's say, I also have an
10 algorithm of which fuel gets shipped first. Will NGSAM then
11 be able to tell me, okay. This year, these sites we're going
12 to ship this much fuel from this site, from this site, from
13 this site. I need this many rail cars to basically deliver
14 those products. I need this many overpacks of different
15 designs to dispose of the fuel. I'm thinking, again, dual
16 purpose canisters here. But, you know, in general. Will it
17 fit basically, given the end desirement of loading so much
18 fuel in the geological repository as a function of time. Will
19 it tell me everything else I need to know? Or is that a trial
20 and error by the analyst?

21 JOSEPH: No. No. NGSAM has algorithms like that. If you
22 set an acceptance rate or a disposal rate, it can handle going
23 and picking it from the sites, but the analyst does have to
24 define what the allocation queue at the sites is. But NGSAM

1 does checks on what is ready to be disposed and you can model
2 an aging facility at the repository. So, yes, we would have
3 to be given the requirements of the algorithm is different
4 than what's in there right now. But NGSAM and agent-based
5 models are capable of doing that and estimating how many rail
6 cars you need. And I'll note too. You can run it where it
7 buys the rail cars if it needs them or you can tell it, I have
8 this many rail cars and then the acceptance rate may be just
9 lower than what you asked for. You can constrain rail cars,
10 or you can tell it to buy it when it needs it. You can run it
11 either way.

12 TURINSKY: And, if it's determining the rail cars, it's
13 recognizing the travel time from the site to the repository,
14 back to another site. The time for loading the rail car. It
15 does all that analysis?

16 JOSEPH: Yeah, great question. Yes, so that in the agent-
17 based model, it has the START routes and it uses the START
18 routes and the times we've assumed for each of those
19 processes, yes, it'll go to the site, and it'll take it to the
20 next site, and it'll also simulate it going back empty and
21 it'll also simulate it going to a cask or facility maintenance
22 facility, if needed.

23 TURINSKY: How does it know, let's say it's just made to
24 the delivery to the geological repository. How does it, is it

1 just, I'm available now? I will go to the next site or is
2 there a cleverer algorithm that - no, no, there's another
3 shipment coming in two days. There's something more -- it
4 will minimize travel time in other words. Those sort of
5 things.

6 JOSEPH: Yeah, it has an algorithm that looks at making
7 sure that it's using resources effectively in the
8 transportation system.

9 TURINSKY: Okay, so it sounds like you may not have full
10 optimization capability, but you have a number of algorithms
11 that optimize the various pieces of decision making.

12 JOSEPH: Yeah, and Ingrid Busch at Oak Ridge National
13 Laboratories, she developed TOM and then what we have is
14 basically a module called the JAVA-based TOM which is JAVA
15 based transportation operation model. She actually developed
16 TOM for a different program and then just modified it for us.
17 But, and I'm not the expert on this, but there is actually -
18 to figure out what rail cars you send places. She actually
19 has a strict packing problem algorithm where she kind of
20 optimizes the transportation system that way. And yeah.
21 There's - there is, good point, there's optimization in
22 certain parts of NGSAM. For example, we can't optimize on
23 cost or something like that.

24 TURINSKY: Will the public ever have an opportunity to

1 run a version of this?

2 JOSEPH: Right now, it's limited to NE-8 analysts and the
3 amount of training required to run it may make that difficult.
4 But, in our consent-based siting for interim storage program
5 there are plans to make some of the results of some of these
6 scenarios public.

7 TURINSKY: Okay. I would think that universities might be
8 interested in it. Lee Peddicord teaches a fuel cycle course.
9 This might be interesting tool for his students to become
10 familiar with the back end of the fuel cycle.

11 JOSEPH: Okay, yeah, I will have to get back to both of
12 you on that.

13 TURINSKY: Yeah, there's Lee. I'll sign off.

14 BAHR: Sort of a related question is, are there plans,
15 not to have stakeholders run this, but solicit stakeholders on
16 what kind of scenarios they would like to see run to get their
17 questions to inform what the analysts actually look at.

18 JOSEPH: Yes, I would expect -- so a lot of the scenarios
19 we've run, well at least some of the scenarios we're run have
20 been due to stakeholders asking questions of different people
21 in the Department of Energy. So, yes, I suspect that's one of
22 the ways this tool would support the interim storage program
23 is to run hypothetical scenarios and that might be affected by
24 their input. We can run scenarios based on different

1 questions.

2 BAHR: Rob Howard might be able to shed some light on
3 this.

4 HOWARD: Yes, Jean. That's a great question. It's
5 actually one of ongoing research. Part of the trick for some
6 of our stakeholders is going to be understanding what it is
7 that they want to understand about the system, which could be
8 very different from what it is that we've historically been
9 interested in. So, as we start to engage with stakeholders,
10 that's one of the things that our team is really going to be
11 looking hard at is getting that kind of input from them so we
12 can go back to our systems analysts and make these tools more
13 flexible and usable to answer the questions that other people
14 are interested in. Not just systems managers and systems
15 analyst. It's a great question, and part of our look forward
16 in this area.

17 BAHR: Okay. Thank you. I see Tissa's hand up.

18 ILLANGASEKARE: Yes, I may have asked this question in
19 the past, but I'll ask it again. In the processes happening
20 in these systems, seems like you get the answer to Paul's
21 question, but the processes are not simulated during the
22 system operation. You are basically -- the analyst has to put
23 these -- let's say the question is, you put a certain type of
24 container in a certain geology, this is going to happen. But

1 that process information is not part of the simulation because
2 that analyst had to put -- do a simulation separately and put
3 that information into the system. Is that correct? Where did
4 the processes come, what happens to the system?

5 JOSEPH: Well, so the analyst has to kind of set the
6 assumptions you're using. For example, the repository or the
7 ISF, but yeah, the processes, it's all assumption driven on
8 how long those processes take and what canister might be used.
9 Those are either assumptions or we have historical data on the
10 assemblies or the cask.

11 ILLANGASEKARE: So, the analyst in theory can run a
12 process model to ask the questions you need to ask from the
13 system, is that correct? Because the reason some systems
14 model, I'm familiar with, you ask a question or are looking at
15 scenario. The scenario may require you to do process
16 simulations and that information goes back to the systems tool
17 and the output goes into the systems analysis. But in your
18 case, those things have to be put in parameters or some
19 variables come from a completely different simulation model.

20 JOSEPH: Yes, it's -- in an agent-based tool, you have to
21 kind of define, you have to define the times and the
22 assumptions about the path that you take. So, yes. It's, so
23 it's agent based so it's very assumption driven and how you
24 describe the scenario in the model.

1 ILLANGASEKARE: Okay. Thank you very much.

2 BAHR: Lee Peddicord. Yep, Geoff Freeze had a hand up
3 maybe he needed to clarify something.

4 FREEZE: Thank you Jean. Yeah, I wanted to elaborate.
5 Some of the questions had sort of touched on, how does this
6 interface with disposal and sort of the design of the disposal
7 system. Yes, even if the current generic models, are
8 depending on the geology and thermal conductivity of the
9 engineered barriers in the host rock are designed to some sort
10 of waste package and drift spacing that satisfies the thermal
11 management constraints. Knowing what sort of thermal loads
12 would be needed for, you know, specific waste packages, that
13 would be a parameter that NGSAM would take into account if it
14 were delivering waste packages to the repositories. NGSAM
15 doesn't calculate it but the information from the GDSA models
16 on what sort of waste package thermal load is necessary would
17 help to inform, I think, the delivery schedules.

18 BAHR: Thanks Jeff. Lee Peddicord.

19 PEDDICORD: Yeah, first of all I wanted to follow up on
20 Dr. Turinsky's segue -- that, yeah, this would be a capability
21 in whatever form that I think would be very helpful to engage
22 with our students and get them up to speed on what you're
23 doing.

24 I had one specific question. I think it was

1 answered on the slide that was just being shown. But do these
2 capabilities inform questions like acquisition of rolling
3 stock to make these things, the various components, cars,
4 buffer cars, escort cars, stuff like that. You showed from
5 500 shipments a year at one end to 200-250 the other year.
6 So, does this tell you when you need to make investments in
7 the system, so you have capabilities to meet these scenarios?

8 JOSEPH: Yeah, it can estimate using the assumptions
9 about turnaround times and other sorts of things, how many
10 rail cars you need, how many escort cars, how many buffer
11 cars. Or, you can also run the scenario where you say, this
12 is how many cask cars I have, how many railroad cars I have,
13 how many buffer cars I have, and then if you put in that
14 acceptance rate and set the level of all your transportation
15 assets, it will tell you what acceptance rate you'll actually
16 be able - it will estimate the acceptance rate you'll actually
17 be able to move with that amount of rolling stock.

18 PEDDICORD: And do you know what are the lead times to
19 acquire these? Let's say I want to go buy a buffer car this
20 afternoon and I went to Amazon or eBay, how long is it going
21 to be before it's going to be rolling up here?

22 JOSEPH: That's probably a better question for Dr. Erica
23 Bickford. But there is an element in our model where we're
24 kind of - we're assuming that -- it's kind of we're analyzing

1 and assuming, well when do we need it. In terms of the lead
2 time, that is probably a better question for Dr. Bickford.

3 PEDDICORD: Well, it was hypothetical but, thank you.

4 BAHR: I guess the question is, are the lead times built
5 into NGSAM. So, if you run it with a scenario that says, well
6 how many escort cars do we need? Does it tell you; you're
7 going to need 20 by 2030, and that means you need to order
8 them in 2025?

9 JOSEPH: It does tell you when they're needed. We don't
10 have anything in there right now on when they need to be
11 ordered. However, if we have -- I'm sure we have that type of
12 estimate. If we have that estimate, we could add that
13 capability to the model. That is not -- right now it says
14 this is when we would probably need it.

15 BAHR: Okay. Thanks. Bret Leslie.

16 TURINSKY: Let me just comment it's more complicated than
17 that. It says I need 25 rail cars on this day. They have a
18 production capability to produce so many per year. The time
19 to produce those 25 would be -- would depend on how many are
20 in production at a given - you know, their production
21 capacity, basically. You may have to start early.

22 JOSEPH: Yeah, absolutely. Hopefully NGSAM can give
23 estimates for how many we need by a date so that the
24 production can be planned early.

1 TURINSKY: Some other program will take over figuring out
2 when they've to start placing orders.

3 JOSEPH: Yes.

4 BAHR: Okay. Thanks, Paul. Bret Leslie.

5 LESLIE: A question. Robby, nice talk. You indicated
6 that NGSAM is now limited to NE-8 analysts. And you've
7 outlined how DOE spent fuel canisters can impact NE's
8 responsibilities, which is transportation. But I can envision
9 that this tool could be quite helpful for EM in terms of their
10 own packaging decisions because they're responsible for
11 packaging, not NE. So, are you involved with DOE EM in like
12 Idaho?

13 JOSEPH: My colleague Gordon Petersen is actually -- he
14 works with EM as well, and he's the person that works with the
15 ANL NGSAM developers on how we're modeling DOE-managed spent
16 nuclear fuel. So, yes, I would expect we have some of the
17 people in my group work at INL working with EM, so yes. I
18 don't -- that's not necessarily laid out how that would work.
19 But these models definitely could benefit EM.

20 LESLIE: But has EM basically said we're going to use
21 this to help our packaging strategy?

22 JOSEPH: I don't think they've said that explicitly, no.

23 LESLIE: Okay. Thank you.

24 BAHR: I see Rob Howard's hand still up. I don't know if

1 that is just a remnant from his last participation.

2 HOWARD: Sorry, that's a remnant.

3 BAHHR: Okay. Well, I think it's time to move on to our
4 next speaker. Thanks Robby. And, next up is Erica Bickford
5 who's going to be talking about the transportation software
6 package, START. So, if we can get Erica and her slides up, we
7 can get started. Hi Erica.

8 BICKFORD: All right. Can you see my slides?

9 BAHHR: Yes. Go ahead.

10 BICKFORD: Great. Thank you. Thank you for the
11 invitation to present to the Nuclear Waste Technical Review
12 Board on our START tool. I'm going to be talking today about
13 the current functions and capabilities of the Stakeholder Tool
14 for Assessing Radioactive Transportation, also known as,
15 START.

16 Here's the same disclaimer text that I think you all
17 have seen several times now.

18 So, in this presentation I've actually presented to
19 the Board on START before but it's been quite a few years so I
20 figured it couldn't hurt to do a refresh as I'm sure we also
21 have some new folks. I was going to cover just some
22 background on what START is, some of its development history
23 and how the program has been using START and future plans. As
24 well as talk about some related activities or supporting

1 activities in terms of validation of the tools, some recent
2 improvements we have made, some of the challenges we have
3 encountered, as well as our plans for future work.

4 What is START? In a nutshell, START is a geospatial
5 analysis tool built using geographical information systems,
6 also known as GIS, to enable data visualization and analysis
7 in support of planning for future DOE spent nuclear fuel
8 transport. It's a web-GIS based application. It's built on
9 ESRI's ArcServer, ESRI being one of the major software
10 providers in GIS space. It also uses ESRI's network analysts'
11 extension to support the routing capability of the tool.

12 So, going back to the history of START, the first
13 version of START was developed around fall of 2013. And then
14 it was first published in, about a year later. We selected
15 Idaho National Lab to host that early version of START and the
16 rationale for that was, when we started investigating
17 different options for hosting, we talked to folks at DOE
18 headquarters and we said, this is our GIS tool. It uses this
19 type of software and his type of computational requirements.
20 And the response we got was, what is GIS? So that didn't give
21 us a ton of confidence. And we had been looking at other
22 options and when we went talked to Idaho National Laboratory,
23 the response we got from them was, we know exactly what this
24 is. We have other applications using the same software. We

1 already have the software licenses, which the licenses can be
2 very expensive, and so if you host it here, you'll contribute
3 a portion to those licenses versus having to pay for the full
4 freight.

5 That ended up being a great option for us and it was
6 a great option for a number of years. However, as time went
7 on, that hosting environment, which START was hosted on a
8 physical server became more limiting which was a physical
9 server which other applications were also hosted on. So, if
10 those applications crashed the server, then START went
11 offline, or if those applications were using a lot of the
12 server band width, then it would slow down the functionality
13 of START. At first that was not much of an issue but with
14 physical computing equipment, as you move through time, it
15 becomes more problematic.

16 So, in the summer of 2018 we started exploring
17 options to move START onto a cloud-based server, wanting to
18 explore more functionality and flexibility that a cloud server
19 environment provides, which was also around the time that a
20 lot of the federal software capability was being encouraged to
21 move on to cloud servers as well. So, we found at that time
22 that DOE headquarters was in the process of setting up a cloud
23 server using Amazon Web Services. From our research and
24 investigation, we had learned that had Amazon Web Services was

1 a very compatible hosting environment for START. It's
2 compatible with running Linux servers which are cost effective
3 and that the ESRI software that START runs on very well in
4 that environment. So, we decided to pursue that path because
5 we had also talked to Idaho, and they did not have plans at
6 the time to implement a cloud server. They since have. They
7 did not -- they went with a different server environment and
8 not Amazon Web Services.

9 So, we made an agreement with OCIO to pursue that
10 path. At that time, they gave us a 6-to-9-month timeframe for
11 being up and ready to go, so we said, alright, let's do it.
12 We went down the path of procuring the GIS software licenses
13 which federal procurement can take a while so that took until
14 about the middle of next summer. However, the timeline that
15 OCIO had given us originally was pretty optimistic. One of
16 the confounding elements at the time was also the 10-year big
17 OCIO support contract changed providers during that period of
18 time, which contributed to some pretty significant delays on
19 their side as well.

20 They came back to us in the spring of 2020 and said
21 they were ready to host START on Amazon Web Services and let's
22 get going. We talked to them for a couple of months but then
23 other tasks, they were tasked with focusing their efforts and
24 resources on getting enterprises systems, so those are the

1 software that are used agency wide up onto the cloud server
2 first, so we kind of took a back seat to that.

3 In parallel with that we continued hosting START at
4 INL. However, in the fall of 2020, INL implemented some major
5 security changes to their server systems, which compounded the
6 challenges we were having hosting START at INL.

7 How START is developed is we have our great
8 developer who developed START in a development environment on
9 his system which is also an Amazon Web Services hosted
10 environment, develops it, tests it, packages up, sends it to
11 Idaho, schedules time with staff in Idaho to get it populated
12 on to their production environment and then troubleshoot any
13 conflicts or issues that arise. And then it used to work
14 pretty well but when the security changes were implemented
15 what happened was the INL staff were no longer able to have
16 direct control on some things, it required putting in a ticket
17 for another security team to address that. It became very
18 cumbersome and much more of our resources and labor were being
19 spent on just getting our developed version of START to
20 function properly on the INL's server so that continued to
21 motivate our interest in pursuing the path to move START to a
22 cloud-based system at headquarters. The idea being we could
23 have control over the production environment at headquarters
24 and have it mirror the development environment. And make the

1 process of updating START and pushing new versions much more
2 automated and cut out a lot of that labor intensity that we
3 were having with the current hosting system.

4 So then, last spring, luckily the Office of the
5 Chief Information Officer, OCIO, came back to us and said,
6 okay we're really ready for you this time and so we continued
7 discussions with them, negotiated sort of what the hosting
8 relationship would look like. Some of the challenges here
9 were really first mover issues. As I mentioned before, they
10 were focusing on the enterprise software systems that were
11 used agency-wide whereas, comparatively, START is just this
12 little, small software application and so kind of had to
13 figure how that was going to fit into their hosting model and
14 security requirements and all those things. So those are what
15 those discussions were about. Those cloud accounts were
16 finally procured for us last fall and we also had to begin a
17 security review process. Any software that you host on the DOE
18 website, you have to meet certain security requirements, and
19 so starting in December, January timeframe our START developer
20 has been working on migrating our START tool into that cloud
21 server environment. So, that's actively in process and we
22 expect to have a production version, and so that's like what
23 is posted on the website as what a production version means,
24 up and running at DOE headquarters later this spring.

1 I will say that, when that first version of START
2 that was published in fall of 2014, we had to go through a
3 classification review for that. The classification review
4 came back and designated START as for "official use only."
5 And so, this whole time, START has been accessible to federal,
6 state, tribal, government representatives that have a
7 justifiable need to use START. We have had requests from
8 folks at universities, researchers, students and others who
9 have been interested in using START but have not met that
10 official use only threshold. With the migration of START to a
11 new cloud service and new security review, I'm hopeful we'll
12 be able to remove that official use only designation because
13 we have learned subsequent to 2014 that the wrong
14 classification guide had been used for that tool and there
15 were just some misunderstandings about its fundamental
16 capabilities. And so, removal of the official use only
17 designation should allow us to provide access to START to
18 those other groups. So, I'm hopeful we'll be able to do that.

19 I don't know since the Board asked about making it
20 publicly available, we don't have plans at this time to make
21 it widely public available just because of the resources that
22 would require having sort of full-time customer service
23 support available and things like that. But we certainly want
24 at least to start by trying to grow our user base

1 incrementally and certainly make it available to folks at
2 universities and places that have -- that could have a real
3 beneficial use for it for their own work as well as to the
4 broader waste program. So that's the background of the
5 history.

6 Going into how the program has been utilizing START,
7 sort of the impetus for developing start was originally to
8 replace a routing tool capability that was lost. The program
9 had previously used TRAGIS provided by Oak Ridge National Lab
10 that became unavailable around 2012-2013 time period. And so
11 this was an effort to replace that capacity and so it focused
12 on routing from A to B using rail, highway, waterway as well
13 as intermodal options. And then as time has gone on, and as
14 we've presented the tool to our stakeholders, primarily state
15 and tribal partners as well as sometimes federal and other DOE
16 folks, we've added capabilities and functions based on the
17 feedback that we have gotten.

18 Some of the things that are now in the tool is we
19 have a capability to support what is known as needs
20 assessments or sort of training preparations. So, say DOE was
21 going to do shipments and you identify a route. The states,
22 tribes, and local communities along the route might want to do
23 a needs assessment looking at where the route is going, where
24 their fire and police stations are, hospitals relative to the

1 route and where they would want to prioritize
2 training -- emergency response training.

3 Things like DOE's Transportation Emergency
4 Preparedness Program, the TEPP program, which is the training
5 DOE provides along corridors that we transport radioactive
6 materials. We have the TEPP trained personnel data loaded
7 into the START tool, geospatially, so you can see where there
8 are TEPP trained personnel. We've been in talks with the
9 Office of Environmental Management as well as the Carlsbad
10 Field Office staff about using that geospatial display of the
11 data to make sure that our training investments are efficient.
12 We might very well have overlapping regions of transports and
13 we want to make sure we're not duplicating training efforts in
14 some locations while leaving other areas uncovered. We also
15 currently have layers that you can put on in the tool that
16 show where all the current WIPP routes are. When we have
17 future spent fuel routes, we can similarly add a layer where
18 those are, where the overlaps are, where the gaps are, things
19 like that.

20 One of the other capabilities that's really has been
21 valuable with START that was maybe not initially conceived of
22 is its use as a communications tool. You, yourselves,
23 probably fall into this category. Most folks don't have
24 immediate mental map of where all the nuclear power plants and

1 DOE facilities are relative to the railway networks, highway
2 networks, and waterway networks. I more or less have that
3 now, but I realize I'm not most people. So, when you talk to
4 people in the public or tribal and state stakeholders and they
5 say, how is this going to work and where is this going to go,
6 and if you're moving fuel through this location, we want it to
7 go south, we don't want it to go north. START's been very
8 helpful in just being able to display the relevant information
9 and talk through some of these questions and concerns. When
10 you can open the tool and say, well here's where the nuclear
11 power plant, here's where the rail goes. South goes to Mexico
12 and we're not doing that. So, the only option is that it has
13 to go north. That's just really helpful to the discussion
14 because it's more convincing when people can see the
15 information for themselves rather than just rely on what
16 you're telling them.

17 The other capabilities, Robby's presentation talked
18 about how START output is used to support the NGSAM work. It
19 integrates with the broader systems analysis tool and we're
20 also adding capabilities in START to support environmental
21 analysis. In thinking about future federal interim storage
22 facilities and/or repositories and the kind of environmental
23 analysis that you need to do for the transportation to those
24 facilities. We are actively working on building the

1 capability within START to support that kind of analysis
2 focused on, right now, on things like building in dose
3 estimates for the spent fuel transportation.

4 So, I mentioned START's original purpose was to look
5 at different routing options. This just shows an example of
6 its capabilities of looking at different route considerations.
7 When you go out and talk to the public or other lay people and
8 you talk to them about transporting spent nuclear fuel, the
9 first reaction many people have is, well, do we have to do,
10 but just don't move it near people. You don't want it near
11 any people. In the START tool, we have the capability of
12 running routes. In this example you see a green route that's
13 run, they're all at the same origin and destination. You have
14 one route in green that is minimum travel time. You have the
15 route run in red that's minimum travel time but requiring the
16 shipment to go through Tulsa. These are all just hypothetical
17 routes for analysis purposes. And then you have this blue
18 route which minimizes population. In addition to the visual
19 of the routes, what START also does is produce summary
20 attributes for each route. So, this provides us with the
21 capability to kind of talk through some of these
22 considerations.

23 You have three different route options for the same
24 origin and destination pair. Let's look at their attributes

1 and weigh the pros and cons. For the minimum population
2 route, you, of course, have a lower population but what do you
3 also have? You also have a longer transport distance and
4 longer travel time. You have a higher accident likelihood
5 because what you will find is, especially with rail
6 infrastructure, the rail network was designed to connect
7 cities, to move goods where the people are. And that's where
8 you have your most robust infrastructure. Outside of that,
9 you have generally lower quality infrastructure and so that
10 increases your accident likelihood where you have lower
11 quality track. Similarly, where people are is also where your
12 emergency response capabilities are. In the less populated
13 area, you also have a lower emergency response capability. So
14 being able to kind of break down the data and talk about it
15 with people this way has been very helpful in understanding
16 that it's not just people or no people. There's other
17 factors, safety and security factors that come into play. And
18 START's been very valuable for supporting these discussions.

19 Alright, so I mentioned that we have intentions of
20 using START in support of future activities related to the
21 integrated waste management system which could include
22 licensing actions related to federal interim storage
23 facilities and/or eventual repositories and supporting the
24 transportation analysis for those. And so, we want to make

1 sure that START is a very robust and defensible tool to be
2 used for those purposes. So, we have begun, a couple years
3 ago, looking at some ways to validate the results that START
4 produces, both to support or both to ensure it's a high-
5 quality tool for our own internal analysis and communications
6 work, but also to support future analysis that may be used in
7 a licensing action.

8 We've done this through both informal and formal
9 means. So, this slide shows an example of some of the
10 informal validation we've done. We did a rail routing
11 workshop and this focused in the rail routing functionality in
12 START. We embarked on this at a request of our state and
13 tribal stakeholders. Many of them have a lot of comfort with
14 highway transport of radioactive materials just based on
15 familiarity of the WIPP program and much less familiarity with
16 rail transport. So, through DOE's National Transportation
17 Stakeholders Forum, or the NTSF, a Rail Routing Ad Hoc Working
18 Group was set up to explore some of these questions. One of
19 the things they wanted to do was better understand how rail
20 routes are identified. So, we solicited volunteers from among
21 the Ad Hoc Working Group to choose origins in their
22 jurisdictions or near their jurisdictions and use START to
23 look at routes from those facilities to a geographically
24 neutral destination.

1 On the graphic on the left, you'll see some of the
2 examples from the participants. We had the Prairie Island
3 Indian community participate, the State of Illinois, the State
4 of Vermont, and the State of Arizona. And so, what happened
5 was, the state and tribal volunteers picked origins and
6 destinations and used START to run rail routes. We also then
7 reached out to rail carriers from UP, the Union Pacific to
8 BNSF, CSXT and Kansas City Southern and asked them to run same
9 routes on their networks with the same origins and
10 destinations. We all got together and had a full day meeting
11 and talked about the results that each came up with and
12 compared and contrasted them. The outcome of that was that
13 the routes generated using START compared very well with the
14 rail carrier routes. And the rail industry uses what is
15 called the Rail Corridor Risk Management System, or RCRMS.
16 This is a proprietary tool that is not publicly available.
17 We've tried to get access to it to do some validation for
18 START and have not been successful. But this provided us a
19 good indication that there was a good comparison between
20 START's rail routes and what rail carriers would generate
21 themselves.

22 We also found that there were some differences in
23 the tools, for example, START produces population along routes
24 but uses an 800-foot buffer versus RCRMS which uses a 322-

1 meter buffer. There were some operational differences in how
2 some of the rail carriers operate certain segments track only
3 northbound or only southbound. That's something that START
4 doesn't capture, obviously. One of the things we talked about
5 was that the rail carrier is based on a 2008 routing rule and
6 are required to evaluate the safety and security risk of
7 routes transporting certain hazardous material, including
8 spent nuclear fuel. And their tool, the RCRMS tool, gives
9 equal weight to safety and security risks, which the group
10 discussed is of questionable validity given that historically
11 all rail incidents have been caused by safety issues and not
12 security issues. So that was a very useful experience all
13 around, gave everyone confidence in understanding how rail
14 routes are identified, and how rail carriers do it versus how
15 START produces rail routes. So that was an informal example.

16 And then more recently we've moved on to a formal
17 validation effort. We call it a verification & validation or
18 V&V. We've engaged Pacific Northwest National Laboratory to
19 take kind of a deeper, more technical dive into the functions
20 of the tool. They've done that by comparing the outputs that
21 START produces against independent GIS applications.

22 They used ArcMap which is also an ESRI product and
23 QGIS which is an open-source GIS product. They started with
24 looking at the population values that are produced associated

1 with the route as well as the distance calculations. And the
2 outcomes of that so far are generally good agreement with some
3 differences, all within plus or minus 5 percent with most
4 within one percent. We've gotten some good feedback and found
5 some issues that we've been able to correct through that
6 process. And the intent of this is to continue conducting
7 this verification and validation. PNNL has set it up so they
8 have codes they run so every new version of START that we put
9 into production they can then run this verification and
10 validation each time. So, that's great and we look to
11 continue that and expand that to help ensure that START as
12 good as we can make it.

13 So, some of the recent improvements with START that
14 I wanted to talk about. As I mentioned before, START is built
15 on ESRI's ArcServer software. And so ESRI started off as most
16 of this software did, primarily in a desk top environment, has
17 really in the last decade been moving into the web
18 environment, and has been porting more and more functions from
19 their desk top software into the web-based software. And so,
20 as those features become available and as they're applicable
21 or useful to what we want START to be able to do, we've been
22 implementing those. Anything from just like an address search
23 widget, to being able to measure distance from A to B or
24 doing, you know, localized travel time estimates and things

1 like that we've been incorporating.

2 Another thing we've added is a batch routing
3 capability. Initially START was developed, you have one user,
4 and you'd pick your origin, and you'd pick your destination,
5 and you'd pick your mode and you run your route. For systems
6 activities, like what Robby just talked about with NGSAM, you
7 really need all the routes to evaluate the whole system. So
8 we have made do in the past by employing an army of summer
9 interns to just run routes all summer and they did a great job
10 and that was wonderful, but we certainly recognize that we
11 could really do this more efficiently. And so, based on that
12 feedback, we've since added a batch routing capability which
13 allows a user to queue up origins, destinations, mode for
14 many, many routes and then just click, go, and have them run
15 in the background. So that's now in there to support current
16 and future analysis.

17 I mentioned before that we're building out START to
18 support environmental analysis type work and that we're
19 starting with dose rates that is, so far, incident-free dose
20 rates from a crew traveling with a shipment, the public that
21 are not on the transportation infrastructure, public that are
22 traveling on the transportation infrastructure, so in a
23 vehicle on a highway near the shipment and things like that.
24 We've had some of this capability for a long time but really

1 debated how best to portray it in START given the users of
2 START as DOE and national laboratory technical experts, but a
3 lot of state, tribal, and hopefully, in the future, some
4 members of the public or students and things like that who are
5 not health physicists and may not have a lot of expertise or
6 understanding of what dose values mean. And we certainly
7 encountered among the public this concern or this
8 misunderstanding that any nonzero radiation dose value is
9 concerning or hazardous or what have you. That was kind of
10 our struggle with, we want to provide as much information as
11 we can, but we also want to do it thoughtfully. And, so,
12 we've recently determined that we're going to display the dose
13 values as a percentage of background, that's U.S. average
14 background, to try to give it some context for folks who may
15 not be as familiar with radiation dose values or units. So
16 that's in progress and then planning to add incident free and
17 other things as well.

18 We make continuous improvements to the routing logic
19 as we encounter them, as our users encounter them. We release
20 new versions of START on the order of quarterly, give or take.
21 It's not a strict schedule but basically, as we make a list of
22 things we need to improve, once we get a good chunk of things
23 done, and feel like it's robust enough for a version, you
24 know, 3.2 or 3.3, then we'll go ahead and put it out there.

1 We have capabilities to extract route information
2 based on jurisdictional boundaries. If you have a cross
3 country transport, but you're just one tribal jurisdiction or
4 a state or a county and you just want to extract the
5 attributes of the route for your jurisdiction, you can do
6 that.

7 We regularly update the data that's in START. Most
8 of the GIS data that's in START comes from Department of
9 Homeland Security. HIFLD data, that's the Homeland
10 Infrastructure Foundation Level data. That's the most
11 comprehensive U.S. nationwide source of geospatial data. They
12 release at least once a year, some layers more frequently than
13 that so we update it. Layers like the TEPP training layer we
14 update on the order of every six months. We have the TEPP
15 trainer send that to us directly. Another improvement we've
16 made is creating a hybrid highway network layer. We had a
17 less detailed highway network layer and found that was not
18 suiting our needs. We got a much more detailed highway
19 network layer and that was great in some respects, but it was
20 computationally more expensive, so we decided to go with a
21 hybrid of the two. We recently rolled that out and are going
22 to test that out. I mention the ongoing verification and
23 validation work as well.

24 We of course have challenges. Data quality and

1 coverage is an ongoing challenge. As I said, most of our GIS
2 data comes from this external data source produced by the
3 Department of Homeland Security. It's only as good as it is.
4 One of the things that is disappointing in the data is the
5 quality of fire station data. So, there are meta layers in
6 the data whether they're paid firefighters or whether they're
7 volunteer, whether they have paramedics, what other hazmat
8 training or other things that they've had. Most of the data
9 is unpopulated. The DHS partnered with the National Fire
10 Protection Association a couple of years to do a big data call
11 to try to improve the quality of that data. And only about 8
12 states responded. Unfortunately, that is not something that I
13 or DOE can really address. We just kind of hope that the
14 broader geospatial community kind of brings things up to our
15 standard. Similarly with the rail network, the way the
16 Federal Railroad Administration is the authoritative source
17 for the railroad network and how that gets updated is rail
18 carriers add or remove a rail network from their system and
19 they submit that on paper to the Federal Railroad
20 Administration then somebody has to digitize that from the
21 paper and implement it into the network. There's long delays,
22 unfortunately, in that process.

23 Challenges the rail routing system is very
24 challenging. In general, if you have highways or waterways

1 and you have motor vehicles or a boat, and it's a navigable
2 waterway, you can more or less, just go. Rail is very
3 different because it's privately owned infrastructure and to
4 make it further complicated, if you have a rail carrier, they
5 can operate on their own track, but it's not just their own
6 track, they can have haulage rights or trackage rights with
7 other rail carriers. There can be wholly or partially owned
8 subsidiary short line carriers that aren't considered an
9 interchange. And so that just -- this isn't widely known or
10 publicly available information. A lot of this we just kind of
11 encounter as we run into unusual results or things in START,
12 users in START find things and aren't sure why that is
13 happening, and we have to investigate that. We're trying to
14 build START to be as real-world representative as we can but
15 it's on-going challenge and there's also many data layers we
16 add manually. We've made great use of summer interns that
17 have been very helpful in updating or improving those data
18 layers and we appreciate that.

19 So, for future work, continue to maintain data
20 currency. Our tribal and state partners have asked us to do
21 virtual trainings on START which we are very eager to provide
22 them with once we get that production version of START going
23 in a virtual environment. Again, one of the advantages of a
24 cloud-based servicer is we can artificially increase the

1 server capacity to support a scheduled training and bring it
2 back down to its usual capacity and that's one of the great
3 attributes that we are looking forward to taking advantage of
4 with a cloud-based server, continuing the verification and
5 validation, making use of whatever diagnostics are available
6 in the cloud platform. I've already mentioned continuing to
7 develop NEPA-related analysis functions, you know, more
8 conditions for dose estimates, accident case, things like
9 that. Make sure that we're working well to support the system
10 tools like NGSAM and any others. Maybe consider a suite of
11 use cases for DOE activities or applications for other
12 analysis for possibly other DOE based forums and things like
13 that. So that is, I think my time and I happen happy to take
14 any questions.

15 BHR: Thank you Erica. Do we have questions from any
16 Board members? I see Steve Becker's hand up.

17 BECKER: Hi Erica, very nice presentation. Obviously, a
18 lot has gone on since the last time you spoke with us. Sounds
19 like you've faced some trials and tribulations and had some
20 successes as well. So, I'm struck by the fact that START has
21 a lot of information that could be useful in training
22 emergency response personnel for different sorts of nuclear
23 waste transport scenarios and situations, everything from
24 where the TEPP trained personnel are located to where fire

1 Departments are located, critical infrastructure and so on.
2 Has any thought been given to using START in tabletop
3 exercises and things along those lines aimed at exploring
4 various situations in order to prepare response personnel?

5 BICKFORD: Yeah, sure. Thanks for the question. That's
6 certainly something we have discussed with our state and
7 tribal partners. I will say some of the state and tribal
8 partners do have their own state GIS capabilities. Some of
9 them are very robust for their own internal use, others much
10 less so. So, we have certainly, you know, made START
11 available for that use and are open and eager and willing to
12 add other capabilities to support that need. It's just a
13 matter of whether there's a preference among states in
14 particular, to some degrees tribes, to use their own in-house
15 resources versus make use of this. But that's certainly,
16 being able to support what I mentioned before in terms of
17 needs assessment, training needs assessments and things like
18 that, the idea of using it in a tabletop, that's a good one.
19 It certainly could be used for that for sure, at least if not
20 provide visuals or things like that. That is absolutely
21 something it could be used for.

22 BECKER: Okay. Thank you.

23 BAHR: Paul Turinsky?

24 TURINSKY: Yeah, Erica, I was wondering, do you work with

1 other parts of the government that are also transporting
2 hazardous materials. I mean, the defense folks' part of DOE
3 do a lot of transporting of nuclear but there's a lot of other
4 hazardous materials, ammunition, conventional ammunition and
5 all. They must have - I would say, I wouldn't go as strong as
6 similar, maybe related is the word needs where you folks can
7 learn from each other. Your databases are probably pretty
8 common of what your needs are.

9 BICKFORD: Sure, thank you for the question. We've
10 certainly done coordination within DOE, the Office of
11 Environmental Management and I think we presented START to
12 NNSA a number of years ago. In answer to your question, I
13 will say so we haven't reach out to private sector shipments
14 or anything like that, but we certainly have made use of their
15 data. I was talking here to Mark Abkowitz who's our lead
16 contractor for the START tool and he asked me to obtain from
17 the Surface Transportation Board what's called waybill data
18 which gives you origins and destinations as well as for rail
19 shipments as well as the type of shipments, whether different
20 types of hazards. And so, he really dove into that data to
21 look at specifically what's called poisonous inhalation
22 hazards and toxic inhalation hazards because we don't have a
23 lot of rail transport of spent nuclear fuel so that wasn't its
24 own category, but the TIH and PIH categories is sort of a

1 corollary in terms of routing considerations. It's a large
2 enough category of high hazard material that we could use that
3 to look at how those shipments are routed and to use to tune
4 the START rail routing logic to try to map to that. That is
5 where we certainly pulled in routing data from other hazardous
6 shipping sectors for sure.

7 TURINSKY: Yeah, I would think DOD, you know, shipping
8 ammunitions, et cetera, around the country with similar issues
9 that you folks face.

10 BICKFORD: Yeah, possibly. I'll say that that -- they
11 don't like to talk to other people too much. We certainly
12 would be willing to talk to them but it's a question of
13 whether they would want to talk to us.

14 TURINSKY: It might be interesting to use them in some
15 sort of review fashion of your work rather than asking them,
16 what do you do, have them look at what you've done and maybe
17 extract something that way.

18 BICKFORD: Sure, though, I will say things like munitions
19 may not - so in terms of like the routing regulations for
20 rail, there are certain categories of materials. So possibly,
21 I guess certain explosives possibly, but we focused on those
22 TIH and PIH hazardous because that was more similar to the
23 grouping that high level nuclear waste or spent nuclear fuel
24 would have.

1 TURINSKY: Have you had outside experts look at the
2 software and critique it?

3 BICKFORD: I just, so what I talked about the
4 verification and validation we have had going on at PNNL as
5 well as just sort of an origin/destination routing comparison
6 that we've done with the -- a couple of the rail carriers.

7 TURINSKY: Okay. Thank you.

8 BAHR: Mark Abkowitz's hand is up. Do you have something
9 to add to the answers.

10 ABKOWITZ: Just a quick comment since Erica made
11 reference to my involvement and what we've been working on.
12 It's been a real challenge to try to find the kind of data
13 that is relevant to radioactive transportation and, actually,
14 for hazardous materials transportation in general. So, we
15 have kind of scoured pretty much all the different data
16 sources that are out there and feel pretty comfortable that of
17 what is at least available through the Department of Homeland
18 Security and some of the other agencies, we're pretty aware of
19 what's going on. But I do think Paul raises a very
20 interesting question which is sort of improving our
21 interactions with other parts of the Federal Government that
22 are dealing with moving either radioactive shipments or other
23 shipments that fall into a similar category of risk. I think
24 our reluctance to do that up until now has just been we've

1 really tried to get the tool to a point where we feel pretty
2 comfortable and, particularly, in the AWS environment that
3 it's stable in that respect. But I do think there's an
4 interesting opportunity both to see how others are doing and
5 do sort of a check against our results. But there may even be
6 an opportunity beyond that because I suspect there may be
7 several agencies who have responsibilities somewhat related to
8 this who may not have tools that are as sophisticated as this
9 one.

10 BAHR: Thanks Mark. Erica, to what extent does your tool
11 incorporate understanding of hazards like earthquakes on the
12 West Coast or flooding or seasonal sorts of hazards to
13 transportation?

14 BICKFORD: Actually, I might kick that one to Mark
15 Abkowitz as well because independent from the START work, I
16 know in his work as a university professor, he's been looking
17 at climate change hazards and things like that. I think the
18 short answer is that START doesn't currently account for those
19 except where the underlying infrastructure may already account
20 for those. Whether there is or isn't a road there or is or
21 isn't rail infrastructure there. Beyond that, I will kick
22 that one to Mark.

23 ABKOWITZ: Excellent question, Jean. We have not tried to
24 get into the specifics of what the earthquake risk is on a

1 particular segment of the system. But we do have a number of
2 different background maps that the user can switch in and out
3 of just by clicking. I will have to check; I don't know if
4 whether we have the USGS earthquake prediction maps, but we
5 can certainly easily add that and that would give you an
6 opportunity to see what portion of a trip may be going into
7 the red zone or yellow zone which are defined by the
8 probability of an earthquake occurrence of a certain magnitude
9 within a certain period of time. As far as climate is
10 concerned, we haven't really talked about that although it's
11 an interesting question since the campaigns will be going on
12 for decades. We could look at some of the midcentury
13 information that's coming out of the climate models and look
14 at differences in things like precipitation and extreme heat
15 and I presume we could come up with some type of index to show
16 to what extent we would be seeing changes of those kinds in
17 different parts of the country. So, I guess we could add that
18 to the list of things to explore in the future.

19 BAHR: Thanks, Mark.

20 BICKFORD: Thanks Mark. The only thing I'd add to that
21 is, I don't think we have the earthquake map, but we do have a
22 base map that shows the FEMA flood zones. I will also say
23 that spent fuel, we're using the national transportation
24 infrastructure. We not using our own special infrastructure

1 or anything like that, so impacts of earthquakes or other
2 disasters or climate change that effects the national freight
3 infrastructure will affect us and vice versa. So that's
4 certainly something we'll have to maintain situational
5 awareness for sure.

6 BAHR: Thanks. Steve Becker has his hand up again and
7 then Dan Ogg. Steve first.

8 BECKER: Just to follow up on some of the earlier
9 questions. We know, of course, a number of countries in
10 Europe, for example, are a little bit further ahead in the
11 process of dealing with nuclear waste than we are. I'm
12 wondering, are there examples from Europe, let's say. From
13 countries that are a little bit further down the road than
14 we're of using systems like START and if so, are there any
15 lessons to be learned or improvements that could be gleaned
16 from that experience?

17 BICKFORD: Thank you for the question. Certainly, in many
18 respects, we certainly look to the European programs and
19 Canadian programs as well on their successes in waste
20 management and ways that we can get the benefit of their
21 experiences or lessons learned or best practices. I would
22 say, transportation routing is one of the areas that's least
23 applicable, in part, due to the U.S. geography and scope and
24 scale is so much larger. When we've tried to talk to, say,

1 Switzerland, and say, how did you select this route versus
2 alternatives. They're like, this was the only road, the only
3 road between point A and B. There's those kinds of
4 differences. Also, when we talk about freight rail routing,
5 it's very different in Europe. In the U.S., the freight rail
6 infrastructure system is privately owned. In most of Europe,
7 if not all of Europe, it's nationally owned and in general,
8 passenger transport is prioritized over freight rail
9 transport. So, in terms of the routing considerations and
10 logistics in Europe as I mentioned before how rail routing in
11 the U.S. is tricky because it's private infrastructure but
12 there's shared routing rights and stuff like that. In Europe,
13 to the extent that I understand, it operates much more like
14 highway or waterway routing where if it's a nationally owned
15 infrastructure, if you're train and there's rail, you can
16 operate on it give or take any prioritization for passenger
17 transport. But I'd say on the waterway is maybe one of the
18 ones where we'd really like -- especially the Swedish program.
19 They do all of their spent fuel transports by water. We've
20 looked at them just in terms of their operations and
21 communications and trainings and stuff like that. It's
22 probably going to be different because they use a marine
23 vessel and when we've looked at waterway transport of spent
24 nuclear fuel in the U.S., it's probably more of a costal

1 barge, inland waterway type vessel. Certainly, it's helpful
2 to point to those examples because some of the state
3 stakeholders we have talked to are very comfortable with barge
4 transport, you know, it varies by geography. Some regions are
5 like, oh yeah, we transport stuff by waterway all the time,
6 that's great. Others, it's much concerning to them. Oh my God
7 what if the boat sinks? What if the cask falls off the boat?
8 What are we going to do? How do you make it secure? So, it's
9 very helpful to have international examples that have much -
10 you know, decades of experience to point to.

11 BAHR: Dan Ogg.

12 OGG: Thanks, and thanks Erica. I wanted to go back to
13 discussion about natural events and weather events. Erica,
14 you briefly mentioned flood maps. I know that the USGS has
15 detailed flood risk maps that show flood levels that may
16 happen once every 10 years or flood levels once every 50
17 years. Do you have those kinds of detailed map overlays
18 available in START? So that if you know it's the wet season,
19 you can put the map in and avoid a section that might be
20 susceptible to flooding during the flood season.

21 BICKFORD: Sure, so in START, it's called a base map in
22 START. If you're familiar with Google maps you can have the
23 graphical background or you can switch to the satellite
24 background in Google maps. It's the same in START where we

1 have a wide variety of different base maps just for different
2 map aesthetics, also a population background base map,
3 topographical base map, and then as you mentioned, we have
4 that flood map that shows, you know 10-year floods, 100-year
5 floods and things like that.

6 OGG: Okay. Thank you.

7 BAHR: Mark.

8 ABKOWITZ: Just wanted to add there's a feature in START
9 we don't really advertise but it's relevant to this
10 conversation. We have what we call an elevation widget so
11 wherever you are in the country, you can press on that, and
12 we'll tell you the elevation there. So as a - from a seasonal
13 perspective, that could be useful in terms of looking at what
14 type of form of extreme weather you might encounter depending
15 on where you happen to be.

16 BAHR: Thanks, Mark. Any other questions for Erica?
17 Okay. Well, seeing none. I think we're ready to move on to
18 our final presentation of the day and that's going to be Alisa
19 with an update on DOE's efforts on developing a process for
20 consent-based siting of interim storage facilities. I see
21 Alisa. And do you have your slides?

22 TRUNZO: Yeah, just give me a second to share my screen.
23 All right. Can you see my slides, and can you hear me?

24 BAHR: Looks good. Thank you.

1 TRUNZO: All right. Well, hello everyone. I'm Alisa
2 Trunzo. I'm the Strategic Communication Specialist for the
3 Office of Nuclear Energy. Thank you all so much for the
4 opportunity to speak with you today. We spoke previously at
5 the fall meeting, so I'd like to use the time today to dig in
6 a little bit deeper on our consent-based siting effort and
7 provide an update as we're rapidly approaching the end of our
8 Request for Information or RFI comment period.

9 With that, let's begin. Nuclear energy is
10 absolutely essential to tackling climate change. We need
11 nuclear technologies to achieve 100 percent clean electricity
12 sector and net zero emissions by 2050. The flurry of activity
13 in the Office of Nuclear Energy reflects that understanding.
14 I'm sure many of you on the Board have seen our office's
15 notice of intent and request for information on the Civil
16 Nuclear Credit Program which represents a \$6 billion strategic
17 investment through the Bipartisan Infrastructure Law to help
18 preserve the existing U.S. reactor fleet. We continue our
19 efforts to bring advanced nuclear energy technologies closer
20 to deployment. This includes our work on the Advanced Reactor
21 Demonstration Program, plans to develop High-Assay Low-
22 Enriched Uranium availability program, and the exploration of
23 other nuclear industry partnerships such as clean hydrogen
24 production. But as we continue to deploy nuclear energy as a

1 solution to meet increasing energy demand and improve access
2 our energy, decarbonize our economy and tackle climate change,
3 we need to make progress on the back end of the fuel cycle.
4 Our focus on developing a consent-based siting program
5 reflects the Department's efforts to ensure that nuclear
6 energy helps our nation transition toward a clean energy
7 economy. There are, of course, other really important reasons
8 to make progress as well. Inaction on this issue has cost the
9 taxpayers nearly 9 billion in settlements and judgements.
10 And, while spent nuclear fuel is stored safely all over the
11 country, the communities that currently have our nation's
12 spent nuclear fuel never agreed to host the material long
13 term.

14 As you all know, management of the nation's spent
15 nuclear fuel and high-level radioactive waste is the
16 Department of Energy's responsibility and that includes the
17 responsibility to develop a comprehensive, integrated waste
18 management program. An integrated waste management system
19 will include consolidated interim storage capacity, a
20 permanent disposal pathway, and the transportation
21 infrastructure needed to move to the spent nuclear fuel and
22 high-level radioactive waste in a way that protects people and
23 the environment. And in order to sustainably and responsibly
24 manage spent nuclear fuel, we're going need to site interim

1 storage and permanent disposal facilities. And, importantly,
2 we'll need to identify willing and informed host communities
3 to be our partners in that mission.

4 Right now, we're focused specifically on interim
5 storage. In the Consolidated Appropriations Act of 2021,
6 Congress provided the funds for the Department to move forward
7 on establishing a Federal interim storage capability and with
8 the final appropriations, we're able to begin pursuing
9 activities related to the process for identifying an interim
10 storage site. While new legislation would be required to
11 actually build an interim storage facility, there are a while
12 a range of activities DOE can pursue now. That includes
13 collaborating with the public and potentially interested
14 communities on the consent-based siting process, as well as
15 moving forward under existing authority to identify an interim
16 storage site.

17 So, here's some fun legalese. DOE believe that
18 current law, including Subtitle C of Title 1 of the Nuclear
19 Waste Policy Act, allows us to proceed with the consent-based
20 siting process, negotiate an agreement with the host
21 community, and design and seek the license for an interim
22 storage facility. But further development and operations of
23 an interim storage facility would be subject to the specific
24 constraints in the law that would need to be addressed.

1 But once established, we expect that a consolidated
2 interim storage capability would provide several really
3 important advantages to an integrated waste management system.
4 Those include the potential for earlier acceptance of spent
5 nuclear fuel by the government, valuable research
6 opportunities, added system flexibility and beginning to
7 address those taxpayer liabilities. Importantly, we also hope
8 to build trust and confidence with the public by demonstrating
9 a new approach to siting which could be applied to other
10 facilities needed as part of the integrated waste management
11 system as well. We expect that any work that we do to develop
12 the consent-based siting process for interim storage
13 facilities would certainly apply to permanent disposal
14 facilities in the future.

15 Speaking of demonstrating a new approach to siting,
16 the Department is committed to a consent-based approach that
17 enables broad participation and centers equity and
18 environmental justice. Consent-based siting, as we see it,
19 makes the needs of people and communities central to the
20 siting process itself. Communities can elect to participate
21 and work collaboratively through a series of steps and phases
22 with the Department as the implementing organization. Each
23 step and each phase helps a community determine whether or how
24 hosting facilities is actually aligned to the community's

1 goals. And by its nature, a consent-based siting process must
2 be flexible, adaptive and responsive to any community
3 concerns. The phases and the steps in the consent-based
4 siting process are intended really to serve as a guide, not a
5 prescriptive set of instructions and we fully expect that the
6 consent-based siting process will look really different in
7 each community. But by working through the consent-based
8 siting process collaboratively, we hope to build trust and a
9 beneficial working relationship between DOE and any potential
10 host communities. Potential outcomes from the siting process
11 could include a negotiated consent agreement that would be
12 defined by the community in collaboration with DOE, or a
13 determination that after exploring the option, the community
14 simply is not interested. We would really consider both to be
15 successful outcomes based on the process. And we understand
16 this is like a very daunting challenge, but we think that a
17 consent-based approach is both the right thing to do and our
18 best chance for success.

19 In December, as you know, we issued a request for
20 information on using a consent-based siting process
21 specifically to identify sites to store the nation's spent
22 nuclear fuel. And, just as a brief reminder, we asked for
23 feedback on a range of topics that included the consent-based
24 siting process itself, removing barriers to meaningful

1 participation, especially for groups and communities who have
2 not historically been well represented in these conversations
3 and interim storage as a component of the nation's waste
4 management system.

5 The last time I checked, which was yesterday, we had
6 received about 125 responses. I did see a number more come in
7 today so, I think it's a little bit higher, but I haven't
8 verified sort of the -- we occasionally getting a phishing
9 attempt here and there, so I haven't validated whether they're
10 are true responses to the RFI or not. But we're expecting
11 more responses to come in over the next couple of days, and as
12 a reminder, the RFI comment period closes on Friday. So,
13 really soon.

14 At the end of the comment period, we'll be shifting
15 to analyzing the feedback. But already we have identified a
16 few themes. And I should emphasize that the comment period is
17 not over, so this is a very high level and very incomplete
18 preview of what we have seen so far. But, just to share, we
19 have heard some concerns about how long interim storage will
20 last as well as the legality of interim storage under the
21 Nuclear Waste Policy Act in the absence of a repository.
22 We've also received comments related to developing a fair
23 process including the need to build trust and have
24 participation from a diverse set of stakeholders. We've heard

1 comments about determining who will be authorized to consent
2 and the key relationship between local, state, and federal
3 governments. We've also heard some suggestions regarding what
4 resources communities will need for informed consent,
5 including funding for citizen input panels and hiring trusted
6 experts to conduct in-depth evaluations. And we have heard
7 concerns about transportation and safety. And, further, we've
8 received comments regarding social equity and the fair
9 distribution of outcomes.

10 We plan to use the feedback we receive from the
11 request for information to develop a federal interim storage
12 program that uses a consent-based siting process to work with
13 willing host communities. And while this RFI was specifically
14 focused on interim storage facilities for spent nuclear fuel,
15 we certainly expect that what we learn from the RFI, as I
16 mentioned, as well as the next steps with consent-based
17 siting, will apply to siting permanent disposal facilities in
18 the future, and potentially to siting efforts for other
19 technologies or place-based initiatives outside of the nuclear
20 space.

21 I want to emphasize that we're not starting from
22 scratch. In 2015, the Department began developing a consent-
23 based process for siting storage or disposal facilities
24 collaboratively with members of the public, communities,

1 stakeholders, and governments at the tribal, state, and local
2 levels. As part of this initiative, we issued an invitation
3 for public comment and conducted a series of public meetings
4 across the country to seek feedback and inform future efforts.
5 Based on that feedback, as well as the findings of several
6 expert groups, we published, we developed and published the
7 *Draft Consent-Based Siting Process for Consolidated Storage*
8 *and Disposal Facilities for Spent Nuclear Fuel and High-Level*
9 *Radioactive Waste*. In January of 2017, since that title
10 doesn't exactly roll off the tongue, we mostly refer to it as
11 the draft consent-based siting process. As I mentioned, the
12 draft process also incorporated the recommendations of key
13 expert groups. That included, of course, the recommendations
14 of the Board as well as those of the Blue Ribbon Commission on
15 America's Nuclear Future and the National Academy of Sciences,
16 among others. Further, the draft consent-based siting process
17 was heavily influenced by practices from international
18 experiences as well as other complex siting efforts.
19 Throughout the draft consent-based siting process, I'm sorry,
20 the development of the draft consent-based siting process, we
21 had national lab experts who were analyzing experiences in
22 other countries, we engaged really closely with the Nuclear
23 Waste Management Organization in Canada. We employed program
24 consultants with key experience in international and domestic

1 programs. We engaged experts in the siting of nuclear
2 technologies and other controversial facilities including
3 inviting them as speakers and panelists at our public
4 engagement events. And we conducted extensive literature
5 reviews and incorporated the lessons learned from other
6 organizations.

7 All that is to say that there was a great deal of
8 engagement, both domestically and internationally as we
9 developed the consent-based siting process and we're expanding
10 on that work now by continuing our engagement with the Nuclear
11 Waste Management Organization, expand our team of experts,
12 specifically to include social scientists who've had
13 experiences in siting international and domestic facilities
14 and expanding on those literature reviews.

15 We expect to continue to incorporate lessons learned
16 from domestic and international experiences. That's going to
17 include reviewing siting-relating documents from Sweden,
18 Finland, Canada, Spain, and other nation's siting programs to
19 analyze the key elements, best-practices and lessons learned
20 from those efforts. We also really hope to increase our
21 participation in the various multilateral international
22 organizations and working groups related to those that are
23 focused on spent nuclear fuel management but, also those
24 focused on public participation and stakeholder engagement on

1 nuclear energy. In my opinion, those organizations provide
2 really important opportunities to share information and best
3 practices and we expect that to be really beneficial to our
4 efforts.

5 But, pulling us back to the drafting consent-based
6 siting process which you see up there on the screen, after
7 incorporating public feedback and the recommendations of
8 expert groups domestically and internationally, the Department
9 issued its draft consent-based siting process for public
10 comment. Perhaps due to the timing of the publication or the
11 shift in program priorities right after we released the
12 document, which meant we weren't really able to do much
13 outreach on the document itself. We didn't receive as many
14 comments as we'd hoped, which is why you see in our RFI some
15 questions specifically about the consent-based siting
16 process -- or the draft consent-based siting process to give
17 people another opportunity to weigh in. At the time, when we
18 released the draft document for public comment, we received 45
19 pieces of correspondence, 10 of which were duplicates and five
20 of which contained no comments on the process.

21 Our team at the time processed the 30 remaining
22 pieces of correspondence and identified several themes. At a
23 very high level, we heard comments on the need for a national
24 strategy, new legislation, or organizational changes. We also

1 heard about the importance of public engagement, including
2 early on the consent-based siting process, as well as the
3 importance of early, frequent, and ongoing communications. We
4 heard about the lack of trust and confidence in DOE based on
5 past engagements. We heard concerns about transportation
6 safety, on the role of consent with transportation, and many
7 commenters provided feedback or requested further information
8 on the nature of consent and who could or should provide
9 consent for siting a facility. Some commenters also discussed
10 issues specific to the unique status of tribes and they
11 provided really helpful feedback on elements of the consent-
12 based siting process that could be updated to reflect tribal
13 concerns. Some commented on environmental justice and
14 suggested that environmental justice should be expanded upon
15 in the siting criteria. Some commenters expressed concerns
16 about access to financing and funds throughout the lifecycle
17 of a facility and some communities requested additional
18 information early in the process in order to assess consent-
19 based siting and potential benefits. I should note that a
20 longer summary of these comments, as well as the comments in
21 their entirety, can be found at our website, that's
22 energy.gov/consentbasedsiting.

23 And, as we begin to process and analyze the
24 feedback, we received through the RFI, which again closes on

1 Friday, we're simultaneously performing analysis on the
2 comments to the 2017 draft consent-based siting process. So,
3 we expect to analyze those kind of in tandem. Some
4 stakeholders have responded either, you know, amending
5 slightly or reaffirming the comments that they provided
6 earlier which is helpful to us to know if there has been a
7 change in sentiment, but we are analyzing them together so we
8 should be able to factor both of them into our future
9 planning.

10 We're taking the feedback that we receive through
11 the RFI and public comments on the draft consent-based siting
12 process really seriously. And we're using that feedback to
13 inform some of our next steps. In the near term, we're going
14 to be hard at work analyzing the responses to the RFI,
15 updating the draft consent-based siting process from 2017,
16 clarifying our broader strategy for an integrative waste
17 management system, and preparing a funding opportunity for
18 interested groups later this year.

19 We're also developing public participation and
20 engagement plans to support each of those activities. And
21 part of our public participation and engagement planning
22 includes thinking about the best ways to share information.
23 That takes a lot of forms but something I want to highlight
24 today, given the presentations you have just seen from Robby

1 Joseph and Erica and also given, Dr. Bahr your very poignant
2 question, and Rob Howard's helpful answer, but as we develop
3 these technical tools, we're also thinking about ways to use
4 them to enable effective participation and informed decision
5 making. Our systems and transportation analysis tools can
6 provide quantitative information to stakeholders that could
7 help them explore the potential implications associated with
8 hosting a spent nuclear fuel management facility, either an
9 interim storage facility or later a permanent disposal
10 facility. And as we begin to work with different groups and
11 communities and once, we're little bit further down in the
12 consent-based siting process, tools like NGSAM and START can
13 be used to explore a range of questions as we're talking to
14 different groups and communities.

15 For some examples, it could be helpful to explore
16 how many shipments could take place in any given period, what
17 effect would a shipment, a specific shipment rate have on a
18 facility size, continued construction or direct employment at
19 that facility. Or how could a facility size construction and
20 direct employment, in turn, influence the local economy,
21 housing demand, local traffic and other factors that a
22 community determines to be important to community wellbeing.
23 And as Rob mentioned, it's really important that we engage
24 with stakeholders and different groups to tell us what would

1 be useful in using those tools because we don't pretend to
2 know what every community is going to find useful, relevant or
3 helpful to the decision-making process.

4 And, we do have some work to make those tools a
5 little bit accessible and digestible for them to be of the
6 most value as we work through that process. We do hope to
7 work with stakeholders to improve those tools and explore
8 those questions that are most meaningful to different groups
9 and communities. And make sure we're developing resources in
10 way that actually helps us to share the information
11 effectively.

12 As I mentioned, we're committed to building public
13 participation into our decision making and that means we are
14 gonna need to be thoughtful and open in the ways we share
15 information. With that in mind, I just want to emphasize that
16 while the RFI comment period closes on Friday, this is just a
17 first step in our public engagement. There are going to be
18 many more opportunities to weigh in our plans as well as the
19 consent-based siting process itself. Again, our goal is to be
20 adaptive in our approach and open and transparent in our
21 planning, decision-making, and our communications.

22 As we pursue these next steps that you see up there
23 on the screen, we're also doing some organizational planning
24 to support interim storage consent-based siting and a

1 comprehensive waste management program. This includes
2 thinking about how to align the technical and social elements
3 of our program. As you have no doubt noticed over the past
4 two days, I have some really smart technical colleagues and
5 the work that they do to advance R&D on disposal, storage,
6 transportation and the integrated waste management system is
7 incredibly important to our efforts to develop a solution for
8 managing the nation's spent nuclear fuel and high-level
9 radioactive waste. As we move forward, we are going to need
10 to identify willing and informed host communities to be our
11 partners in this mission and, as I mentioned before, we'll
12 need to build public participation into the siting process and
13 programmatic decision making. Further, we need to do some work
14 to center issues of equity and environmental justice in the
15 consent-based siting process itself, as well as the way we
16 implement the waste management system as a whole. Our goal is
17 to foster a sustainable partnership both with potential host
18 communities as we move further in the consent-based siting
19 process, but also from the public and, in general -- the
20 public in general and groups of stakeholders who have followed
21 the government's previous attempts at siting waste management
22 facilities. That history and the stalemate on the nation's
23 spent nuclear fuel means that we're starting from a position
24 of a trust deficit with the public. It's our job, and it's a

1 really tough one, to carefully and thoughtfully build that
2 trust back. That takes time. It requires slow, deliberate
3 planning. It requires openness and transparency, and it
4 requires us to think differently than we're used to as an
5 organization.

6 We see that hinging on three skill sets within our
7 program. First, communications expertise to tell our story
8 effectively and openly and engage meaningfully with the
9 public. Second, social science and behavioral psychology
10 expertise to shape our public participation planning. And
11 third, technical creditability which starts with those smart
12 colleagues I mentioned, as well as the years of R&D work that
13 they've already done to inform our planning and the
14 recommendations of expert groups such as yourselves.

15 But, as we work towards progress on this issue, we
16 hope you will continue to engage with us and allows us to
17 benefit from your expertise. By prioritizing communities and
18 people, we really think we can find a solution to the decades
19 long stalemate on managing the nations spent nuclear fuel and
20 keep driving toward the clean energy future we all need. So,
21 with that, I really want to thank you for the opportunity to
22 speak with you again and I'll attempt to answer any questions
23 or maybe toss them to my colleagues.

24 BAHR: Okay. Thank you, Alisa. As you know, consent-based

1 siting has been something that the Board has been keenly
2 interested in for a long time and I see Steve Becker's hand
3 up, so I will recognize him to start the questioning.

4 BECKER: Thanks Jean. And thank you, Alisa for an
5 interesting and informative update. As we said in our January
6 2022 letter, the Board commends DOE for starting this new
7 effort on consent-based siting and for recognizing the crucial
8 importance of effective risk communication, full public
9 engagement, and inclusiveness in the siting process. And we
10 certainly appreciate the commitment to transparency, openness
11 and effectively engaging all stakeholders including
12 historically underrepresented communities in any consent-based
13 siting process.

14 For the current RFI information gathering exercise
15 where responses are due by the end of this week, if I heard
16 you correctly, I believe you said that so far about 125
17 responses have been received, and I recall that the last time
18 around in the 2016-2017 exercise, DOE received about 450
19 unique pieces of correspondence. Why do you think the level
20 of response has been so much lower this time around?

21 TRUNZO: That's a great question. I mean, we had 450
22 unique pieces of correspondence, that sounds right to me
23 although I'd have to confirm what the number actually was. We
24 had that in mind to set expectations for ourselves internally.

1 I do think that - I think we needed to ask questions again
2 through the RFI because time had passed and, you know, our
3 focus has shifted back and forth over time. I think it was
4 right to ask the public to submit input again. But I also
5 recognize that asking people to respond on the same topic
6 again which, you know, people have weighed in over the years
7 many times and that's a burden. There are resources required
8 to respond to things like RFIs and, you know, where it's labor
9 resources, it takes time, it takes focus. So, I think part of
10 it is, people have weighed in before and they don't
11 necessarily want to weigh in again.

12 So, I think that's a real concern, but we're
13 factoring in the input we received through the 2017 or the
14 invitation for public comment on the 2017 draft process as
15 well as the public feedback that we received through the
16 various outreach that we did prior to developing the draft
17 process. Hopefully that will give us a bigger lens and
18 comprehensive view of the different points. But I also
19 mentioned this is just one step in building public
20 participation into our process. The nature of issuing an RFI
21 limits your audience because not everybody combs the Federal
22 Register, that's fair. So, we need to think about ways to
23 continue the conversation and to parcel out pieces of the
24 conversation so that we're reaching more people.

1 BECKER: That leads to, if I may, a follow up question
2 about reaching out and engaging people even early on in
3 information gathering processes. So, it's good that DOE has
4 identified environmental justice as one of the general
5 principles guiding a consent-based process. I'm wondering how
6 DOE has worked to tap perspectives from diverse populations
7 and from organizations representing minority communities and
8 underserved populations in the current information gathering
9 processes that are underway. To what extent do you think
10 you've succeeded in getting input from diverse populations.

11 TRUNZO: We've tried to expand the audience on this
12 issue. And we've leveraged some of the, in our roll out for
13 the RFI, we leveraged some of the sort of contact lists and
14 suggestions of other people in DOE that are working in this
15 space including the Office of Diversity and Economic Impact, I
16 think I'm getting their acronym wrong, but they've been
17 extremely helpful. So, we've tried to expand the
18 conversation, but I don't think we have done a good enough
19 job. And 90 days truly is not enough time although that's
20 extremely long for the government RFI process. It's very
21 long. It's not enough time to do work like that. That's
22 something we have to do more of in the future and we need to
23 get more of a perspective into our planning. We're balancing
24 the urgency to get to some of the next steps with providing

1 enough time to do outreach to new people and new audiences.
2 Partly, the funding opportunity I mentioned we plan to issue
3 next year, we want to use that as a way to provide resources
4 for people to engage on this issue because as I mentioned,
5 there is a barrier to participation if you don't have the
6 labor and time, don't have the resources. If you don't have
7 sort of a business development team that's looking through the
8 Federal Register and maybe responding to RFIs and things like
9 that, it's really hard to engage in this conversation. I
10 think the Federal Government, that DOE needs to offset some of
11 that and provide resources for people to actually begin the
12 process of engaging in the conversation and participating.

13 BECKER: I don't want to hog the questions. There are
14 lots and lots of resources currently out there in the public
15 health sciences and other fields on ways of doing focused
16 outreach. But I'll hold off for now on asking further
17 questions so that I can give me colleagues an opportunity to
18 contribute to discussion. But thank you.

19 TRUNZO: Just to touch on that for just a moment. That's
20 part of what we do want to know through the RFI is, where
21 should we be looking? What's a good example? Where can we do
22 better and who can you point us to tell us, look they did a
23 better job than you so follow their example.

24 BAHR: Okay, thanks Alisa.

1 BECKER: Fair enough. Maybe another follow-up question
2 and discussion later on, but I don't want to hog the questions
3 so, turn it over to Jean again. Thank you

4 BAHR: Okay. Thanks Steve. I see Tissa's hand up.

5 ILLANGASEKARE: Thank you for your talk. I'm also
6 interested in the issue of environmental justice you mentioned
7 and the international. So, the question is, this environment
8 justice issue, of course we are quite aware of this issue in
9 here, but you also mentioned the international lessons. So,
10 are there any examples, international you can learn, or you
11 can, this issue exists in other places based on your
12 interaction with international partners.

13 TRUNZO: That's a really good question. The primary thing
14 that comes to mind for me is the work of the Nuclear Waste
15 Management Organization with their First Nation communities
16 and outreach that they've done, I think could be helpful in
17 guiding our thinking. That's what jumps to mind but I'm sure
18 there's more to be learned in those areas and part of our
19 emphasis on bringing social scientists into our team is
20 because we think we need other people to be looking at that.
21 We need social scientists with that understanding that have
22 that lens, and that know sort of where we should look and be
23 pointing to get that expertise would be really helpful. And
24 then also, further down the road, social scientists have more

1 of a lens of doing field work to say, if we're working with a
2 particular community to sort of get a richer understanding of
3 what those things mean to a particular community, especially
4 with environmental justice. I mean the way we talk about
5 benefits and sharing of benefits or sharing of risks, I mean
6 from DOE's perspective, we might not even understand what a
7 benefit or a risk is to a particular community. It's very
8 complicated - it's a tough question and that's why we're sort
9 of bringing this expertise into our team to help us do a good
10 job of this.

11 ILLANGASEKARE: At least in the climate change, which I'm
12 familiar with, environmental justice, may not be correct word,
13 but there are a lot of countries which are affected by poverty
14 that are a lot of cultural issues where the social scientists
15 are studying the effect of climate change on the unique
16 cultures like island nations, for example. I was thinking in
17 terms of that -- even though the U.S.A. environmental justice
18 issue may have a different dimension, maybe a lot of the
19 social scientist, this must be knowing about helping the
20 country deal with these types of issues. The main problem in
21 my experience coming from that part of the world originally,
22 is that the people have to have the education to make this
23 type of decision. You may not know -- you may not be informed
24 enough to make that type of decision whether it's good for you

1 or not. So, this is a communication issue also in this
2 country, at least in some of the developing countries I'm
3 familiar with. The issue of communicating to people who are
4 affected that this is something -- this is not something you
5 should look at, this is something you should be looking at
6 when you are considering the long-term impact of things,
7 you're going to control your lives.

8 TRUNZO: Yeah, that's absolutely right. I try to remember
9 always that everyone, all of us as individuals, no one can be
10 an expert on everything. We don't have time. A lot of the
11 responsibility for how we share information and how we do that
12 communication, that's on us. We need to do a good job because
13 if we can't demonstrate the value and if we can't engage in
14 those conversations meaningfully with different communities,
15 then, first of all, we won't be able to succeed and second of
16 all, we haven't done our job.

17 ILLANGASEKARE: Thank you very much.

18 BAHR: Thanks, Tissa. Alisa, where are you getting your
19 social science expertise? Are these consultants that you're
20 hiring? Are these people from academia? Are you adding new
21 DOE staff? Are they coming from national labs?

22 TRUNZO: Yes, to all. We're hungry for advice. We're
23 hungry for expertise. We've brought some social scientist
24 expertise into the national lab team we're working with very,

1 very closely. We hope to be able to hire additional positions
2 in the future at the federal level. And we - I can't talk too
3 much about it because the funding opportunity is closed, but
4 the solicitation is open, but I think as I mentioned to Board
5 last time, we did have an opportunity on consent-based siting,
6 an integrated research project on consent-based siting.

7 BAHR: Thanks. I had another question, you mentioned that
8 some of the concerns that have been raised in the past
9 include, who is it that gets to offer consent and thinking
10 about interim storage facilities and even repositories,
11 there's sort of a broad geographic expanse that people who
12 could be concerned that includes the communities right around
13 the sites themselves but also the communities, there may be
14 some places where you have limited number of transportation
15 corridors, for example, and so the communities along those
16 transportation corridors also have stakes in that. Have you
17 thought about what's the -- what's the scope of who gets
18 to -- geographic scope of who gets to offer consent?

19 TRUNZO: We'll, we've certainly thought about it. I think
20 we've thought about it a lot. It's a very, very difficult
21 question to answer. Some - I know the feedback through this
22 RFI and previous engagements, many people have felt very
23 strongly that we should define that early on. The thinking on
24 our team is really that we can't pretend to know what that

1 will look like. So, as I mentioned, the consent-based siting
2 process is going to look different in each community. So, we
3 don't want to define it because we think that a community
4 should define that in collaboration with the Department
5 through the consent-based siting process. If sort of
6 everybody in a community says, heck no we don't want this,
7 that makes it easy. That makes it clear. The Department then
8 knows there's not consent there. But what we're more likely
9 to see is that some people think it's a good idea and some
10 people don't think it's a good idea. And then, what does that
11 mean? We have to define that through the consent-based siting
12 process with the community and we think it should be a
13 community's ultimate decision to say whether it's sufficient
14 for a particular official to vote on that issue, for there to
15 be a referendum. We have ideas of what there could be and,
16 again, that's just at the very local level.

17 So then, where do you tie in the state? Obviously
18 at some point the state is going to have to agree or not
19 oppose. But we want to leave those definitions to the
20 community. I think we'll have to think carefully about it
21 because we have seen feedback from stakeholders that they want
22 more of a definition around what it means to consent. But
23 we're balancing that with the knowledge that we don't know
24 what that means to a particular community until we talk to

1 them.

2 BAHR: Okay. Thanks. Steve Becker has his hand up again.

3 BECKER: Just to follow up briefly on the question from
4 Tissa. So again, I think it's great that you will be looking
5 to social science expertise to augment the effort. But I
6 again want to suggest that you go more broadly than the social
7 sciences that there's a lot of knowledge and expertise on risk
8 communication, public engagement and inclusiveness found
9 certainly in behavioral science and public health sciences.
10 On the behavioral science side of the house, there is a great
11 deal to be learned that is relevant and related to people's
12 different perceptions of risk and what different populations
13 think of as constituting the environment, which is very
14 relevant to any kind of siting process. And then in the
15 public health sciences there's very extensive experience with
16 engaging harder to reach groups because ultimately the success
17 or failure of any health program depends on being able to
18 identify and effectively reach and effectively engage people.
19 There is a direct link between all of those practice-based
20 experiences and then a very large body of literature and
21 research based on that, that I would suggest could be of
22 significant benefit. There is much more than that I could say
23 but I leave it there so as to not monopolize the conversation.
24 TRUNZO: Yeah, I think I mentioned -- I hope I mentioned

1 it as I ran through my remarks, but I failed emphasize it when
2 you asked your questions before, we are also bringing
3 behavioral scientists and experts, behavioral expertise, into
4 our team. I think your point is a really good one that, you
5 know, in the health world this is super relevant in at least
6 expanding the conversation and making sure that your message
7 is getting to different groups. That's a helpful suggestion.

8 BECKER: That is definitely the place you will find the
9 largest body of relevant research on engaging hard to reach
10 populations, diverse populations, underserved communities,
11 including by the way, strategies for focused risk
12 communication that are much more culturally sensitive and
13 appropriate if you will. So, it is very important to take a
14 broad-brush approach in looking at the science and looking at
15 the research.

16 BAHR: Okay. Thanks Steve. Dan Ogg has had his hand up
17 for a little while.

18 OGG: Thanks, Alisa, for your presentation. My question
19 is quite a bit different. It's more of a nuts-and-bolts kind
20 of question. You're doing a lot of work - it looks like you
21 have a quite a bit of work ahead of you going through all the
22 comments, working on the funding opportunity and all that kind
23 of stuff. So, I just wanted to know what kind of support
24 you're getting, how integrated you are within the DOE office.

1 Are you in the integrated waste management group and how many
2 feds and contractors do you have working with you on this
3 effort?

4 TRUNZO: That's a tough question to answer. So, I'm
5 actually, I work for the front office I work for NE-1 directly
6 as a Strategic Communications Specialist, but I've been
7 like -- I want to say 100 percent dedicated but what I really
8 mean is maybe 125 percent dedicated to consent-based siting
9 because we have been busy. And as far as the team, it's a
10 team of federal employees as well as the national lab system,
11 we're working really really closely together. And, obviously,
12 integrating really closely and leaning super heavily on my
13 colleagues in NE-8 and the integrated waste management program
14 in particular. But, as far as the number of people, I don't
15 even know how to answer that. Rob, can you give an estimate
16 of how many of us -- I feel like I basically weekly beg you
17 for somebody else's time on something.

18 HOWARD: Yeah, I would say directly in the consent-based
19 siting program area, it's -- we have got over 40 folks working
20 on it, not all full time, but on that order. It's a
21 significant part of the overall NE-8 and NE-82 budget. We've
22 got a -- it's a separate control account, just the same as
23 transportation. The other thing I would say is that we really
24 work hard on making sure that the entire team is in tune with

1 this approach, consent-based siting approach. So, Alisa may
2 beg to differ, but I tell everybody this is our top priority.
3 And typically, when she asks for a resource, she gets it, or I
4 hear about it.

5 OGG: And Alisa, do you have any other full time federal
6 employees working with you on this?

7 TRUNZO: Yeah, so, obviously we pull a lot from different
8 places. We beg Erica's time quite frequently or Jack's time
9 quite frequently. We also have another employee that we
10 brought in sort of recently that's focused entirely on
11 consent-based siting, and we have -- we may or may not have
12 stolen a very important person from PNNL to come on detail to
13 work on consent-based siting fulltime. So, Rob's probably mad
14 at me. What else is new?

15 OGG: Okay, I just want to get an idea of the team that
16 you're building and the efforts that is being spent.

17 TRUNZO: I'm sensitive to the fact I probably can't talk
18 too much about hiring plans, but we do intend to be hire more
19 people to work in this space.

20 HOWARD: And I'll just add that DOE's emphasized to the
21 lab staff we have to beef up our areas -- in fact at PNNL,
22 we've created, just this year, an entire new team related to
23 environmental justice and stakeholder engagement, where we
24 picked up some of the social scientists and behavioral

1 scientists to support Trunzo. So, it's important. We're
2 behind the curve on staff support in this area. As you know,
3 it's hard to hire folks right now in this country for
4 anything. So, but we're trying.

5 OGG: Okay. Thank you.

6 HOWARD: If you get resumes, send them my way.

7 BAHR: Okay. Thanks Dan. Paul Turinsky has his hand up.

8 TURINSKY: I'm not sure if you can answer these
9 questions, but that never stops me from asking them. The RFI,
10 the public has an opportunity to engage with you folks in
11 writing in this case. They will have an opportunity to engage
12 after you go out and formally enter into a process of
13 identifying communities with an interest in hosting a
14 consolidated spent fuel site. How does the public engage with
15 you in that interim period?

16 TRUNZO: That's a really good question because we
17 don't -- what we don't want to do is sort of go radio silent.
18 We're going to have to balance, I think - there is a perfect
19 follow-on question to the previous question we have to balance
20 our labor resources as we move towards those all of those next
21 steps I had laid out. We do want to make sure at the very
22 least, we don't remain silent. So, a lot of what we're doing
23 right now is planning for what, you know information we need
24 to put out in the meantime. We're working really carefully to

1 develop a communications plan and prioritize the particular
2 types of information we need to put out first. We're
3 developing a visual brand and tone that we want to go forward
4 with. We'll be sharing a bunch of information in the
5 meantime, in between now and the funding opportunity, as well
6 as after that time because once the funding opportunity goes
7 out, we want to get the word out and tell people that this is
8 available and start that conversation. We don't want crickets
9 once we've put that out there. We have to tell people that
10 it's there, that this is a conversation that we're having, and
11 this is a narrative that everyone in the country really has a
12 stake in, and that, yeah, we need to continue that work.

13 TURINSKY: When do you think the funding opportunity
14 would go out?

15 TRUNZO: Later this year? I think that's all I can say.

16 TURINSKY: Okay. But it's going to be in this fiscal
17 year? Or calendar year?

18 TRUNZO: I'm not 100 percent sure. It's honestly, it will
19 be based on the review process. We've done a ton of work and
20 we are shaping what we think that will look like and we are
21 hoping to get it out as quickly as we can, but it is going to
22 go through a lengthy, lengthy review process within the
23 department, I'm sure.

24 TURINSKY: As you well know, two-way communication is a

1 lot better than one way.

2 TRUNZO: Absolutely.

3 TURINSKY: You have one way communication so far.

4 TRUNZO: Absolutely. Well, the RFI is one small way of
5 getting input back into us. But certainly, we always need to
6 be thinking about the actual sharing both ways of information.

7 TURINSKY: Yeah, because people have to feel that you're
8 hearing them and acting on what you're hearing. Okay. Thank
9 you.

10 BAHR: I see Lee Peddicord's hand up.

11 PEDDICORD: Thank you, Jean. Thank you, Alisa, always
12 fascinating to hear you're doing. It's so important. It
13 occurs to me that if we look at the four models or the four
14 places where things are kind of moving forward on waste
15 things, that there's two quite different paradigms at work in
16 these places and unfortunately you don't get to pick which
17 paradigm you might explore.

18 TRUNZO: Yeah, that would be nice.

19 PEDDICORD: In consent-based siting. So, the ones I'm
20 thinking of in Scandinavian countries of Sweden and Finland.
21 They've made the choice on both interim storage and final
22 repositories to go to communities where they have nuclear
23 power already and a fairly high level of acceptance.

24 As we know, in Sweden, they did the competition

1 between two communities and that brought to a successful
2 conclusion. Finland kind of just picked one but it worked.
3 But then you have France and Switzerland where they're going
4 to more, I call green field sites or locations where there's
5 not anything nuclear in those communities particularly for the
6 repository. Any rate, it seems to me the stakeholder
7 engagement would be quite different for these two different
8 paradigms. And, as I say, we don't yet know in the U.S. which
9 direction we're going to go although it kind of looks like
10 towards option B. So, as you are kind of building your
11 thought processes, it would seem to me to be interesting, at
12 least, to look at these and glean the lessons learned. You've
13 talked about that and so on, and the like, you mentioned what
14 is going on in Canada, all good stuff. But it would seem to
15 be useful to try to peel back the onion in the different ways
16 and particularly the two paradigms and, probably, which one
17 we're going to have to follow in the U.S. So, a thought is
18 all.

19 TRUNZO: That's a really interesting idea. And yeah, I
20 mean as you mentioned, we don't have any particular sites in
21 mind. We're looking for communities to drive the process, but
22 we're thinking a little bit about what -- how to handle
23 communities that might raise their hand in the future that
24 are, you know, sort of at different -- I don't know. Not at

1 different phases in the process but at different readiness or,
2 you know, willingness to engage at different levels in a
3 conversation with us. We are trying to factor that into our
4 planning, especially with the funding opportunity that it can
5 support a range of different levels of interest, levels of
6 background or history on this issue. You're right, it's
7 different for everyone.

8 PEDDICORD: Yeah, and can you do some of these in that
9 process of "what ifs," with these communities as opposed to
10 your stepping forward, holding up your hand. We're going to
11 have some time to get this done and so, going through an
12 exercise with a community and see what the dynamics are
13 probably understand them a lot, pretty well and having the
14 community engagement in this might be interesting. I'm not
15 sure.

16 TRUNZO: Yeah, so even when we issue the funding
17 opportunity, we're not asking someone to volunteer as a host.
18 It's an interest in learning more and working through those
19 things and we really, one of the primary goals we have behind
20 that is anybody that participates in our funding opportunity
21 gets something out it whether they decide to continue talking
22 with us or not. I think that is long the lines of what you're
23 thinking. There's community engagement and work that can be
24 done that looks different for every community but ultimately

1 is just about a conversation with the Department.

2 PEDDICORD: That's great. Good luck. This was
3 great.

4 TRUNZO: Thank you.

5 PEDDICORD: All the best to you.

6 BAHR: I see Bret Leslie's hand up. Bret?

7 LESLIE: Thank you Jean. And thank you Alissa, Alisa,
8 sorry. So, you had mentioned something early on in the
9 presentation that you have the statutory authority under the
10 Nuclear Waste Policy Act to move forward on consent-based
11 siting. So, in a way, if that's true, consent-based siting is
12 defined the Nuclear Waste Policy Act by certain stipulations.
13 In other words, how affected units of local government, how
14 regulation occurs. So, these are things that were addressed
15 differently in different countries, and I will give you an
16 example of Canada. While you've talked about looking at how
17 the programs were implemented, and that's fair because you're
18 the implementer, probably more importantly is to ask how the
19 federal government got to the point where the implementer was
20 implementing a consent-based siting program. The reason I say
21 that is because in this consent, it is federal, state, tribal,
22 local, but DOE is not federal. It is a part of it. But it's
23 about trust in the government itself and how the government
24 defines what that process could be. I guess - I don't know if

1 there is an answer, but have you looked at the factors that
2 other countries used in consent-based siting and do those
3 capabilities exist under the Nuclear Waste Policy Act because
4 it might be that people are going to ask for things that you
5 can't deliver.

6 TRUNZO: Yeah, I think that's a fair assumption. And, the
7 Nuclear Waste Policy Act, while it does define some elements
8 of it. I don't think -- well I don't want to get in trouble
9 with any lawyers, but I don't think it means you can't do
10 anything beyond that, necessarily. And, because we're - we
11 are only able to go like under existing law to go through the
12 consent-based siting process itself, identify a site and maybe
13 negotiate an agreement and we expect that legislative changes
14 would need to happen after at that point. I think the - our
15 goal is to work something out, and to work out a process that
16 will work that we think is the right approach, that we think
17 is the right guess. And then, see what needs to be done at
18 that point.

19 LESLIE: Okay. Thank you. That is helpful. Another
20 question is, we have examples in the U.S. where attempts to
21 find a facility have been thwarted by non-consent or
22 incomplete consent across the federal government, for
23 instance, a private fuel storage facility was licensed by NRC,
24 but the federal government was not aligned. In other words,

1 parts of it wanted it to move forward. Other parts seemed to
2 cause problems. And so, I think that's an example, again
3 where we have to look at what the existing framework is and
4 ask ourselves, seriously, you know, is this the right
5 framework that allows consent of all the parties to be
6 possible?

7 TRUNZO: Uh-huh. Yeah. I think that's right and that's a
8 good way to think of it. I'm not sure I can add anything
9 else.

10 LESLIE: No. That's fair. Thank you.

11 BAHR: I still see Paul and Lee's hands up. I don't know
12 if those are additional questions or if those are legacy
13 issues. Paul, did you want to ask another question? No. I see
14 Andy has his hand up, so we'll go to him.

15 JUNG: Yes, I think this may be silly questions. I mean
16 because you indicate that you have 125 responses and, Steve
17 mentioned that relatively is a very small number responses
18 compared to previous one. In the meantime, during the process
19 and your analysis, is there any potential second round of RFI
20 possibly?

21 TRUNZO: We haven't talked internally, really about
22 issuing another RFI. I expect at some point in the future we
23 might issue an RFI on a different topic. But, if you're
24 asking if we're going to reissue this particular RFI, we don't

1 plan to at this point, although we may look at ways to parcel
2 out some of the things, we were hoping to receive feedback on
3 from this RFI that we did not necessarily get like the breadth
4 of response that we wanted to. We might look at ways to just
5 pull a piece of it out and see if we can find ways to get more
6 input on a particular -- maybe not particular questions, but
7 particular areas that we were hoping to get feedback on.
8 We're still working that out and I also -- I think we don't
9 want to presume, you know, I mean there's only two days left
10 in the comment period. But we do usually get quite a few at
11 the very tail end of the comment period. We haven't really
12 had a chance to really to dive into that and see which areas
13 we need more input on yet.

14 JUNG: Okay. That's very helpful. So, you still have some
15 potential for another RFI for the specific or any additional
16 topics.

17 TRUNZO: Yeah, absolutely.

18 JUNG: Thank you.

19 TRUNZO: I do just want - maybe I'll humble brag a little
20 bit. Someone told me that the average response to RFIs from
21 the government is 20 responses to 125 is still looking pretty
22 good.

23 JUNG: Okay.

24 BAHR: Alisa, my recollection is the last time around you

1 - prior to issuing your draft guidance, you had a series of
2 public meetings as well. And were those held prior to an RFI
3 request? I guess where I'm going is, did those public
4 meetings actually generate additional responses to the RFI
5 beyond what you would get from simply a Federal Register
6 posting?

7 TRUNZO: Yeah, it's possible. We issued -- so we issued
8 an invitation for public comment first. And then we held
9 public meetings. So, it's possible that we generated more
10 responses because of that process and the work that we did
11 with those public meetings. Of course, you know, it was
12 not -- there wasn't a global pandemic at that time. Travel
13 and hosting meetings in person was possible. But I think
14 also, you know, so we did that and then we used that input to
15 inform the draft consent-based siting process or to develop
16 the draft consent-based siting process which we then issued
17 for public comment which I mentioned earlier. But I really do
18 think there is a point where the public feels a burden in
19 responding to the same subject area again and again. So, I
20 think we need to be sensitive to that and just respectful that
21 people don't have time to weigh in again and again through the
22 RFI process. As important as it's in the government, it's
23 only one tool. I think we need to do some thinking about how
24 to have other ways to have effective conversations with

1 people.

2 BAHR: When you did have those public meetings the last
3 time around, how did you choose what communities to target and
4 how did you publicize the public meetings to get people to
5 come to them?

6 TRUNZO: I hate to answer this question because I feel
7 like no one believes to me when I say it was kind of random.
8 People think the communities were targeted we just were trying
9 to do geographic dispersion, sort of like a nice dispersion
10 across the United States and ultimately, the leadership told
11 us with where to go, so we went. Hopefully, I mean, we
12 certainly were able to talk to a lot of people, which was
13 fantastic. I know that we publicized them with press releases
14 and targeted media outreach. We put them on our website. We
15 sent notifications to stakeholders that we knew would be
16 interested or who had weighed in, in the past. We did - what
17 else did we do? I think we did radio spots a couple of
18 places. You're making me think back to a long time ago when I
19 was lowly communications consultant to the program. Rob, any
20 ideas.

21 HOWARD: Yeah, we did all of those things. We did social
22 media, press releases of course, newspaper ads, word of mouth.
23 We contacted universities to let them know that we were going
24 to be in the areas. And I would say to the question of, how

1 did we target the areas. Yeah, we were told, but if you look
2 at the places we went, there was some care given that we went
3 to places like Boston, right? And downtown Boston and
4 downtown Chicago. Places where we weren't physically
5 intending to site any kind of facility. We didn't want to
6 create the air of this notion of targeting. The balance is,
7 do you get the right mix of people when go to cities and you
8 don't go to rural areas. It's tough. There's no right or good
9 answer for how to divide up those areas. Thanks for your
10 help.

11 BAHR: Okay, thanks. Are there any more questions? We
12 have time for about one more question Steve has his hand up
13 again.

14 BECKER: You'll be happy, in fact this is not a question.
15 It's a comment. I think, Alisa, you used the word daunting to
16 describe this process. It's obviously very important work. I
17 don't know how many people appreciate just how complex and how
18 challenging it's. You are doing some things that involve a
19 lot of heavy lifting and we certainly appreciate the
20 importance of that work. It is very challenging and very
21 important work, so thank you.

22 TRUNZO: Oh man. Now I have the warm fuzzies.

23 BAHR: Thank you, Alisa. We very much look forward to
24 seeing what you come up with when you have sifted through the

1 comments that you have received, and this will clearly be an
2 ongoing process and something that the Board is keenly
3 interested in. So, thanks for coming to us today with this
4 preliminary version and we'll look forward to hear more about
5 it as it develops.

6 TRUNZO: Thank you so much.

7 BAHR: Yeah. The final part of our meeting today are the
8 public comments and Bret Leslie will be reading both comments
9 coming in today during the meeting as well as ones coming in
10 from yesterday since we weren't able to get to them. Just as
11 a reminder we welcome these comments. They will be part of
12 the public record of the meeting on our website. We won't be
13 attempting to provide any responses to them.

14 LESLIE: Thank you, Jean. And, hopefully, today you can
15 hear me. And we have about 20 comments spread over the two
16 days. I'll start with the comments from yesterday first. Let
17 me scroll back up. In giving these comments, I will be
18 identifying the name and any affiliation and just reading the
19 comments

20 Our first comment came in early in the day from
21 Kalene Walker. She said, "regarding the High Burnup Demo
22 Cask Project - when will a hot cell be ready to receive the
23 high burnup fuel for analysis, and where will it be located?"

24 The next comment came in right at the end of Tim

1 Gunter's presentation from Andrew Kadak who said, "why don't
2 you design an overpack that handles DPCs of all types?"

3 Next, we had a comment that came in just as Laura
4 Price started her presentation on criticality. That comment
5 was from Donna Gilmore from SanOnofreSafety.org and her
6 comment is, "is the DOE and NWTRB aware the boron metal in the
7 canisters is not credited by the NRC to prevent criticality in
8 storage nor in transport? I have technical references if
9 needed at SanOnofreSafety.org."

10 Also, during Laura Price's presentation, Andrew
11 Kadak had another comment. His comment is, "how different are
12 your models from those used in the Yucca Mountain analysis?"

13 Another comment came in from Donna Gilmore,
14 SanOnofreSafety.org. "What is the thickness of proposed 316SS
15 canisters? Any references for crack initiation and crack
16 growth rate of canisters?"

17 Also, during Laura's presentation yesterday. Diane
18 D'Arrigo from NIRS or NIRS, "could someone please describe for
19 a layperson what happens when there is a criticality in the
20 repository and how neighboring containers might be affected?
21 Thank you."

22 Later in Brady Hanson and Laura Price's
23 presentation, we got another comment from Andrew Kadak,
24 "amazed at the precision of the analysis!"

1 Sven Bader from Orano Federal Services comment is,
2 "for Laura Price's cladding degradation modeling, unclear if
3 the fuel failure models include slumping of the fuel due to
4 phenomena such spring pressure (short term), gravity (long
5 term), cladding strength due to radiation damage (or is it
6 radiation hardening), et cetera."

7 Sven Bader from Orano Federal Services had the
8 following comment, "for Brady Hanson, in the cladding
9 degradation modeling presentation, unclear if there's an
10 implicit assumption that the cladding is more susceptible to
11 failure than the basket structure of the DPC, and if so,
12 should industry find less robust basket materials for the
13 DPC's to ensure geometry change over disposal durations (or
14 utilize more robust neutron absorbers)?"

15 Once we got into the storage and transportation
16 presentations in the afternoon Michael Ford from
17 healthphysics.com had the following comment. "Regarding
18 aerosol releases: is the occurrence of aerosol release only
19 informed by capture following mechanical fracture, or are
20 there other scenarios that are more reflective of the actual
21 environment that might be present where a failed fuel canister
22 is breached due to CISCC and remains undetected in that state
23 for a long period of time? Have any considerations for any
24 pyrophoric reactions to occur over a period of days, weeks, or

1 months?"

2 Later during Charles Bryan and Rebecca Schaller's
3 presentation, Michael Ford from healthphysics.com had the
4 following comment. "Suggestion for canister surface
5 environment testing location: to consider a worst
6 case/bounding environment, suggest siting at or near proposed
7 HOLTEC CISF site which is surrounded by four salt playas and
8 possesses nearby surface outcrops of the 25,000 square mile
9 Salado formation which extends to West Texas and the ISP
10 licensed CISF site."

11 Those were the only comments that were submitted on
12 March 1st. Moving on to today's comments.

13 Sven Bader, Orano Federal Services. "Sam Durbin,
14 does the report you cite from Brady Hanson identify the
15 constituents that make up the measured respirable
16 particulates? For example, is it uranium, plutonium, et
17 cetera?"

18 I apologize for this next one. I'll have to pause
19 several times. It's very long.

20 Sven Bader, Orano Federal Services. "For Sam
21 Durbin, to be clear if a through-wall crack occurs on a
22 canister then for a radiological release to reach a member of
23 the public, the following, near-simultaneous conditions need
24 to occur: (1) one percent of fuel rods, around 100 rods, fail

1 (again, near-simultaneously) in a manner such that an airborne
2 and respirable fraction of radioactive material needs to be
3 released from these failed rods (so cracks along fuel meat of
4 cladding); (2) this released material needs to not deplete
5 (e.g. plate out on nearby surfaces when pressurized released
6 from the failed fuel nor drop to gravity settling, which is
7 about two hours maximum per your GOTHIC and MELCOR results);
8 (3) sufficient pressure exists in the canister to sustain the
9 drawing of the respirable particulate towards the breach and
10 entrain other particulates that may have dropped out towards
11 the breach; (4) the breach occurs at a location on the
12 canister wall where the airborne and respirable particulate
13 can probably reach the breach during the depressurization
14 (which could occur rapidly depending on through-wall crack
15 size); (5) the through wall crack does not get clogged by
16 either larger particulate or accumulated particulate prior to
17 the release point (noting there are larger non-respirable
18 particulate release that can be airborne from the near
19 simultaneous fuel rod failures); (6) the tortuosity of the
20 through-wall crack will not result in additional deposition of
21 the respirable particulate; and (7) the release point of the
22 through-wall crack has sufficient environmental conditions to
23 be dispersed to the boundary?"

24 Sven Bader, Orano Federal Services. "Robby Joseph,

1 seems like the obvious parameter/objective missing from your
2 examples is the money savings or spent for the examined
3 scenario. Does NGSAM perform economic analyses?"

4 We had another comment come in around the same time
5 from Phil Klevorick, Clark County Nuclear Waste. "Regarding
6 transportation model and rail specifically, how does the
7 anticipated capacity and projected increase from the
8 companies, impact availability for shipments and ultimately
9 cost and other issues such as time for delivery?"

10 Now, the following comments all came in during the
11 last presentation. Susan Leifer, Sierra Club. "Interested in
12 knowing more about interim storage."

13 Dan Shrum. "Consent-based siting sounds good. My
14 questions are: How will you weigh the needs and concerns of
15 local versus regional versus state stakeholders? How long
16 will the agreements be for? The Texas and New Mexico attempts
17 have shown that there is support for a season, but that goes
18 away with an election. If an interim facility is selected,
19 how will the funding work out with DOE and will DOE accept the
20 title? I am supportive of the concept, but skeptical of the
21 implementation simply because, as I was told at a public
22 meeting, "it doesn't matter if it's legal and that everyone
23 else agrees, I don't consent and therefore it can't happen."
24 To many people, consent means a hundred percent. This will

1 need to be addressed. I hope you're successful."

2 Andrew Kadak. "What lessons have you learned from
3 past efforts at consent-based siting such as for the nuclear
4 waste negotiator?"

5 John Buchser, Sierra Club, Rio Grande Chapter.
6 "Good presentations both days and excellent questions from
7 Board and staff."

8 John Buchser, Sierra Club. "Continue to accept and
9 document consent related comments beyond Friday's deadline."

10 Michael J. Keegan, Don't Waste Michigan. "DOE has
11 'a crisis of legitimacy.' Please rename DOE to Department of
12 Nuclear Weapons. That would be a good start. No Street Cred!"

13 Jean, I need to check the inbox to see if there are
14 any more comments that came in. Jean there are no additional
15 comments, so that is the totality of the public comments.

16 BAHR: Thank you Bret for reading that. Thanks again for
17 all of the presenters for the last two days and thank you for
18 the Board members and staff members for your questions and
19 thanks to all of you who participated both as part of the
20 presenters and also to those of you who have been watching
21 virtually. And if there's any of this that you missed, it
22 will be posted, the recording of today will be posted online
23 in a few days on the Board's website which is www.nwtrb.gov.
24 So, thank you all, and the meeting is adjourned.